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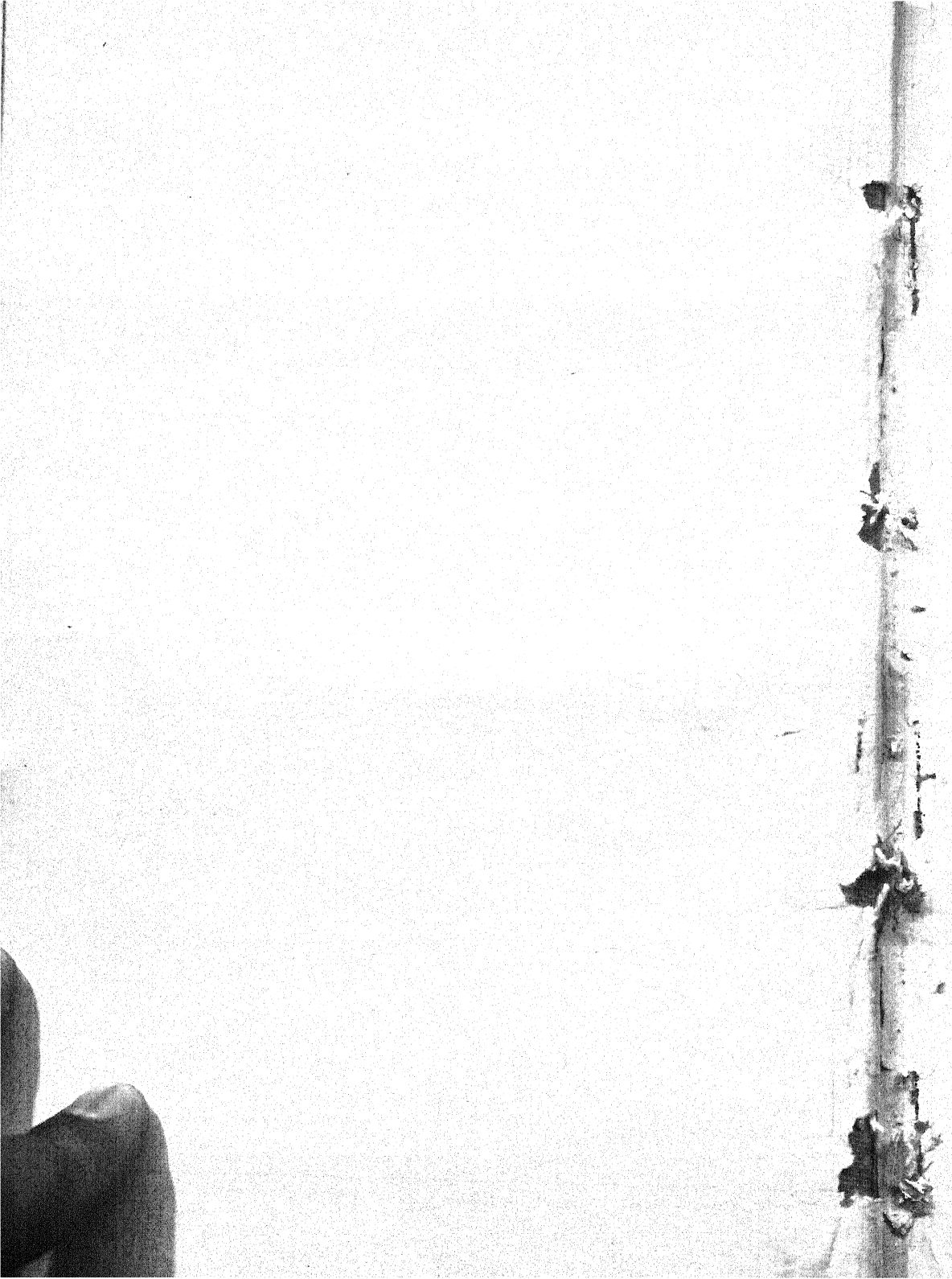
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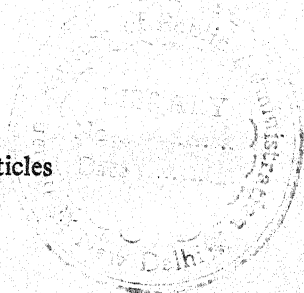
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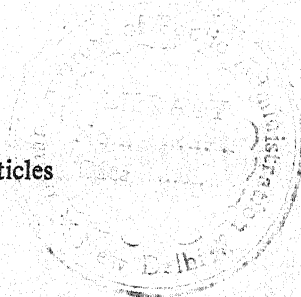
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DOCUMENTATION IN PUBLIC ADMINISTRATION

ABSENTEEISM

BHATIA, S.K. General characteristics of absenteeism. Integrated Management, 13(11&12) Nov.-Dec. 78, p.30-1.

ACCOUNTING

BULMASH, GARY F. Accounting standards and the Metcalf study. Government Accountants Journal, 26(4) Winter 77-78, p.53-5.

BURTON, ERIC JAMES. Statement of social responsiveness : a proposal. Government Accountants Journal, 25(4) Winter 76-77, p.12-18.

CATE, GEORGE M. GAO systems approval : agony and no ecstasy. Government Accountants Journal, 27(1) Spring 78, p.7-14.

CERULLO, MICHAEL J. Specialization in public accounting : the U.S.A. experience. Chartered Accountant, 27(8) Feb.79, p.642-6.

HANDA, K.L. (I.I.P.A., New Delhi). Management accounting in government. Indian Journal of Public Administration, 24(4) Oct-Dec. 78, p.1060-73.

The paper deals with the accounting system now obtainable with the Government of India and draws attention to its several defects and, therefore, calls for appropriate changes. Taken together, they would lead the system more and more

towards performance budgeting as against the conventional system, governed largely by financial and legal accountability. According to Handa, the changes he suggests will facilitate monitoring and analysis of expenditure on a functional basis of programmes, activities and projects. It will also give the various levels of management timely information regarding their specific needs which will ultimately provide a system of accounting in governmental functions that is at once efficient and adequate.—*Reproduced from editorial.*

POTTS, JAMES H. Some highlights in the evolution of the fund concept in municipal accounting. Government Accountants Journal, 26(2) Sept. 77, p.58-62.

SHARMA, N.K. Accounting system in the Soviet Union. Eastern Economist, 71(25) 22 Dec. 78, p.1276-7.

ACCOUNTING DEPARTMENTS

ROURKE, JOHN T. The GAO : an evolving role. Public Administration Review, 38(5) Sept.-Oct. 78, p.453-7.

ADULT EDUCATION

JOSHI, R.N. Relevant non-formal education for rural prosperity. EPA Bulletin, 1(13) Oct. 78, p.41-58.

AGRICULTURAL CREDIT

AHUJA, K. Rural indebtedness : a note. Indian Journal of Industrial Relations, 12(2) Oct. 78, p.227-35.

MITRA, PARTHA PRATIM. From financing : banks must be good but prudent lenders. Capital, 182(4546) 15 Feb. 79, p.132-4.

Farm financing is a comparatively new phenomenon to all financial institutions, including banks in this country. The future development of India greatly depends on the success of such financing, which involves considerable risks. Commercial banks must learn to undertake such risk-bearing ventures by removing, as far as possible, the elements of risk.—*Reproduced.*

MUKHOPADHYAY, ARUN K. A lead bank's group loan Scheme for small farmers : a study in West Bengal. Behavioural Sciences and Rural Development, 1(2) July 78, p.105-37.

NWEKE, FELIX I. Agricultural credit in Ghana : priorities and needs for domestic food production. Canadian Journal of Agricultural Economics, 26(3) Nov. 78, p.38-46.

RURAL credit : structure and flows—(Papers and Rapporteur's report, 38th Annual conference of Indian Society of Agricultural Economics, Jan.1979). Indian Journal of Agricultural Economics, 33(4) Oct-Dec. 78, p.72-184.

AGRICULTURAL CREDIT, COOPERATIVE

JAYARAMAN, T.K. An analysis of overdues of primary agricultural cooperative societies : a case study of Mani-kadana in Gujarat project State. Indian Journal of Agricultural Economics, 33(3) July-Sept. 78, p.21-30.

AGRICULTURAL DEVELOPMENT

ADAMS, JOHN and BALU BUMB. Patterns of agricultural development in India : determinants of land productivity

in Maharashtra's districts, 1971. Developing Economies, 16(1) Mar. 78, p.74-82.

IDENTIFICATION, appraisal and evaluation of agricultural projects (Papers and Rapporteur's report, 38th Annual Conference of Indian Society of Agricultural Economics, Jan.1979). Indian Journal of Agricultural Economics, 33(4) Oct-Dec. 78, p.185-284.

PAI, T.A. Window on Indian agriculture. Indian Express, 30 Mar. 79, p.6.

SIVARAMAN, B. (Planning Commission, India). What stands against growth in agriculture? Kurukshetra, 27(3) 1 Nov. 78, p.4-9,14.

Addressing the regional conference on agricultural production programmes at Patna, last July, B. Siviraman urged upon the member States to spot out the factors which stood against growth and work out quick solutions to raise agricultural output. He analysed the various peculiar problems facing the region and suggested ways to overcome them. We reproduce here his address covering: (i) course of action to raise agricultural output, (ii) scope of intergrated rural development and, (iii) minor irrigation programmes.—*Reproduced.*

SWAMINATHAN, M.S. From begging bowl to bread basket. Kurukshetra, 27(10) 16 Feb. 79, p.4-21.

Delivering the 12th Foundation Day Lecture at the Administrative Staff College of India, Hyderabad, Dr. Swaminathan narrated the odyssey of Indian agriculture since Independence and explained how in the last three decades India had succeeded in turning scarcity into plenty, notwithstanding the prophets of doom.—*Reproduced.*

AGRICULTURAL EXTENSION

HOOJA, B. (Formerly Agricultural Production Commissioner, Rajasthan). Agriculture extension : a new programme for

continuous training at all levels. Kurukshetra, 27(7) 1 Jan. 79, p.16-19.

In this in-depth study of the agricultural extension B. Hooja says that new programme is based on continuous training of all categories of extension staff, and their regular and well-scheduled field visits with the full and active support of experts and subject matter specialists—*Reproduced*.

JAISWAL, N.K., N.V. KOLTE and H.P.S. ARYA. Management of agricultural extension : a study of T&V approach in Rajasthan and Madhya Pradesh. Behavioural Sciences and Rural Development, 1(2) July 78, p.75-104.

SOOD, R.C. New agricultural extension strategy : note Development Policy and Administration Review, 3(2) July-Dec. 77, p.49-57.

AGRICULTURE

FARMING systems in hill areas (Papers and Rapporteur's report, 38th Annual conference of Indian Society of Agricultural Economics, Jan. 1979). Indian Journal of Agricultural Economics, 33(4) Oct-Dec. 78, p.1-71.

MEHTA, ASOKA. Human relations in agriculture. Rural Development Digest, 1(4) Oct. 78, p.221-8.

REVIEW of agriculture. Economic and Political Weekly, 13(51-52) 23-30 Dec. 78, p.A-97-140.

Contents : Strutting on export stage; why grow more food? by John P. Mencher; Structural change : an approach to poverty in Asian rural development, by Ralph H. Retzlaff; Some aspects of growth of Indian agriculture, by G.V.K. Rao and R. Thamarajakshi; The small lessor and the big lessee : evidence from West Bengal, by Debidas Ray; Anarchy, paternalism, or

collective responsibility under the canals? by Henry C. Hart; Mythology of area planning, by Shreekant Sambrani.

VARMA, KEWAL. Agriculture means or end? Business Standard, 5 Jan. 79, p.5.

AGRICULTURE—SUBSIDIES

SAMBRANI, SHREEKANT. Subsidy for whom? A case for rural India. Economic Times, 9 Mar. 79, p.5.

AGRICULTURE—TAXATION

BANERJEE, SIVADAS. Relating land tax to productivity: bold move in West Bengal. Times of India, 23 Jan. 79, p.8.

AGRICULTURE AND STATE

GUPTA, S.N. Food policy and management in India. Agricultural Situation in India, 33(8) Nov. 78, p.491-7.

AGRICULTURE AND TECHNOLOGY

BARNUM, HOWARD N. and LYN SQUIRE. Technology and relative economic efficiency. Oxford Economic Papers, 30(2) July 78, p.181-98.

CHADHA, G.K. Small farmers' pragmatic adjustment between technology and tenancy : an analysis of recent Punjab experience. Asian Economic Review, 19(2&3) Aug.-Dec. 77, p.131-53.

DOGRA, BHARAT. Atom & agriculture. Indian Express, 16 Feb. 79, p.6.

MANN, GURTEJ SINGH and KARAM SINGH. (Punjab Agricultural University, Ludhiana). Higher input prices : their impact on farm technology. Eastern Economist, 72(7) 16 Feb. 79, p.277-82.

The authors made a study of the impact of the sharp increase in the prices of various inputs following the spurt in oil prices. They have come to the conclusion

that the price hike has curtailed application of fertilisers; in some cases their use was discontinued. There was intensive use of permanent hired as well as family labour. Both animal power and use of tractors declined where as the use of electric power and diesel engines increased.

—*Reproduced.*

PATIL, R.G. and DAYANATHA JHA. Output growth and technological change in Maharashtra : a districtwise analysis. *Indian Journal of Agricultural Economics*, 33(3) July-Sept. 78, p.31-9.

AGRICULTURE, COOPERATIVE

BHADURI, AMIT. Agricultural co-ops of North Vietnam. *Business Standard*, 10 Mar. 79, p. 5; 12 Mar. 79, p. 5.

ENSMINGER, DOUGLAS. Reorganising agriculture : need for farming cooperatives. *Indian Express*, 20 Mar. 79, p. 6.

HARRISS, BARBARA. Access and the cooperative : a study of an intermedium in structural change in Sri Lankan Dry Zone Paddy Cultivation. *Development and Change*, 9(2) Apr. 78, p.277-98.

AIR LINES

SARIN, M.C. Growth and importance of air transport in India. *Capital*, 182 (4546) 15 Feb. 79, p.140-1.

The air transport industry has struggled hard to establish itself as an essential, productive and a viable means of transportation, eminently suited to a significant share of the market, both for passengers and freight. What the industry seeks today is a recognition of its rightful place in the total transportation system.—*Reproduced.*

AIR PORTS

CHIB, S.N. Indian airports : strait is the gate. *Statesman*, 28 Feb. 79, p.8

In wake of a new era of courtesy at Indian airports as heralded by Union Minister of State for Finance, Mr. Satish Agarwal, the article suggests steps for customs procedures, baggage handlings and security checks.

ANTYODAYA PROGRAMME

GARG, R.B.L. Antyodaya scheme of Rajasthan. *Khadi Gramodyog*, 25(5) Feb. 79, p.258-64.

HOOJA, RAKESH. Antyodaya. Seminar, (234) Feb. 79, p.38-42.

JOSHI, NAVIN CHANDRA. Antyodaya : helping the poor in Rajasthan. *Social Welfare*, 25(9) Dec. 78, p.17-19+

MATTHAI, THOMAS. Antyodaya : half a hope. *Indian Express*, 9 Jan. 79, p.6.

ARBITRATION, INDUSTRIAL

HERMAN, STUART P. and JOHN. A. LAWRENCE. Using arbitration to handle discrimination grievances. *Personnel, Journal*, 57(1) Nov. 78, p.637-9.

HILGERT, RAYMOND L. An arbitrator looks at grievance arbitration. *Personnel Journal*, 57(10) Oct., 78, p.556-9+

WOOLF, DONALD AUSTIN. Arbitration in one easy lesson: a review of criteria used in arbitration awards. *Personnel*, 55(5) Sept-Oct 78, p.70-8.

ART

RIDLEY, F.F. State patronage of the arts in Britain : the political culture of cultural politics. *Social Science Information*, 17(3) 78, p.449-86.

ASSOCIATION OF SOUTHEAST ASIAN NATIONS

BARMAN-CHANDRA, R. The ASEAN and India. *India Quarterly*, 34(3) July-Sept. 78, p.278-89.

ATOMIC POWER

DUNCAN, OTISDUDLEY. Sociologists should reconsider nuclear energy. *Social Forces*, 57(1) Sept. 78, p.1-22.

ROVERE, RICHARD. Nuclear energy and economic growth, *American Review*, 23(2) Winter 79, p.35-41.

AUDITING

ANDERSON, WILLIAM J. Management control: the uncertain role of internal audit. *Government Accountants Journal*, 26(2) Sept.77, p.15-19.

ASEBROOK, RICHARD J. Attitude measurement and the government auditor. *Government Accountants Journal*, 27(1) Spring 78, p.46-8.

ATKISSON, ROBERT M. and EDWARD P. CHAIT. The case for the internal auditor in local government. *Governmental Finance*, Aug. 78, p.41-9.

BAURMASH, SIDNEY S. Auditing program results. *Government Accountants Journal*, 27(1) Spring 78, p.15-21.

CERTAIN, ALAN N. The report of the Cohen Commission: a plan of improvement for a time of change. *Government Accountants Journal*, 27(1) Spring 78, p.31-9.

GUSTAFSON, GEORGE A. Auditing employee benefit plans. *Government Accountants Journal*, 25(4) Winter 76-77, p.49-57.

LALL, R.M. Audit nationalisation necessary. *Business Standard*, 28 Feb. 79, p.5.

MORSE, ELLSWORTH H., Jr. Where government auditors should be headed? *Government Accountants Journal*, 36(4) Winter 77-78, p.1-4.

NEUMAN, FREDERICK. How DCAA views its responsibility for fraud detection. *Government Accountants Journal*, 27(1) Spring 78, p.1-6.

RADHAKRISHNAN, N. Internal audit as an aid to effective management. *Chartered Accountant*, 27(7) Jan. 79, p.549-50.

SCHUMACHER, ANTHONY A. Pros and cons of program evaluation audits. *Government Accountants Journal*, 27(1) Spring 78, p.49-52.

SEN GUPTA, S.K. Internal audit in accountability. *Lok Udyog*, 12(10-11) Jan.-Feb. 79, p.13-15.

AVIATION

BERY, A.L. Towards a civil aviation authority. *Indian Express*, 9 Feb.79, p.6.

RAINA, L.N. Civil aviation comes of age. *Eastern Economist*, 71(26) 29 Dec. 78 (Annual Number 79), p.1389-1404.

BANKS

ASHAKANT. Declining profitability of banks: employees are not to blame. *Economic Times*, 8 Feb. 79, p.5.

CASSANDRA. Banks: peace or pause? *Business Standard*, 26 Jan. 79, p.5.

KRISHNASWAMY, K.S. Indian Banking: retrospect and prospect. *Economic Times*, 26 Jan. 79, p.5.

NAMBIAR, P.C.D. Banking coverage for socio-economic change. *Business Standard*, 13 Feb. 79, p.4.

THAKUR, SHRINIVAS Y. Facets of banking growth: implications for future. *Economic Times*, 2 Jan. 79, p.5.

VISHWANATHA MURTHY, J. and D. DIPTIVILASA. Follow-up system in

banks; Engg. Companies Ltd.—a case study. *Economic Times*, 9 Feb. 79, p.5; 10 Feb. 79, p.7.

BANKS—PERSONNEL

CASSANDRA. Banks and boards of recruitment. *Business Standard*, 5 Mar. 79, p.5.

KARNIK, V.B. Bank employee struggle. *Economic Times*, 16 Jan. 79, p.5.

SHAH, S.G. (Credit Trust) Turmoil in banks: a long fight is on. *Commerce*, 138(3527) 20 Jan. 79, p.8-13.

This article examines in some detail the circumstances leading to and the implications of one of the most prolonged disruption of banking business in India.

The go-slow and work-to-rule movements of bank employees, assisted by the silent support of officers, have completed a month, which included two days of the most complete stoppage of banking business ever recorded. After three weeks of restraint and some hesitation, bank managements have at last moved to insist on the employees and officers maintaining a modicum of discipline and behaviour. On the date of writing this article, prospects of an indefinite closure both by the white collar workers and key-holding (literally also) officers loomed large.

With extensive dislocation of payments and remittance mechanism, fears of a major financial and economic crisis hovered over the business and industrial world. With sharp battlelines and a sharper reaction to management's disciplinary measures, some dislocation of law and order is possible. Meanwhile, employees and officers have lost sympathy and support of the bitterly suffering public. There are reports of social boycott of agitating bankmen: at some places they have physically been manhandled and humiliated.—*Reproduced.*

THAKUR, E. K. Regional recruitments in banks: a messy affair. *Economic Times*, 8 Jan. 70, p.5.

BHARAT HEAVY ELECTRICALS LIMITED

GUPTA, RAMESH. Inflation accounting in India: a case study of the Bharat Heavy Electricals Limited. Chartered Accountant, 27 (7) Jan. 79, p. 523-31.

BIRTH CONTROL

MAHADEVAN, K. S. SETHU and PADMAVATY AMMA. Study of an innovator and change agent of contraception. *Health and Population—Perspectives and Issues*, 1(2) Apr.-June 78, p. 144-52.

MUKHERJEE, RAMAKRISHNA. Informational and documentational needs for social aspects of population growth and policy. *Health and Population—Perspectives and Issues*, 1(2) Apr.-June 78, p.166-74.

RAO, G.V.K. (Secretary, Ministry of Agriculture and Rural Development). Integrating family planning programme with rural development activities. *Kurukshetra*, 27(8) 16 Jan. 79, p.9.

This communication addressed to State Chief Secretaries outlines the steps to integrate family welfare programmes with agriculture extension and rural development activities.—*Reproduced.*

BOKARO STEEL PLANT

CHAKRAVARTY, NITISH. Confidence in indigenous capacity—Bakaro expansion. *Hindu*, 28 Feb. 79, p.8.

BRAIN DRAIN

CERVANTES, NESTOR. Third world takes new look at brain drain. *Business Standard*. 21 Jan. 79, p.4.

JHA, AKHILESHWAR. Is brain-drain a myth? Hindustan Times, 13 Jan. 79, p.7.

RAGHAVAN, CHAKRAVARTI. Brain drain : reverse flow of aid. Mainstream, 17(22 & 23) Republic Day Number, p.35-8.

RELE, NITISH S. Brain drain : organised effort to reverse the process. Yojana, 22(23) 16 Dec. 78, p.32.

BUDGET

BRITTAN, SAMUEL. Budget theology; hopes and risks. Economic Times, 14 Mar. 79, p.5.

JHA, PREM SHANKAR. An economist's budget : clearly defined priorities. Economic Times, 2 Mar. 79, p.7.

PENDSE, D.R. The budget we need : different approach necessary. Economic Times, 21 Feb. 79, p.5.

BUDGET—PROCEDURE

ANTHONY, ROBERT N. Zero-base budgeting a useful fraud? Government Accountants Journal, 26(2) Sept. 77, p.7-10.

BROADNAX, WALTER D. Zero-base budgeting : a new budgeting technique, management tool or state of mind? Government Accountants Journal, 36(4) Winter 77-78, p.26-9.

BUDGETING in an era of resource scarcity; symposium. Public Administration Review, 38(6) Nov.-Dec. 78, p.510-44.

Contents : Government decisions in budgeting and taxing : the economic logic, by John L. Mikesell; Contemporary problems in financial control, by Allen Schick; OMB and the hazards of Presidential staff work, by Larry Berman; Zero-base budgeting : setting priorities through the ranking process, by Mark J. Versel; Beyond zero based budgeting, by Daniel

M. Ogden, Jr; Participatory democracy and budgeting : effects of proposition 13, by Jerry McCaffery and John H. Bowman; Patterns of budgeting, by Naomi Caiden.

DRAPER, F. DALE and BERNARD T. PITSVADA. Zero-base budgeting in the federal government : some preliminary observations on the first year's effort. Government Accountants Journal, 27(1) Spring 78, p.22-30.

LAUTH, THOMAS P. Zero-base budgeting in Georgia State government : myth and reality. Public Administration Review, 38(5) Sept.-Oct. 78, p.420-30.

SHANAHAN, GERALD W. Budgeting practices in police agencies. Government Accountants Journal, 25(4) Winter 76-77, p.62-8.

STRAUSSAMAN, JEFFREY D. and GLEN E. HAHN. Budget 'reform' as a technique of managerial assertiveness. Public Administration Review, 38(6) Nov.-Dec. 78, p.584-8.

WILDAVSKY, AARON. A Budget for all seasons? Why the traditional budget lasts. Public Administration Review, 38(6) Nov.-Dec. 78, p.501-9.

BUDGET—CAPITAL

HONG, HAI and ALFRED RAPPAPORT. Debt capacity, optional capital structure, and capital budgeting analysis. Financial Management, 7(3) Autumn 79, p.7-11.

MILLER, EDWARD M. Uncertainty induced bias in capital budgeting. Financial Management, 7(3) Autumn 78, p.12-18.

PORWAL, L.S. KANTI SWARUP and JAI DEV. Capital budgeting decisions : a case for multiple objectives; some empirical observations. Chartered Accountant, 27(7) Jan. 79, p.537-44.

BUDGETARY CONTROL

LELOUP, LANCE T. Discretion in national budgeting: controlling the controllables. *Policy Analysis*, 4(4) Fall, 78, p.455-75.

WILSON, P.R. Budgetary control and motivation. *Indian Manager*, 9(4) Oct-Dec. 78, p.378-98.

Traces the evolution of budgetary control techniques and shows how budgetary control technique can be used as a motivating factor. The author holds the view that a country like India which is at the threshold of industrialisation can achieve more efficiency and economy by making use of budgetary control technique.

BUREAUCRACY

ABERBACH, JOEL D. and BERT A. ROCKMAN. Bureaucrats and clientele groups: a view from Capitol Hill. *American Journal of Political Science*, 22(4) Nov. 78, p.818-32.

FOSTER, JOHN L. and JUDSON H. JONES. (Southern Illinois University at Carbondale). Rule orientation and bureaucratic reform. *American Journal of Political Science*, 22(2) May 78, p.348-63.

Scholars, popular writers, and the general public often assume that large organizations produce the petty bureaucrat syndrome. This paper reviews a range of academic literature pertaining to the bureaucratic rule orientation phenomena, and tests a number of hypotheses drawn from that material. The data base is the Atlanta Model Cities program. Organizational structure is found to have a negligible relationship with bureaucrats' attitudes, contrary to expectations. Respondents' career orientation appears to provide the best explanation of rule orientation.—*Reproduced*.

MAHESHWARI, SHRIRAM. (I.I.P.A., New Delhi). Bureaucracy and Political development in India. *Indian Journal of Political Science*, 39(3) July-Sept. 78, p.331-48.

The lack of complete clarity about the meanings of the terms 'bureaucracy' and political development is explained. 'Political development' is an important part of the total concept of development. All Indices of political development have their own limitations but to encourage thinking in this direction, the author has presented a list of indices which is purely illustrative in range and tentative in nature. This paper seeks to offer a general discussion of impact of bureaucracy in relation to a few indicators. Various factors which should be taken into consideration in examining the role of the Indian bureaucracy in political development are analysed. The author approached some senior bureaucrats for their views on role of bureaucracy in political development. A few excerpts from their observations are presented. This essay was originally prepared to serve as the working paper for the Panel on "Bureaucracy and Political Development in India", one of the Panels of the annual conference of the Indian Political Science Association, meeting at Bangalore in December, 1977.

BURMA—FOREIGN RELATIONS

SINGH, UMA SHANKAR. Burma's foreign policy in the seventies. *India Quarterly*, 34(3) July-Sept. 78, p.347-64.

BUSINESS DEPRESSION

EMERY, FRED. The fifth wave? embarking on the next forty years. *Human Futures*, 1(4) Winter 78, p.235-46.

BUSINESS—SOCIAL ASPECTS

CHAKRABORTY, S.K. Social responsibility and business. *Business Standard*,

27 Mar. 79, p.5; 28 Mar. 79, p.5 29 Mar. 79 p.5.

Contents : 1. Three categories and problems; 2. Shareholders : a social responsibility; 3. Sachar report : distinctions ignored.

CABINET SYSTEM

KOUTSOUKIS, KI S. Socioeconomic change and cabinet composition in Greece, 1946-1974. *Greek Review of Social Research*, 32, Jan.-Apr. 78, p.74-9.

CAPITAL

GREEN, DONALD W. Capital formation in the USSR, 1959-1974 : an econometric investigation of Bureaucratic intervention in the process of capital construction. *Review of Economics and Statistics*, 60(1) Feb. 78, p.39-46.

CAPITAL PUNISHMENT

HOENACK, STEPHEN, A., ROBERT T. KUDRLE, and DAVID L. SJOQUIST. The deterrent effect of capital punishment : a question of identification. *Policy Analysis*, 4(4) Fall 78, p.491-527.

CAPITALISM

SZENTES, TAMAS. Crisis and internal inequalities of world capitalist economy. *Mainstream*, 17(24) 10 Feb. 79, p.18-21; 17(25) 17 Feb. 79, p.19-22, 17(26) 24 Feb. 79, p.19-22.

CAPITALS (CITIES)

GALANTAY, ERVIN Y. The planning of Owerri : a new capital for IMO state, Nigeria. *Town Planning Review*, 49(3) July 78, p.371-86.

CHARAN SINGH—CRITICISM AND INTERPRETATION

DUBASHI, JAY. Charan Singh's economics are quite out of date. *Organiser*, 28 Jan. 79 (Republic Day Special), p.9-10.

CHINA—ECONOMIC POLICY

GELBER, HARRY G. Economics and technology in China after Mao. *Asian Survey*, 11(9) Sept. 78, p.967-79.

WHEELWRIGHT, E.L. China's economic policy and foreign trade. *Human Futures* 1(4) Winter 78, p.277-9.

CHINA—POLITICS

DITTMER, LOWELL. Base of power in Chinese politics : a theory and an analysis of the fall of the "Gang of Four". *World Politics*, 31(1) Oct. 78, p.26-60.

HUCK, ARTHUR. China from thirteen angles a review article. *Pacific Affairs*, 51(2) Summer 78, p.265-8.

CITIES AND TOWNS—GROWTH

PAHL, R.E. Will the inner city problem ever go away? *New Society*, 45(834) 28 Sept. 78, p.678-81.

CITIZEN PARTICIPATION

ROSENER, JUDY B. Citizen participation: can we measure its effectiveness? *Public Administration Review*, 38(5) Sept-Oct. 78, p.457-63.

CITY PLANNING

DASGUPTA, SAMIR. Physical planning Vs. social planning in Calcutta Metropolis. *Calcutta Municipal Gazette*, 97(1) 24 Feb. 79, p.736-9.

FUTEHALLY, ZAFAR. Destroying the countryside. *Indian Express*, 15 Feb. 79, p.6.

KANJILAL, S.K. and T.K. DATTA-GUPTA. Spatial planning : old Calcutta & new Calcutta. Calcutta Municipal Gazette, 97(1) 24 Feb. 79, p.730-2.

KONTOGIANNOPOULOU - POLYDORIDES, GEORGIA. The transferability of city and regional planning expertise. Greek Review of Social Research, 32, Jan.-Apr 78, p.127-52.

KOPARDEKAR, H.D. Area development projects : problems of development financing of municipal bodies. Quarterly Journal of the Local Self-Government Institute, 50(1) July-Sept. 78, p.84-90.

KOSHIZAWA, AKIRA. China's urban planning : toward development without urbanization. Developing Economies, 16(1) Mar. 78, p.3-33.

KUNDAN LAL and GOPAL BHARGAVA. Development outline for Calcutta by 2000 A.D. Business Standard, 1 Feb. 79, p.5.

MOORE, TERRY. Why allow planners to do what they do? a justification from economic theory. Journal of the American Institute of Planners, 44(4) Oct. 78, p.387-98.

SYSTEMATIC methods in British planning practice : part I; ed. by P.W.J. Batey and M.J. Breheny. Town Planning Review, 49(3) July 78, p.257-318.

Contents : An introductory note; Methods in strategic planning: part I: a descriptive review, by P.W.J. Batey and M.J. Breheny; Making the most of the census for strategic analysis, by R.J. Webber; The analysis of transport within a metropolitan county structure plan : the Greater Manchester experience, by J.V.

Nickson and P.W.J. Batey; A resource allocation framework for strategic planning by R. Barras; An integrated forecasting framework for structure planning, by M.J. Breheny and A.J. Roberts.

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In this talk broadcast over All India Radio, Mr. Soli Sorabjee, discusses

the implications of the amendments. He also points out the need to take up again some of the provisions which were included in the original bill, but were struck down by the Rajya Sabha, the Upper House, where the ruling party does not enjoy a majority.—*Reproduced.*

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in providing employment, by D.C. Gupta; Full employment and disguised unemployment : a conceptual analysis, by Asoke Kumar Chaudhuri; Employment generation : technology choice and social motivation, by Bepin Behari; Education and employment, by D.P. Nayar; Employment opportunities in small industries, by Jia Lal Saaz; New vistas of employment, by T.V. Satyanarayanan; Planning for full employment, by Subrata Banerjee; Planning for rural employment, by Pradhan H. Prasad; Maharashtra's employment guarantee scheme, by Avinash Godbole; Role of employment exchanges in India, by Hasin Uddin; A crash programme for employment, by Shiva Chandra Jha; Information system for education planning, by J.D. Sethi; Technology and development, by Sampath S. Iyengar.

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MUKHERJEE, D.P. Are employment compulsions desirable ? Business Standard, 4 Jan. 79, p.5.

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Contents : Energy development, environmental protection, and public policy, by James L. Regens; Western States and national energy policy; the New State's right, by Timothy A. Hall, Irvin L. White and Steven C. Ballard; Socioeconomic and institutional constraints to energy development, by Erik J. Sienehjem and Edward H. Allen; Water planning in states of the upper basin of the Colorado river : challenges and prospects, by Dean E. Mann; Nuclear policy and public participation by Lettie McNadden Wenner and Manfred W. Wenner; Future policy directions :

challenges for the states, by Helen Ingram.

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This case study concerns with the politics of entrepreneurship in Indian villages, tracing the close interrelations between entrepreneurial activities and political structures. The five villages selected for the study are from two Development Blocks of Uttar Pradesh.

ENVIRONMENT

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VENU, S. Environment control and some issues. Business Standard, 8 Feb. 79, p.5.

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ALLISON, PAUL D. Measures of inequality. American Sociological Review, 43(6) Dec. 78, p.865-80.

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COWART, ANDREW T. The economic policies of European governments. *British Journal of Political Science*, 8(3) July 78, p.285-311; 8(4) Oct. 78, p.425-39.

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EVALUATION RESEARCH (SOCIAL SCIENCE PROGRAMMES)

FLANDERS, LORETTA R. Program evaluation : merging practical and methodological considerations. *Bureaucrat*, 7(3) Fall 78, p.43-9.

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DIGMAN, LESTER A. How well-managed organizations develop their executives. *Organizational Dynamics*, Autumn 78, p.63-77.

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EXECUTIVES—SALARIES

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EXECUTIVES—SERVICE RATING

ALLAN, PETER and STEPHEN ROSENBERG. Formulating usable objectives for manager performance appraisal. *Personnel Journal*, 57(11) Nov. 78, p.627-9,640.

KHAN, M.A. Officers' performance appraisal. *Defence Management*, 5(2) Oct. 78, p.25-30.

EXPENDITURES, GOVERNMENT

ARYA, K.C. Growth trend in social and development expenditure. *Eastern Economist*, 72(8) 23 Feb.79, p.317-21.

There has been only nominal increase of 1.8 per cent over three decades in the social and development expenditure of the country. This is borne out by the analysis made by the author, who is associated with the Department of Economics, Hindu College, Moradabad, of the trend of public expenditure after 1960.—*Reproduced*.

FREY, BRUNO S. and WERNER W. POMMEREHNE, eds. Toward a more theoretical foundation for empirical policy analysis. *Comparative Political Studies*, 11(3) Oct. 78, p.311-36.

GOPALAKRISHNAN, C.V. The road to nowhere. *Hindu*, 16 March 79, p.8.

Commenting upon the Finance Minister's announcement made in his budget speech about the government's decision to appoint a commission to conduct a comprehensive enquiry into the growing volume of Government expenditure, the author is of the view that if the Government is really keen on expeditiously

effecting economy in its expenditure, establishing an enquiry commission is hardly the way to go about it. Such an enquiry will also be a duplication of work carried out earlier on different occasions.

POMMEREHNE, WERNER W. and FRIEDRICH SCHNEIDER. Fiscal illusion, political institutions and local public spending. *Kyklos*, 31(3) 78, p.381-408.

VAKIL, C.N. Economy in public expenditure: prerequisite for solid growth. *Eastern Economist*, 72(7) 16 Feb. 79, p.273-7.

This is the text of the Vera Anstey Memorial Lecture delivered by the author at the Diamond Jubilee Session of the Indian Economic Association. Although the lecture was delivered in December 1978, the topic discussed is of immediate relevance to the problems and policies of the central budget.—*Reproduced*.

VENKATESWARAN, R.J. Public expenditure: why another commission? *Business Standard*, 9 Mar. 79, p.5.

VENKATESWARAN, R.J. What prospects fiscal discipline? *Business Standard*, 7 Feb 79, p.5.

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MEHTA, BALRAJ. The farm worker. *Indian Express*, 23 Mar. 79, p.6.

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SREEDEVI, P.L. Problems of agricultural labour in Kerala. *Eastern Economist*, 71(25) 22 Dec. 78, p.1270-5.

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FARM PRODUCE

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complacency; falling growth rates and availability of farm goods. *Economic Times*, 22 Jan. 79, p.5.

FARM PRODUCE—PRICES

SUBBARAO, K. Rice price behaviour and public procurement : an analysis of the experience of Andhra Pradesh. *Indian Journal of Agricultural Economics*, 33(3) July-Sept, 78, p.1-20.

SUD, SURINDER. Collapse of farm product prices; exports only way out. *Times of India*, 25 Jan. 79, p.8.

FARM TENANCY

MOKASHI, D.S. Agricultural tenancy in Maharashtra : impact on production. *Journal of the Indian Law Institute*, 20(2) Apr.-June 78, p.186-218.

FARM WAGES

AULAKH, H.S. and G.S. KAINTH, Relative movement of money and real wages of agricultural labour in Punjab. *Indian Journal of Labour Economics*, 21(3) Oct. 78, p.45-53.

FARMERS

CHAUFULA, R.L. Marxism and small peasant. *Mainstream*, 17(26) 24 Feb. 79, p.11-14; 17(27) 3 Mar. 79, p.15-18.

REDDY, T.S. and C.R. REDDY. New deal to the small farmers of Cuddapah district. *Kurukshetra*, 27(8) 16 Jan. 79, p.20-2.

FEDERAL AID

CAMPFIELD, WILLIAM L. Toward harmonizing the federalist partnership in the management of grants-in-aid. *Government Accountants Journal*, 36(4) Winter 77-78, p.14-17.

CAPUANO, JOSEPH A. New developments in financing by federal letters of credit. *Government Accountants Journal*, 25(4) Winter 76-77, p.20-3.

(CENTRAL-STATE FINANCIAL RELATIONS). Margin, 11(2) Jan. 79, p.23-114 (Special issue).

Contents : Fiscal federalism in India : a perspective, by S. Venu; Centre-State financial relations : some issues, by V.D. Lall; Issues in inter-governmental fiscal relations in India, by H.R. Machiraju; Some leading issues in inter-governmental financial relations in India, by R.N. Tripathy; The fiscal impact of federalism in India, by R.N. Bhargava; Fiscal centralisation in India : a preliminary analysis, by Velayudhan Pillai and S. Gopalakrishnan; Union-State financial relations : issues and alternatives, by C.H. Thaker and V.P. Bhardwaj; Fiscal transfer mechanism for growth equity : a case for an alternative frame, by Atul Sarma and R. Radhakrishna; On federal financial discard, by Sitiesh; A selective reading on central-state financial relations by Nivedita Nambodiri.

DATTA, BHABATOSH. Our crumbling federal finance system : Seventh Finance Commission's award. *Economic and Political Weekly*, 14(2) 13 Jan. 79, p.71-8.

The Seventh Finance Commission's recommendations, while making all states richer in non-Plan resource than they had probably expected to be and despite the intention of securing 'progressiveness' according to needs, have in fact increased the inequalities among the States, as compared to the position under the Sixth Commission.

The reason for this, despite the acceptance of a more equitable formula for distributing the Central excise, is the much greater dependence on tax-shares than on grants.

There is a conflict here between two principles. From many standpoints, it is desirable to give the states as much as possible through the tax-shares, but as long as uniform rules are applied for allocating the tax receipts, large inequalities are likely. Grants on the other hand are fixed and they may be used as equalisers. There has to be a compromise between the two extremes.

This means that the Planning Commission will have to start where the Finance Commission has ended. If an equitable distribution is wanted as a final result, then, as a minimum condition, the Plan plus non-plan expenditure on the developmental services per person below the poverty line should be the same all over the country. This is yet far from being achieved and the Seventh Finance Commission has shifted the full responsibility to the Planning Commission.—*Reproduced.*

JAGANNATHAN, N.S. There's not much to share, *Statesman*, 26 Jan. 79, p.8.

GULATI, I.S. Seventh Finance Commission's award. *Economic and Political Weekly*, 14(3) 20 Jan. 79, p.111-13.

The Seventh Finance Commission's Award could have been much more progressive if : (a) income tax were distributed differently, and (b) in the distribution of excise duties, the Commission had not been carried away by the incidence of poverty ignoring that the other side of poverty in a state is the relative affluence of the relatively few.

Still, this award will have left its mark, mainly because its dispensation draws practically entirely on shareable taxes.—*Reproduced.*

JHAVERI, N.J. Seventh Finance Commission's recommendations : an evaluation. *Economic and Political Weekly*, 13(51-52) 23-30 Dec. 78, p.2091-2101.

LAUD, G.M. New dimensions in Centre-State financial relations. *Capital*, 182 (4544) 1 Feb. 79, p.72-3, 88.

In the next fiscal year, the Central Government will have to make a larger transfer of funds to the States as a result of the recommendations of the seventh Finance Commission. Besides, it will have to contend with a larger Budget deficit of the current year and the slow growth of foreign exchange reserves. All these point to heavier taxation in the next Budget.—*Reproduced.*

MALHOTRA, INDER. Politics of plan funds; need for Central initiative. *Times of India*, 1 Feb. 79, p.8.

MARKUSEN, ANN R. and JERRY FASTRUP. The regional war for federal aid. *Public Interest*, (53) Fall 78, p.87-99.

MATHEWS, RUSSELL. Federal balance and economic stability. *Economic Record*, 54(146) Aug. 78, p.170-81.

RANGACHARI, K. Centre-state financial relations : the new phase. *Indian & Foreign Review*, 16(6) 1 Jan. 79, p.17-18.

The Seventh Finance Commission's recommendations on transfer of financial resources for the next five years (1979-84) comprising the Sixth Plan period, will be little more than thrice the share, under the Sixth Finance Commission's award, which has been achieved mainly by increase in States share in the Union excise duties and income tax from the existing 20 per cent to 40 per cent and 80 per cent to 85 per cent respectively and distribution of Rs. 11, 730 million in the form of grants-in-aid under article 275 of the Constitution to the relatively eight small states to cover their revenue deficits. The Finance Commission felt great sympathy towards the case made out by the States on two matters, i.e., inclusion of corporation of tax, which formed part of the income tax until 1959, in the divisible pool

and the grant in lieu of the tax on railway passenger fares which was abolished two decades ago. The author has also dealt with the recommendations of the Commission regarding better fiscal management, sharing of taxes giving weight to the population factor, giving grant-in-aid for the estimated losses due to introduction of prohibition in the States and special grants to the backward states.

RAO, HEM LATA. (Institute for Social and Economic Change, Bangalore). Federal fiscal transfers in India (criteria and their application). *Artha Vijnana*, 20(4) Dec. 78, p.333-52.

Reduction of regional disparities is the basic objective of federal fiscal transfers. Though these transfers take place through the Finance Commission and the Planning Commission, this paper deals with the approaches of various Finance Commissions only. There is lack of uniformity in the criteria and principles adopted by Finance Commissions for these transfers. The analysis of the shares of different States in the divisible pool consisting of income tax and excise duties indicates that the transfers have failed to reduce regional disparities. Unfortunately higher the level of development, greater had been the share of the States. The fault lies in the criteria and methodology adopted by the Commissions.

Fiscal transfers should be mainly directed towards the backward State. The author has presented an alternative approach which will achieve the objective of developmental equality and provide incentive for resource mobilisation efforts. He has framed an index of eligibility for federal transfers which is based on level of development, fiscal potential and relative tax efforts. The actual and estimated state-wise distribution of federal assistance based on eligibility index are presented in tabular form. It shows that the federal transfers based on this eligibility index will better augment the resources of backward

states. It is suggested that the adoption of this formula for all types of fiscal transfers will achieve the overall objectives of planners and fiscal experts.

RAY, S.N. (University of North Bengal). Intergovernmental balance of power in Indian federal system : a study of grants-in-aid phenomenon in a comparative perspective. *Indian Journal of Political Science*, 39(3) July-Sept. 78, p.406-25.

The whole gamut of intergovernmental relations has opened up the prospect of a fresh debate in the changed perspective after the Lok Sabha and Assembly elections of 1977 which ushered in a new configuration of political forces in the country after the bizarre experience of single-party domination. The urgency and seriousness of the matter are beyond question. There never was a more propitious moment for a joint exercise in reaching a consensus.

The balance of power in the Indian federal framework has been manifestly tilted in favour of the Union rather than the units, in spite of abundant caution in institutionalizing intergovernmental cooperation and a delicate distribution of legislative, administrative and financial powers. Except for a brief interlude between 1969 and 1972, the federal process did not really operate, and Central dominance over the States in decisionmaking and policy formulation has been the most conspicuous factor in intergovernmental relations in India.

In the present stage of the Indian political system, the vertical power-relationship is as crucial as, if not more significant than, the horizontal power-relationship at one level, Central or State.

Finance holds the key to this power-relationship. Superior financial resources and strength of the Centre, and the compulsions of planning have caused an acute imbalance between the meagre resources

of the States and their responsibilities for plan-implementation. The resulting perpetual dependence of the States on the Centre in the shape of grants-in-aid and loans creates a vicious circle. The system of grants-in-aid has become the crux of the intergovernmental financial relations in India. The paper seeks to find out, from a comparative perspective, the extent to which, and the manner in which, the vertical balance of power has been affected. The impact of American, Canadian and Australian systems on the framing of the grants provisions in the Indian Constitution has been analysed critically, and the demand for review and revision of the Constitution is subjected to careful scrutiny. The paper makes a brief survey of the principles and criteria evolved by six Finance Commissions in resource allocation, as well as a comparative estimate of the total of statutory and discretionary grants to the States over the 1951-52—1978-79 period, and finds out to what extent the use of Article 282 has overshadowed that of Article 275(1), and with what implications for intergovernmental balance of power. Various suggestions are examined so that the grants are divested of their political overtones—*Author*.

REDDY, K.N. Seventh finance panel report—a critique. *Economic Times*, 30 Jan. 79, p.5; 31 Jan. 79, p.5; 1 Feb. 79, p.7; 2 Feb. 79, p.5.

THIMMAIAH, G. 7th Finance Commission. *Business Standard*, 19 Feb. 79, p.5; 20 Feb. 79, p.5; 21 Feb. 79, p.5.

VARMA, KEWAL. Devolution to fore, disparities taboo. *Business Standard*, 20 Jan. 79, p.5.

FEDERAL-STATE RELATIONS

DENCAUSSE, HELENE. Party and federation in the USSR : the problems of the nationalities and power in the USSR.

Government and Opposition, 13(2) Spring 78, p.133-50.

LEHMBRUCH, GERHARD. Party and federation in Germany : a developmental dilemma. *Government and Opposition*, 13(2) Spring 78, p.151-77.

FERTILIZERS

MEHTA, BALRAJ. Foreign interests in fertilisers. *Indian Express*, 16 Mar. 79, p.6.

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FINANCE, PUBLIC

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FINANCIAL STATEMENTS

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DAMANIA, H.M. Interpretation of financial Statements, *Chartered Accountant*, 27(7) Jan. 79, p.551-64.

FLOOD CONTROL

SHAH, R.B. Master plan for flood control and water utilisation in the Sahibi Basin. *Bhagirath*, 25(4) Oct. Dec. 78, p.180-5.

FOOD SUPPLY

BAYTELMAN, DAVID. Obstacles to the solution of the food problem in the third world. *Social Scientist*, 7(4) Nov. 78, p.14-34.

CHINN, DENNIS L. Farmer response to foodgrain controls in developing countries. *Quarterly Journal of Economics*, 92(4) Nov. 78, p.697-703.

VON BLANCKENBURG, PETER. Debit and credit factors of world nutrition—food supply balance in developing countries. *Economics*, 18, 78, p.77-96.

FOREIGN COMMERCE

DHARIA, MOHAN. Our export policy and its role in economic development. *Janata*, 34(1) Republic Day Number 79, p.15-17.

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SETHI, J.D. Planning export strategy. *Commerce*, 137(3525) 30 Dec. 78, p.1088-9.

SHRESTHA, OMKAR LAL. Exporters' Exchange Entitlement Scheme as trade diversification measure : a case study of land-locked Nepal. *Developing Economics*, 16(1) Mar. 78, p.83-96.

VENKATESWARAN, R.J. Why waver on exim policy? *Business Standard*, 22 Mar. 79, p.5.

FUTURISM,

SAMBRANI, SHREEKANT and NIKHILESH DHOLAKIA. Does futurology have a future in India? (Review article); and comments, by M.G. Pavaskar. *Vikalpa*, 4(1) Jan. 79, p.51-72.

GANDHI, M.K.—CRITICISMS AND INTERPRETATION

VASWANI, K.N. Relevance of Gandhian economics today. *Khadi Gramodyog*, 25(4) Jan. 79, p.185-96.

GIFT TAX

BRENNAN, GEOFFREY. (Virginia Polytechnic Institute and State University). Death and taxes : an attack on the orthodoxy. *Public Finance*, 33(3) 78, p.201-24.

Although one could think that the general idea of what constitutes tax evasion seems to be simple there are considerable differences of opinion among the authors. These differences are examined briefly. Reference is made to the complex problem of the causes of tax evasion. Economic, psychological and administrative explanations are mentioned, as well as the possible, significance of national characteristics. Main attention is given to different methods of measuring tax evasion. Among global measures the so-called gap approach is explained and the survey approach is examined. Finally some policies and procedures to fight evasion are explained.—*Reproduced*.

GOVERNMENT

TARLTON, CHARLES D. (University at Albany). The creation and maintenance of government : a neglected dimensions of Hobbes's *Leviathan*. *Political Studies*, 26(3) Sept. 78, p.307-27.

Philosophical preoccupation with moral, legal, and hypothetical problems have led us to neglect those practical (or strategic) dimensions of *Leviathan* in which Hobbes confronts the problems of how order can actually be politically created from disorder and how, once begun, the germ of order can be perpetuated in stable political society. The possibilities of political creation reside in the idea of confederation and, importantly, in men's

fundamental manipulability. The consequent maintenance of political order depends, for Hobbes, on creating conditions in which, without excessive or unnecessary resort to force, men can be made to forebear conflict among themselves and resistance to government. Those conditions, as in the case of political creation, depend upon appearances, illusion, and political manipulation.—*Reproduced.*

GOVERNMENT CORPORATIONS

AKINSANYA, A. Reforming a public enterprise through a management audit: any lessons from the former Western Nigeria Development Corporation? *Indian Journal of Public Administration*, 24(4) Oct.-Dec. 78, p.1016-31.

ASIMAVA CHANDA. Shares for public from state units. *Business Standard*, 30 Jan. 79, p.5.

IDANG, GORDON J. The Nigerian public enterprises as instruments of socio-economic policies: a case study of a government trading company in the cross River State of Nigeria. *Indian Journal of Public Administration*, 24(4) Oct.-Dec. 78, p.999-1015.

PARAMESWARAN, N. Cash management in public sector undertakings. *Lok Udyog*, 12(9) Dec. 78, p.15-18.

'THE ROLE of State corporations in the development of U.P.—a supplement. *Indian Express*, 10 Mar. 79, p.12-16.

PRAKASH, R. Unused inventories in Central Government enterprises: case for credit squeeze. *Lok Udyog*, 12(9) Dec. 78 p. 25-31; 12(10-11) Jan.-Feb. 79, p.21-4.

VENKATSWAMY, G. (Nizam College, Hyderabad). Public policy and performance of state public enterprises: a comparative study. *Indian Journal of*

Public Administration, 24(4) Oct.-Dec. 78, p. 973-89.

G. Venkatswamy, who discusses the Indian experience at home, taking up the working of a comparable number of public enterprise units in three States—Andhra Pradesh Karnataka and Kerala—draws a balance sheet of theirs over a period of years and concludes that there are several aspects in their working—lack of profit motive, improper investment policy, over capitalisation, poor costing system, under—utilisation of capacity and a score of others—which clearly establish a strong case for a review of these, unitwise, in order to measure how far they have struck to or strayed away from the course charted out for them when they were set up and also, more generally, to determine how far they have fulfilled or failed to fulfil the objectives of the industrial policy of the government. No omnibus remedy is possible and each case has to be looked into in detail, and in proper perspective, to draw some worthwhile lessons.

The main policy for setting up public enterprises has, no doubt, been laid by the Central Government and it is presumed that the State Governments are setting up units under their own auspices in pursuance of this policy. But, in regard to several details of the State units, both in object and in working, according to the author, the time has come to rethink so as to put them back in alignment with the overall objects of the country's industrial policy.

Unsatisfactory working is not confined to the State units only. The reports of the Parliamentary Committee on Public Undertakings chronicle the lapses of the Central units which the Committee has picked up for detailed investigation. It is also necessary that public undertakings, Central or State, need be compared with the performance of the private industry

every time in order to comprehend the ills that have befallen the public units. The report of the Sachar Committee deals elaborately with private industry working and indicates the evils of concentration of economic power in private hands. What is however of interest is the working of public enterprises *per se* and the need to remodel them in conformity with changing technology and modern business management methods. This has to be viewed in the perspective of the socio-economic policy of the state with all its implications.—*Reproduced from editorial.*

ZAFARULLAH, HABIB MOHAMMAD. Public corporations in Bangladesh: an assessment of their administrative aspects. *Indian Journal of Public Administration*, 24(4) Oct.-Dec. 78, p.990-8.

GOVERNMENT ENTERPRISE

AIYAR, SWAMINAHAN S. Poor performance by public sector; managers demoralised. *Times of India*, 27 Feb. 79, p.8.

The public sector pre-tax profit dropped considerably which is evident from the latest annual report of the Bureau of Public Enterprises. The growth of investment has also decreased. It is due to industrial unrest, power shortages, restoration of minimum bonus, irrational pricing policy and higher interest rates.

The executives were also demoralised because they were suspended, arrested and sacked on flimsy grounds. The result is that excellent private sector managers are not willing to join it. The author feels that executives deserve fullest support from Parliament and Government instead of being subjected to a fusillade of unapproved charges.

CHAKRAVARTY, NITISH. Self-management of better-run units. *Hindu*, 31 Mar. 79, p.8.

JHA, PREM SHANKAR. Public sector losses; an account's illusion. *Economic Times*, 23 Mar, 79, p.5.

KHANNA, S.P. PR as an instrument of change in public sector. *Economic Times*, 3 Feb. 79, p.8.

The achievements of public sector are not upto expectations. Management by consent, absence of class conflict, and principle of natural justice are regarded as the features of the public sector work style. But there is little evidence that this style is accepted by public sector management. On the other hand the officers have denied certain facilities guaranteed to the workers under the statute. This has created class conflict. PR men can play a vital role in public sector as an instrument of change. They will have to lay greater emphasis on persuasion and understanding and effective internal communication techniques. But more than that they will have to perfect the art of discreetly influencing the thought processes of the right people at the right time, be they of the management or of labour.

KULKARNI, G.R. Management problems in the public sector. *Economic and Political Weekly*, 15(9) 3 Mar. 79, p.M-3-12.

The paper examines one typical case of a public sector company so as to study how problems arise in actual practice and what needs to be done to enable the management of that particular enterprise to further improve its working.

In the first part of the paper the author studies the functioning of the State Trading Corporation of India. The second part of the paper draws on this experience to formulate some tentative conclusions and recommendations with respect to the management of public sector enterprise as a whole. These may help in improving our understanding of the behaviour and performance of public sector managers and

in examining the need for a clearer ideology for public sector management.—
Reproduced.

MEHTA, BALRAJ. Divergent approaches, confused counsels. *Indian Express*, 30 Mar. 79, p.6.

PAI PANANDIKER, D.H. Government in business. *Hindustan Times*, 27 Feb. 79, p.9.

With the introduction of planning and adoption of mixed economy as a development strategy, Government went into industrial projects, some for reasons of their strategic importance. By the end of March 1978, there were 153 Central Government undertakings with an investment of Rs. 13,000 crore. According to the annual report of the Bureau of Public Enterprises, for the year 1977-78, presented to Parliament recently, the public undertakings have suffered a loss of Rs. 14 crore during the year and the accumulated losses were Rs. 1240 crore which is more than 15 per cent of the share capital.

Even the Planning Commission expected that public sector undertakings should earn at least 12 per cent which is necessary to generate new resources for development. The mixed economy concept as it has worked in practice has become out-dated. It would be in the interest of both the Government as also the industry that a part of the shares is held by the general public which would be a powerful check on the operations of the undertakings. The public sector has become unwieldy, ineffective and a burden on society. If its role is well defined and it is made into an instrument of competition, it will provide a check on its own operations as also on the private sector.

PURANIK, S.N. (Tuljaram Chaturchand College, Baramati). The problem of autonomy and control in public enterprises in India. *Indian Journal of Public*

Administration, 24(4) Oct.-Dec. 78, p.1044-59.

Public enterprises should have considerable scope for initiative and operational freedom from unimaginative restrictions. S.N. Puranik takes a close look of this area of our public enterprises' functioning and tries to expose the paradox of their freedom not being real freedom and their control not being effective control. Puranik is particularly critical of the 'authoritative' role of the Comptroller and Auditor General vis-a-vis the public undertakings and feels that this role needs a thorough change. He is also critical of the interference by ministers and others in the working of these undertakings and feels that Parliament is not always being effective in checking this. He hopefully speaks of a balance between autonomy and the checks thereon at the unit level in order to ensure the viability of the unit, on the one hand, and its conformity with the overall government policy in industrial development, on the other. Many of these points have been made by the ARC and in the reports of the Parliamentary Committee on Public Undertakings. What is really necessary is to initiate action and micro level with perception and resilience for corrective steps as may be needed.—
Reproduced from editorial.

RANGACHARI, K. Public sector : a tale of continuing losses. *Statesman*, 7 Mar. 79, p.8

SAMBRANI, SHREEKANT. Public sector losses; lower use of capacity. *Economic Times*, 26 Feb. 79, p.5.

The article concerns with the decline in profit of the public sector as shown in the latest annual report on the working of Central government undertakings placed recently before the Parliament.

SHARKANSKY, IRA. National Settings and public enterprise: Australia and Israel. *Australian Journal of Public Administration*, 37(2) June 78, p.144-56.

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BALASUBRAMANIAN, V. Call the bluff. Hindustan Times, 8 Feb. 79, p.7.

BALASUBRAMANIAN, V. The Fernaik farce. Hindustan Times, 25 Jan. 79, p.9.

BALASUBRAMANIAN, V. Panel can't be played with. Hindustan Times, 15 Feb. 79, p.7.

DATT, RUDDAR. Nationalisation : facts and fancies. Mainstream, 17(30) 24 Mar. 79, p.11-13, 26.

JHA, PREM SHANKAR. Nationalising key industries : perversion of Janata policy. Times of India, 22 Jan. 79, p.8.

PAI PANANDIKER, D.H. Knee-jerk socialism. Hindustan Times, 20 Feb. 79, p.7.

TATA, J.R.D. The case against nationalisation propaganda. Eastern Economist, 72(4) 26 Jan. 79, p.147-9.

This is the text of a memorandum sent by Mr. J.R.D. Tata to the National Executive of the Janata Party. In a covering letter, he points out that the "repeated attempts by some members of the cabinet to recommend nationalisation or take-over of certain large companies" are inconsistent with the party's Statement on Economic Policy adopted by its Working Committee on November 14, 1977. This document specifically says that "ownership of all means of production by the state would lead to concentration of power in the state".—*Reproduced.*

GYPSIES

SIBLEY, DAVID. Classification and control in local government : a case study of gypsies in Hull. Town Planning Review, 49(3) July 78, p.319-28.

HANDICAPPED

BOOTH, TIM. Finding alternatives to residential care—the problem of innovation in the personal social services. Local Government Studies, 4(3) July 78, p.3-14.

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DANDEKAR, KUMUDINI and VAIJAYANTI BHATE. Maharashtra's rural health services scheme : an evaluation. Economic and Political Weekly, 13(50) 16 Dec., 76, p. 2047-52.

JOSHI, C.B., A.K. BHATIA, R. SAPRU and L.A. LAZARENKO. (WHO-UNICEF, New Delhi). A study on multipurpose health workers scheme in five field practice demonstration areas of Maharashtra. Health and Population—Perspectives and Issues, 1(2) Apr. June 78, p. 123-43.

This paper describes the implementation of Multipurpose Workers Scheme in five Field Practice Demonstration Areas (FPDAS) of Maharashtra State, the nature of multipurpose house visiting achieved by the field staff and the impact they have had on the performance of individual programmes integrated in the MPW scheme.

Despite shortcoming in actual training status, worker-population ratios achieved, and availability of drugs and supplies, the study reveals an increase in performance of almost all health programmes, following implementation of scheme.—*Reproduced.*

PHILPOT, TERRY. NHS celebrates with self-questioning. Municipal Review. (585) Sept.-Oct. 78, p.126-7.

SHARMA, J.K. (Dy. Director, Health Services, J & K) M. KATAKIA and H.S. GANDHI (National Institute of Health & Family Welfare, New Delhi). The utilization of medical officers in the CGHS dispensaries. Health and Population—Perspectives and Issues, 1(2) Apr.-June 78, p.105-16.

The physicians in the delivery of medical care to the patients are the pivot around whom the health services revolve. This paper has tried to identify the activities performed by physicians and to examine the present pattern of utilisation of this expensive resource providing services to the closed population of Central Government Health Scheme beneficiaries. The study was conducted in four sampled dispensaries of CGHS where in all twenty-three medical officers are working. They were observed in rounds during the working hours. The Time Study technique adopted for the observations indicated that Medical Officers spend maximum time in prescription writing and taking history for the patient where as other essential consultative activities are not dealt with adequately. This may be due to heavy workload, yet there is ample scope for better utilisation of the time of Medical Officers to provide adequate medical care to the patients.—*Reproduced.*

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ADISESHIAH, MALCOLM S. Some economic facets of social justice. *Madras Development Seminar Series Bulletin*, 9(1) Jan. 79, p.59-66.

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KHANNA, K.C. Building a vibrant economy: a good time for fundamental changes. *Times of India*, 30 Jan. 79, p.8.

MEHTA, ASOKA. The Indian economy today. *Indian & Foreign Review*, 16(8) 1 Feb. 79, p.11-12.

Mr. Asoka Mehta, says that in less than two years of its existence, the Janata Government has set up a creditable record in the management of the economy. The foodgrain production touched 126 million tonnes in 1977-78, opening the prospects even for export after meeting the requirements at home. Over 2.6 million hectares of land were brought under irrigation in a single year, which is a world record. In the industrial field, there was 15.5 per cent increase in public and private corporate investments. The new economic strategy puts emphasis on rural development and labour-intensive forms of production, the aim being to benefit the weaker sections of Society.— *Reproduced*.

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Contents : Self-management and co-operation, by Pierre Pestieau and Guy Quaden; The labour-managed economy : a survey of the economics literature, by

Alfred Steinherr; Producer cooperatives in industrialized Western economies : an overview, by Derek C. Jones, President Velasco's third Way : a strategy for change, by J. Vanek and E. Reinert; Worker participation in management in Czechoslovakia, by Jan Svejnar; The model and implementation strategy of labor enterprises in Costa Rica, by Sylvia Fletcher; Note on self-management and uncertainty, by Mussalam Khayat.

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KRAEMER, KENNETH L. and **JOHN LESLIE KING.** "Laissez Innover": a critique of federal involvement in development of urban information systems. *Bureaucrat*, 7(3) Fall 78, p.23-31.

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NOELL, KURT and **HANS-JURGEN SAUER.** Recent developments in insurance against employment accidents and occupational diseases. *International Social Security Review*, 31(1) 78, p.3-13.

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SHOME, PARTHASARATHI. Social security as a mobiliser of savings: the experience of Malaysia. *International Social Security Review*, 31(1) 78, p.58-70.

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SANJAYA LALL. Transnationals, domestic enterprises, and industrial structure in host LDCs : a survey. *Oxford Economic Papers*, 30(2) July 78, p.217-48.

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PRICE, THOMAS J. Constraints on foreign policy decision making: stability and flexibility in three crises. *International Studies Quarterly*, 22(3) Sept. 78, p.357-76.

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SATYARAO, G. Facing the UPSC Interview (An Interview with Dr. A.R. Kidwai). *Indian Express*, 11 Mar. 79, p.6.

Text of questions and answers in an interview the writer had with Dr. A.R. Kidwai; former Chairman, Union Public Service Commission, on how to face the interview boards. He also answered questions on the medium for the service commission examinations.

INVESTIGATING COMMISSIONS

SINGH, N.K. Inquiry commissions—too many, too tardy? *Times of India*, 18 Feb. 79, p.8.

Inquiry commissions into police firings and political irregularities are costly and time-consuming. The reports are seldom submitted within the prescribed time; and if they are, little follow-up action is taken on the commission's findings. The author probes the work of some commissions.

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BURGESS, DAVID F. On the distributional effects of direct foreign investment. *International Economic Review*, 19(3) Oct. 78, p.647-64.

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FIGGINS, ROSS. How to see if a job is right. *Personnel Journal*, 57(12) Dec. 78, p.691-3, 699.

KATZ, RALPH. (M.I.T.) The influence of job longevity on employee reactions to task characteristics. *Human Relations*, 31(8), p.703-25.

The Present study investigated the moderating influence of job longevity and growth-need strength on the relationships between overall job satisfaction and the five task dimensions of skill variety, identity, significance, autonomy, and feedback. Basically, it was found that the strength of the task dimension—job satisfaction relationships are significantly affected by job longevity regardless of age and growth-need strength. More specifically, three separate stages of job longevity are deduced, i.e., a learning, a responsive, and an unresponsive stage.

Only during the responsive stage were the satisfaction reactions of employees significantly correlated with all of the task characteristics. Furthermore, satisfaction was related most significantly to the outcomes of performance and turnover during the responsive stage. Individual differences, as measured by growth-need strength, were also investigated within the job longevity framework. Survey data from 3,085 public sector employees belonging to four different governmental organizations were used to investigate the hypothesized relationships.—*Reproduced*.

KOLTE, N.V. Job satisfaction of primary school teachers : a test of the generality of the two factor theory. *Behavioural Sciences and Rural Development*, 1(2) July 78, 155-63.

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PESTONJEE, D.M. Alienation, insecurity, and job satisfaction. *Vikalpa*, 4(1) Jan. 79, p.9-25.

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ROY, SUNIL C. Internal communication in journalism. *Management Review*, 5(4) 78, p.10-12.

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JUSTICE, ADMINISTRATION OF

KRISHNA RAO, K. Decentralisation of courts for speedy disposal of cases, *Hindu*, 12 Feb. 79, p.7.

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The author has explained in detail the administration of justice in Pondicherry right from the time when it was under the regime of the Pallavas or the Cholas till its cession to the Indian Union. Pondicherry was under British rule for twentythree years from 1793 to 1816. For the rest of the years from 1701 to its cession it was under French rule. The details about judicial administration are substantiated with a number of decisions in civil and criminal cases.

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KERALA—GOVERNMENT

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LABOUR, BONDED

AIYAR, SWAMINATHAN S. Growing problem of bonded labour; no Simple solution. *Times of India*, 13 Mar. 79, p.8.

BONDED LABOUR. *Business Standard*, 22 Feb. 79, p.5; 23 Feb. 79, p.5; 24 Feb.79, p.5; 26 Feb, 79, p.5.

A joint action research project of Gandhi Peace Foundation and National Labour Institute.

Contents: 1. How the system is kept going; 2. One out of every 16 farmhands, a slave; 3. The debt; trap; 4. Case studies and conclusions.

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KULKARNI, S.D. Bonded labour and illicit money-lending in Maharashtra: review of a report. *Economic and Political Weekly*, 14(10) 10 Mar. 79, p.561-4.

LABOUR AND STATE

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WASAN, R.K. and H.S. PURI. Need and importance of occupational health for better productivity. Lok Udyog, 12(10-11) Jan-Feb. 79, p.33-5.

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The abolition of tenancy is widely believed to be an accomplished fact in Kerala. The effective implementation of the law was possible largely due to the organised strength of the left movement in the state and the related fact that land reforms in Kerala were implemented by left-oriented governments.

The movement which has developed in Kerala since the abolition of tenancy has three main components : successful struggle for higher wages for agricultural labourers; espousal of the demand for 'fair' price for farm products; and struggle for land.

This paper attempts to understand these recent trends in the left movement in the light of long term changes that have taken place in agrarian relation.—*Reproduced.*

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Land legislations cannot change agrarian relations according to their professed intentions without the necessary social and material backing. Land ceiling legislation, for instance, presupposes not only successful unearthing of the surplus land and its redistribution but also the creation of conditions of production such that the new allottees can earn a better livelihood from the land. Both these are enormous but necessary tasks in any attempt to create a viable class of small peasant proprietors.—*Reproduced.*

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LIFE INSURANCE CORPORATION OF INDIA

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The Life Insurance Corporation of India has become a powerful factor in the country's financial system with massive funds at its disposal, says the author who is associated with the Department of Commerce, Delhi School of Economics, Delhi. Apart from mobilisation of funds which it invests on long-term basis, it lends support to the stock market in times of temporary crises by checking speculative activities. LIC's main responsibility, however, is to its policy-holders, says the author. Its endeavour should be to secure

maximum yield on its investments which could be reflected in reduced rates of premia.—*Reproduced.*

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LOCAL GOVERNMENT—PERSONNEL

MAYFORD, STEPHEN L. Local government residency requirements and labour relations: implications and choices for Public administrators. *Public Administration Review*, 38(5) Sept.-Oct 78, p.482-6.

LOCAL TAXATION

KUNDAN LAL and G. BHARGAVA. Octroi levy. *Business Standard*, 28 Feb. 79, p.5; 2 Mar 79, p.5; 8 Mar. 79, p.5.

The octroi tax is presently levied in 12 States and two Union Territories. The Central Government asked States to consider for an alternative to octroi levy which has caused considerable loss to the exchequer, undue delay in the movement of transport vehicles, and has generated corruption down to the municipal level. A number of states, for example, Tamil Nadu, M.P. and Bihar have made arrangements for financing of their local bodies without recourse to octroi. The reluctance of other States to replace octroi Levy by any other is due to the feeling that people had got accustomed to the impact of the octroi levy while any new tax will give rise to a good deal of resistance and their expectations that somehow the Centre can be persuaded to make good the loss of revenue on account of the abolition of octroi. The Jha Committee on Indirect Taxation Reforms has rightly identified the major defects of octroi tax. The Keskar Committee, the Gujarat (Odedra) Octroi Committee (1972) and the Maharashtra Wankhede Octroi Committee (1970) have suggested alternatives for octroi tax. The author has discussed the octroi levy which is significant source of revenue in Gujarat, Haryana, Maharashtra. Punjab, U.P. and Delhi.

The Rajasthan Government has adopted a policy decision for the abolition of octroi tax. Abolition of multiple check posts can avoid the enormous expenditure incurred presently in the maintenance of police, transport departments, etc. If such expenditure on maintenance of octroi tax collection is considered than octroi levy is not a useful source of revenue also.

MOHAMMED, TUFAIL. Octroi in the past. *Civic Affairs*, 26(6) Jan. 79, p.17-21.

LOCAL TRANSPORTATION

BRAILOVSKII, N.O. and V.M. BELENOV. Modeling the functional and transport links of large city. *Matekon*, 14(4) Summer 78, p.33-49.

BUDHIRAJA, SITA RAM. Problems of urban transport in big cities. *Management Review*, 5(4) 78, p.22-5.

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MANAGEMENT

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AUSTIN, DAVID L. The pitfalls of management by inference. *Personnel Journal*, 57(10) Oct. 78, p.567-71.

GADALLA, IBRAHIME E. and ROBERT COOPER. Towards an epistemology of management. *Social Science Information*, 17(3) 78, p.349-83.

GUPTA, CHANDRA B. Professional management and the Sachar committee report. *Chartered Accountant*, 27(8) Feb. 79, p.635-41.

MISTRY, P.P. Programme management. *Economic Times*, 4 Feb. 79, p.8.

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REVIEW of management. *Economic and Political Weekly*, 15(9) 3 March 79, p.M-1-40.

Contents: Obfuscation with a purpose; A case of analysis paralysis, by S.K. Bhattacharyya; Management problems in the public sector, by G.R. Kulkarni; Social Cost-benefit analysis : a case study, by K.P. Kannan; Relationship between small scale and large-scale industry : a different view, by T. Thomas; Research in management science in theory and practice, by Ajit K. Biswas.

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MANAGEMENT BY OBJECTIVES

BHATIA, MANOHAR L. (Motilal Nehru College, Delhi). MBO in government organizations : can it really work. *Journal of systems Management*, 29(9) Sept. 78, p.21-4.

The main focus of the article is on the difficulties which an MBO system designer will face while applying this new management system in government organisations. The objective is to provide a sense of perspective as over-enthusiasm about a management system emanating from the

private business world without examining its underlying implications is unwarranted. There are fundamental differences between private sector and public sector organisations, the latter represent varying states of public administration. MBO's basic elements—specification of measurable objectives, decentralization of authority, flexibility of organisation structure, communication and feedback leading to self-management, performance linked reward system, organisation development and management training, and periodic performance reviews—can not, to a large measure, be met in government organisations.

Objectives can not be precisely laid down in service or "social gain"-oriented government organisations, the organisation structure is inherently rigid with attendant red tape, there is a marked tendency for centralized decision making, political expediency gets the better of decision-making, participation by lower levels in goal setting is virtually absent, communication and feedback procedures are highly deficient, performance linked compensation system and frequent performance reviews between superiors and subordinates are not practicable. All these difficulties put severe fetters on real potentiality of MBO application in the public government sector.

As MBO is a philosophy of management rather than a set of techniques, its partial application in some government organisations may be possible but before that, the system designer must identify the unique characteristics and the special problems. MBO has a great potential of generating greater commitment among employees in large and complex government organisations where personal responsibilities are diluted beyond recognition, but this can be achieved only by bringing about some basic structural changes in the working of the government system.—*Author*.

JACOBS, CHARLES E., Jr. MBO and public management. Government

Accountants Journal, 36(4) Winter 77-78, p.5-11.

MANPOWER

MOORTHY, C.S. Accounting for human resources. Economic Times, 18 Jan. 79, p.5.

OZORO, O. A mathematical programming model for planning training opportunities in relation to manpower targets for development. Socio-Economic Planning Sciences, 12(3) 78, p.113-19.

One major obstacle to the implementation of development projects in many developing countries is the inadequate supply of skilled manpower. Thus efficient planning of training opportunities to supply the requisite quantity and quality of skills in phase with project implementation is an important problem. This paper develops a mathematical programming model for planning training opportunities in relation to manpower targets determined for development projects. The projects are assumed to have been selected according to some criteria of desirability deriving either from social cost-benefit analysis or national goals. The model permits alternative avenues of developing skilled manpower to be investigated with a view to ensuring the availability of qualified personnel given a stated work-task schedule, over a period of time, while attempting to minimize cost to the manpower supply system—*Reproduced*.

PANCHAMUKHI, P.R. Employment and manpower in the five year plan 1978-83. Indian Worker, 27(21) 26 Feb. 79, p.6-7.

PRASAD, S.V. Manpower planning—a quantitative look. Defence Management, 5(2) Oct. 78, p.41-5.

SRIVASTAVA, M.P. Management of manpower resources. Khadi Gramodyog, 25(6) Mar. 79, p.278-86.

MARKETING

AGARWAL, B.K. Distribution channels in consumer durables, Lok Udyog, 12(10-11) Jan-Feb. 79, p.41-4.

ROY CHOWDHURY, B.K. Effective marketing management. Business Standard, 12 Jan. 79, p.5; 13 Jan. 79, p.5; 15 Jan. 79, p.5.

MATERIALS MANAGEMENT

ROY CHOWDHURY, B.K. Crisis of materials management. Business Standard, 9 Mar. 79, p.5.

MEDICAL SERVICE

TOWARDS healthier medical systems : can we learn from experience? Journal of Applied Behavioral Science, 14(3) July-Aug.-Sept. 78, p.263-443 (entire issue).

MILITARY ASSISTANCE

DHAWAN, SUNIL K. and NITISH R. DE. Arms and aid : an exercise in hegemony versus development. Human Futures, 1 (4) Winter 78, p. 280-98.

MILITARY SERVICE

NAYAR, KULDIP. Morale of the armed forces. Indian Express, 7 Feb. 79, p.6.

MOHAMMEDANS IN INDIA

ENGINEER, ASGHAR ALI. Renaissance and Indian Muslims. Mainstream, 17(25) 17 Feb.79, p.11-12.

MONOPOLIES

MILLER, EDWARD M. The effect of monopoly power on national income, wage income, and interest rates. American Journal of Economics Sociology, 37(4) Oct. 78, p.349-58.

MOTIVATION

GARG, PULIN K. and INDIRA J. PARIKH. Is the concept of motivation relevant? Defence Management, 5(2) Oct. 78, p.36-40.

MOTOR TRANSPORTATION

BALASUBRAMANIAM, V. Prospects for road transport. Hindustan Times, 18 Jan. 79, p.7.

BIDHI CHAND. (Punjab University, Chandigarh). Efficiency measurement in nationalised road passenger transport : an outline of a multi-stage integrated approach. Indian Journal of Economics, 59 (232) July 78, p.107-18.

Performance of a nationalised road passenger transport undertaking like any other undertaking can be measured in term of four criteria, viz., profit maximization, cost reduction, physical performance and performance in terms of specified objectives. Taken singly, however, these criteria do not reflect performance correctly and it is difficult to separate the effect of managerial factors on performance from that of environmental factors directly. Performance appraisal in these circumstances requires a multifactor and multistage analysis. The conclusion on efficiency position of an undertaking can appropriately be drawn only when various factors involved are considered in an integrated manner. In terms of such an approach in the first stage adequacy of profits is to be judged with the help of certain indicators. In the second stage it is to be seen whether the profits have not been over-stated or under-stated. If over-statement or under-statement of profit is indicated then in the third stage cost analysis is to be carried out which is to be followed by physical productivity ratio analysis and evaluation of management practices in the fourth stage, if cost analysis in the third stage indicates

effect of environmental factors on cost.—
Author.

CHOPRA, S.P. Road transport steals a march on railways. *Eastern Economist*, 71(26) 29 Dec. 78 (Annual Number 79) p.1313-32.

MOTOR VEHICLES

BALASUBRAMANIAN, V. To where the highways lead. *Eastern Economist*, 72 (3) 19 Jan. 79, p.104-5.

MUNICIPAL BUDGET

BUDGETING for local government units. *Governmental Finance*, Aug. 78, p.2-32.

Contents : Budget policy : where does it begin and end? by Michael J. White; The accounting aspects of budgetary reform, by Kennetha S. Caldwell; Improving budget communications in smaller local government, by Wayne Stallings; Allocation criteria in budgeting, by Joseph T. Kelley.

RAICHAUDHURY, I. Framing of budget of municipal bodies in West Bengal. *Calcutta Municipal Gazette*, 97 (1) 24 Feb. 79, p.726-9.

MUNICIPAL EXPENDITURES

PILLAI, VELAYUDHAN. Inter-municipal expenditure variations : a comment. *Indian Journal of Economics*, 59 (232) July 78, p.41-6.

MUNICIPAL FINANCE

DYL, EDWARD A. and MICHAEL D. JOEHNK. Leasing as a municipal finance alternative. *Public Administration Review*, 38 (6) Nov-Dec. 78, p.557-62.

GRANOF, MICHAEL H. Financial forecasting in municipalities : how accurate? *Government Accountants Journal*, 36 (4) Winter 77-78, p.18-25.

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PANDE, B.D. No funds for smaller towns. *Commerce*, 138 (3528) 27 Jan. 79, p.103.

MUNICIPAL GOVERNMENT

JONES, BRYAN D. SAADIA R. GREENBERG, CLIFFORD KAUFMAN and JOSEPH DREW. Service delivery rules and the distribution of local government services : three Detroit bureaucracies. *Journal of Politics*, 40(2) May 78, p.332-68.

SAVAS, E.S. The institutional structure of local government services : a conceptual model. *Public Administration Review*, 38(5) Sept.-Oct. 78, p.412-19.

MUNICIPAL OFFICIALS

TARGETT, ANTHONY. How to review chief officers' work. *Local Government Chronicle*, 6 Oct. 78, p.1083-4.

NATURAL RESOURCES

VOHRA, B.B. Managing India's land and water resources. *India International Centre Quarterly*, 6(1) Jan. 79, p.20-7.

NAVY

CANDETH, K.P. Role and composition of Indian navy. *Indian Express*, 2 Jan. 79, p.6.

OFFICIAL SECRETS

NOORANI, A.G. Amending Official Secrets Act. *Indian Express*, 15 Jan. 79, p.6.

OLD AGE SECURITY

MOONEY, GAVIN H. Planning for balance of care of the elderly. *Scottish Journal of Political Economy*, 25(2) June 78, p. 149-64.

OMBUDSMAN

COLLINS, NEIL. The Commissioner for Local Administration in England—notes on a seminar. *Local Government Studies*, 4(3) July 78, p.15-24.

DANET, BRENDA (Hebrew University of Jerusalem). Toward a method to evaluate the ombudsman role. *Administration & Society*, 10(3) Nov. 78, p.335-70.

This paper calls attention to the need for an empirical method for the evaluation of the ombudsman role. The author suggests that data on complaints of the public constitute an important social indicator which can provide useful information on three main groups: (a) the public; (b) the system of public administration; and (c) the office of the ombudsman and his staff. The paper proposes a series of empirical measures to be developed using basic data on complaints, and proceeds to illustrate some of them, using such data in nine countries. The paper concludes with a discussion of some of the limitations of the measures proposed and calls for increased cooperation between practicing ombudsmen and ombudsman researchers.—*Reproduced*.

ELEY, LYNN W. and JOSEPH J. CZARNEZKI. An ombudsman for Milwaukee? A resounding "No" is heard. *Midwest Review of Public Administration*, 12 (2) June 78, p.99-106.

MOHAPATRA, MANINDRA KUMAR. 'Executive ombudsman' in an American city—a mechanism for handling complaints. *Local Government Studies*, 4 (3) July 78, p.25-38.

PUGH, IDWAL. The ombudsman: jurisdiction, powers and practice. *Public Administration*, 56 Summer 78, p.127-38.

RAY SYAMAL KUMAR. The administration; Lokpal, the citizen's best friend. *Statesman*, 14 Feb. 79, p.8.

In pursuance of the recommendations of the Administrative Reforms Commission, the Lokpal and Lokayukta Bill, which was introduced in Parliament in 1968, sought to provide an effective and important investigating machinery for public grievances and eradication of corruption at all levels. It designed an integrated and comprehensive scheme for the working of two functionaries—Lokpal and Lokayukta with their respective jurisdictions and powers. It can play an effective role for removing the growing dissatisfaction and distress among the citizens in regard to administrative officials and their rule-oriented procedure of work. It can also play its role in redressing the grievances of the government employees. The author has dealt with the powers and functions of Ombudsman in Sweden, Denmark and U.K. Unlike in India, in England cases against administrative action or inaction are referred to tribunals acting in a quasi-judicial capacity. The expensive, dilatory and inconvenient process of our judicial system discourages many citizens from approaching the courts for redressing administrative lapses. The idea of Indian ombudsman has been criticised, as being against the whole tenor and set-up of the present Indian Constitution, has been successful only in the small countries and it cannot enforce rights. We require an independent statutory authority with full powers and functions, which can go into the question of corruption both in the political and administrative sphere.

SHARMA, G.B. The office of the ombudsman in Nova Scotia Province: a conceptual empirical analysis. *Indian Journal of Public Administration*, 24(4) Oct.-Dec. 78, p.1100-29.

SINGHVI, G.C. (Additional I.G.P., Jaipur). The Lokayukta institution : Rajasthan experience. *Indian Journal of Public Administration*, 24(4) Oct.-Dec. 78, p.1145-58.

G.C. Singhvi offers a case study of the Lokayukta institution in Rajasthan and examines the Rajasthan Act of 1973 to find out how far the provisions in it have been of help in the redressal of the common man's grievances. A period of five years may appear to be far too short to come to any definite conclusion but, according to Singhvi there is already evidence to show that the Rajasthan Act needs several changes in order to be effective. Singhvi substantiates his case by taking into account the three annual reports 1973-74, 1974-75 and 1975-76, on the working of the Lokayukta and the Up-Lokayukta in the State as, according to him, they are not only comprehensive but quite revealing.—*Reproduced from editorial.*

UPPENDAHL, HERBERT. Check upon administration in Germany and England—a comparative view of the ombudsman. *Local Government Studies*, 4(3) July 78, p.39-45.

VERMA, S.L. (Govt. College, Ajmer). Lokpal, bureaucracy and the common man. *Indian Journal of Public Administration*, 24(4) Oct.-Dec. 78, p.1130-44.

This takes us to the attempt at the Centre to have a Lokpal 'to enquire into allegations of misconduct against public men and for matters connected with it', as the bill presently before Parliament is described. S.L. Varma gives in brief the history of the Union Government's steps in this direction and analyses the provisions of the present Bill to find out how far they will go to defend the rights of the citizen.

Several of the weaknesses of this Bill have been pointed out in the dissenting minutes of the members of the Joint Select

Committee of Parliament. Naturally such a controversial subject is bound to give rise to different viewpoints. There is the criticism that the Bill is very different from what the ARC had thought of in its interim report and in the recommendations it had made. In fact, it has been pointed out in some of the dissenting minutes that the earlier Central Bills of 1968 and 1971 were closer to the ARC recommendations.

The present Bill, on the other hand, does not think so much of an ombudsman—a defender of the citizen—as providing a forum to investigate allegations against public men.

These and other similar points will, no doubt, be taken into account when Parliament considers the Bill and one can expect the collective Parliamentary wisdom to incorporate such provisions in the Bill as will make it really an effective measure not only to check corruption and ensure probity in administration but also to protect the citizen's rights.—*Reproduced from editorial.*

OPERATIONS RESEARCH

BEVAN, R.G. and R.A. BRYER. On measuring the contribution of OR. *Journal of the Operational Research Society*, 29(5) May 78, p.409-18.

DANDO, M.R. and R.G. SHARP. Operational research in the U.K. in 1977 : the causes and consequences of a myth? *Journal of the Operational Research Society*, 29(10) Oct. 78, p.939-49.

OPERATIONS research/computer science interface. *Operations Research*, 26(4) Sept.-Oct. 78, p.685-935 (entire issue).

ORGANISATION

BROWN, RICHARD HARVAY. Bureaucracy as praxis : toward a political phenomenology of formal organisations.

Administrative Science Quarterly, 23(3) Sept. 78, p.365-82.

CHERNS, ALBERT B. and GERALD. J. WACKER. Analyzing social systems: an application of Parson's macrosystem model to the organizational level and the sociotechnical perspective. Human Relations, 31(10) Oct. 78, p.823-41.

CHITNIS, H.R. Organisational effectiveness. Defence Management, 5(2) Oct. 78, p. 51-7.

CUNNINGHAM, J. BARTON. A systems resource approach for evaluating organizational effectiveness. Human Relations, 31(7) July 78, p.631-56.

EDEN, COLIN. (University of Bath.) Operational research and organization development. Human Relations, 31(8) p.657-74.

A large research program concerned with the contribution of operational research (OR) to the design of organizations led indirectly to an OR project concerned with constructing a man-computer interactive simulation model for a department in local government. The simulation model was to map the decision-making activities of the department and their influence on critical features of the environment which were of interest. The most difficult part of this project was the application of new methodologies for eliciting the values, norms, objectives, goals and views of the environment in order that the model of decision-making could be constructed. The key concepts underlying the method were drawn from the psychology of personal constructs and the sociology of defining situations. The data analysis resulting from an application of these concepts led to the organization wishing to become involved in an organization development (OD) exercise. How this request evolved, the conceptual basis of the OR, and some of the repercussions of the OD work on effective OR are what the

paper is about.—*Reproduced.*

GEPHART, ROBERT P., Jr. Status degradation and organizational succession: an ethnomethodological approach. Administrative Science Quarterly, 23(4) Dec. 78, p.553-81.

MILLAR, J.A. Contingency theory, values, and change. Human Relations, 31(10) Oct. 78, p.885-904.

OUCHI, WILLIAM G. and RAYMOND L.PRICE. Hierarchies, clans and theory Z: a new perspective on organization development. Organizational Dynamics, Autumn 78, p.25-44.

SALAMAN, GRAEME. Towards a sociology of organisational structure. Sociological Review, 26(3) Aug. 78, p.519-54.

VAN MAANEN, JOHN. 'People processing: strategies of organizational socialization. Organizational Dynamics, Summer 78, p.19-36.

ORGANIZATION—PLANNING

EMSHOFF, JAMES R. Planning the process of improving the planning process: a case study in meta-planning. Management Science, 24(11) July 78, p.1095-1108.

GINSBURG, LEE. Strategic planning for work climate modification. Personnel, 55(6) Nov.-Dec. 78, p.10-20.

KING, DENNIS C. and WALTER G. BEEVOR. Long-range thinking, Personnel Journal, 57(10) Oct. 78, p.542-5.

LYRMONT, M. Performance appraisal: the rationale. Integrated Management, 14(2) Feb. 79, p.11-17.

ORGANIZATION—RESEARCH

RAO, S.V. Contributions of small group research to the understanding of large

organisations: an introductory review. *Integrated Management*, 14(2) Feb. 79, p.40-8.

SUSMAN, GERALD I. and ROGER D. EVERED. An assessment of the scientific merits of action research. *Administrative Science Quarterly*, 23(4) Dec. 78, p.582-603.

ORGANIZATIONAL BEHAVIOUR

ROUSSEAU, DENISE M. Characteristics of Departments, positions, and individuals: contexts for attitudes and behavior. *Administrative Science Quarterly*, 23(4) Dec. 78, p.521-40.

ORGANIZATIONAL CHANGE

DANEKE, GREGORY A. Life quality accounting and organizational change. *Bureaucrat*, 7(2) Summer, 78, p.27-36.

GLISSON, CHARLES A. Dependence of technological routinization on structural variables in human service organizations. *Administrative Science Quarterly*, 23(3) Sept. 78, p.383-95.

PETERS, THOMAS J. Symbols, patterns, and setting: an optimistic case for getting things done. *Organizational Dynamics*, Autumn 78, p.3-23.

SHAY, TIM. Differing perspectives on the role of internal variables in the processes of organizational innovation. *Midwest Review of Public Administration*, 12(1) Mar. 78, p.3-11.

ORISSA—GOVERNMENT

DAS, B.C. Government and politics in Orissa since independence: an overview. *Indian Journal of Political Science*, 39(3) July-Sept. 78, p.438-57.

PAKISTAN—ECONOMIC CONDITIONS

BHATIA, B.M. Pakistan's economy: facing a deepening crisis. *Statesman*, 16 Mar. 79, p.9.

PENSIONS

HEMMING, RICHARD. State pensions and personal savings. *Scottish Journal of Political Economy*, 25(2) June 78, 135-47.

KUBERNATOVA, MARTA and JOSEF SUCHEL. Pensions in the Czechoslovak socialist republic. *International Social Security Review*, 31(1) 78, p.37-57.

PERFORMANCE

HOLT, H.O. and F.L. STEVENSON. Human performance considerations in complex systems. *Journal of Systems Management*, 29(10) Oct. 78, p.14-20.

PERSONNEL

BALOGUN, M.J. Theory Y situation X: democratic personnel administration in an autocratic environment. *Greenhill Journal of Administration*, 3(1-2) Apr.-Sept. 78, p.80-5.

The paper begins with a brief description of the scope of personnel management, then examines the merits and limitations of Theory Y and characteristics of situation X. In the end it suggests as to how bridge the gap between the theory and environment.

PRASAD, KANCHAN. The human element in management. *Indian Management*, 18(2) Feb. 79, p.32-40.

SASTRY, J.H.P. Personnel function: the concern of all business executives. *Lok Udyog*, 12(10-11) Jan.-Feb. 79, p.17-20.

SCHINNAR, ARIE P. (University of Pennsylvania) Eigenstructure, multiplier and game characterizations of administrative personnel requirements and activities. *Socio-Economic Planning Sciences*, 12(4) 78, p.185-90.

SHARMA, BALDEV R. and S.K. WARRIER. Man management in India:

some ethical considerations. *Indian Management*, 18(1) Jan. 79, p.3-8.

PERSONNEL-EMPLOYEE FACILITIES AND ACTIVITIES

HUSEMAN, RICHARD C., JOH D. HATFIELD and RUSSELL W. DRIVER. Getting your benefit programs understood and appreciated. *Personnel Journal*, 57(10) Oct. 78, p.560-6+

PERSONNEL-EMPLOYEE RELATIONS

FINKELSTEIN, JAMES A. and JAMES T. ZIEGENFUSS, Jr. Diagnosing employees' personal problems. *Personnel Journal*, 57(11) Nov. 78, p.633-6, 643.

PERSONNEL—MANUALS

COBAUGH, WILLIAM B. When it is time to rewrite your personnel manual. *Personnel Journal*, 57(12) Dec. 78, p.686-7,699.

PERSONNEL—PROMOTION

LONDON, MANUEL. What every personnel director should know about management promotion decisions. *Personnel Journal*, 57(10) Oct. 78, p.550-5.

MAZUMDAR, P. A critical review of promotional aspects. *Lok Udyog*, 12(9) Dec. 78, p.11-13.

PERSONNEL—SELECTION

GHOSH, SUBRATESH. Recruitment and selection policies in enterprises of different sizes: some case studies. *Indian Journal of Industrial Relations*, 12(2) Oct. 78, p.191-200.

PERSONNEL—SERVICE RATING

DEY, BATA K. (Dept. of Personnel and Administrative Reforms, New Delhi) Performance appraisal: some techno-cultural issues. *Indian Journal of Public Administration*, 24(4) Oct.-Dec. 78, p.1074-99.

The author is concerned with the performance appraisal of government personnel and suggests several norms which, as he says, will go a long way to have an objective and efficient system of evaluation of staff work leading both to staff satisfaction and greater productivity. The issues of performance appraisal are of basic importance to the morale and motivation of the administrative machinery, and hence merit continuing thought.—*Reproduced from editorial.*

ODUSINA, BAYO. Guidelines to designing effective staff appraisal tools. *Greenhill Journal of Administration*, 3(1-2) Apr.-Sept. 78, p.86-9.

Staff Appraisal is the process of taking an evaluative stock of the human resources within an organisation for a specific purpose. "Performance" is just one of such purposes. Since there are innumerable dissimilar and even sometimes unrelated purposes for which the process could be set in motion, the purpose or objective of each process must be clearly stated in order to determine appropriate content of each process. In addition the "nature" of the staff being appraised, the size of the organisation, the frequency of the appraisal process, societal norms and costs to be involved, for example, have to be considered before determining the right methodology for the purpose.

The article concludes with a seven-step prescription of designing an effective appraisal tool.—*Reproduced.*

WEST, WAYNE K. A self-audit for affirmative action programs. *Personnel Journal*, 57(12) Dec. 78, p.688-90,699.

PERSONNEL—TRANSFER

FINKIN, EUGENE F. Compensating transferred employees. *Personnel*, 55(6) Nov.-Dec.78, p.43-52.

MUKHOPADHYAY, ASIS. Transfers of employees. *Business Standard*, 14 Feb.79, p.5; 15 Feb.79, p.5.

PERSONNEL, PUBLIC

HELD, WALTER G. Organization for federal personnel management. *Bureaucrat*, 7(3) Fall 78, p.2-7.

PERSONNEL, PUBLIC-EMPLOYEE RELATIONS

Mc CARTHY, NEVILLE J. Productivity bargaining in Commonwealth government organizations. *Australian Journal of Public Administration*, 37(2) June78, p.116-30.

NEWLAND, CHESTER A. Federal government labor-management relations. *Bureaucrat*, 7(3) Fall 78, p. 8-15.

PERSONNEL, PUBLIC LEGISLATION

ARUP, CHRIS. Security at law of public employment in Australia. *Australian Journal of Public Administration*, 37(2) June 78, p.95-115.

PERSONNEL, PUBLIC—PROMOTION

HALABY, CHARLES N. (University of Wisconsin) Bureaucratic promotion criteria. *Administrative Science Quarterly*, 23(3) Sept. 78, p.466-84.

This paper examines three hypotheses regarding the relative significance public bureaucracies assign to evaluations, examinations, and seniority in making promotions. The control proposition asserts that the state of the bureau's authority structure is an important factor; the technical uncertainty proposition assumes that the nature and variety of organizational skills and tasks play a dominant role. Against these propositions, which emphasize emergent internal structural conditions, we pose a legal-institutional null hypothesis. This

hypothesis explains promotion criteria in terms of the extra organizational constraints and conditions represented by civil service regulations and regional differences in experience with merit systems.

While the results provide some support for the control and technical uncertainty propositions, they underscore the significance of extraorganizational factors. The significant effects of regional differences are of special interest because they indicate the degree to which intraorganizational advancement criteria are ultimately shaped by the socioeconomic and cultural environment—*Reproduced*.

PERSONNEL, PUBLIC—RECRUITING

THOMPSON, FRANK J. (Univ. of Georgia). Civil servants and the deprived; socio-political and occupational explanations of attitudes toward minority hiring. *American Journal of Political Science*, 22(2) May 78, p. 325-47.

This essay focuses on the attitudes of public administrators toward one politically important issue, minority hiring. The central hypothesis is that the receptivity of civil servants to hiring minorities will be more a function of their occupational concerns and of certain of their socio-political characteristics than of their perceptions of public sentiment and external group pressure. The data provide some support for this hypothesis and thereby raise an important question. Since the sampled administrators do not adjust their attitudes toward minority hiring in response to what groups outside the bureaucracy want, what, if anything prevents these officials from acting in ways which provoke tension between government agencies and segments of society? The author considers some implications of the data for an answer to this question.—*Reproduced*.

PERSONNEL, PUBLIC—SELECTION

SHARMA, BALDEV R. Selection for central services. *Economic and Political Weekly*, 14(4) 27 Jan. 79, p.141.

The new selection policy for central services adopted by Union Cabinet in October 1978 lays down that civil service will have a preliminary qualifying examination, with freedom to answer question papers in English or any other regional language for the main examination. If the medium for the preliminary qualifying examination remains English and 'objective' type of test is employed, the change is likely to have merely an academic value, as it will go in favour of well-to-do candidates of urban origin and against the less privileged ones.

PERSONNEL, PUBLIC—SERVICE RATING

GILBERT, THOMAS W. and H. ROBERT BAIRD. Another failure for peer comparison ratings. *Bureaucrat*, 7 (3) Fall 78, p.38-42.

PERSONNEL, PUBLIC—STATISTICS

SINGH, T. (Labour Bureau, Simla). Method of estimation of expenditure on basic pay, etc., of government employees. *Indian Labour Journal*, 20(1) Jan. 79, p.1-6.

Distribution of employees according to basic pay range is useful for obtaining an idea of the cost of changes suggested in the structure of their pay, etc., by pay commissions and others from time to time. Such a distribution is being worked out on the basis of a census being conducted in respect of Central Government employees by the Directorate General of Employment and Training, and in respect of State Government Employees by the Bureau of Economics and Statistics of respective States.

While presenting the results of such a census an estimate of expenditure on basis

pay/total emoluments is also presented alongwith. The procedure followed for such an estimation is to multiply the number of employees in a given pay range as on the last day of the year namely 31st March by 12 times the mid-point of that pay range. By implication this procedure assumes that the number of employees as on the last day of the year was also the average number of employees over the whole year. Present paper demonstrates that this assumption is not a valid one and suggests that as a rough approximation of the average number of employees over a year the average of the number of employees as on the last day of the current year and on the last day of the previous year may be taken.

It also discusses briefly the nature of bias in the existing procedure.—*Author*.

PERSONNEL, PUBLIC—UNIONS

PERRY, JAMES L. and CARDER W. HUNT. Evaluating the union-management relationship in government. *Public Administration Review*, 38(5) Sept.-Oct. 78, p.431-6.

POLICE

BODILY, SAMUEL E. Police sector design incorporating preferences of interest groups for equality and efficiency. *Management Science*, 24(12) Aug. 78, p.1301-13.

CHAIKEN, JAN M. and PETER DORMONT. A patrol car allocation model. *Management Science*, 24(12) Aug. 78, p.1280-1300.

Contents :—1. Background. 2. Capabilities and algorithms.

CHELST, KENNETH. An algorithm for deploying a crime directed (tactical) patrol force. *Management Science*, 24(12) Aug. 78, p.1314-26.

CHOWDHURY, NOORJA. The poor image of the police constable. *Hindustan Times*, 28 Jan. 79, p.1.

JOSHI, G.P. (Bureau of Police Research & Development, New Delhi) Performance appraisal in the police. *Police Research and Development*, Apr.-June 78, p.1-20.

The paper is based on an analysis of the existing system of performance evaluation as it exists in respect of officers in-chance of Police Stations in this country. The analysis reveals a number of basic shortcomings and inadequacies from which the system suffers. The way the system has operated, it has failed to provide the required urge or motivation to employees to improve their performance. The paper, therefore, suggests that insofar as the basic operational philosophy of the system is concerned, the emphasis must be shifted from its being used as some sort of a reward and punishment mechanism to being used as a means to improve the performance of the employees. It should be an open system. The paper also recommends that formal courses of short duration should be organised at the Police Training Institutions to impart training in all aspects of performance evaluation to the supervisory officers in the police. The evaluation programme should be linked closely with the programme of inservice training and development designed for the Station House Officers.—*Author*.

KILORY-SILK, ROBERT. Who polices the police? *Local Government Chronicle*, (1856) 26 Sept. 78, p.1045-6.

NATH, T. Reorganising the police. *Hindustan Times*, 31 Jan. 79, p.7.

NAYAR, KULDIP. An inadequate police inquiry. *Indian Express*, 21 Feb. 79, p. 6.

POLICE FORCE. *Indian Police Journal*, 25(1) July-Sept. 78, 147p. (Special issue).

Contents : Why a national police commission? The obsolescence of dual control, by F.V. Arul; The challenge of policing, by Gurdial Singh; How to avoid misuse of the police, by Anandswarup Gupta; Performance appraisal in the police, by

N. Krishnaswamy; The police : some compulsions and contradictions, by S. Venugopal Rao; The village chowkidar and rural policing, by S.S. Bajwa; Role of the police in protecting the weaker sections, by K.N. Thakur; The police and the public, by A. Narayana Rao; Police commissions in India, by S. Tandon; Towards better policing, by T.G.I. Iyer; The role of the police in the next decade in developing countries, by V.N. Pillai; Police in 2001 A.D., by D.C. Nath; Police in the crucible, by R.K. Ohri; Need for change in basic organisational pattern, by K.M. Mathur.

PUNCH, MAURICE. Participant observation with the Amsterdam police. *Police Journal*, 51(3) July-Sept. 78, p.251-60.

VENUGOPAL, RAO, S. Police-public ties; some realities. *Indian Express*, 27 Mar. 79, p.6.

VENUGOPAL, RAO, S. Role of police research. *Indian Express*, 5 Feb. 79, p. 6.

POLICY SCIENCES

RYCROFT, ROBERT W. Selecting policy evaluation criteria : toward a rediscovery of public administration. *Midwest Review of Public Administration*, 12(2) June 78, p.87-98.

POLITICAL DEVELOPMENT

MOUZELIS, NICOS. Class and Clientelistic politics : the case of Greece. *Sociological Review*, 26(3) Aug. 78, p.471-97.

POLITICAL PARTICIPATION

IYENGAR, SHANTO. The development of political efficacy in a new nation : the case of Andhra Pradesh. *Comparative Political Studies*, 11(3) Oct. 78, p.337-54.

KELKER, GOVIND S. The Chinese experience of political campaigns and mass mobilization. *Social Scientist*, 7(5) Dec. 78, p.45-63.

MADSEN, DOUGLAS. A structural approach to the explanation of political efficacy levels under democratic regimes. *American Journal of Political Science*, 22(4) Nov. 78, p.867-83.

MILLER, W.L. Social class and party choice in England: a new analysis. *British Journal of Political Science*, 8(3) July 78, p.257-84.

POLITICAL PARTIES

AANSOO, ARVIND. Donations to party in power. *Mainstream*, 17(18) 30 Dec. 78, p.12-14.

JOSHI, RAM and KIRTIDEV DESAI. Towards a more competitive party system in India. *Asian Survey*, 48(11) Nov. 78, p.1091-1116.

LeBLANC, HUGH L. and MARY BETH MERRIN. Parties, issues, and candidates: another look at responsible parties. issues, and candidates: another look at responsible parties. *Western Political Quarterly*, 31(4) Dec. 78, p. 523-34.

SIGELMAN, LEE and SYNG NAM YOUGH. Left right polarization in national party systems: a cross-national analysis. *Comparative Political Studies*, 11(3) Oct. 78, p. 355-79.

STEED, MICHAEL. The National Front vote. *Parliamentary Affairs*, 31(3) Summer 78, p. 282-93.

POLITICAL SCIENCE

FROHOCK, FEED M. The structure of "politics". *American Political Science Review*, 72(3) Sept. 78, p. 859-70.

POLITICAL SCIENTISTS

TRENT, JOHN E. The role of Indian political scientists in a world context. *Indian Journal of Political Science*, 39(3) July-Sept. 78, p. 384-9.

POLITICAL SOCIOLOGY

SHARMA, L. N. Political sociology: a perspective for the study of comparative politics. *Indian Journal of Political Science*, 39(3) July-Sept. 78, p. 390-405.

POLLUTION

HOCHMAN, EITHAN and DAVID ZILBERMAN. Examination of environmental policies using production and pollution microparameter distributions. *Econometrica*, 46(4) July 78, p. 739-60.

PONDICHERRY

PAREEK, M.O.H. Why Pondicherry must retain its identity. *Hindu*, 18 Jan. 79, p. 7.

POPULATION

INDIAN ECONOMIC ASSOCIATION. Relevance of Malthusian economics. (Special Conference: papers). *Indian Economic Journal*, 26(1) July-Sept. 78, p. 117-268.

SHARMA, GIRISH C. New directions for population policy. *Economic Times*, 28 Jan. 79, p. 4.

PORTUGAL—GOVERNMENT

LEWIS, PAUL H. Salazar's ministerial elite, 1932-1968. *Journal of Politics*, 40(3) Aug. 78, p. 622-47.

POSTAL SERVICE

PITT, DOUGLOS C. The Carter report on the Post Office. *Public Administration*, 56 Summer 78, p. 181-92.

POVERTY

DA COSTA, E.P.W. India's two nations: the crisis of a divided citizenship. *Indian Management*, 18(3) Mar. 79, p. 6-17, 30.

DEVITT, PAUL. On the nature of rural poverty. *International Development Review*, 20(1) 78, p.16.

ENSMINGER, DOUGLAS. India's political crisis of poverty. *Indian Express*, 19 Feb. 79, p.6.

GUPTA, S. N. Problem of poverty : how not to eradicate it. *Statesmen*, 10 Jan. 79, p.8.

ISHWARI PRASAD. The problem of poverty in India. *Janata*, 34(1) Republic Day Number 79, p.31-6.

PRITCHARD, HUGH and PETER SAUNDERS. Poverty and income maintenance policy in Australia : a review article. *Economic Record*, 54(145) Apr. 78, p.17-31.

SAMAD, M.A. ...And the strings of rural power. *International Development Review*, 20(1) 78, p.17-19.

SETHI, J.D. Poverty, alienation and the Gandhian way out. *Janata* 34(4) 25 Feb.79, p.13-16; 34(7) 18 Mar. 79, p.15-17.

PRESIDENTS—SELECTION

CEASER, JAMES W. Political parties and presidential ambition. *Journal of Politics*, 40(3) Aug. 78, p.708-39.

PRESS

DUBICK, MICHAEL A. The organizational structure of newspapers in relation to their metropolitan environments. *Administrative Science Quarterly*, 23 (3) Sept. 78, p.418-33.

LALVANI, B.H. Newspaper industry. *Mainstream*, 17(21) 20 Jan. 79, p.11-12.

PRIME MINISTERS

O'NEIL, DANIEL I. The French-Canadian prime Ministers : their route to power. *Political Science*, 30(1) 1 July 78, p.1-14.

PRISONERS

POLITICAL imprisonment and torture in India : Amnesty International report. *Economic and Political Weekly*, 14(4) 27 Jan. 79, p.145-50.

SHOURIE, ARUN. A crime of the state. *Indian Express*, 23 Jan. 79, p.6.

SHOURIE, ARUN. Undertrials. *Indian Express*, 12 Feb. 79, p.6; 13 Feb. 79, p.6.

SINHA ARUN. Who holds up trials? *Indian Express*, 22 Feb. 79, p.6.

PROBLEM SOLVING

CHAMBERS, D.J. and M.A. LEHMANN. Problem-solving performance inside a publicly-owned corporation. *Human Relations*, 31(10) Oct. 78, p.863-84.

PROJECT MANAGEMENT

AVOTS, IVAR. Toward better project control in developing countries. *International Development Review*, 20(1) 78 (Focus), p.21-4.

KNUTSON, JOAN and MARIE SCOTTO. Developing a project plan. *Journal of Systems Management*, 29(10) Oct. 78, p.36-41.

RAMAN, N. PATTABHI. Project implementation in the context of a plan : the missing link. *International Development Review*, 20(1) 78 (Focus), p.5-7.

RONDINLLI, DENNIS A. Implementing development projects : the problem of management. *International Development Review*, 20(1) 78, (Focus), p.8-12.

SOLOMON, MORRIS J., FLEMMING HEEGAARD and KENNETH L. KORNHER. An action-training strategy for project management. *International Development Review*, 20(1) 78 (Focus), p.13-20.

PROPERTY TAXES

HEAVEY, JEROME F. Assessment lags and property tax impacts. *American Journal of Economics and Sociology*, 37(4) Oct. 78, p.431-6.

PROPORTIONAL REPRESENTATION

BALINSKI, M.L. and H.P. YOUNG. Stability, coalitions and schisms in proportional representation systems. *American Political Science Review*, 72(3) Sept. 78, p.848-58.

PUBLIC ADMINISTRATION

ASHIRVAD, N. (University of Saugar). How can public administration be truly effective: a case study of removal of untouchability. *Indian Political Science Review*, 13(1) Jan. 79, p.94-100.

In this study, an attempt has been made to find out to what extent the statutory and administrative measures taken by the Central and State Governments, has been able to remove untouchability, and how far has the administrative machinery been able to help these people during the last thirty years. The study is divided into four parts: (1) The untouchables; (2) statutory and administrative measures taken by the government to remove untouchability; (3) assessment of the working of these measures, and (4) suggestions for effective implementation.

BOWMAN, JAMES S. (University of Wyoming). Managerial theory and practice: the transfer of knowledge in public administration. *Public Administration Review*, 38(6) Nov.-Dec. 78, p.563-70.

As part of the renewed concern about the purpose and meaning of public administration in both academic and government, this paper is an empirical examination of the academic/practitioner interface problem in public administration. The following three issues are

analyzed: the relative importance of sources of administration knowledge, barriers to the utilization of knowledge, and ways to transfer research findings into administrative practice. While this study shows that problems between academician and managers in public administration exist, they are not as serious nor as deep as one might assume. The worlds of scholarship and executive leadership interface by forming a common boundary across which many attitudes are shared about the sources and dissemination of knowledge, objectives of research and barriers to its implementation, and methods used to link theory to practice.—*Reproduced.*

BROBBEY, EDMUND W. Problems in governmental management. *Greenhill Journal of Administration*, 3(1-2) Apr.-Sept. 78, p.90-2.

HARTWIG, RICHARD. Rationality and the problems of administrative theory. *Public Administration*, 56 Summer 78, p.159-79.

MOORE, NANCY A. The public administrator as policy advocate. *Public Administration Review*, 38(5) Sept.-Oct. 78, p.463-8.

RAMOS, ALBERTO, GUERREIRO (University of Southern California) Misplacement of concepts and administrative theory. *Public Administration Review*, 38(6) Nov.-Dec. 78, p.550-7.

This article argues that the field of administrative theory is losing sense of its specific objectives, by attempting to assimilate models and concepts extraneous to its proper domain. In substantiating this argument, the writer discusses instances of "misplacement of concepts" current in the field of administrative theory as they appear in the writings of several authors.—*Reproduced.*

SCHAFFERD, BERNARD. Administrative legacies and links in the post-colonial state : preparation, training and administrative reform. Development and Change, 9(2) Apr. 78, p.175-200.

PUBLIC ADMINISTRATION CITIZENS PARTICIPATION

ABERNACH, JOEL D. and BERT A. ROCKMAN. Administrators' beliefs about the role of the public: the case of American Federal executives. Western Political Quarterly, 31(4) Dec.78, p.502-22.

PUBLIC ADMINISTRATION— PERIODICALS

BOWMAN, JAMES S. and SAMMI G. HAJJAR. English language journals in public administration : an analysis. Public Administration, 56 Summer 78, p.203-25.

PUBLIC ADMINISTRATION—STUDY AND TEACHING

McDANIEL, THOMAS R. The search for the "administrative novel". Public Administration Review, 38(6) Nov.-Dec. 78, p.55-9.

PUBLIC DISTRIBUTION SYSTEM

BHATIA, B.M. Public distribution: letting the folly persist. Statesman, 30 Mar. 79, p.8.

PAI PANANDIKER, D.H. Public distribution. Hindustan Times, 6 Feb. 79, p.7.

PUBLIC POLICY

DYE, THOMAS R. Oligarchic tendencies in national policy making: the role of the private policy planning organizations. Journal of Politics, 40(2) May 78, p.309-31.

GERSHUNY, J.I. Policymaking rationality: a reformulation. Policy Sciences, 9(3) June 78, p.295-316.

HALACHMI, ARIE. (Univ. of Kansas, U.S.A.). From descriptive, explanatory and prescriptive views of policy analysis to a spiral perspective. Indian Journal of Public Administration, 24(4) Oct.-Dec. 78, p.957-72.

Arie Halachmi analyses the policy making process in administration and develops a theory, after summarising the existing schools of thought on this matter, which, according to him, divide the approach to policy analysis. The 'spiral theory' which he develops, he says, incorporates the dynamics of the process of policy making which the other theories do not sufficiently emphasise but should have, in order to understand the process correctly. Halachmi describes policy making as from cycle to cycle, contracting in and expanding out, to a central stem. This gives a three dimensional view of the policy process as against the conventional vertical-horizontal dimension. He goes further and gives several models in the spiral theory to signify the possible variations in policy making—in its origin, process and conclusions. But, as he himself concedes, the value of policy analysis lies on its merit which, in turn, rests upon its ability to predict and guide the course of events so that the policy maker has a choice before him from among several seemingly appropriate alternatives. The area of policy making in administration is a complex one and needs greater study from different angles.—*Reproduced from editorial.*

KIRBY, M.J.L., H.V. KROEKER and W. R. TESCHKE. The impact of public policy-making structure and processes in Canada. Canadian Public Administration, 21(3) Fall/Autumn 78, p.407-17.

NAGEL, STUART and MARIAN NEEF. Finding an optimum choice, level, or mix in public policy analysis. Public Administration Review, 38(5) Sept.-Oct. 78, p.404-12.

USLANER, ERIC M. Comparative state policy formation, interparty competition and malapportionment : a new look at "V.O. Key's hypothesis". *Journal of Politics*, 40(2) May 78, 409-32.

PUBLIC POLICY—STUDY AND TEACHING

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COX, STEVEN R. and PHILIP R. WOOTEN. The long run problem of financing the social security system. *American Journal of Economics and Sociology*, 37(4) Oct. 78, p.397-411.

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RADIO BROADCASTING

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MALIK, AMITA. India and Asian Broadcasting Union. *Indian & Foreign Review*, 16(5) 15 Dec. 78, p.13-14.

RAILWAYS

KHANNA, K.C. Management of railways : bane of too much control. *Times of India*, 22 Feb. 79, p.8.

There was a modest surplus in railway budget for 1977-78 without increasing freight or fares. But since then the situation is deteriorating. Along with fall in freight revenue, floods, strikes and agitations have adversely affected railway's finances. Increase in passenger traffic is of no help to the railways as fares are, by and large, subsidised. As costs are rising faster than freights and fares, resources to create additional capacity are lacking. Devolution of authority will not be of much use as top management is suffering from too much public scrutiny and control.

UMMAT, R.C. Railways beyond the tunnel. *Eastern Economist*, 71(26) 29 Dec. 78, (Annual Number 79) p.1335-68.

RAJAGOPALACHARI, C.—CRITICISM AND INTERPRETATION

MENON, K.P.S. A civil servant tribute. *Bhavan's Journal*, 25(13) 28 Jan. 79, p.20-4.

Members of the 'heaven-born' civil service seldom admitted that anyone was superior to them. But when it came to Rajaji, even a civil servant "instinctively felt that he was working under a superior man, superior in ability and character," writes Shri K.P.S. Menon.

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REFUSE COLLECTION

STEVENS, BARBARA J. Scale, market structure, and the cost of refuse collection. *Review of Economics and Statistics*, 60(3) Aug. 78, p.438-48.

REFUSE DISPOSAL

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RESEARCH METHODS

HEDRICK, TERRY E. ROBERT F. BORUCH and HERRY ROSS. On ensuring the availability of evaluative data for secondary analysis. *Policy Sciences*, 9(3) June 78, p.259-80.

REVOLUTION

GHOSH, S.K. Insurgent movements in Southeast Asia. *India Quarterly*, 34(3) July-Sept. 78, p.290-312.

RURAL DEVELOPMENT

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BHARAT RAM, VINAY. Decentralised management and people's participation. *Kurukshetra*, 27(7) 1 Jan. 79, p.20-1.

BHATT, R.S. Plan for integrated rural development. *Economic Times*, 13 Feb. 79, p.4-5.

BHATTACHARYA, MOHIT. (I.I.P.A., New Delhi). Administrative and organisational issues in rural development. *Indian Journal of Public Administration*, 24(4) Oct.-Dec. 78, p.1173-88.

Mohit Bhattacharya raises the larger issue of panchayati raj institutions being considered as the change agents in the rural setting in the face of the Dantwala Working

Group's unqualified assertion that planning for the lower strata in rural areas should be handed down from above if it is to benefit those for whom it is meant and "cannot be a product from below in which the below is dominated by the rich and the strong". These two differing approaches by two important bodies, both endowed with considerable authority and experience, in fact, throws open the entire question of panchayati raj *versus* planning and presents a challenge to those concerned with the working of decentralised development administration.—*Reproduced from the editorial.*

BROWN, C.K. Institutional reforms needed for a viable rural development programme in Ghana. *Greenhill Journal of Administration*, 3(1-2) Apr.-Sept. 78, p.41-51.

BROWN, C.K. A package deal for the rural development in Ghana. *Greenhill Journal of Administration*, 3(1-2) Apr.-Sept. 78, p.7-18.

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CHUNDER, P.C. Linking education with rural development. *EPA Bulletin*, 1(2) July 78, p.12-17.

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ENSMINGER, DOUGLAS. Integrated rural development. *Indian Express*, 26 Feb.79, p.6.

HAIGHTON, THOMAS. Labour administration and the rural poor in Africa. *International Labour Review*, 117(6) Nov.-Dec. 78, p.721-31.

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Oct.-Dec. 78, p.1-95.

INTEGRATED rural development with
focus on employment. Kurukshetra, 27(1)
1 Oct. 78. 55p. (Entire issue)

Contents : Integrated rural development
with focus on employment, by R.N. Azad;
Small Farmers Development Agency: a
review, by S. Satyabhama; What is new in
the new strategy of integrated rural
development? by S.S. Chattopadhyay;
Development of hill and tribal areas, by
Santosh Singh; 'Whole village development'
and 'training for full employment' pro-
grammes, M.K. Kaw; The problem of land
reforms implementation, by P.C. Joshi;
Asoka Mehta Committee report Pancha-
yati Raj institutions; Whither cooperatives
—an analytical study, by Balraj Mehta;
Financing small farmers—what is done and
what needs to be done, by A.R. Patel;
Success and failure of SFDA, by B.N.
Gupta; Creating jobs for the rural jobless,
by Navin Chandra Joshi.

IQBAL NARAIN and P.C. MATHUR.
Decentralising rural development manage-
ment. Kurukshetra, 27(6) 16 Dec. 78,
p.12-16.

Rural development hardly admits of
replication of stereotyped projects formulat-
ed by a single, centralised planning agency
because each rural settlement is a world by
itself. The institutional, structural,
and personnel aspects of rural development
management, therefore, need a fresh study
since the existing economic models cannot
provide any firm guidelines about the
design of management system for rural
development, say the authors.—*Reprodu-
ced.*

JUNEJA, G.C.L. and P.C. MATHUR.
Involving the poor in poverty-focussed
projects. Kurukshetra, 27(8) 16 Jan. 79,
p.10-13, 22.

This paper circulated at the GOI-UN
ESCEP Conference stresses the importance

of peoples' participation in development.
focussed programmes meant for the poor. As there are many agencies involved
in these programmes, these agencies have
to work in a coordinated manner, and
hence the recent emphasis on block level
planning and integrated rural development
are steps in the right direction, the authors
assert.—*Reproduced.*

KANSAL, J.N. Indigenous technologies
for rural development. Eastern Economist,
72(8) 23 Feb. 79, p.315-17.

Scientists and technologists working in
CSIR laboratories or institutes have
developed a number of inexpensive and
useful processes for use in rural areas and
also for industrial growth. Emphasis has
been placed on technologies utilising local
raw materials and helpful to medium and
small-scale and also village industries. This
article by the Public Relations Officer of
the CSIR surveys some of the progress
made in this field.—*Reproduced.*

MADDICK, HENRY. (University of
Birmingham, England). Adapting institu-
tions and management for social change.
Kurukshetra, 27(6) 16 Dec. 78, p.17-21.

This paper appreciates many of the
nationwide programmes like community
development, and target group pro-
grammes like SFDA and DPAP remarks that
India with its large masses living below
poverty line does not have many
options opened to her in her drive for
integrated development. The author
suggests an area-based organisation
concerned with the totality of development
at the local level—Panchayati Raj level.—
Reproduced.

MAHESHWAR PRASAD. Department of
Personnel and Administrative Reforms)
Factors inhibiting rural development
process. Kurukshetra, 27(4) 16 Nov. 78,
p.9-12.

This in-depth study of the administrative and personnel problems vis-a-vis the rural development, says that the need of the moment is to ensure that the package of welfare and development meant for the poor is delivered to them intact and does not, for want of good management, find its way into the hands of those already well-to-do. The task, he says, is tremendous and if the job is to be done effectively, it will obviously require change in administrative and personnel systems—*Reproduced*.

MATHUR, HARI MOHAN. (Department of Personnel and Administrative Reforms) The project and its two phases. *Kurukshetra*, 27(4) 16 Nov. 78, p. 13-22.

Explains the objective of the project, "Adaptation of Administration of Rural Development", the achievements made in its first phase and the strategy for the second phase. The ultimate goal of the project, says the author, is "to give to the rural masses a chance for the benefits of a more modern existence.—*Reproduced*."

MATHUR, S. C. (Planning Commission) Organising the rural poor, some basic issues. *Kurukshetra*, 27(4) 16 Nov. 78, p.14-22.

This research paper analyses the impediments on the way of organising the rural peasantry. By its very nature, organisation of the rural poor by changing class balances, socio-economic conditions and relations of production has serious political implication, the author asserts. To bring about such changes and organise the rural poor for the purpose, even in the initial stages, political support to such unions would be needed—a sort of Godfather to ensure that they are not ruthlessly crushed by the vested interests, he concludes.—*Reproduced*.

MODDIE, A. D. Citizen or subjects in development? *Voluntary Action*, 21(1) Jan. 78, p. 7-10.

NATIONAL INSTITUTE OF RURAL DEVELOPMENT. Role of industrial and banking organisations in rural development: summary of proceedings and recommendations of the workshop held at NIRD (November 22-24, 1978). *Rural Development Digest*, 2(1) Jan. 73, p.15-28.

NINAN, SEVANTI. Mandra Unnayan Sansad, Hooghly District. *Voluntary Action*, 21(1) Jan. 78, p. 20-2.

OWUSU-ANSAH, K. A. Managing rural socio-economic development in Ghana—towards improved performance, *Greenhill Journal of Administration*, 3(1-2) Apr.-Sept. 76, p.19-40.

✓ RAO, C.V. and S.N. VIG. Select bibliography on rural development. *Productivity*, 19(4) Jan.-Mar. 78, p.705-30.

RAU, B.R.K. Banking structure for rural development. *Janata*, 33(42) 14 Jan.79, p.9-10.

ROY, ASOKE MOHAN. Integrated rural development: need for realistic approach. *Capital* 182(4543) 18 Jan. 79, p.39-40.

In order to make integrated rural development programme a success, what is needed—apart from organisational restructuring—is regular monitoring of the schemes taken up under this programme, especially at the district level. This is necessary for a correct evaluation of the progress of work against the financial and physical targets set earlier—*Reproduced*.

RURAL development. *Productivity*, 19(4) Jan.-Mar. 79, p.441-743. (Entire issue)

Contents: Role of rural and small industries, by B. Sivaraman; Small industries in rural development: assessment and perspective, by Dennis A. Rondineill; Integrated rural development programmes: a skeptical perspective by Vernon W. Ruttan; Rural development efforts in India: an assessment, by Sarathi Acharya and Satish Jha; Rural

ment : people-centered approach, by B.C. Muthayya; Rural development : problems and prospects, by Rajesh Tandon; Rurals poverty : a historical perspective, by R. Radhakrishna and S.A.R. Sastry; District industries centres : a leap forward, by Ram K. Vepa; Industry and rural development, by Pravinchandra V. Gandhi; Planning process for integrated rural development : a simplistic approach, by R.N. Azad; Planning for rural development : evaluation of the 1978-83 plan, by Brahm Prakash; Rural development and financial institutions, by K.S.V. Menon; Transformation model for rural development : a geographical appraisal of spatial inequality, by R.L. Singh and Rana P.B. Singh; Marketing in rural India, by Manendra Mohan; Appropriate technology for rural development, by S. Rajagopalan and Vinod Vyasulu; Non-formal education and training for rural development, by Dennis A. Rondineill and Kenneth Ruddie; Rural energy scene in India, by Lalit K. Sen; Towards self-sustaining rural institutions : the Congo experience, by Hartmut Schneider; Select bibliography on rural development, by C.V. Rao and S.N. Vig.

RURAL development in Tamil Nadu. Kurukshetra, 27(11) 1 Mar. 79 p.1-44 (entire issue).

SAINT, KISHORE. The state voluntary bodies and peoples' institutions in rural development. Voluntary Action, 21(3) Mar. 79, p.22-6.

SHARMA, V.K. and JAGDISH KUMAR. Integrated rural area development and systems approach. Eastern Economist, 72(4) 26 Jan. 79, p.149-51.

SINGH, RADHA RAMAN. Rural development under sixth plan : an appraisal. Khadi Gramodyog, 25(6) Mar. 79, p.272-7.

SUBBHA RAO, B. A. Canker in rural welfare scheme. Hindu. 5 Mar. 79, p.7.

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Contents : The Perspective—Introduction, a quarter century of (Anti-) rural development; Part I—Development reconsidered; Part II—Country experiences : India; Bangladesh; Sri Lanka; China Part III—Rural development strategy; Micro-level development : design and evaluation of rural development projects. The approach; Part I—three field investigations; The village of Sultanpur—India; The Comilla experiment and the total village development programmes—Bangladesh; The rural reconstruction project—Thailand; Part II—Project design and evaluation.

THE VILLAGE and the communicator. Seminar, (235) Mar. 79, p.10-43 (entire issue).

Contents : The problem, by Kusum J. Singh and Bertram M. Gross; Communications planning, by Ashok Srinivasan; Radio programming, by S. Bashiruddin; A rural press, by G.P. Jain; Need for libraries, by A.K. Das Gupta; Literacy and education, by G. Haragopal; Pie in the sky, by K.E. Eapen; Learning to be free, by Fr. Michael Windey; Communications received from S.X. James Melchior, Bantwal Taluq, and S. Kanara.

YERRAM RAJU, B. Rural growth, the laboratory way. Business Standard, 21 Mar. 79, p.5.

RURAL PLANNING

GUPTA, B.N. Rural Development challenges for social workers. Social Welfare, 25(9) Dec. 78, p.28-9

KISTAIAH, M. (Kakatiya University, Warangal). Administrative reorganisation for rural development. Mainstream, 17(19) 6 Jan. 79, p.22-4+

Rural development has become the major focus of the Janata Government in

its scheme of priorities. The Draft Sixth Plan spells out a new development strategy making provision for basic needs of the people such as clean drinking water, adult literacy, elementary education, health care, rural roads, rural housing for the landless as its main thrust. The paper analyses the problems involved in realising these objectives, suggests some measures to give the administration a rural orientation and spells out a scheme of priorities for rural development. The measures suggested include the creation of 'Rural Public Health Engineering Organization', 'Village Housing Boards', 'Village Roads Organizations', 'Electricity Service Centres'. The institutions are to render services on a decentralised basis under one roof of the 'Integrated Rural Service Centres' which are to be created for a group of contiguous villages thus taking administrative machinery to the proximity of the villager.—*Author.*

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SHARMA, S.K. (Panjab University, Chandigarh). Democratic decentralization: context and crises. *Indian Journal of political Science*, 39(3) July-Sept. 78, p.349-68.

The rising expectations and government's emotional commitment to democratic values, have made the public bureaucracy confront a formidable task to promote economic development through autonomous institutions with the support of people's elected representatives. The constitutional, politico-administrative and socio-economic parameters of India's path to nation-building and planned development can very much facilitated it and when effective participation of the masses is assured. The author has discussed the pattern of decentralization adopted in India in the field administration. both in terms of delegation and devolution. The degree of

decentralization is ultimately to be determined by the politico-economic objectives and the operational procedures which regulate administrative mechanism. The comparative advantages and disadvantages of various agencies working in the field of rural development have been assessed with reference to the degree of identification of agencies with the rural people. Ultimately the success of all the rural development programmes does not depend on charity or relief but on how effective and serious in decentralization—spirit and mechanism so that the rural poor are in a capacity to finance, organize and run their programmes in an efficient manner on a continuing basis—*Author.*

TANDON, RAJESH. Rural poor : an alternative change strategy. *Human Futures*, 1(4) Winter 78, p.299-308.

RURAL-URBAN MIGRATION

LUBELL, HAROLD. Urban development and employment : the third world metropolis. *Eastern Economist*, 72(6) 9 Feb. 79, p.234-40.

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FARMER, C. RICHARD. Merit pay : viable? *Personnel*, 55(5) Sept.-Oct. 78, p. 57-63.

KHANNA, K.C. A new attack on the elite : futility of guerilla tactics. *Times of India*, 23 Jan. 79, p.8.

SAVING AND THRIFT

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SCHEDULED CASTES

DOGRA, BHARAT. Where are the rights of the rural poor? *Link*, 21(25) 26 Jan. 79, p.61-6.

✓ **GANDHI, ARUN.** Harijans come into their own: self-help in villages. *Times of India*, 16 Feb. 79, p.8.

✓ **PATEL, M.S.** Co-op. credit for scheduled castes. *Economic Time*, 25 Jan. 79, p.5.

✓ **RAO, N.J. USHA.** Female labour participation rates among scheduled castes of Karnataka. *Indian Journal of Labour Economics*, 21(1-2) Apr.-July 78, p.76-87.

✓ **SAHAY, S.** Shades of equality. *Statesman*, 1 Feb. 79, p.8.

✓ **SINGH, N.K.** Harijans of Kanadia : justice is not enough. *Indian Express*, 1 Feb. 79, p.6.

SCIENCE

RAHMAN, Md. ANISUR. Science for social revolution : the Kerala experiment. *Economic and Political Weekly*, 14(2) 13 Jan. 79, p.59-62.

VAIDYANATHAN, A., N. KRISHNAJI and K.P. KANNAN. People's science movements. *Economic and Political Weekly*, 14(2) 13 Jan. 79, p.57-8.

SLUMS

KHATU, K.K. Slum : political dimension and improvements strategy. *Quarterly Journal of the Local Self-Government Institute*, 40(1) July-Sept. 78, p.25-37.

KINI, N.G.S. A profile of slum dwellers : a new dimension of urban life. *Quarterly Journal of the Local Self-Government Institute*, 50(1) July-Sept. 78, p.5-16.

SHOREY, S.P. Rehousing slum dwellers : need for a rational land policy. *Civic Affairs*, 26(5) Dec. 78, p.23-5.

SOCIAL CHANGE

GUINDON, HUBERT. Societal changes and their impact. *Canadian Public Administration*, 21(3) Fall/Autumn 78, p.441-6.

SOCIAL change in socialist societies. *Social Forces*, 57(2) Dec. 78, p.361-546.

Contents : Introduction, by T. Anthony Jones; Marxist experiments in destratification : an appraisal, by Gerhard Lenski; Reflections on the Chinese model of development, by B. Michael Frolic; Some aspects of Czechoslovak Society since 1968, by Otto Ulc; The logic of development in Socialist Poland, by Sten Tellenback; Social change in communist Romania, by Daniel Chirot; Modernization, stratification and elite development in Hungary, by Ivan Volgyes; Modernization and Education in the U.S.S.R., by T. Anthony Jones.

TRAUGOTT, MARK. Reconceiving social movements. *Social Problems*, 26(1) Oct. 78, p.38-49.

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BOGART, ROBERT W. & E.R. HUTCHINSON. Public attitudes toward social problems : the impact of shared life experiences in the community of residence. *Social Problems*, 26(1) Oct. 78, p.97-111.

SOCIAL SCIENCES—RESEARCH

HUNT, F.J. Research as a social process. *Australian Journal of Social Issues*, 13(4) Nov. 78, p.327-43.

SOCIAL SERVICE

MANSBRIDGE, STANLEY H. Of social policy in Albera : its management, its modification, its evaluation and its making. *Canadian Public Administration*. 21(3) Fall/Autumn 78, p.311-23.

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Contents : RECAP North Carolinen social services, by Mason P. Thomas Jr.; A county official looks at welfare budgeting, by John V. Witherspoon; Financing

social services—the State's perspective, by Barbara D. Matula; Welfare reform : the Carter proposal, by John M. Syria; Planning and title requirements, by Robert M. Moroney; Title and social services: the Mecklenburg experience, by Joyce B. Massie, Elizabeth K. Thurbie and Merlene K. Wall; Public policy in day care, by Dorothy J. Kiester; Medicaid : is the programme working in North Carolina? by James D. Johnson; Medicaid : help for the poor and elderly, but a thicket of problems for hospitals, by John Marston; Poverty and malnutrition in North Carolina, by James Dykes; Civil liability of social services staff and board members, by Bonnie E. Davis; The welfare wilderness: one way out, by Dorothy N. Gamble; A conversation with a social worker.

SOCIAL SERVICE—CASE WORK

WOOD, KATHERINE M. Casework effectiveness : a new look at the research evidence. *Social Work*, 23(6) Nov. 78, p.437-58.

SOCIAL WORKERS

KLEIMAN, LAWRENCE S. and JOHN W. LOUNSBURY. Validating procedures for selecting social work personnel. *Social Work*, 23(6) Nov. 78, p.481-5.

SOCIETY, PRIMITIVE

SOCIETIES at the frontier : vulnerable peoples in Asia and the Arctic. *Development and Change*, 9(1) Jan. 78, p. 1-174 (entire issue).

Contents : Marginal peoples at the modern frontier in Asia and the Arctic, by Jeremy Swift; Ecology, politics and change : the case of the Eskimo, by Hugh Brody; Tribal underdevelopment in India, by Steve Jones; The mountain pastoralists of the sultanate of Oman; reactions to drought, by Stace Birks; Soviet nationality policy in north western Siberia : an historical perspective, by Philip Lineton;

The rationalization of reindeer management among Finnish Lapps, by Tim Ingold; Pastoral nomadism in Mongolia : the role of herdsmen's cooperatives in a national economy, by Caroline Humphery; The Future of vulnerable societies, by Brian Van Arkadic.

SRI LANKA—POLITICS

MATTHEWS, BRUCE. Recent developments in Sri Lanka politics. *Pacific Affairs*, 51(1) Spring 78, p.84-100.

STATE DEBTS

PATEL, HIMMAT. Central Loans and states' debt problems. *Mainstream*, 17(24) 10 Feb. 79, p.9-10.

The fiscal imbalance and dependence of states on the centre is the root cause of their debt problem. The Seventh Finance Commission has done a good job by providing debt relief to states. The central loans to states would also get reduced as a result of this relief. The Finance Commission also recommended the share from the small saving to the states out of net collection. This will tilt the balance in favour of states. There is no reason for not honouring this recommendation by Government except that the Centre wishes to control these resources. The author suggests that the centre should discuss this issue with states and settle the problem.

STATE, THE

HIRSCHMAN, ALBERT O. Exit, voice and the state. *World Politics*, 31(1) Oct. 78, p.90-107.

STATE GOVERNMENT

JAGANNATHAN, N.S. Bengal today. *Statesman*, 9 Feb. 79, p.8; 10 Feb. 79, p.8.

STATESMEN

GUNLICKS, ARTHUR B. Max Weber's typology of politicians : a re-examination.

Journal of Politics, 40(2) May 78, p.498-502.

STREET LIGHTING

SHENOY, A.P. Street lighting in Bombay island. Civic Affairs, 26(6) Jan. 79, p.59-67.

STRIKES

KULKARNI, R.S. Rule of law : right to strike. Economic Times, 28 Mar. 79, p.5.

SAXENA, N.S. No wide powers to stifle strikes; limitations of state. Times of India, 13 Feb. 79, p.8.

SUBSIDIES

MEHTA, BALRAJ. Subsidies for whom? Indian Express, 16 Feb. 79, p.6.

RAGHAVACHARI, M.V. Growth of budgetary subsidies of central government. Economic and Political Weekly, 15(9) 3 Mar. 79, p.522-8.

Subsidies provided by the Government of India through the budget have recorded a phenomenal rise from Rs. 7 crores in 1954-55 to Rs. 1172 crores in 1977-78. Their share in the government's total budgetary expenditure has also gone up sharply from about 1 per cent in 1954-55 to 7.6 per cent in 1977-78.

This paper seeks to review the trends in budgetary subsidies and examine the ostensible purposes for which they are granted with a view to seeing if the size of subsidies can be reduced without jeopardising the government's objectives in granting them.—*Reproduced.*

SUBURBS

STAHURA, JOHN M. The evolution of suburban functional roles. Pacific Sociological Review, 21(4) Oct. 78, p.423-39.

SUGGESTION SYSTEMS

MYERS, DONALD W. and EARNEST R. ARCHER. When the suggestion box fails. Personnel, 55(5) Sept.-Oct. 78, p.37-42.

SUPERVISORS

SINHA, DURGANAND (Allahabad Univ.) and MAHMOOD SAATCHI (State Management Training Centre, Tehran). A comparative study of supervisory orientation among Indian and Iranian supervisors. Indian Journal of Psychology, 52(3) 77, p.228-39.

A Supervisory Behaviour Schedule to measure the orientation and attitudes towards different kinds of possible situations faced by the supervisors was developed. It had a split-half reliability of .88 and .84 on the Indian and Iranian samples respectively. It had seven clusters relating to 'helping attitude', 'sensitiveness to subordinates' needs', 'informal relations', 'participation', 'subordinates' cooperation', 'work planning', and 'spokesman function'. It was administered on 80 supervisors from textile and woollen mills from a large industrial city in north India and 40 supervisors from a metal manufacturing plant in Tehran. Intercomparison of the two groups as a whole, and of those rated respectively as *high* and *low* by the superiors showed the Iranian supervisors to be higher on what is generally regarded as human relations aspects of supervisory behaviour, and the Indian counterparts tended to score higher on spokesman functions and informal relations. The results are explained within the general framework of Fiedler's contingency model.—*Reproduced.*

SYSTEM ANALYSIS

APPLIED network analysis. Sociological Methods & Research, 7(2) Nov. 78, p.123-256 (entire issue).

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TAMIL NADU—ECONOMIC CONDITIONS

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TAXATION

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FRIEDLAENDER, ANN F. (M.T.T.) and ADOLF F. VANDERDORPE (Macalester College, St. Paul, U.S.A.). Capital taxation in a dynamic general equilibrium setting. *Journal of Public Economics*, 10(1) Aug. 78, p.1-24.

The familiar two-factor, two-commodity incidence model is extended to a dynamic setting in which the supply of capital is variable and the government can use money or bonds to balance its budget in addition to neutral lump sum taxation. The dynamic incidence effects of a sectoral tax on capital are qualitatively

similar to the static incidence effects when the government balances its budget with neutral taxes, but are qualitatively different when the government uses money or bonds. In this case, while capital bears the burden of the tax in the short run, it is able to shift it in the long run.—*Reproduced.*

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The author asserts that various tax concessions have made the return on different types of savings attractive. These concessions have benefited mostly the high income groups. Sometimes even when there is not net saving it is still possible to show an increase in accumulations and claim concessions. She suggests that a provision should be incorporated in our tax law to the effect that concessions would be granted to the tax-payer only when his or her aggregate saving increases—*Reproduced.*

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TAXATION—EVASION AND AVOIDANCE

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Mexico Office]. Tax evasion and its measurement in developing countries. Public Finance, 33(3) 78, p.232-68.

The point of departure for this paper in the proposition that bequest is most appropriately viewed as an act of lifetime giving. On this basis, the case for alternative forms of estate (and gift) taxes is examined in the light of a formal model of interpersonal giving. The model used is the simple one (developed by Hochman and Rodgers, Becker and others) in which gift/estates emerge from philanthropic attitudes held by donors towards recipients. Taxes are introduced into this model, and the incidence of various forms of estate taxation (in terms of the distribution of burden between donor and recipient) is determined. On this basis, the conventional criteria of horizontal equity and efficiency are applied to evaluate the alternative types of tax treatment. What emerges from this formal treatment is that estate and gift taxation involves a form of 'double' taxation, similar to cut not related to) that sometimes claimed for the taxation of property income or wealth. Thus, the case for any kind of gift/estate taxation at all seems to be extremely tenuous and must depend on 'second best' arguments that the orthodoxy rarely, if ever, articulates. And there seems to be no justification in this setting for the view popular among public finance theorists, that bequests received should ideally be treated as income to the recipient for tax purpose, in the manner recommended by Haig and Simons. On the contrary, bequests should, ideally, not be taxed at all—*Reproduced*.

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attitudes: a survey. Public Administration Review, 38(5) Sept.-Oct. 78, p.442-52.

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VILLAGE PANCHAYATS

BHARGAVA, B.S. Basic approach of Asoka Mehta committee questionable. Kurukshetra, 27(6) 16 Dec. 78, p.7.

BHARGAVA, B.S. (Institute for Social & Economic Change, Bangalore) Politico-administrative dynamics in panchayati raj system. Quarterly Journal of the Local Self-Government Institute, 50(1) July-Sept.78, p.61.71.

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CHARYULU, U.V.N. Development of personnel in financial management of panchayati raj bodies. Rural Development Digest 2(1) Jan. 79, p.1-7.

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Contents : The problem; Gujarat : dynamics of development, by Pravin Sheth; Report from Rajasthan, by P.C. Mathur; The truth and the myth, by K. Seshadri; Manipulation by parties, by V.M. Sirsikar; Panchayati raj proposals, by G. Ram Reddy; Antyodaya, by Rakesh Hooja; A select and relevant bibliography, by M.P. Nayar.

MAHESHWARI, S.R. (I.I.P.A., New Delhi). Panchayati raj between the two Mehtas and beyond. Kurukshetra, 27(8) 16 Jan. 79, p.4-8.

In his paper submitted at the 9th All India Panchayat Parishad Conference in December last, the author closely examines the development of Panchayati Raj in the last two decades and implications of the recommendations now made by the Asoka Mehta Committee on Panchayati Raj institutions.—*Reproduced.*

SHARMA, S.K. (Panjab Univ., Chandigarh). Review of Asoka Mehta Committee report on Panchayati raj institutions. Kurukshetra, 27(3) 1 Nov. 78, p.10-11.

The author here presents a brief survey of the Asoka Mehta Committee report and says the proposed two-tier system, which ignores the village panchayat, sets at naught the whole concept of giving power to the people. Villagers come into direct contract with Gram Panchayats and the attempt, therefore, says the author, should have been to make them more powerful.—*Reproduced.*

SHUKLA, K.B. (Committee on Panchayati Raj Institutions, New Delhi). Panchayati Raj revisited. Indian Journal of Public Administration, 24(4) Oct.-Dec. 78, p.1159-72.

Shukla highlights the findings and recommendations of the Asoka Mehta Committee with appropriate background which is helpful in appreciating the Committee's recommendations. The Asoka Mehta Committee has raised fundamental issues and opened new vistas of rural development. We can only hope that they receive adequate and dispassionate consideration with that amount of intellectual integrity which can surmount an conscientious resistance to change.—
Reproduced from editorial.

VERMA, D.C. Panchayati Raj. Statesman, 20 Feb. 79, p.8; 21 Feb. 79, p.8.

In pursuance of the recommendations of the Balwantray Mehta Committee, which was appointed in January 1957, the Government established three-tier Panchayati Raj system to implement the development programmes upto the district level. The lead was given by Rajasthan, Maharashtra, Gujarat and Punjab where the programme was taken up with some gusto. But it suffered mostly due to lack of expert knowledge, scarcity of financial resources, bureaucracy, and politicians. The Janata Government which was committed by its political manifesto. appointed the Asoka Mehta Committee to make recommendations for the revival of the Panchayati Raj. The important recommendations of the Committee, among others, are: the introduction of two-tier system; participation of political parties in the Panchayati Raj elections; decentralisation of powers and the augmentation of financial resources. The author has also dealt with the difference of opinion between Gandhi and Nehru on the concept of Gram Raj. The author feels that the proposed two-tier system

will not be better than the prevailing three-tier system and has also criticised the other recommendations of the Committee. Democracy should be revamped and the parliamentary institutions which have ceased to enthuse the masses require basic modifications. Thus the power should be decentralised. Even within the four corners of the existing Constitution a more equitable sharing of powers is possible but the basic concept of the sovereignty of the people needs to be recognised by strengthening democracy or the grassroots.

VISWANATH, N. Problems of panchayati raj. Indian Express, 21 Jan. 79, p.6.

Panchayati Raj institutions in India have not been very successful because the programmes were not geared to meet the rural needs. To have a lasting impact on rural life, developmental work should be organised in such a manner that the villagers are encouraged to participate in it—*Reproduced.*

VOCATIONAL INTERESTS

SHARMA, R.A. Perceptual processes in occupational and organisational choice. Indian Manager, 9(4) Oct.-Dec. 78, p.341-62.

VOTING

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TANNENBAUM, ARNOLD S. and WALTER J. KULECK, Jr. The effect on organization members of discrepancy between perceived and preferred rewards implicit in work. *Human Relations*, 31(9) 78, p.809-22.

WAGES

BROWN, WILLIAM and MICHAEL TERRY. The changing nature of national wage agreements. *Scottish Journal of Political Economy*, 25(2) June 78, p.119-33

CHANDRASEKHAR, K. National wage policy and the role of collective bargaining. *Eastern Economist*, 72(2) 12 Jan. 79, p.62-6.

The author analyses the wage structure as it exists today and its evolution during the last five Plans. He feels that the wage

policy should give due regard to the national objectives and lay emphasis on the equitable distribution of income and removal of abject poverty. He suggests steps which could help to bring this goal nearer of achievement and the role of collective bargaining in it.—*Reproduced*.

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FONSECA, A.J. Wages, incomes and prices: the Bhoothalingam report. *Social Action*, 29(1) Jan.-March 79, p.25-46.

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Contents: Wage structure in consumer goods and capital goods industries in India, by Bakul H. Dhlakia; Inter-Industry wage structure in small scale sector in India, by Ravindra H. Dholakia; Wage structure: an investigation, by V.D. Dudeja; Structure of wages in Indian Railways (1951-77), by S. Kishan Rao and T. Sulochna; Occupational or skill wage differentials in selected industries in Orissa: an empirical analysis, by S.B. Mahapatro; Trends in the distribution of wage and salary incomes among different occupations in the Central Government Services, by Bina Roy; Employment and wage structure in the agricultural economy of Andhra Pradesh, by P.V. Sarma and D.B.S. Hanumantha Rao; Wage structure, by C. Mani Sastry.

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LEONE, ROBERT A. Some complications in the measurement of environmental control impacts; a case study of water pollution controls. Socio-Economic Planning Sciences, 12(3) 78, p.103-11.

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WOMEN

MAZUMDAR, VINA and KUMUD SHARMA. Women's studies: new perceptions and the challenges. Economic and Political Weekly, 14(3) 20 Jan. 79, p.113-20.

WOMEN—ASSOCIATIONS

NINAN, SEVANTI. The Bharatiya Grameen Mahila Sangh. Voluntary Action, 21(1) Jan. 79, p.23-5.

WOMEN—EMPLOYMENT

BHATT, TUSHAR. Job opportunities for women: new technology poses problems. Economic Times, 28 Feb. 79, p.5.

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TALHA, PARVEEN. Are working women inefficient? Hindustan Times, 11 Mar. 79, p.III.

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WOMEN—LEGAL STATUS

JAIN, DEVAKI. Subordination of women; analysis needs new categories? Mainstream, 17(22&23) Republic Day Number, p.59-61.

MALHOTRA, RAGHUBIR. Improving law for maintenance of separated married women. Economic Times, 3 Jan. 79, p.7.

WOMEN AS EXECUTIVES

BARON, ALMA S. New data on women managers. Training and Development Journal, 32(11) Nov. 78, p.12-13.

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WOMEN IN POLITICS

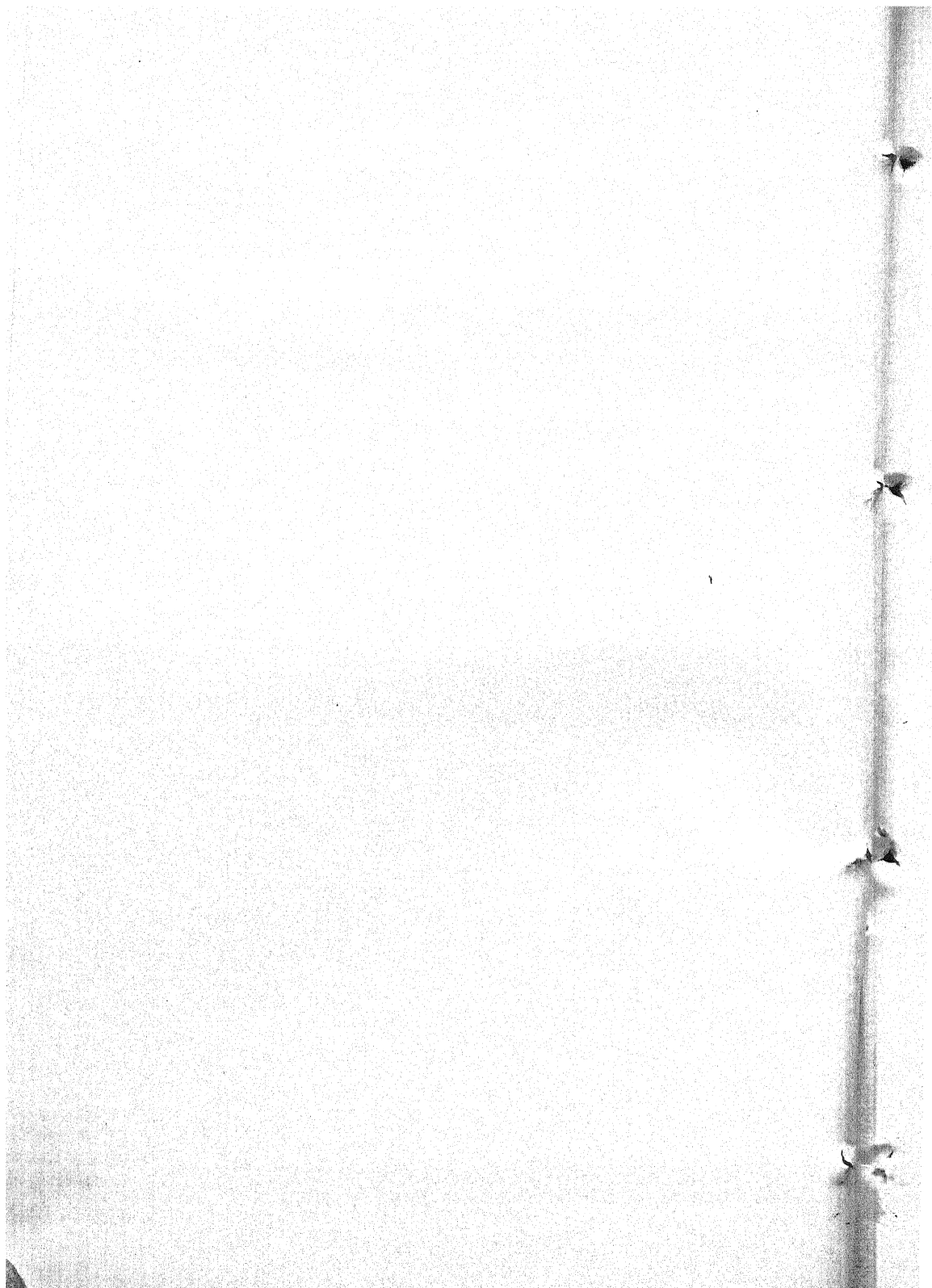
FRANCIS, JOHN G. (University of Utah) and GILLIAN PEELE (Lady Margaret Hall Oxford). Reflections on generational analysis: is there a shared political perspective between men and women. *Political Studies*, 26(3) Sept. 78, p.363-74.

Diachronic investigation of partisan choice and issue orientation by generational analysis is a popular method of contemporary political research. There is as well increased interest in the role played by women in politics. Yet studies of

European politics have rarely explored the utility of analysis which assumes shared generational political perspectives in explaining difference in the political behaviour and orientations of men and women. This paper evaluates generational analysis as an explanation of differences in the issue orientations of British men and women during the 1970 electoral campaign.—*Reproduced*.

MEZEY, SUSAN GLUCK. Does sex make a difference? A case study of women in politics. *Western Political Quarterly*, 31(4) Dec. 78, p.492-501.

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GOPALAKRISHNAYYA, K. (Administrative Staff College of India, Hyderabad). An integrated approach to Command Areas Development Programme. Indian

Journal of Public Administration, 25(1)
Jan.-Mar. 79, p.74-85.

K. Gopalakrishnayya in his paper on command areas development programme outlines the steps that should be taken to make the programme useful in maximising farm production, primarily by a rational use of the available water resources. Tied up with this are several other factors in effective farming practice which should be coordinated; also, there should be a better level of understanding between the departments concerned in the CAD programme and between the departments on the one hand and the farmer himself on the other. In dealing with the farmer, Gopalakrishnayya, stresses the role of farmer organisations as a coordinating medium between departmental functions and farmer level activities. In short, he pleads for a systems approach to CAD programme, taking into account the interests of the farming community along with the fundamental objectives of the government which ought to synchronise at the point of optimising agricultural production.—*Reproduced from editorial.*

GRANDSTAFF, TERRY. The development of swidden agriculture (shifting cultivation). Development and Change, 9(4) Oct. 78, p.547-79.

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The economic philosophy which led up to the launching of the Small Farmer Development Agency (SFDA) scheme in 1971 is simply that special preferential arrangements are necessary for the supply of inputs to small farmers, because the markets for inputs (and particularly credit which is the precondition for access to all material inputs and equipment) are imperfect and non-neutral. They discriminate systematically against the small producers both in respect of the quantity of inputs (credit) supplied to them as well as the

price at which (or more generally the terms on which) they are made available to them in comparison with larger farmers.

Even the establishment of a vast State-supported cooperative network, and the nationalisation of commercial banks did not automatically reduce this discrimination. Therefore, the planners concluded eight years ago that special agencies of small farmers were needed to lobby for them even with nationalised and co-operative institutions.

Since seven years of experimentation have elapsed, it is essential to review the philosophy and the performance of the SFDA set-up. This paper offers some evaluative reflections on the SFDA approach and some suggestions for its further evolution.—*Reproduced.*

ROY, R.K. New green revolution: some distributive aspects of growth. Economic Times, 11 Apr. 79, p.5.

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This is a part of the Ph.D. thesis in Agricultural Extension submitted by the

first author to the Post-Graduate School, Indian Agricultural Research Institute, New Delhi.

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HUIZER, GERRIT. (Univ. of Nijmegen, The Netherlands). Rural extension and peasant motivation in Latin America and the Caribbean. *Indian Journal of Public Administration*, 25(1) Jan.-Mar. 79, p.1-34.

In his article 'Rural Extension and Peasant Motivation in Latin America and the Caribbean' Gerrit Huizer examines in a stimulating manner some of the central structural and institutional relationships having a close impact on the development of effective agricultural extension work. With extensive experience in Latin America, he calls for the involvement and participation of the peasant in extension and also suggests the ways and means by which peasant organisations can become effective instruments in the extension process. The relevance of this paper for us in India and other developing countries is obvious, for rural extension experience has many features in common even if it is from different countries and from regions in countries with the wide geographical spread. The paper provides interesting sidelights and is useful material to the students of comparative administration for study of agricultural extension and its effectiveness.—*Reproduced from editorial.*

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SIVARAMAN, B. How to build management expertise in agricultural research system. *Kurukshetra*, 37(5) 1 Dec. 78, p.8-10,19.

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A.P. Saxena, in his paper 'Management of Agriculture' views development in agriculture, particularly in the development Asia, from the management angle and suggests that further development can be expected only if farming is project based and management based. Such an approach will mean an immediate improvement both in technical inputs and services and their effectiveness; which, in turn, will check the present trend of shortfalls against plan targets. Also 'routine administrative approaches, according to him, may not help in bringing new technology to the benefit of the farmer. It is true that even project-oriented farming cannot remove all the risks; there may still be unknown factors such as price changes, technical innovations, shift in demand, etc., which limit the accuracy of a project's calculations. However, as Saxena argues, it is obvious that there is no other way than productive innovations in farming, through rational decisions and regular appraisals. In fact, the project based approach for agriculture has within it the potential for great change in agriculture. In the context of the enhanced awareness of the importance of rural development, the strategy of managing agricultural development acquires added relevance.—*Reproduced from editorial.*

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The task of implementing agricultural development programmes involving the application of modern technology is assigned to an administrative system that is not deliberately designed for that purpose. While considerable attention has been paid to the improvement of material inputs and techniques of extension, agricultural administration as an independent field of enquiry has been comparatively neglected. Inadequate attempts have been made by various expert bodies to restructure the administrative system. The purpose of this paper is to point out the primary factors in the situation and suggest the main directions in which detailed enquiries need to be made for dealing with the administrative problems effectively.

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AGRICULTURE—TAXATION

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AGRICULTURE, CO-OPERATIVE

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ANIMALS

RAMASWAMY, N.S. Management of animal energy resource : a national need. Society and Science, 2(2) Apr.-June 79, p.38-51.

ANTYODAYA PROGRAMME

MUKHERJEE, AMITAVA and NEELA SEN GUPTA. Rajasthan's Antyodaya programme : an analytical study. Yojana, 23(7) 16 Apr. 79, p.25-7.

NIHAN, SEVANTI. Second look at Antyodaya. Voluntary Action, 21(4) Apr. 79, p.5-8.

AUDITING

ABELES, RONALD P. Government audit of social experiments. Items, 32(3-4) Dec. 78, p.47-51.

BALLS, HERBERT R. The watchdog of parliament : the centenary of the legislative auditing. Canadian Public Administration, 21(4) Winter 78, p.584-617.

CHITALE, M.P. Bypassing the Auditor-General. Chartered Accountant, 27(12) June 79, p.1074-5.

In this talk on All India Radio the author has dealt with the reported secret order to government departments during emergency, not to submit confidential files on policy questions to the Comptroller and Auditor-General. There is an inherent tension between openness and need of secrecy for effective policy formulation. However cases do arise where Auditor-General requires access to files which contain sensitive information and material. Auditor-General is an officer sworn to secrecy and passing on secret information to him is not akin to passing it on to a

politician who is likely to make a political capital out of it.

MAITIN, T.P. Auditing as aid to management. *Business Standard*, 28 June 79, p.5.

BACKWARD CLASSES

BADOLA, V.M. New commission faces uphill task. *Indian Express*, 29 May 79, p.5.

BANKS

ASHAKANT. Branch expansion policy for commercial banks. *Journal of the Indian Institute of Bankers*, 49(4) Oct.-Dec. 78, p.157-62.

DASGUPTA, M. and C. MUKHERJEE. Portfolio management of the commercial banks. *Indian Journal of Economics*, 59(235-4) Apr. 79, p.427-38.

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BILINGUALISM

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SHARMA, P. GOPAL. What's wrong with bi-lingualism? *Hindustan Times*, 2 June 79, p.7.

BIRTH CONTROL

BANERJI, D. Consequences of a confusion. *Business Standard*, 24 Apr. 79, p.5; 25 Apr. 79, p.5.

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BONUS

KHOSLA, G.S. Championing the cause for Railwaymen. *Statesman*, 29 May 79, p.8.

MEHTA, BALRAJ. Labour, wage and bonus. *Indian Express*, 29 June 79, p.6.

BOUNDARIES, STATE

NAYAR, KULDIP. Time for reorganisation. *Indian Express*, 10 May 79, p.6.

BRAIN DRAIN

DAS, MAN SINGH. Brain drain controversy and utilization of returning Indian scholars trained abroad. *Population Review*, 21(1-2) Jan.-Dec. 77, p.28-36.

HUZURBAZAR, V.S. Bubble burst ; brain drain. *Hindustan Times*, 3 June 79, p.1.

RAO, C.R.S. Taxation to reverse brain drain. *Business Standard*, 10 May 79, p.5; 11 May 79, p.5.

BUDGET

BHATTACHARYA, B.B. Union budget, 1979-80. *Economic and Political Weekly*, 14 (14) 7 Apr. 79, p.667-72.

THE UNION budget, 1979-80: a symposium. *Margin*, 11 (3) Apr. 79, p. 27-31.

The National Institute of Public Finance and policy and the National Council

of Applied Economic Research, jointly organised a symposium on the Union budget, 1979-80, on 20th March 1979, under the chairmanship of P.L. Tandon. A summary, prepared by V. D. Lall of NIPFP, of the major issues raised and discussed is presented here.

BUDGET—PROCEDURE

DAS GUPTA, A.K. The silent revolution in budgeting process. Calcutta Municipal Gazette, 97(7) 26 May 79, p.931-5.

SKOK, JAMES A. Sustaining PPBS in state government: Pennsylvania's second generation adaptations. *Bureaucrat*, 6(3) Fall 77, p.50-63.

BUDGET, DEFICIENCY

AGHEVLI, BIJAN B. and MOHSIN S. KHAN. Government deficits and the inflationary process in developing countries. *International Monetary Fund Staff Papers*, 25(3) Sept. 78, p.383-416.

BUREAUCRACY

BHASKAR RAO, V. Bureaucracy and political development in India. *Administrative Change*, 5(2) Jan.-June 78, p.195-200.

This brief note is designed to present some of the major themes that were highlighted on bureaucracy's role in political development in India in a panel discussion held on the subject in the 37th All India Political Science Association held at Bangalore during 28-31 December 1977.

JAIN, T.K. Utility of Max Weber's concept of ideal-type bureaucracy in public administration. *Prashasnika*, 6(4) Oct.-Dec. 78, p.125-30.

KERNAGHAN, KENNETH. Representative bureaucracy: the Canadian perspective. *Canadian Public Administration*, 21(4) Winter 78, p.489-512.

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RYCROFT, ROBERT W. Bureaucratic responsibility in the federal energy administration. *Bureaucrat*, 6(3) Fall 77, p.19-33.

STAVINS, RALPH L. Transforming the bureaucracy. *Bureaucrat*, 6(4) Winter 77, p.9-22.

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CAPITAL GAINS TAX

GOEL, L.C. A note on the recommendations of Chokshi Committee on capital gains. *Margin*, 11(3) Apr. 79, p.84-92.

CAPITAL PUNISHMENT

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SAHAY, S. Capital punishment. *Statesman*, 24 May 79, p.8.

CARTER, JIMMY

SUNDQUIST, JAMES L. Jimmy Carter as public administrator: an appraisal at mid-term. *Public Administration Review*, 39(1) Jan.-Feb. 79, p.3-11.

CASTE

FLIEGEL, FREDERICK C. and C.R. PRASAD RAO. Caste dominance, traditional farming, castes and agricultural modernization in Andhra Pradesh. *Contributions to Indian Sociology*, 12(2) July-Dec. 78, p.240-51.

MACDOUGALL, JOHN. Dominant caste or rich peasants? Economic and Political Weekly, 14 (12-13) 24-31 Mar. 79, p.625-34.

NAMBOODIRIPAD, E.M.S. Caste conflicts vs growing unity of popular democratic forces. Economic and Political Weekly, 14 (7-8) Annual Number, Feb. 79, p.329-36.

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PRASAD, PRADHAN H. Caste and class in Bihar. Economic and Political Weekly, 14 (7-8) Annual Number, Feb. 79, p.481-3.

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ROY, AJIT. Caste and class : an inter-linked view. Economic and Political Weekly, 14 (7-8), Annual Number, Feb. 79, p.297-312.

SIVANADAN, P. Caste, class and economic opportunity in Kerala : an empirical analysis. Economic and Political Weekly, 14 (7-8) Annual Number Feb. 79, p.475-80.

SRINIVAS, M. N. Future of Indian caste. Economic and Political Weekly, 14 (7-8) Annual Number, Feb. 79, p.237-42.

WILKE, ARTHUR S. and RAJ P. MOHAN. Caste, caste association, caste federation and inequality as vocabularies. Contributions to Indian Sociology, 12 (2) July-Dec. 78, p.213-37.

CENSUS

PADMANABHA, P. Planning for the 1981 census of India. Yojana, 23 (5) 16 Mar. 79, p.25-7.

PREMI, MAHENDRA K. 1981 census—some innovations. Indian Express, 23 June 679, p.6.

CHILD WELFARE

KAUL, J.N. SOS children's village of India. International Centre Quarterly, 6 (2) Apr. 79, p. 157-9.

CHINA—POLITICS

WHITE, GORDON. Politics and social status in China. Pacific Affairs, 51(4) Winter 78-79, p.561-84.

CITIES AND TOWNS

FOCUS on Jaipur's development. Prashastika, 7 (1-2) Jan.-June 78, p.1-226 (entire issue).

Contents : Jaipur ka vikas : kuch buniyadi baten, by Vijay Verma; Master plan for Jaipur, by B. Kambo; A critical note on Jaipur master plan, by Indrapal; Jaipur : development, use of land and slum clearance, by Devi Shankar Tiwari; Urban land use, by K.C. Pande; Jaipur : a growing metropolitan city, by K.C. Pande; Developing the walled city, by Jagdish C. Sharma; Developing the walled city of Jaipur, by N.C. Jain; Housing in Jaipur : problems and priorities, by Jagdish C. Sharma; Housing development in Jaipur : case for cheap housing, by Anjana Kambo; Slum redevelopment in Jaipur : policies and performance, by N.K. Sethi; Sanitation in Jaipur : the challenging task, by N.L. Mathur; The problem of urban sanitation in Jaipur, by P.S. Rajvanshi; Protecting Jaipur's environment, by Indrapal and Madhu Misra; Some problems of environmental pollution in Jaipur, by Rameshwar Sharma; Urbanization and health : a case study of Jaipur city, by Rameshwar Sharma; Electricity supply in Jaipur, by S.S. Vyas; Transportation and traffic problems in Jaipur city, by Raghuveer Singh; Postal developments at Jaipur, by J.K. Neelam; Planning of tele-communication services, by D.K. Gupta; Educational facilities in Jaipur : an appraisal, by C.K. Dandiya; Tourist potentialities in Jaipur, by N. Vijayakumaran; Economic aspects of

tourism, by Narain Sinha; *Jaipur man paryatan vikas*, by Mridula Shri Shrimai; Beautifying Jaipur : an action plan, by B. Kambo; The green roof and fauna, by Harsh Vardhan; Industrial development of Jaipur district : a note, by D.R. Mehta; Recreational and cultural life in Jaipur, by Kaushal Bhargava; *Don sanskritik samasyayan*, by Vishnu Dutt Sharma, Coordinating Jaipur's administrative system, by B. Kambo; Broadcasting and T.V. in Jaipur, by Sunanda Gupta; Administration of social welfare services in Jaipur, by Swarn Hooja; Voluntary social welfare services in Jaipur city by Pimmo Shah; Seminar reports—*Jaipur vikas ki samasyayan-1*, by Meena Sogani; *Jaipur vikas ki samasyayan-2* by Sunanda Gupta.

CITIZEN PARTICIPATION

TOUSSAINT, CAROL T. Citizen access and participation are keys to effective government. Calcutta Municipal Gazette, 47 (4) 14 Apr. 79, p.832-4.

CITY PLANNING

BIJLANJ, H.U. Urban arrogance. Nagar-lok, 11 (1) Jan. Mar. 79, p.52-9.

Based on the keynote address at the seminar on 'Development Control' organised by the Institute of Engineers (India), Madras, on 8 Apr. 1978.

RAPKIN, CHESTER. Recent developments in community participation in urban planning in the United States. ITCC Review, 8 (1) Jan. 79, p.46-51.

SEN, TAPANENDRA CHANDRA and SISIR KUMAR NEOGI. Development planning law, and local government. Calcutta Municipal Gazette, 97 (7) 26 May 79, p.935-40.

VERMA, NILIMA. Planning for a problem city. Business Standard, 4 May 79, p.5; 5 May 79, p.5.

YAP KIOE-SHENG. Resident's participa-

tion in Katchi abadi improvement. Local Government, 10 (4) Apr. 79, p.9-13

ZAIDI, S.T.H. Urban planning and development. Civic Affairs, 26 (8) Mar. 79, p.9-14.

CIVIL LIBERTIES

BANSAL, J.P. Touchstone of reasonableness : a note on fundamental right to property. Prashasnika, 6 (4) Oct.-Dec. 77, p.28-35.

CHRISTENSEN, CHERYL. (Univ. of Maryland). The right to food : how to guarantee. Alternatives, 4 (2) Oct. 78, p.181-220.

The article accepts the idea of right to food as a socially basic right—everyone's minimum reasonable claims on the rest of humanity. It then tries to determine whether, and how, a global right to food might become a reality for the present generation of hungry people. Physical constraints to increased agricultural production, while important, are not insurmountable barriers to achieving a right to food. More fundamental are choices about the shape of development programs within countries—and their immediate beneficiaries—and the way in which international transactions distribute the costs, risks, and burdens of guaranteeing a sustainable right to food. The author argues that international changes should be made to minimize the current tendency for the greatest burdens and costs of securing a right to food to fall on individuals and collectivities with the fewest resources for changing the existing political and economic structures.—*Reproduced.*

CORD, STEVEN B. Equal rights : a provable moral standard. American Journal of Economics and Sociology, 38(1) Jan.79, p.73-82.

DIXIT, V.K. Personal liberty and social relations. Marxist Miscellany, (15)Mar. 79, p.85-104.

PATTERSON, JOHN W. Moral development and political thinking : the case of freedom of speech. *Western Political Quarterly*, 33(1) Mar. 79, p.7-20.

SAHAY, People's right to know. *Statesman* 10 May 79, p.8.

—Removal of an irritant. *Statesman*, 21 June 79, p.8.

THOMPSON, KENNETH. New reflections on ethics and foreign policy : the problem of human rights. *Journal of Politics*, 40(4) Nov. 78, p.984-1010.

This paper is based on a conference held in June 1977 at the University of Virginia.

CIVIL-MILITARY RELATIONS

PALIT, D.K. Civil-military interaction. *Hindustan Times*, 9 June 79, p.9 ; 10 June 79, p.7.

CIVIL SERVICE

FOSTER, GREGORY D. The 1978 Civil Service Reform Act : post mortem or rebirth? *Public Administration Review*, 39(1) Jan.-Feb. 79, p.78-86.

GARRET, JOHN. The management of the civil service : the progress of reform. *Greenhill Journal of Administration*, 3(3-4) Oct. 76-Mar. 77, p.1-5.

JACKSON, CARLENE. Upward mobility in state government. *Training and Development Journal*, 33(4) Apr. 79, p.39-43.

KHAN, M.M. The civil service of Pakistan as an institution : reasons for resistance to change. *Indian Political Science Review*, 13(2) July 79, p.133-53.

MANSINGH, B.D. The executive in travail. *Hindustan Times*, 12 June 79, p.9.

In India the situation is such that bureaucrats are forced to favour the politicians, as non-confirming ones are punished at the whim of the ministers.

This fact was amply demonstrated in the revelations before the Shah Commission. The reasons behind this near-impotency are pointed out. It is suggested that a buffer in the shape of elected bureaucrats as ministers, be created between the politicians and bureaucracy. An outline of this proposal is spelled out and the author hopes that it will create right conditions for the bureaucracy to give its best. Incompetents are occupying high positions through reserved quota in recruitment for backward classes. In the interest of efficient administration the author wants this reservation system to be abolished.

MATHUR, KULDEEP. The ICS mythology (review article on "British bureaucracy in India : status, policy and the ICS in the late 19th Century", by Bradford Spangenberg). *Indian Journal of Public Administration*, 25(1) Jan.-Mar. 79, p.224-9.

CIVIL SERVICE AND LEGISLATORS

NAYAR, KULDIP. Is anyone accountable. *Indian Express*, 20 June 79, p.5.

The removal of K.S. Rajan from the chairmanship of the Railway Board and reported remark by Cabinet Secretary to get rid of ten to twelve incompetent secretaries has created a feeling among top officers that the principle of accountability is applicable only to those who carry out the orders and not to the political leaders who give the orders or lay down policies. Slovenliness is the badge of every government department and all the ills of the economy cannot be attributed to railway inefficiency alone. Officials responsible for any failure should be punished but so should also be the ministers who failed to deliver the goods.

OM PRAKASH. Socio-economic background of regular recruits to the IAS—a study. *Journal of Constitutional and Parliamentary Studies*, 12(1) Jan.-Mar. 78, p.43-59.

The candidates selected on merit basis for recruitment to IAS have heterogeneous socio-economic backgrounds. In this paper the author has drawn a portrait in terms of individual, professional and occupational backgrounds of candidates recruited to the IAS from the period 1973 to 1975. It is based on statistics taken from the 'Descriptive Rolls' of IAS probationers at the LBS National Academy of Administration, Mussoorie. Based on various criteria the data are presented in thirteen tables. The criteria are—religion, caste, sex, home state, rural or urban affiliation, education, income of parents, professional background of the candidates and their parents, etc.

PANDEY, G. (South Gujarat Univ., Surat). Professionalisation of the civil service: the need for a fresh look. *Indian Journal of Public Administration*, 25(1) Jan.-Mar. 79, p.166-79.

G. Pandey notes two trends in civil service, namely, bureaucratisation, and professionalisation each trying to check the other's influence in organisation. He treats the civil service as a system and bureaucratisation and professionalisation as to processes within the system. He then raises the question whether the two should confront each other and whether, as processes, they are exclusive. As he points out, though the civil service may ultimately be completely professionalised, one cannot, on that score, rule out the existence and influence of the bureaucratic process. What is apparently necessary is the blending of the two in such a manner that the civil service gets the best from both; for, the civil service, like any modern organisation, cannot do without either. The writer examines in a wider perspective the wasteful controversy of the generalists vs. the specialists and makes some interesting observations about the mutuality of their roles and relationships.—*Reproduced from editorial.*

VAUGHN, ROBERT G. Whistleblowing and the character of Public employment.

Bureaucrat, 6(4) Winter 77, p.29-34.

VERMA S.L. (Govt. P.G. College, Ajmer). Bureaucratic culture of higher civil services in India. *Journal of Constitutional and Parliamentary Studies*, 12(1) Jan.-Mar. 78, p.60-72.

The cultural perspective is one of the important means to understand the behaviour-patterns of the bureaucracy which has developed its own structures, processes, values, norms and patterns of behaviour. The administrative culture of bureaucracy should take into account the following topics: (1) Ecology and historical context, (2) Goals, values and norms; (3) Supportive structures; (4) Social status; (5) Openness-closedness; (6) Relationship with politics; (7) Kind of supremacy; and (8) Organisational and non-organisational achievements.

The higher bureaucracy in India controls almost all the levers of administrative machinery. On the basis of the topics mentioned above, its cultural features are analysed in this article. It is necessary that the bureaucratic culture should adjust and transform itself to the needs of political culture to have effective implementation of policies and plans. As this culture is the resultant force of long and sustained process of socialisation and ecological constraints, it is not an easy task to change it. The thrust of bureaucratic power in India is irresistible and Indian politics is too weak to fight against the power of bureaucracy and its entrenched culture.

CIVIL SERVICE COMMISSIONS

CAMPBELL, ALAN. Civil Service Commission position. *Bureaucrat*, 6(4) Winter 77, p.48-53.

COLLECTIVE BARGAINING

SUNTRAP, Edward L. New dimensions in sunshine bargaining. *Personnel Journal*, 58(3) Mar. 79, p.157-9.

COMMUNICATIONS

HUDSON, HEATHER. Role of telecommunications in socio-economic development. *Hindu*, 7 June 79, p.8; 8 June 79, p.8; 9 June 79, p.8; 13 June 79, p.8; 14 June 79, p.8.

KAUL, S.N. Planning of telecom services for development. *Margin*, 11(3) Apr. 79, p.71-80.

COMMUNIST PARTY OF INDIA

JEFFREY, ROBIN. Matriline, Marxism and the birth of the Communist Party in Kerala, 1930-1940. *Journal of Asian Studies*, 38(1) Nov. 78, p.77-98.

COMMUNITY DEVELOPMENT

HANEY, EMIL B., Jr. and Wava G. HANEY. Social and ecological contradictions of community development and rural modernization in a Colombian peasant community. *Human Organization*, 37(3) Fall 78, p.225-34.

LEUNG, JOE C.B. The community development drama in Hong Kong, 1967-77. *Community Development Journal*, 13(3) Oct. 78, p. 140-6.

CONSTITUTIONAL LAW

BARTHWAL, C.P. The new constitution of the People's Republic of China. *Indian Political Science Review*, 13(2) July 79, p.186-96.

VERMA, G.P. The philosophical foundation of adaptability of the constitution—a juridical approach. *Journal of Constitutional and Parliamentary Studies*, 12(2) Apr.-June 78, p. 131-52.

CONSTITUTIONS—AMENDMENTS

KATYAL, K.K. A protracted exercise in change and restoration. *Hindu*, 24 Apr. 79, p.8.

MATHEW, K.K. Amending the federal

constitution. *Indian Express*, 17 May 78, p.6; 18 May 79, p.6.

SAHAY, S. More about the amendment. *Statesman*, 28 June 79, p.8.

CONSULTANTS

HARDIMAN, MARGARET and JAMES MIDGLEY. Foreign consultants and development projects; the need for an alternative approach. *Journal of Administration Overseas*, 17(4) Oct. 78, p.232-44.

COOPERATIVE BANKS

JOSHI, NAVIN CHANDRA. Travails of cooperative banking. *Journal of the Indian Institute of Bankers*, 49(4) Oct.-Dec. 78, p.175-9.

COOPERATIVE SOCIETIES

BROWN, GEORGE and RITA RHODES. New co-operatives in Scotland. *Review of International Co-operation*, 71 (4) 78, p.241-5.

CRAIG, JOHN. Management development in the co-operative enterprise. *Review of International Cooperation*, 72(1) 79, p.19-33.

DANDAPANI, SWAMINATH. Better food at lower prices through consumer cooperatives. *Assignment Children*, July-Sept. 78, p.100-5.

GOEL, S.L. and BRIJ BHUSHAN GOEL. (Punjab Univ., Chandigarh). Issues and problems of recruitment in co-operative organizations. *Prashasniks*, 6(4) Oct.-Dec. 77, p.84-104.

This is a case study of Haryana State Cooperative Supply and Marketing Federation Ltd., the apex body of marketing co-operatives, set up in 1966. Principles, sources and methods of staff recruitment are analysed in detail and the prevailing system of recruitment during the last ten years is reviewed.

CORRUPTION

DAVIES, CHRISTIE. Corruption versus competition: the British experience and its implications for India. *New Quest*, (12) Nov.-Dec. 78, p. 383-92.

ZAHEDI, SHAMSOSADAT. Corruption in developing countries: the Iranian case. *Administrative Change*, 5(2) Jan.-June 78, p.141-50.

COUNSELLING

BHATIA, S.K. Role as a counsellor: an approach. *Integrated Management*, 14(1) Jan. 79, p.11-14.

COUPS D'ETAT

JACKMAN, ROBERT W. The predictability of coups d'etate: a model with American data. *American Political Science Review*, 72(4) Dec. 78, p. 1262-75.

MAHANTI TUSHAR K. and C. R. PATHAK. Credit planning for rural development: a case study of Midnapore district of West Bengal. *Business Standard*, 15 May, 79, p.5.

RAJU, YERRAM and AVINASH MISHRA. District credit Plans: evolution of methodology. *Economics Times*, 28 May 79, p.5.

CRIME

RAO, S. VENUGOPAL. The economics of crime. *Indian Express*, 24 May 79, p.6; 25 May 79, p.6.

CRIMINAL LAW

KULKARNI, R.S. Criminal law, a comparative study. *CBI Bulletin*, 73(3) Mar. 79, p.1-5; 13(4) Apr. 79, p.4-7

MALHOTRA, RAGHUBIR. Layman's guide to criminal law. *Business Standard*, 13 May, 79, p.4.

DEBTS, PUBLIC

BEIM, DAVID O. The developing country debt problem. *Development Digest*, 16(4) Oct. 78, p.3-15.

FEDER, GERSHON. A model for testing effects of policies on debt servicing capacity. *Development Digest*, 16(4) Oct. 78, p.38-44.

FEDER, GERSHON and RICHARD E. JUST. Measuring debt servicing capacity. *Development Digest*, 16(4) Oct. 78, p.31-8

DECISION MAKING

ASAFO-AKOWUAH, A. Decision-making in public administration. *Greenhill Journal of Administration*, 4(1-2) Apr.-Sept. 77, p.40-58.

BOZEMAN, BARRY and L. VAUGHN BLANKENSHIP. Science information and governmental decision-making: the case of the National Science Foundation. *Public Administration Review*, 39(1) Jan.-Feb. 79, p.53-7.

KHANNA, K.K. The making of decisions. *Business Standard*, 25 May 79, p.5; 26 May 79, p.5.

MARTIN, MERLE P. Decision-making: the pay off matrix. *Journal of Systems Management*, 30(1) Jan. 79, p.14-18.

OWUSU-ANSAH, K.A. Government decision-making and the Ghana civil service: at the tactical decision level. *Greenhill Journal of Administration*, 4(1-2) Apr.-Sept. 77, p.1-39.

DEMOCRACY

FARAH, TAWFIC E. The modernizing individual in a consociational democracy: Lebanon as a case study. *Indian Journal of Political Studies*, 3(1) Jan. 79, p.24-46.

LEVINE, ROBERT M. Brazil's definition of democracy. *Current History*, 76(444) Feb. 79, p.70-3,83.

PHADNIS, UMASHANKER. Democracy takes firm roots in Bangladesh. Hindustan Times, 7 May 79, p.7.

DEVELOPMENT ADMINISTRATION

SAPRU, R.K. (Punjab Univ., Chandigarh). Development administration: an introduction. Prashasika, 6(4) Oct.-Dec.77, p.12-21.

The concept of development administration which refers to organised efforts to carry out development-oriented objectives has acquired immense importance in developing countries engaged in the tasks of nation building and socio-economic progress. The general and regulatory administration need much more development to carry out the growing functions of the government. Various definitions given by scholars in public administration indicate that the primary objective of development administration is to strengthen the administrative machinery to bring about allround development. An attempt is made in this paper to analyse both the sides of development administration, namely, administration of development and development of administration.

DISASTER RELIEF

RAJAGOPALAN, S. (Revenue Dept., Madars). Role of district administration in emergency relief. Administrator, 22(4) Winter 77, p.1137-48.

Relief operations are necessary in case of natural calamities like drought, floods, cyclones, etc. In such emergency relief operations the district administration has to function on a war footing to coordinate the activities of various departments. The role of district administration in these relief operations is explained against the work done in various districts—Madurai, Tanjavur, Salem, etc.

DISTRICT ADMINISTRATION

GAMAGE, CYRIL and MARTIN

MINOGUE. The District Political Authority system in Sri Lanka. Journal of Administration Overseas, 17(4) Oct. 78, p.270-81.

PITALE, R.L. (Lal Bahadur Shastri National Academy of Administration, Mussoorie). Profile of district administration. Administrator, 22(4) Winter 77, p.1131-5.

The roles of the present day District Collector and his counterpart in the British days are more or less the same. The change is only in the extent of supervisory power over the development department. As most of these departments in district administration have a link with their corresponding departments at the State level, the regulatory control is much diluted and calls for an organisational, change. This change can be achieved by the integration of the level functional services with the leadership provided by the administrative services.

DROUGHT

MRUTHYUNJAYA and A.S. SIROHI. Enterprise system for stability and growth on drought-prone farms: an application of parametric linear programming. Indian Journal of Agricultural Economics, 34(1) Jan.-Mar. 79, p.27-42.

NARAYANAN, S. The way DPAP works in Kurnool. Kurukshetra, 27(14) 16 Apr.79, p.20-4.

DRUGS

GOPALAKRISHNAN, C.V. Whom will drug prices control affect? Hindu, 1 May79, p.8.

RAJIMWALE, D.A. Multinational stranglehold in Indian drugs and pharmaceutical industry. Marxist Miscellany, (15) Mar.79, p.65-83.

ECONOMIC ASSISTANCE

BHATIA, B.M. Pakistan's economy: abject dependence on foreign aid. *Statesman*, 27 June 79, p.8.

CHAKRAVARTHY, NITISH. Hurdles to Joint ventures abroad. *Hindu*, June 79, p.8.

ECONOMIC DEVELOPMENT

AHMED, EMAJUDDIN. Development strategy: class and regional interests of the ruling elites in Pakistan. *Indian Economic and Social History Review*, 25(4) Oct.-Dec. 78, p.421-49.

BRADNOCK, ROBERT. Economic development in India: a Village perspective. Round Table, (272) Oct. 78, p.325-32.

DAS, NABAGOPAL. Solving the problems of unemployment, poverty and growth. *Capital*, Supplement to 12 Apr. 79, Annual Number 78/79, p.65-7.

DATTA, BHABATOSH. Achieving economic growth and stability. *Capital*, Supplement to 12 Apr. 79, Annual Number 78/79, p.27-33.

DUTT, R.C. Wide-angled vision of development perspectives. *Business Standard*, 7 June 79, p.5; 14 June 79, p.5.

JHA, L.K. The new phase in the Indian economy. *Janata*, 13(34) 6 May 79, p.17-2.

T.T. Krishnamachari Memorial lecture, 1979.

JAITLEY, ANAM. Alternatives in development (Review article). *Political Science Review*, 18(1) Jan.-Mar. 79, p.114-20.

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LUXTON, P. A new look at the 'two gap' approach to economic development. *Indian Journal of Economics*, 59(234, pt.3) Jan. 79, p.267-88.

RAJADHYAKSHA, V.G. Development strategy: meeting managerial challenge. *Economic Times*, 17 Apr. 79, p.5.

RAO, V.K.R.V. A socio-economic approach to technological change and development. *Yojana*, 23(6) 1 Apr. 79, p.11-15.

STRICKLAND, JILL. A new theory of economic growth. *Economic Times*, 8 Apr. 79, p.4.

SWAMINATHAN, M.S. Towards self-replicating economic growth. *Kurukshetra*, 27(13) 1 Apr. 79, p.16-19,27.

UNITED NATIONS. Development trends since 1960 and their implications for a new international development strategy. *Journal of Development Planning*, (13) 78, p.123-92.

ECONOMIC PLANNING

BHOOTHALINGAM, S. The rolling plan—down the hill? *Indian Express*, 5 May 79, p.6.

BULL, ROSE. Social accounts, social indicators and development planning. *Development and Change*, 9(4) Oct. 78, p. 613-30.

CHAKRAVARTY, SUKHAMOY. Planning for economic growth: basic issues. *Mainstream*, 17(38) 19 May 79, p.9-10, 32.

ENCARMACION, TEODORO T. Planning organization and methods in the Philippines: lessons from experience. *Philippine Journal of Public Administration*, 20(4) Oct. 76, p.362-9.

INDIA: the Sixth Plan. *International Development Review* 20 (3-4) 78, p.17-42.

Contents: A brave new plan—but will it work? by Pran Chopra; Mixing continuity and innovation, by Malcolm S. Adiseshiah; The seeds of radical change, by V.K.R.V. Rao; Sixth Plan highlights.

LAKDAWALA, D.T. Draft plan : forces of growth. Commerce, 138 (3539) 14 Apr. 79, p. 587-90.

These are extracts from S.V. Desai Memorial Lectures delivered in Ahmedabad on 24-25 March 1979.

———. Plan finances in a federal economy. Yojana, 23 (9) 16 May 79, p.5-14.

MARIETHU, V.T. Micro-level planning problem. Business Standard, 7 June 79, p.5.

MATHUR, P.C. Spatialising economic planning (review article on "District planning in Rajasthan" ed. by Kanta Ahuja). Indian Journal of Public Administration, 25 (1) Jan.-Mar. 79, p.230-4.

MEHTA, DINESH. National information system for planning. Yojana, 23 (7) 16 Apr. 79, p.13-14.

PAI, T.A. Planning time : to face facts. Mainstream, 17(34) 21 Apr. 79, p. 11-13.

RAHMAN, A., K. SUNDARAM, N.R. RAJAGOPAL and A.V. RAMAN. R & D planning and national plans. Economic and Political Weekly, 14 (12-13) 24-31 Mar. 79, p.635-8.

RAJ KIRSHNA. Oliver Twists always a problem. Eastern Economist, 72 (15) 13 Apr. 79, p.778-80.

RONDINELLI, DENNIS A. National investment planning and equity policy in developing countries : the challenge of decentralized economy. Policy Sciences, 10 (1) Aug. 78, p.45-74.

The impact of national economic planning in developing countries over the past three decades has been severely limited. Little evidence supports the contention that it has either directly improved investment decisions for stimulating economic growth or significantly affected development policy making. Constraints on implementing national planning in Asia include weaknesses of political and administrative support for national plan deficiencies in their

content, difficulties of relating plan priorities to investment decision making, ineffectiveness or inappropriateness of comprehensive planning methods and techniques, and inadequate administrative capacity to implement and evaluate multi-sectoral investments strategies. Changes in Asian development policy toward growth with equity imply the need for more decentralized methods and arrangements for planning, creation of a stronger relationship between policy planning and program implementation, and diffusion of administrative capacity among a wide variety of public and private institutions to generate, formulate and implement investment policies and projects.—*Reproduced.*

SACHS, IGNACY. Local autonomy and ecodevelopment planning. Mainstream, 17 (42) 16 June 79, p.11-13.

SUNDARAM, K.V. (Planning Commission, New Delhi). District planning : the case of Maharashtra. Indian Journal of Public Administration, 25 (1) Jan.-Mar. 79, p.57-73.

K.V. Sundaram's main argument in his paper on district planning is that, of the several experiments in multilevel planning in the States in recent years, the case of Maharashtra is significant. That State has come to have this role not accidentally, but through an evolutionary, empirical process of political initiatives and bureaucratic improvisations. True, this process is still continuing but where it has succeeded indisputably is in containing regional pulls and fixing the district as the unit of planning. Some of the constraints and rigidities, pointed out by Sundaram, may have been due to the fact that district planning in Maharashtra was given a practical shape after the fifth five year plan had more or less been finalised; therefore, the scope for administrative manoeuvrability and for interdistrict transfer of funds was limited. However, with regard to both these vital points of planning process, it is possible to conceive of some in-built operational freedom for the districts and also some

flexibility with regard to the scope of the schemes, which have application in more than one district, in order to permit allocations or transfer of funds. These are matters of detail which can be looked after in the process of implementation of the five year plans in the future but there seems to be no doubt that the Maharashtra district planning structure has several interesting features and that the State has indeed taken some bold steps in the direction of decentralised planning—*Reproduced from editorial.*

VAN HAMEL, B.A. and A.M.C. JANSSEN. The integral structure plan (ISP) for the North of the Netherlands. *Planning and Development in the Netherlands*, 10 (1) 78, p.42-96.

ECONOMIC POLICY

FERBER, ROBERT and WERNER Z. HIRSCH. Social experimentation and economic policy: a survey. *Journal of Economic Literature*, 16 (4) Dec. 78, p.1379-1414.

JAMIESON, I.A.N. Some observations on socio-cultural explanations of economic behaviour. *Sociological Review*, 26 (4) Nov. 78, p.777-806.

ECONOMICS

SAMUELSON, PAUL A. The canonical classical model of political economy. *Journal of Economic Literature*, 16 (4) Dec. 78, p.1415-34.

EDUCATION

CHAUDHRY, D.R. New pattern of education. *Economic Times*, 3 June 79, p.4.

JAMES R.S. Creativity in education. *Indian Express*, 31 May 79, p.6.

SILVER, HAROLD. Education and public opinion. *New Society*, 7 Dec. 78, p.576-8.

EDUCATION AND STATE

ABRAHAM, A.S. Janata's education policy: old wine in not-so-new bottles. *Times of India*, 23 Apr. 79, p.8.

KABAD, B.K.R. Hurdles of language: Janata's education policy. *Times of India*, 16 May 79, p.8.

ELECTIONS

DHANAGARE, D.N. Sixth Lok Sabha election in Uttar Pradesh—1977. *Political Science Review*, 18 (1) Jan.-Mar. 79, p.28-35.

JHA, SHANKAR KUMAR and SATYA NARAYAN MISRA. Thematic contents of parliamentary poll meetings 1977. *Journal of Constitutional and Parliamentary Studies*, 12 (2) Apr.-June 78, p.211-17.

KINI, N.G.S. Limits of the Janata wave the case of Maharashtra in 1977 Lok Sabha elections. *Political Science Review*, 18 (1) Jan.-Mar. 79, p.52-88.

MERRIN, MARY BETH and HUGH L. LEBLANC. Parties and candidates in 1972: objects of issue voting. *Western Political Quarterly*, 32 (1) Mar. 79, p.59-69.

RANJANA. Incentives to the electorate: survey of political patronage in 1977 Lok Sabha elections. *Political Science Review*, 17 (3-4) July-Sept. and Oct.-Dec. 78, p.64-77.

ROY, RAMASHRAY and D.L. SHETH. The 1977 Lok Sabha election outcome; the salience of changing voter alignments since 1969. *Political Science Review*, 17 (3-4) July-Sept. and Oct.-Dec. 78, p.51-63.

WILLIAMS, PHILIP and GRAHAM K. WILSON. The 1976 elections and the American political system. *Political Studies*, 25 (2) June 77, p.182-200.

ELECTRIC POWER

AIYAR, SWAMINATHAN S. Easing the power shortages : poor performance of electricity boards. *Times of India*, 10 Apr. 79, p.8.

EMERGENCY POWERS

BETEILLE, ANDRE. Intellectuals and the Indian emergency. *International Social Science Journal*, 30 (4) 78, p.944-6.

DHOLAKIA, H.C. Re-thinking on emergency provisions : the Council of Nation. *Journal of Constitutional and Parliamentary Studies*, 12 (1) Jan.-Mar. 78, p.30-42.

EMPLOYEE MORALE

DASH, C.D. (G.B. Pant Univ. of Agriculture & Technology, Pant Nagar). Individual civil servants in state administration: morale. *Indian Journal of Public Administration*, 25(1) Jan.-Mar.79, p.180-9.

C.D. Dash in his article tries to throw light on the civil service morale in Uttar Pradesh by a field survey and gives the result in a series of explanatory statements and connected tables. He looks at morale from different socio-economic angles and comes to the conclusion that the morale of the lower civil service in the state is poor. The responses to his questionnaire indicate the nature of complaints of the personnel of a part of the State civil service—*Reproduced from editorial*.

EMPLOYMENT

AGRAWAL, S.M. New strategy for rural employment. *Khadi Gramodyog*, 25(8) May 79, p.377-81.

PAI PANANDIKAR, D.H. Employment through incentives. *Hindustan Times*, 10 Apr. 79, p.9.

RAMANUJAM, M.S. and M.C. GOEL. Employment and manpower information for rural employment planning in India.

Manpower Journal, 14(4) Jan.-Mar. 79, p.53-74.

SABAPATHY, S. Time bound programme for full employment. *Yojana*, 23(7) 16 Apr. 79, p.21-3.

SUNDARAM, K.V. Poverty alleviation in rural areas through employment creation — implications of block level planning and other methodologies. *Manpower Journal*, 14(4) Jan.-Mar. 79, p.27-42.

ENERGY RESOURCES

KAMRA, M.R. and A.K. MUKHERJEE. Energy resources : steps towards further development. *Economic Times*, 4 June 79, p.5.

MANNE, ALAN S., RICHARD G. RICHEL and JOHN P. WEYANT. Energy policy modeling : a survey. *Operations Research*, 27(1) Jan.-Feb. 79, p.1-36.

RAJADHYAKSHA, V.G. Energy management. *Yojana*, 23(7), 16 Apr. 79, p.5-8, 18.

ENTREPRENEUR

RAI, K.K. Entrepreneurs as chief executives. *Integrated Management*, 18(4) Apr. 79, p.23-6.

ENVIRONMENT

THREATENED environment. Seminar (237) May 79, p.10-45. (Entire issue).

Contents : The problem, by Shivaji Rao Holkar; The Taj Mahal, by T. Shivaji Rao; Chembur's terrible two, by Navroz Mody; The forest cover, by Anupam Mishra; The Tehri disaster, by Bharat Dogra; The larger question, by Rajni Kothari; Communication; Further reading : a select and relevant bibliography compiled by M.S. Limaye.

EQUALITY

APPADORAI, A. Ensuring economic

equality. Statesman, 31 May 79, p.6.

EXECUTIVES

BENJAMIN, T.S. (State Housing Commission, Western Australia). Executive stress and organisation strain in the life of the modern manager. Indian Journal of Public Administration, 25 (1) Jan.-Mar. 79, p.202-5.

T.S. Benjamin in his paper 'Executive Stress and Organisation Strain in the Life of the Modern Manager' has drawn attention to what is happening to business executives in Australia where, he hints, their responsibilities lead to the cracking up of their lives quite early. At the same time the personal competence of business executives is not seen to be improving. The writer feels that much should be done to temper executive stress with a sane, balanced course of training in order to bring out happy executives, not just efficient executives. Probably this topic needs more of research and study but even as a matter of subjective impression, of the senior executives and their role in corporations, Benjamin's observations will help crystallising what the elements of work tension are; and, when identified, measures can be thought of as to how they can be checked if not altogether eliminated.—*Reproduced from editorial.*

LEGGAT, TIMOTHY. Managers in industry: their background and education. Sociological Review, 26(4) Nov. 78, p.807-26.

OSTLUND, LYMAN E. Attitudes of managers toward corporate social responsibility. California Management Review, 19(4) Summer 77, p.35-49.

EXPENDITURES, GOVERNMENT

RAO, V.K.R.V. Growing government expenditure: the real issue—functional unity. Commerce, 138(3546) 2 June 79, p.948-9.

SINGHVI, G. C. (Add. I.G.P., Jaipur), Curtailment of unproductive governmental expenditure. Prashasika, 6(4) Oct.-Dec.77, p.36-47.

Huge unproductive governmental expenditure is one of the main reasons behind continuously rising prices. The absurdity behind the economy measure of imposing 5 per cent or 10 per cent general cut in budgeted expenditure of every department is explained. There are innumerable ways to curtail unproductive government expenditure, but the author has given a few illustrative suggestions. Relevant factors which constitute the conceptual base for curtailment of expenditure are enumerated. It is suggested that a comparative depth study of statistics about governmental expenditure over a number of years is likely to reveal the causes behind increasing expenditure.

VAKIL, C.N. Expenditure Commission should resist political pressures. Commerce, 138(3546) 2 June 79, p.950-3.

FARM MACHINERY

JAIN, B.K.S. Indian agriculture: are tractors relevant? Economic Times, 21 May 79, p.5.

FARM PRODUCE—PRICES

CHOPRA, PRAN. Pandora's box of farm prices. Indian Express, 23 Apr. 79, p.6.

MEHTA, BALRAJ. Farm production and prices. Indian Express, 25 May 79, p.6

MELLOR, JOHN W. Food price policy and income distribution in low-income countries. Economic Development and Cultural Change, 27(1) Oct. 78, p.1-26.

FARM PRODUCE—STORAGE

PADMANABHAN, B.S. Foodgrains and irradiation. Hindu, 14 Apr. 79, p.8.

FARM WAGES

REDDY, M. ATACHI. Official data on agricultural wages in the Madras Presidency from 1873. *Indian Economic and Social History Review*, 25(4) Oct.-Dec. 78, p.451-66.

FEDERAL AID

LAKDAWALA, D.T. Federal economy. *Economic Times*, 24 May 79, p.5; 25 May 79, p.6.

FEDERAL-STATE RELATIONS

ZUTSHI, RAVI. (San Diego State Univ., California). Depoliticised centre-state interaction : a federal issue. *Indian Journal of Public Administration*, 25(1) Jan.-Mar. 79, p.149-53.

Ravi Zutshi in his paper 'Depoliticised Centre-State Interaction' points his accusing finger at what he feels is a shift of ground in our posture at international gatherings and Centre-State relations. In the international arena, according to the writer, we, along with other under-developed countries, have been pointing out the responsibility of the developed countries to the developing, through appropriate sharing of technology, trade preference, etc. Yet, at the national level, this line of argument is rarely used; instead, the economic efficiency criteria are sought to be applied. As a result, States, already with a developed infrastructure and good resource position, continue to draw the major projects while the socio-economic problems of the States relatively neglected in the process become more and more serious. Zutshi feels that the solution is through greater interaction between the Centre and the States rather than through decentralisation.—*Reproduced from editorial.*

FEDERALISM

AKINSANYA, ADEOYE. Federalism and military rule in Nigeria, 1966-75. *Journal*

of the Indian Law Institute, 20 (3) July-Sept. 78, p. 387-405.

This is a paper presented at International Conference on Federalism organised by the Nigerian Institute of International Affairs, Lagos, Nigeria, May 10-14, 1976.

JAIN, R.B. Federalism in India : emerging pattern and public policy. *Journal of Constitutional and Parliamentary Studies*, 12(1) Jan.-Mar. 78, p. 1-14.

MATHIE, WILLIAM. Political community and Canadian experience : reflections on nationalism, federalism, and unity. *Canadian Journal of Political Science*, 12(1) Mar. 79, p. 3-20.

FERTILISERS

RAMASWAMY, V.S. Fertiliser movement. *Economic Times*, 24 Apr. 79, p.5, 25 Apr. 79, p. 5.

FINANCE, PUBLIC

McTIGHE, JOHN J. Management strategies to deal with shrinking resources. *Public Administration Review*, 39(1) Jan.-Feb. 79, p.86-90.

FINANCE, PUBLIC—POLICY

CAMERON, DAVID R. The expansion of the Public economy : a comparative analysis. *American Political Science Review*, 72(4) Dec. 78, p.1243-61.

FLOOD CONTROL

SEN SARMA, S.B. Flood control—an evaluation. *Business Standard*, 22 May 79, p.5.

FOREIGN COMMERCE

NAMBOODIRI, P.K.S. Modernisation plan : scramble for China market. *Economic Times*, 7 May 79, p.5.

PENDSE, D.R. Export incentive : a case

for cash compensatory support. Commerce, 138(3539) 14 Apr. 79, p.591-4, 607.

FOREIGN EXCHANGE

JHA, PREM SHANKAR. Consequences of FERA. Economic Times, 18 Apr. 79, p.5; 19, Apr. 79, p.5.

FREEDOM OF THE SEAS

LENG, LEE YONG. Offshore boundary disputes in Southeast Asia. Journal of Southeast Asian Studies, 10 (1) Mar. 79, p.175-9.

GENERALISTS

KEENLEYSIDE, T.A. The generalists versus the specialists : the Department of External Affairs. Canadian Public Administration, 22(1) Spring 79, p.51-71.

GOVERNMENT

ASAFO-AKOWUAH, A. A critique of principles of distribution of functions in government. Greenhill Journal of Administration, 3(3-4) Oct. 76-Mar. 77, p. 6-29.

GOVERNMENT AND BUSINESS

BALASUBRAMANIAN, V. Professor beware. Hindustan Times, 19 Apr. 79, p.9.

NAYAR, KULDIP. Through social controls. Indian Express, 11 Apr. 79, p.6.

PAI PANANDIKER, D.H. And business speaks. Hindustan Times, 22 May 79, p.9.

GOVERNMENT CORPORATIONS

BALARAMAN, T.S. Jute corporation unfairly indicted in parliamentary report. Capital, 182(4561) 11 June 79, p.14-15.

The Committee on Public Undertakings has presented several reports on the working of the Jute Corporation of India. Here the author has examined some of the facts stated and conclusions drawn in the 13th

report of the Committee. The analysis of evidence presented indicates that the conclusions are not completely justified on the basis of the facts stated.

GOVERNMENT ENTERPRISE

DHAR, T.N. Role and responsibility of state enterprises. Indian Management, 18(6) June 79, p.2-6.

FERNANDES, GEORGE. Tendentious campaign against the public sector. Indian Express, 16 Apr. 79, p.11; 18 Apr. 79, p.11.

KHANNA, K.C. Future of public sector. Times of India, 5 June 79, p.8.

—Perks in public sector : "excessive" payments in perspective. Times of India, 1 May 79, p.8.

Here are comments on the report of the Committee on Public Undertakings dealing with the perquisites enjoyed by top executives in the public sector. The Committee's conclusions are unwarranted but the report has raised important issues. No public sector executive feels that he is privileged and in comparison with the executives in the private sector his take-home pay can hardly be regarded as excessive. Curtailment of privileges in public sector may inhibit the mobility of managerial talent from private to the public sector.

MATHUR, NARESH DUTT (Univ. of Rajasthan, Jaipur). Profitability of public enterprises. Lok Udyog, 13(1) Apr. 79, p.25-7.

Profit position of public enterprises in India is not satisfactory. Lack of sound sales management and suitable pricing policies are the two reasons responsible for the low earning power of the enterprises. For both these reasons the enterprises cannot be blamed as it is Government which fixes the prices for their products and sets product mix for them.

MEHTA, BALRAJ. A bloated Bureau.

Indian Express, 1 June 79, p.6.

PRABHU, A.N. Perquisites in the public sector. *Economic Times*, 5 May 79, p.5.

—Public sector; unused capacity. *Economic Times*, 19 Apr. 79, p.5.

SRINIVASAN, V., K.M. CHANDRASHEKARAN, C.R. NARAYAN SWAMY and A. RAMACHANDRAN. A technique for the analysis of corporate objectives in the public sector. *Lok Udyog*, 13(1) Apr. 79, p.19-23.

This article develops a technique for the analysis of corporate objectives in the public sector. The public sector, being a conglomerate of enterprises rather than a homogeneous set of units, has to evolve a set of cohesive objectives. The technique presented in this article uses a set of theoretical approach to measure the cohesiveness of objectives, on the concept of a "convergence coefficient". This article further suggests a way to improve the congruence of objectives among the various public sector units.—*Reproduced*.

YASASWY, N.J. The hidden side of the Public sector. *Hindu*, 10 June 79, p.11.

GOVERNMENT, RESISTANCE TO

BHATTACHARYYA, JANABRATA. An examination of leadership entry in Bengal peasant revolts, 1937-1947. *Journal of Asian Studies*, 37(4) Aug. 78, p.611-35.

GRANTS-IN-AID

FRITSCHLER, A. LEE. Grant system assessment. *Bureaucrat*, 6(3) Fall 77, p.114-18.

HABEAS CORPUS

NOORANI, A.G. Habeas corpus in eclipse? *Indian Express*, 24 Apr. 79, p.6.

HEALTH EDUCATION

FRENZEL, K. A. and D.J. MCCREADY. Health economics: a subdiscipline? *Economic Development and Cultural Change*, 27(2) Jan. 79, p. 267-82.

HEALTH SERVICES

SANJIVI, K. S. Where health policy needs modifications. *Hindu*, 26 June 79, p. 8; 28 June 79, p. 8.

TARLOK SINGH. Health care at community level. *Kurukshetra*, 38(17) 1 June 79, p. 13-17, 23.

This paper was prepared as a draft for the consideration of the ICSSR Committee on Health Services.

HOUSING

BHARGAVA, GOPAL and P. N. DONGRE. Housing the urban poor. *Business Standard*, 13 May 79, p. 4.

BHATT, TUSHAR. Housing cooperatives: multi-agency approach needed. *Economic Times*, 26 Apr. 79, p. 5.

DAS GUPTA, DIPAK. Housing : a sector that needs top priority. *Capital*, 182 (4553) 5 Apr. 79, p. 335-7.

DAS GUPTA, SAMIR. Housing for the urban poor. *Calcutta Municipal Gazette*, 97(8) 16 June 79, p. 965-75.

GANGULY, SAMIR. Is capitalism growing in the sphere of housing? *Capital*, 182 (4563) 5 Apr. 79, p. 334-5.

KEMENY, J. Urban home-ownership in Sweden. *Urban Studies*, 15(3) Oct. 78, p. 313-20.

SINGH, P.K.B. A study of housing and urban planning in Delhi. *Journal of Administration Overseas*, 17(4) Oct. 78, p. 256-69.

WISHWAKARMA, R. K. Improving human settlements. *Business Standard*, 22 June 79, p. 5; 23 June 79, p. 5; 25 June 79, p. 5.

INCOME—DISTRIBUTION

ADELMAN, IRMA and SHERMAN ROBINSON. Effective policy combinations for reducing income inequalities. *Development Digest*, 16(4) Oct. 78, p. 99-117.

BENJAMIN, R. E. Income distribution in four Tamil Nadu villages. *Eastern Economist*, 72(14) 6 Apr. 79, p. 725-6.

SHARIFF, ZAHID. Intra-family equality and income distribution: emerging conflicts in public policy. *American Journal of Economics and Sociology*, 38(1) Jan. 79, p. 49-59.

INCOME TAX

SUNDARM, K. and V. PANDIT. Direct tax reform: family as tax entity and other issues. *Economic and Political Weekly*, 14(17) 28 Apr. 79, p. 776-81.

The draft five year plan 1978-83 calls for a major effort at mobilisation of additional resources. Much of this effort will have to be directed towards raising further tax revenues. So far, the policy-makers have mainly relied on indirect taxes in their efforts to raise additional resources. Since indirect taxes already contribute more than 77 per cent of the total tax revenues, a stage has clearly been reached where we have to rely increasingly on direct taxes.

In examining the possible changes in the system of direct taxation, while revenue implications are no doubt important, considerations of equity and incentive cannot be ignored.

Within the set of direct taxes, income-tax is the principal source of revenue. The

focus of this paper, therefore, is on possible rationalisation of the system of income taxation. It excludes from the scope of its analysis provisions relating to enterprises, incorporated or otherwise, including co-operative societies. Linking the scope to the taxation of individuals and Hindu undivided families, attention is focused on the question of what ought to be the tax entity, the tax treatment of this entity, and the consequences thereof in terms of equity and revenue. In this context, some of the existing provisions on exemptions and deductions are reviewed from point of view of equity and incentive for saving.—*Reproduced.*

YASASWY, N. J. Clubbing of income for tax purposes. *Hindu*, 3 June 79, p. 18.

INDIA—ECONOMIC CONDITIONS

DAGLI, VADILAL. What ails Indian economy? *Commerce*, 138 (3549) 23 June 79, p. 1065-71.

MAJUMDAR, MADHAVI. Regional disparities in India: 1950-51 to 1967-68. *Urban Studies*, 15 (3) Oct. 78, p. 343-9.

INDIA—ECONOMIC POLICY

DAS, NABAGOPAL. What's wrong with Janata policy. *Statesman*, 17 May 79, p. 8.

NANDA, P.K. New industrial policy: impact on the Indian economy. *Capital*, Supplement to 12 Apr. 79, Annual Number 78/79, p. 89-91.

SIMHA, S.L.N. Janata's economic policies: right and wrong priorities. *Capital*, Supplement to 12 Apr. 79, Annual Number 78/79, p. 83-7.

SYMPOSIUM. (New industrial policy: an approach for its evaluation). *ASCI Journal of Management*, 8 (2) Mar. 79, p. 154-78.

Contents: New industrial policy: an

approach for its evaluation, by Balwanth Reddy; Technology component of new industrial policy; an evaluation, by K. K. Subrahmanian; New industrial policy and choices of technology and scale, by Amiya Kumar Bagchi; Industrial policy: a bibliography.

VAIKIL, C.N. Janata's industrial policy: papering over basic issues. Capital; Supplement to 12 Apr. 79, Annual Number 78/79, p. 77-81.

INDIA—FOREIGN RELATIONS

KUMAR, D.P. India and Nepal: beginning of a new relationship? Statesman, 20 June 79, p. 8.

INDIA—POLITICS

SINGH, S. NIHAL. Playing games: the alchemy of Indian politics. Statesman, 8 May 79, p. 6.

INDIAN INSTITUTE OF ADVANCED STUDY

JOHN, V.V. The Simla Institute: salvaging a dream. Hindustan Times, 30 June 79, p. 6.

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BALACHANDRAN, P. K. Indians in Malaysia: problems and hopes. Indian Express, 20 June 79, p. 6.

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Commonwealth Workshop on Irrigation Management, sponsored by the Commonwealth Secretariat and the Government of India in association with the Overseas Development Institute, London and the Administrative Staff College, Hyderabad, was held in Hyderabad, during 17-27 October, 1978. It was attended by delegates from ten countries of South Asia and Africa and the problems of irrigation management in the semi-humid tropics were discussed. In his inaugural address

Shri S. P. Mukerji, while dedicating the Workshop to the small and marginal farmers, the tail-end farmers and the rain-fed farmers all over the world, outlined the essentials of good irrigation management.

The major conclusions and recommendations which emerged from the Workshop are presented under the following heads: (1) Planning of irrigation schemes, (2) Management of large-scale irrigation, (3) Management of small-scale irrigation, (4) Management of ground water irrigation, and (5) Finance staffing, monitoring and evaluation.

The country policy report on irrigation management in India presented at the workshop describes in detail various issues, namely—irrigation management in India, area under different types of irrigation, water use under different types of irrigation, organisation involved in irrigated agriculture, personnel involved in irrigation organisation, allocation of finance to irrigated agriculture, water changes and taxes, legal framework, farmer's organisations, and training institutions.

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In any legal system permitting judicial review of legislative and administrative action, a backlog of cases is unavoidable. In India the largest volume of litigation is against the government, its agencies and statutory bodies. Administrative remedies

are too often exercises in futility and the ultimate correction has to be obtained from the courts. Better litigation policy on the part of the State is necessary for just settlement of legitimate claims. Inept drafting due to too much of legislation has contributed to the burden of the litigious system which is understaffed. It is wrong to assume that there are fewer judicial working days. As, much time is spent in arguing a case, cooperation of practising lawyers is necessary to save the working time. The system of judicial review is worth cherishing and any attempt to blow out the lamp of review must be resisted.

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A sunset law is a special kind of law which automatically terminates government agencies, programmes, regulations, or other laws after specified time periods unless the legislature first reviews and then decides to recreate them. Colorado was the

first state to have such legislation in 1976 and many other states have followed. In this article the author has discussed first, what sunset is and how it differs from the present system ; second, the experience with sunset in the states; third, how the federal sunset process is designed to work; fourth; what sunset will do the federal government; fifth, how the sunset bill before the congress can be improved.

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Weekly, 14(7-8) Annual Number, Feb. 79, p. 437-54.

Although Indian intellectuals, including some eminent social scientists, have passed severe judgements on compensatory discrimination policies, it is only in the last few years that systematic research on their effects has been undertaken. And unfortunately very little of it has touched on the subject of reserved seats in legislatures.

For purposes of deciding whether reserved seats should be extended or terminated, the collection and analysis of data about their performance is only a first (though essential) steps. The policy decision involves at least three major sorts of questions beyond the estimation of costs and benefits uptill now.

First, once a pattern of costs and benefits is ascertained, there is the question of whether it can be expected to continue in the future.

Second, since the goals and dangers of the compensatory discrimination policy are multiple, a evaluation of costs and benefits requires that some kind of weights and priorities be assigned to these goals or dangers. These can be supplied only by a vision of future society that unites the desirable with the possible.

Third, evaluation must be comparative. Acceptance or rejection of the package of benefits and costs believed to be associated with reserved seats must be compared with the costs as well as the benefits anticipated to arise from any alternative that is believed to be preferable.—*Reproduced.*

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AGGARWAL, O. P. (Univ. College of Medical Sciences, New Delhi). Study of some aspects of administration of medical

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A study was carried out during the period 1976-1977 to find out some of the aspects in administrative set-up of different medical colleges, namely, admission capacity, procedure of admission, system of examinations, staffing pattern of departments with designations and pay scales of the medical teachers and experience and qualifications required of teachers at the time of appointment.

Information was received from 30 medical colleges. The most characteristic finding of the study is that no uniformity is maintained in any one sphere of the administrative set-up in medical colleges run by two different States or administrative organisations. The differences are more striking in admission procedures, designations, pay structure of the medical teachers, provision of non-practising allowance and marks allotted for different subjects in examinations. A uniform system of administration of medical education on the pattern of University Grants Commission has been suggested.—*Reproduced*.

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MOHAMMEDANS IN INDIA

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Various research studies suggest that the organisation setting, the nature of job, interpersonal relations at the work place, employee's personality and his needs, organisation climate, reward and personnel policies, etc., affect employee's work motivation. Important results of these research studies are summarised in this paper to develop an understanding of work motivation in Indian public sector industry.

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MOTOR VEHICLES—TAXATION

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MUNICIPAL FINANCE

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Municipal bodies in Gujarat have not been able to mobilise adequate resources to meet minimum requirements of civic amenities. Their sources of revenue are taxes, non-tax revenues and grants-in-aid. In fact property taxes should be the primary source of revenue but unfortunately indirect taxes predominate in the tax structure. The purpose of this paper is to highlight the imbalance between needs and resources of municipal bodies in Gujarat and discuss then ways and means to fill up the gap in the existing tax structure. It is suggested that the solution to the problem of underassessment of property lies in assigning that assessment work to a central valuation agency. This paper was presented at the seminar on "The role of direct and indirect taxes in underdeveloped countries" held at Department of Economics, Gujarat University, Ahmedabad, on 8-9 April 1978.

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Kota Municipality was established in 1863. The president is elected by the members from among themselves. After 1941, there have been only four Presidents—Shambudayal Saxena, Shital Prasad Mathur, Himmat Sain and Daudayal Joshi. Details about their ages, education, socio-economic background, political experience, and activities in non-political field are presented. The success of Presidential leadership depends upon the support of his followers. In this paper an attempt is made to analyze the leadership traits of the four Presidents. Their relations with the Minister for Local Self Government, Director of Local Bodies, the Board Secretary, Subordinates and citizens are explained with the help of a number of incidents. The leadership style of these four Presidents is of four separate types, namely—Social and democratic leadership, reformer leadership, political party leadership, and bureaucratic leadership. The necessary qualities for successful Presidential leadership are pointed out.

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RAMA RAO, S. and M. NAGESWARA RAO. Urbanization—its impact on present and future urban public service systems in Karnataka by 2000 A.D. *Nagarloka*, 11(1) Jan.-Mar. 79, p. 33-51.

STIPAK, BRIAN. Citizen satisfaction with urban services: potential misuse as a performance indicator. *Public Administration Review*, 39(1) Jan.-Feb. 79, p. 46-52.

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GUHA, AMALENDU. Great nationalism, little nationalism and problem of integration: a tentative view. *Economic and Political Weekly*, 14(7-8) Annual Number, Feb. 79, p. 455-8.

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NEWS

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NUTRITION

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SAXENA, R.P. Feeding the ill-fed through applied nutrition programme. *Kurukshetra*, 37(5) 1 Dec. 78, p. 11-13.

OMBUDSMAN

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POWLES, GUY. Ombudsmen and human rights commissions. *Review*, (21) Dec. 78, p. 31-6.

SAHAY, S. By no means an ombudsman, 14 June 79, p. 6.

The Lok Pal Bill, now before the Lok Sabha has several disturbing features. It

shows excessive concern for parliamentarians and provides so many safeguards that complaints against them would be difficult. There are two definitions of misconduct, one for parliamentarians and another for other public men. A complaint against a parliamentarian can only be made to the "competent authority" and the table of various authorities in different cases is incorporated in the Bill. The Lok Pal as envisaged in the Bill appears to be far removed from his European cousin, the Ombudsman.

ORGANISATION

SESHADRI, K. The individual spirit and the organisation. *Administrative Change*, 5 (2) Jan.-June 78, p. 121-32.

ORGANISATIONAL CHANGE

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SINHA, DHARNI P. Consulting for organisation development. *Administrator*, 22(4) Winter 77, p. 1149-59.

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RICHTER WILLIAM L. Persistent praetorianism: Pakistan's third military regime. *Pacific Affairs*, 51 (3) Fall 78, p. 406-26.

SYED, ANWAR H. Z. A. Bhutto's self characterizations and Pakistani political culture. *Asian Survey*, 18 (12) Dec. 78, p. 1250-66.

PENSIONS

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PERSONAL TAXES

SHARMA, K. K. Expenditure tax practicable? *Business Standard*, 6 June 79, p. 5.

PERSONNEL

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PERSONNEL—RECORDS

SHORT, LARRY E. Now you can micro-computerize your personnel system. *Personnel Journal*, 58 (3) Mar. 79, p. 154-6.

PERSONNEL—SELECTION

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PERSONNEL—SERVICE RATING

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McMASTER, JOHN B. Designing an appraisal system that is fair and accurate. *Personnel Journal*, 58 (1) Jan. 79, p. 38-40.

POLICE

AVASTHI, A. (Univ. of Saugar, Sagar), Police-public relations : some aspects. *Administrative Change*, 5 (2) Jan.-June 78, p. 179-83.

Although it is claimed that we have changed over from "police state" under colonial rule to "welfare state" after independence, the government is increasingly depending on police force which is rising in number. Various factors responsible for this phenomenon are analysed in this

paper. It appears that the primray function of police force is to protect and defend the rulers at the cost of the peaceful, law-abiding and tax-paying citizens. Apart from traditional functions the force is overburdened with multifarious responsibilities. It has to face complex situations like breach of law by persons holding responsible positions, protection to suspicious characters by political leaders, student violence, strikes, *satyagraha*, *gheraos*, etc. A few remedies to overcome this situation are suggested.

BHATTACHARJEA, AJIT. Danger signal Indian Express, 5 June 79, p. 6.

GILL, SUCHA SINGH and AMER SINGH AZAD. Policemen's struggle for rights. Economic and Political Weekly, 14 (22) 2 June 79, p. 931-2.

This paper deals with policemen's agitation in Punjab. Their demands are : (1) recognition of the union, (2) publication of the Police Commission's Report, (3) eight hour duty or extra money for extra work, (4) grant of weekly, gazetted, and other kinds of holidays or compensation for them, (5) end of insulting and abusive behaviour of officers and politicians, (6) recall of policeman doing domestic work at officer's residences, (7) revision of pay scales, rate of increments, and other allowances. (8) provision of residential accommodation, and (9) supply of terrycot uniforms. The authors feel that the agitation is bound to have widespread repercussion in other states.

GREGORY, F. E. C. Changes in American systems of policing since 1960 (A selective analysis). Police Journal, 51 (4) Oct.-Dec. 78, p. 357-65.

GUPTA, R. G. Ideal communication system for rural police in India. Indian Police Journal, 25 (2) Oct.-Dec. 78, p. 25-8.

HARDWICKE, GLYN. Who should control the police? Police Journal, 51 (4)

Oct.-Dec. 78, p. 349-56.

IYER, RADHA. Reasons for police unrest. Business Standard, 18 June 79, p. 5.

T his article deals with the demands of agitating policemen. The demands are summed up under the following heads : (1) political non-interference. (2) better treatment from superiors, (3) housing facilities, and (4) the right to form associations.

JOSHI, PRABHASH. Punjab police unrest : failure at the top. Indian Express, 23 May 79, p. 6.

KATYAL, K. K. Centres' armed forces and states autonomy. Hindu, 25 June 79, p. 8.

The deployment of central forces in the states is a thorny political issue and still unresolved. The 44th constitution amendment has curtailed the powers of the Union Government in deploying the central forces in the states. It is suggested that clear enunciation of norms is necessary to avoid centre-state friction on this issue.

LEKHI, P. N. Time for central action to solve police problem. Indian Express, 11 June 79, p. 9.

MAHESHWARI, S. R. (I.I.P.A., New Delhi). Outburst of long suppressed anger. Hindu, 6 June 79, p. 8.

The policemen of many states have started public agitations to ventilate their grievances. The major grievance of the police constabulary are summed up under the following heads : (1) inadequate emoluments, (2) unduly long hours of work, (3) lack of housing, (4) harsh treatment accorded by the superior officers, (5) use of the policemen for personal works of the officers, (6) insecurity of job, and (7) absence of promotional opportunities. Integrated national approach to the working

conditions of the policemen and setting up of Whitley-type councils in each state is suggested.

MALHOTRA, INDER. Grim portents from Punjab: police defence and after. *Times of India*, 17 May 79, p. 8.

MEHRA, AJAY K. Fair pay, yes; agitation never: a sane approach to police problems, *Hindustan Times*, 17 June 79, p. 1.

NATH, T. Police mutiny and after. *Hindustan Times*, 20 June 79, p. 9.

NAYAR, KULDIP. On leaden feet to a fire. *Indian Express*, 6 June 79, p. 6.

POLICE agitation. *Statesman*, 5 June 79, p. 8; 6 June 79, p. 8.

Contents: Paying the price for enforcing law, by Budruddin Tyabji; Signs of discontent overlooked for years, by S. Mullick.

PRASAD, K. N. Police process: its concept, functions and structure. *Indian Police Journal*, 25 (2) Oct.-Dec. 78, p. 3-14.

ROY, RANJIT. Shadow of the raj. *Business Standard*, 29 June 79, p. 4.

SAKSENA, N. S. Anatomy of police indiscipline. *Times of India*, 26 May 79, p. 8.

—Impartial boards to choose police IG: reform urgently needed. *Times of India*, 9 Apr. 79, p. 8.

WAGLE, S. N. The tough lot of Maharashtra policemen. *Business Standard*, 10 June 79, p. 4.

YANIK, A. Police and black people in U. K. *Times of India*, 2 May 79, p. 8; 3 May 79, p. 8.

POLITICAL CAMPAIGNS—FUNDS

JAIN, GIRILAL. CIA's intervention in India: Mr. Moynihan confuses the issue. *Times of India*, 18 Apr. 79, p. 8.

NAYAR, KULDIP. Funding the elections. *Indian Express*, 18 Apr. 79, p. 6.

POLITICAL DEVELOPMENT

SUSHIL KUMAR. The concept of political development. *Political Studies*, 26 (4) Dec. 78, p. 423-38.

The assumptions of universal unilinear development were articulated with Weberian theoretical and methodological perspectives to discover principles of organizing politics and administration in the new nations. The focus was on the capability of political organization in relation to its socio-economic environment. The organisic criteria of structural differentiation and integration were applied to political organization. Its development in terms of these criteria was viewed as political development: an immanent process with an evolutionary spillover. Political development so conceptualized came to be characterized by a collectivist orientation. It increasingly diverged from the norms of democratic-liberalism. As a concept it became oppressive and inimical to freedom. The need was to restore a normative emphasis to it. —*Reproduced.*

POLITICAL PARTIES

JOSHI, B. K. Labour closing gap with Tories: UK's election scene. *Times of India*, 28 Apr. 79, p. 8.

McKEAN, MARGARET A. Japan's beleaguered ruling party. *Current History*, 75 (441) Nov. 78, p. 158-63, 181.

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YU, Y. C. The demographic situation in China. *Population Studies*, 32 (3) Nov. 78, p. 427-47.

PORTS

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POVERTY

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DANTAWALA, M. L. Poverty and unemployment in rural India. *Janata*, 13 (34) 6 May 79, p. 23-5.

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—Need to organize the rural poor. *Indian Express*, 2 Apr. 79, p. 6.

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RAO, V. K. R. V. Has rural poverty increased in India? *Eastern Economist*, 72 (12) 23 Mar. 79, p. 627-33.

The is the first lecture under the Ramachandra Sarvottam Dubhasi Memorial Lecture series instituted by the University of Poona.

REDDY, G. YALLAMANDA. Tackling rural doverty in Asia. *Kurukshetra*, 27(14) 16 Apr. 79, p. 14-16, 24.

SUNDARAM, I. SATYA. Dimensions of war on poverty. *Mainstream*, 17 (38) 19 May 79, p. 20-4.

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BALDWIN, DAVID A. Power and Social exchange. *American Political Science Review*, 72 (4) Dec. 78, p. 1229-42.

PRESIDENTS

JAIN, H. M. Presidential prerogatives under the constitution. *Journal of Constitutional and Parliamentary Studies*, 12 (2) Apr.-June 78, p. 170-86.

PRESS

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IRANI, C. R. Role and responsibility of the Second Press Commission. *Capital Supplement to 12 Apr. 79*, Annual Number, 78/79, p. 119-26.

RAJAN, K. R. SUNDAR. Is press freedom in peril? *Hindustan Timex*, 4 May 79, p. 7.

SAHAY, S. Access to information. *Statesman*, 26 Apr. 79, p. 6.

SARKAR, CHANCHAL. My concept of a free press. *Vidura*, 16(2) Apr. 79, p.121-3.

PRESSURE GROUPS

GOLDSTEIN, JONAH. Public interest groups and public policy: the case of the Consumers' Association of Canada. *Canadian Journal of Political Science*, 12(1) Mar. 79, p. 137-55.

PRICES

BHOOTHALINGAM, S. Price stability in the future. *Indian Express*, 19 May 79, p.6.

KAUL, IKBAL. When 46 Kg. of rice cost a rupee. *Times of India*, 1 Apr. 79, p. 8.

PAI PANANDIKER, D. H. A time for mud-slinging. *Hindustan Times*, 8 May 79, p. 7.

SAMBRANI, SHREEKANT. The price rise : cause for concern, not alarm. *Economic Times*, 16 May 79, p. 5.

PRISONS

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DASWANI, SHAMAN LAL. Indian jails reforms long overdue. *Social Welfare*, 26(1) Apr. 79, p. 27-9.

DIAZ, S. M. Prison administration in India. *Indian Journal of Public Administration*, 25 (1) Jan.-Mar. 79, p. 120-48.

In his paper on prison administration in India, S. M. Diaz indicates how prison reform, although thought of over several decades, has hardly ever been attempted seriously, in any sustained manner, in our country. The lapse covers almost all facets of an offender's conviction and jailing, through his life in confinement, to his ultimate release and rehabilitation in society. Over-crowding in central and sub-

jails, the problem of remand and under-trial prisoners, the organisation and staffing of jails, security, food and medical facilities, prisoner's rights, prison routine, wages and work therapy, prisoner's education and counselling, parole and premature release, all have been dealt with by the writer, quoting extensively from several reports in India and abroad. The theme of prison administration requires a new look and, from this angle, this article deserves the attention of policy-makers and professionals, concerned with the improvement of our jails, as an integral part of the totality of criminal justice in the country.

The writer himself has offered solutions and remedies at each step, backed up by relevant authorities, many pioneers in the field included. The suggested reforms cover the entire span of prison administration, from a better deal for the remand and under-trial prisoners to an appropriate change in the constitution on the strength of the new interpretation by the Supreme Court on Article 21. The judicial cognisance of prison inadequacies is a helpful development and the remarks of the Finance Commission, not normally associated with suggestions of prison reform, have been forthright.

It is true that the initiative for jail reform has to come mainly from the State Governments and some of them like Maharashtra and Kerala have several improvements to their credit but, by and large, jail administration as a system has lagged behind others in this country. The sad fact is that this runs all through the organisation with equal force.—*Reproduced from editorial.*

PRODUCTION CONTROL

CHARNAK. The 'zero defect' concept. *Capital*, 182 (4560) 4 June 79, p. 16-17.

PROHIBITION

STHANUNATHAN, V.K. Prohibition :

pros and cons. *Yojana*, 23 (10) 1 June 79, (Entire issue).
p. 23-4.

PROJECT MANAGEMENT

MILLER, WILLIAM B. Fundamentals of project management. *Journal of Systems Management*, 29 (11) Nov. 78, p. 22-9.

RAY, ANANDARUP and HERMAN G. VAN DER TAK. A new approach to the economic analysis of projects. *Finance and Development*, 16(1) Mar. 79, p. 28-32.

SATIA, J. K. and SAMUEL PAUL, Managerial evaluation of developmental programmes. *Management in Government*, 10 (3) Oct.-Dec. 78, p. 219-36.

PROPERTY TAXES

JOSE, H. DOUGLAS. The incidence of property tax in rural Saskatchewan. *Canadian Journal of Agricultural Economics*, 27 (1) Feb. 79, p. 1-14.

PROPORTIONAL REPRESENTATION

BALINSKI, M. L. and H. P. YOUNG. Criteria for proportional representation. *Operations Research*, 27 (1) Jan.-Feb. 79, p. 80-95.

PUBLIC ADMINISTRATION

THE CO-ORDINATION of third-level courses in public administration : report of working party. *Administration*, 26 (2) Summer 78, p. 237-58.

The working party was formed at the request of the Education Committee of the Institute of Public Administration under the Chairmanship of Seamus O'Ciosain.

DEAN, ALAN L. Improving the organization and management of the executive branch : some perspectives on the Carter administration. *Bureaucrat*, 7(4) Winter 78, p. 48-52.

FOCUS on citizen and the administration. *Prashasika*, 7(3-4) July-Dec. 78, p. 1-164.

Contents : The Gandhian model of development, by P. D. Sharma; The Sarvodaya model of development, by K.L. Kamal; People's participation : a theoretical framework, by Shashi Rajan Tiwari; *Lok Prashasan aur jana-samanya*, by Vishnu Dutt Sharma; Citizen and development administration, by Meenakshi Hooja; People and development, by M.L. Sureka; People's participation in development process : experience and strategy, by Y. Sharma; Towards people's participation in social welfare programmes, by K.M. Sahai; People's participation in welfare programmes, by Saroj Gupta; People's participation in urban development, by B. Kambo; Land use plan, housing and slums by J. M. Khan; People's participation in housing development, by Jagdish C. Sharma; People's participation in industrialization, by Rama Kant; Citizen and administration : some issues, by V. Jagannadham; The anatomy of civil administration, by G. B. K. Hooja; Agencies for redress of citizen's grievances, by Nita Sanghvi; Grievance ventilation at the district level : a case study, by C. M. Jain and Rajendra Joshi; Postal services and the Indian citizen : problems of development without democratization or diversification, by P. C. Mathur; Public-police relations, by B. Hooja; Citizen and environmental planning, by Subrata Sinha; Role of voluntary agencies in rehabilitation of physically handicapped, by R. K. Sethi; *Janata evam niyojan vyavastha*, by R.M. Khandelwal; Education in Rajasthan, by J. S. Mehta; Citizen and administration : an inquiry into some problem area, by Geeta Chaturvedi; Rural development : dilemmas and perspectives, by Sudesh K. Sharma; Employment of physically handicapped, by Mohan Mukerji; *Udyogo ke madhyam se viklango ke liye rojgar ke avseronke srujan*, by Shri Krishan Sharma.

The superiority of Gandhian model of development over the Western and Marxian ones is explained by P. D. Sharma. Gandhian model envisages mean-

ingful change and purposeful growth. His Sarvodaya socialism is not good-oriented and is a man-oriented one where the autonomous self-sufficient village economy produces less but yields more joy and social satisfaction. The central theme of Gandhian scheme of development is that basic human values—theism, truth, non-violence, fraternity, renunciation and self-control—should not be compromised for the attainment of baser animal values like more food, better housing and less fatigue. This theme of Sarvodaya as further developed by Jayaprakash Narayan is analysed and discussed by K. L. Kamal. As the major fault of Western model of development is alienation of the common man from the system, under Sarvodaya all characteristics of the Western model are rejected.

Participation refers to those voluntary activities of people by which they take part in decision making processes at different levels of government. Unfortunately, in India, this participation is lacking, says S. R. Tewari, and people have not enough voice in the functioning of development activities. It is suggested that representative participation in democracy should be supplemented by pluralist and populist ones. For this some avenues are suggested to ascertain the wishes of the people.

A brief historical outline of the relationship between bureaucracy and people in India is presented by Vishnu Dutt Sharma. With rapid expansion of education after Independence, representation in civil service is no longer limited to higher class only. The demand for citizen-oriented administration is increasing and the introduction of Panchayati Raj is a step in that direction. The author has discussed the necessity for honest and human relationship between the people, politicians and civil service.

Meenakshi Hooja's article is an assortment of ideas and thoughts based on short experience of working as a government functionary in the rural areas. The findings

deal with opinions at the field level about people's participation in development. Political and social aspects of development are neglected and only 'materialistic' outlook prevails. While political interest is uppermost in the approach of political representatives, the villagers have developed an unhappy tendency of over-dependence on government for development works, with very little of voluntary participation.

In development programmes people's participation has an important role to play. As such people and government have to work in close harmony to achieve the objectives of the welfare state. The public servant placed in contact with the people must play his part effectively. Various traits in the character of the public servant which will equip him best to secure the people's participation are discussed by M. L. Sureka.

The aim of the community development programme launched on the eve of the First Five Year Plan was to bring people forward for equity participation between them and the Government. For the requisite training of administrators, Nilokheri, a small village in Punjab was selected, where Y. Sharma was a trainee in 1953. In his article, he has dealt with his experience as Block Development Officer for Kumbhalgarh in Rajasthan in 1954. Some initial success in achieving public participation waned when the programme of democratic decentralisation was introduced. Administrators are feeling dwarfed under the influence of elected representatives who are interested in the downward flow of funds for development works. Spirit of selfless voluntary contribution is thinning away and complete reliance on government funds is being practised.

The success of social welfare policy programmes, says K. M. Sahai, depends upon people's conscious participation. In the implementation of these programmes, voluntary organisations have to play a

major role. It is argued that the planning and implementation of welfare programmes should be carried out through voluntary organisations. In the initial stage the government should help in bringing up such voluntary organisations, but in the long run should play only supervisory and advisory role. Similarly Saroj Gupta has also stressed on active people's participation, an essential element in the success of welfare schemes. The state alone cannot raise the necessary resources and tackle the situation. Community development programme flopped because it degenerated into a government programme and ceased to be a people's one. The participating agencies should serve the social and welfare cause instead of supporting the political ideologies or religious bigotries. Various ways to achieve this participation are pointed out.

B. Kambo has argued that people should have a positive say in urban development which has three phases—plan preparation, plan sanction and plan implementation. In a democratic system like ours, people's participation has to be through their elected representatives at different levels. Unfortunately there is not enough consciousness amongst citizens to organise themselves into groups and convey their needs to the officials. Best planning is possible only when public representatives and officials of development departments understand each other's viewpoint. On the basis of his experience, B. Kambo has suggested that development authorities should be headed by an enlightened citizen having grasp of his city and backing of the citizens. In the decision making process people's representatives and planning experts should have direct and continuous contact.

The phenomenal growth of population in Jaipur in post-independence period has raised many problems. The unregulated growth of the town is ascribed to various factors by J. M. Khan. Rajasthan has adopted the Urban Land (Ceiling and Regulation) Act enacted by the parliament

in 1976. Its objective is to impose ceiling on holdings in urban areas and to socialize the urban land by regulating its transfer and the development rights over it. Implementation of the act has checked the rise in the urban land values. The author has listed certain other measures to achieve the ultimate objectives.

Millions of people living below the poverty line are unable to pay the monthly instalment for houses designed for the weaker sections of society. Reduction in cost of construction is necessary in any housing scheme for these people. The beneficiaries can provide labour, an essential input in any housing activity, in the constitution of houses for them. This is an important area of people's participation according to Jagdish C. Sharma. Cost can also be reduced by the exploitation of local building material supplied through co-operative societies of intending purchasers. People's participation is also possible in the maintenance of community facilities provided in their colony. On the other hand participation in industrialization means, says Rama Kant, availing of the local manpower and deploying it in locally resource-based industry. It is possible to have several clusters of such industries in the countryside. Rural development without industrialization through rural entrepreneurship is lopsided. The emergence of the public sector curbed the growth of monopolistic tendencies, but it did not open the gates of public participation *en masse*.

V. Jagannadham has asserted that the communication gap between the citizen and the administration which is a legacy of the colonial rule and the credibility gap which has developed need to be bridged. The welfare programmes are often implemented by the bureaucracy in an unimaginative manner to harass and subdue the citizen. The administration has created distrust and contempt for itself. People feel that in dealings with the administration nothing can be achieved without pressure. To the unorganised,

inarticulate and illiterate citizen the government is a mystery, a harassment and an exploiter.

The civil servants are expected to tender honest and sincere advice fearlessly to the ministers on matters of state policy, and to carry out the decisions taken without demur to the best of their capacity. Indian bureaucracy has played a notable role in critical situations. G.B.K. Hooja does not want to condone any wilful illegality committed by a civil servant but he does not agree with the current fashion to blame the bureaucracy for all the failures of the government. Dedicated officers have carried out their administrative responsibilities as best as they could. As an example, Hooja has explained the good work done by Rajasthan Board of Revenue. As majority of people want peace to prevail, given the political will, there is no reason why guardians of law and order should not act well in time.

Citizen grievances exist in all political systems but the problem is more acute in developing countries which have adopted democratic path of development. Nita Singhvi's paper deals with various agencies set up at Central and State levels to tackle the complaints of citizens. Unfortunately due to delays and inefficiency in administration, these agencies have failed to inspire greater public confidence. Improvement in the performance of the agencies is warranted. On the other hand C. M. Jain and Rajendra Joshi have dealt with grievances at the district level. As recommended by Administrative Reforms Commission, grievance ventilation committees have been constituted at district level in Rajasthan with the Collector as the Chairman. The findings of their case study are based on data collected from the office of Collector, Udaipur. Largest number of complaints pertain to four departments—revenue, education, medical and police. Meetings of the committee at different places have promoted on-the-spot redressals. Some suggestions are given to reduce the over-burden of complaints on Collec-

tor's office.

Postal service with its extension even to remote villages, touches the daily life of citizens much more frequently than any other service. As such, says P. C. Mathur, the citizens must be provided with well publicized channels for their complaints and suggestions. People are unable to complain against door-step functionaries who are in a position to cause much harm to the complainants. Some way should be found out to curb the practice of *Bakshish* for festivals like *Holi* and *Diwali*.

Indian police came into existence more than a century ago to impress upon the common people the power and supremacy of the alien rulers rather than to protect their life and property. It was meant to be an "alien" force and this alienation is still continuing, says B. Hooja. Average citizen holds very low opinion about the conduct and calibre of the police force and is reluctant to file a complaint at the police station. It is suggested that close association of enlightened public opinion with functional units of the police force be ensured through suitable institutionalised arrangements. Some functions of the police force can be entrusted to the people's committees and some citizens can be nominated as visitors to the police stations.

Humanity can survive for the next few centuries and beyond only if the rate of exploitation of non-renewable resources is restricted. Misuse of land is the biggest environmental hazard in India and this resource needs greatest protection, which is possible through universal involvement of citizens, argues Subrata Sinha. He has analysed manifold problems created by the increasing population. On the basis of geofactors in various regions, areas should be demarcated for specific uses and alternative means of livelihood ensured in different regions. This is possible through cooperation of the political and administrative echelons.

P.K. Sethi's case study on Mahavir Society for Physically Handicapped, set up in Jaipur in 1975, illustrates how our resources, both in terms of financial assistance as well as in taking over some of the functions of medical social workers and health educators, can be augmented through voluntary agencies. It appears that there is lack of coordination among several voluntary agencies for the physically handicapped and proper dovetailing of their activities can do much more than what they are doing presently.

According to R. M. Khandelwal, development planning is a continuous process and its ultimate purpose is welfare of the people. He has dealt with various aspects of people's participation in the framing, implementation and evaluation of the plans. Due to some hurdles we are unable to achieve this participation to a satisfactory extent. Some suggestions are given to encourage active participation and co-operation of the people.

Rapid expansion of education in Rajasthan during the period of first three plans gave rise to a large number of problems which are examined by J.S. Mehta. It appears that the formal system of education is inadequate to fulfil the constitutional liability of providing compulsory education to children. As such a new strategy of non-formal education based on more flexible approach towards education is being adopted.

As all governments are becoming more and more welfare-oriented, the tentacles of administration are touching almost every aspect of human life. However, the satisfaction level of Indian citizens regarding the outputs of the administrative system is very low. The cause behind this psychological chasm between the administrative system and the citizens are analysed by Geeta Chaturvedi and has suggested some remedial measures to remove the existing drawbacks and a few innovative steps to bring administration and citizens closer.

The purpose of Sudesh K. Snarma's paper is to look into the various strategies adopted for rural development over time and present some of the perspectives within which all these efforts should be co-ordinated and directed so that energies are not diversified. He has analysed four issues, namely, unit of decentralization, people's participation, role of voluntary effort, and agrarian reforms and has offered a few suggestions to initiate thought and action to meet the emerging situations in an integrated manner.

Mohan Mukerji has given a few illustrations to indicate the scope for the employment of physically handicapped. A number of jobs can be listed where a physically handicapped person, on account of the very handicap itself, may prove to be more efficient than the able-bodied one. The sufferings of the handicapped are analysed by Shri Krishan Joshi from psychological point of view and has suggested that a number of industrial jobs can be carried out by the handicapped and hence steps should be taken for their suitable employment.

HOOJA, BHUPENDRA. Citizen and administration. (Review article on "Administration and the Citizen" by Nita Sanghvi). *Administrative Change*, 5 (2) Jan.-June 78, p. 184-94.

JAIN, R. B. Public administration : the continuing predicaments of a developing discipline (review article on "Public administration as a developing discipline", by T. Golembiewski). *Indian Journal of Public Administration*, 25(1) Jan.-Mar. 79, p.206-23.

MALHOTRA, R. L. (Min. of Finance, New Delhi). Public relations in government. *Management in Government*, 10 (3) Oct.-Dec. 78, p. 294-302.

The aim of public relations (PR) is to achieve better understanding between an organisation and its public. As organisations continue to become more massive,

more impersonal, and more segmented, the need for PR grows. Government comprising many officers and departments is a maze beyond comprehension to an ordinary citizen. As such, in government, PR programme covers a free flow of information from government to the citizen and a feedback from public to the government. The four steps in the PR process are explained. They are—fact-finding, planning, communication and evaluation. Various objectives which the PR programme in government should achieve are listed in the end.

MIRDHA, R. N. (Deputy Speaker, Rajya Sabha). Management in government. Prashasnik, 6 (4) Oct.-Dec. 77, p. 1-3.

As public administration is getting more and more diversified and complex the public administrators cannot ignore the potential of management techniques. They must attune themselves to techniques of optimisation and develop skills for best use of resources. Every department and undertaking should lay down the objectives and goals and devise methodology for performance evaluation. Introduction of performance budgeting in several government organisations is a beginning in that direction. This article is based on the speech delivered by the author at the HCM State Institute of Public Administration, Jaipur, while inaugurating the Programme in General Management for Heads and Deputy Heads of Departments and Top Executives of State Enterprises on 11th Oct. 1976.

MORIS, JON R. The transferability of the western management tradition to the non-western public service sectors: an East African perspective. Philippine Journal of Public Administration, 20 (4) Oct. 76, p. 401-27.

PUBLIC DISTRIBUTION SYSTEM

JOSHI, NAVIN CHANDRA. How to make the public distribution system a success. Capital, 182 (4552) 29 Mar. 79,

p. 306-7.

The Janata government's determination to expand the public distribution system is unexceptionable. To make a success, it will have to build a massive network of retail outlets all over the country, make the administrative machinery efficient and ensure adequate and uninterrupted supplies of essential good.—*Reproduced.*

SHESHAGIRI RAO, H. R. Will Dharia scheme help rural consumers? Business Standard 30 June 79, p. 5.

PUBLIC OPINION

PARASURAM, T. V. Public opinion in a democracy. Indian Express, 3 May 79, p. 6.

PUBLIC UTILITIES

JONES, LONNIE L. and STEVE H. MURDOCK. The incremental nature of public service delivery: implications for rural areas. American Journal of Agricultural Economics, 60 (5) Dec. 78, p. 955-60.

MISRA, GIRISH K. Citizen's access to public utilities in urban Delhi. Nagarlok, 11 (1) Jan.-Mar. 79, p. 99-119.

QUESTIONNAIRES

JONES, WESLEY H. Generalizing mail survey inducement methods: population interactions with anonymity and sponsorship. Public Opinion Quarterly, 43 (1) Spring 79, p. 102-11.

RACE PROBLEMS

KHOSLA, DINESH (Yale Law School, Connecticut), Towards a viable structure: a case study of Burma's ethnical conflicts. Indian Journal of Public Administration, 25 (1) Jan.-Mar. 79, p. 86-119.

Dinesh Khosla's study on the effort in Burma to find a viable social structure to retain its basic identity takes us through

the entire process of evolution of that country from seemingly perpetual ethnic conflicts through known history to the homogeneity that is at the moment much in evidence there. More than the history, what is interesting is the writer's prognosis that the present stability in Burma, secured through a permissive federalism, may yet show signs of breaking at seams unless the economic development of the country is also taken up by the present administration. Also, it follows that as the nation prospers, the benefits should be as widely distributed as possible, for, Khosla points out, the most important destabilising force which may manifest itself in the future, would be economic discontent. The paper pinpoints the important experience of the emerging countries, that the process of nation building can be sustained only by a simultaneous effort at accelerated economic growth, distributive and social justice, through good government, and effective administration.—*Reproduced from editorial.*

RADIO BROADCASTING

ABRAHAM, A. S. Bill on media autonomy : Janata's ambivalent policy. Times of India, 22 May 79, p. 8.

CHOWLA, N. L. Social reality and media freedom. Times of India, 29 May 79, p. 8.

KHABAD, B. K. R. New look for broadcasting : some forgotten factors. Times of India, 2 June 79, p. 8.

KATYAL, K. K. AIR and autonomy : how the bill deviates from panel's approach. Hindu, 1 June 79, p. 8.

—AIR and autonomy: 30 years of persistent pleas and still only a hope. Hindu, 29 May 79, p. 8.

NIHAL SINGH, S. Government and radio : till death do us part. Statesman, 12 June 79, p. 8.

RAJAN, K. R. SUNDAR. "Prachar" Bharati? Hindustan Times, 15 June 79, p. 9.

SAHGAL, NAYANTARA. Autonomy aborted. Indian Express, 22 May 79, p. 6.

SUDAME, G. R., B. BISWAL and P. K. SAHOO. Planning and administration of the educational broadcasts from All India Radio, Cuttack. EPA Bulletin, 1(4) Jan. 79, p. 32-8.

RAILWAYS

BHAT, S. N. (Railway Board, New Delhi) Exchequer control on the railways. Administrator, 22 (4) Winter 77, p. 1161-5.

Recording of railway expenditure falls under two categories—cash and book adjustments. The object of exchequer control, an important tool of expenditure control, is to establish a procedure for correct estimation of the cash content of the annual estimation of allocations and to monitor disbursements within the limits of the cash budget. It provides a mechanism for concurrent regulation of cash outgo by each disbursing officer. Various steps involved in the implementation of exchequer control are described. Exchequer control, one of the recently introduced reforms, is described in this paper on the basis of the actual experience of its working for the last two years.

CHAKRABORTY, MANAS and SISIR GUHA. Unrecognised associations of N.F. Railway: a case study. Indian Management, 18(6) June 79, p. 29-41.

CONANT, MICHAEL. Socialized railroads in the U.S.A.: the Grand Trunk Western. California Management Review, 19(4) Summer 77, p. 59-63.

GOPALA DESIKAN, V.N. (Railway Board, New Delhi). Operational research on the railways. Administrator, 22(4) Winter 77, p. 1167-70.

As modern management techniques of operations research can tackle some of the intricate and complex problems of the vast railway operations, recently an Operational

Research Cell has been set up in Railway Board's Office. During its brief existence, the Cell has completed eight studies in diverse areas of working and further studies are on hand and are at varying stages of completion. A brief outline of these studies is presented. The long term objective of the cell is to make a useful contribution in improving the efficiency on the railways. Periodically eight-week courses exclusively devoted to Operational Research, are conducted in Railway Staff College, Baroda.

IYER, RADHA. Divide-and-rule unionism in rlys. *Business Standard*, 28 May 79, p.5.

KISHAN RAO, S. (Osmania Univ., Hyderabad). Input-output prices of Indian railways—impact on self-sustained growth. *Lok Udyog*, 13(1) Apr. 79, p. 9-17.

The aim of this paper is to analyse the impact of prices charged and prices paid by the Indian Railways, in providing the transportation services, on their own growth during 1951-1977. Meagre surplus is one of the important causes behind the slow expansion. The railways should function on commercial lines and prices charged should result in fair profit to help in capital formation.

LAL, M.B. The Railways: downgrading the passenger, *Statesman*, 17 Apr. 79, p.8.

SAMBRANI, SHREEKANT. Railways and energy: need for continued modernisation. *Economic Times*, 10 Apr. 79, p. 7.

REAL PROPERTY—ASSESSED VALUATION

RAICHAUDHURY, J. The West Bengal Central Valuation Board. *Calcutta Municipal Gazette*, 97(2) 17 Mar. 79, p. 771-5.

RECALL

RATHORE, L.S. The device of recall: a propulsive adjunct towards people's participation in development process. *Indian*

Journal of Political Studies, 3(1) Jan. 79, p. 1-7.

REGIONAL PLANNING

HONJO, MASAHIKO. Building up national capability for regional planning and development. *Philippine Journal of Public Administration*, 20(4) Oct. 76, p. 348-61.

MENON, K.S.V. Backward areas development. *Economic Times*, 29 May 79, p. 5; 30 May 79, p. 5.

REGIONAL studies papers. *Administration*, 26(2) Summer 78, p. 147-211.

Contents: Regional planning policy: some major issues, by P.N. O'Farrell; National and regional demographic trends, by Brendan M. Walsh; Service functions, occupational change and regional policy for the 1980s, by Michael J. Bannon; The language factor in regional planning, Gaeltacht example, by Pádraig O'Riagain.

SANTIAGO, RENE S. Regional planning and implementation: the Philippine experiment. *Philippine Journal of Public Administration*, 20(4) Oct. 76, p.370-400.

VENKATA REDDY, K. Issues in development of backward regions. *Khadi Gram-odyog*, 25(8) May 79, p. 354-61.

RELIGION AND STATE

MEANS, GORDON P. Public policy toward religion in Malaysia. *Pacific Affairs*, 51(3) Fall 78, p. 384-405.

SINGH, AKHILESHWAR. The concept of secularism in Indian constitution. *Journal of Constitutional and Parliamentary Studies*, 12(1) Jan.-Mar. 78, p. 15-29.

RETIREMENT

LITRAS, THOMAS S. The battle over retirement policies and practices. *Personnel Journal*, 58(2) Feb. 79, p. 102-10.

RIGGS, FRED. W.—CRITICISM AND INTERPRETATION

BHARGAVA, B.S. Riggs's concept of 'formalism'. *Prashasika*, 6 (4) Oct.-Dec. 77, p. 4-11.

RIOTS

FUKAZAWA, HIROSHI. Maharashtra village community in the Deccan Riots of 1875. *Hitotsubashi Journal of Economics*, 16(2) Feb. 76, p. 17-28.

RULE OF LAW

MISRA, AMARENDRA K. The changing dimensions of rule of law with special reference to India. *Journal of Constitutional and Parliamentary Studies*, 12 (2) Apr.-June 78, p. 153-69.

RURAL DEVELOPMENT

ADHVARYU, J.H. Financial intermediation and rural development. *Indian Economic Journal*, 26(3) Jan.-Mar. 79, p. 63-88.

AURORA, D. (Agro-Industries Corporation. Hyderabad). Adaptation of administration for rural development with special reference to the poor. *Behavioural Sciences and Rural Development*, 2(1) Jan. 79, p. 1-8.

In this paper the strategies to solve the problem of rural poverty are analysed from an operational perspective. The means suggested are: (1) planning at the block level as an intervention methodology; (2) organisation of a services delivery system for the target group, catering to both physical and social service inputs; (3) participation and mobilisation of the rural poor in such a programme of action; (4) restructuring of the management system to meet the objectives. This paper was circulated at the Round-table meeting on "Adaptation of administration to rural development: decentralised management and people's participation in poverty-focussed programmes," convened by Government of India

and ESCAPE, August 16-18, 1978.

DORVLO, L.K.T. Village (development) committees: a retrospective look at the evolution, functions and some problems of a local government institution in Ghana: 1954-1968. *Greenhill Journal of Administration*, 4(1-2) April-Sept. 77, p. 95-102.

DUBHASHI, P.R. Communication and rural development. *Yojana*, 23 (10) 1 June 79, p. 13-14.

KRISHNASWAMY, O.R. Management of rural development. *Indian Management*, 18 (5) May 79, p. 4-11, 36.

MACMILLAN, J.A. and J.D. GRAHAM. Rural development planning: a science? *American Journal of Agricultural Economics*, 60(5) Dec. 78, p. 945-9.

MONTGOMERY, JOHN D. The populist front in rural development: or shall we eliminate the bureaucrats and get on with the job? *Public Administration Review*, 39(1) Jan.-Feb. 79, p. 58-65.

NAB, MAC ANDREW. Rural development in Eire. *Planner*, 65(1) Jan. p. 14-15.

NAG CHAUDHURI, B.D. Science in the Sixth Plan. *Capital*, Supplement to 12 Apr. 79, Annual Number 71/79, p. 69-72.

NAIB, V.P. Development armies. *Indian Express*, 5 Apr. 79, p. 6.

NAIR, M.K.B. U.N. workshop: strategy for rural development. *Economic Times*, 5 Apr. 79, p. 5.

NAMBIAR, K.K.G. Rural development and the media. *Indian Express*, 12 June 79, p. 6.

PATEL, A.R. Integrated rural development. *Business Standard*, 21 June 79, p. 5.

RAJADHYAKSHA, V.G. Managerial skills for rural development. *Yojana*, 23 (10) 1 June 79, p. 4-6.

Adapted from the convocation address at the Indian Institute of Management, Ahmedabad.

RATNAM, NITTALA V. Decentralised management of rural development. *Kurukshetra*, 27(12) 16 Mar. 79, p. 13-15, 18.

ROY, BUNKER. Village realities. *Kurukshetra*, 38(17) 1 June 79, p. 24-30.

SEMINAR on Rural Planning and Development, 18-19 Aug. 75. *Urban and Rural Planning Thought*, 19(3-4) July-Dec. 76, p. 70-193 (entire issue).

Contents: Inaugural address at the Seminar on "Royal Planning and Development, by R.N. Haldipur (an abstract); Micro-level planning: concepts and methodology, by N.S. Saini; Planning at settlement level, by K.B. Suri; Policies for rural development at national and state levels; review and prospect, Chairman, Suresh Mathur, rapporteur, K.B. Suri; Planning strategies for rural development, Chairman, Asok Mitra, rapporteur, J.H. Ansari; Planning and development and settlement level, Chairman, Bharpur Singh, rapporteur, B. Misra; Regional planning in the era of transition from poverty to plenty, by A.N. Bose; Some contours in the field of planning for rural development, by K.R. Unni; Strategy for agricultural development, by Sulabha Brahme; Strategies for planning of rural development, by Sanjit Roy; Planning for rural development—a synthesis, by M.C.K. Swamy; Some aspects of planning strategy for rural development, by R.K. Unni; Programme of research and training, in multi-level planning for integrated rural development in India, by Pradipto Roy and B.R. Patel; Approach to rural area development, by K.V. Sundaram; Micro-level planning in agriculture: concepts and methodology, by Katar Singh; Regulated physical development in rural development by G.C. Mathur and S.N. Narang; Integrated rural planning: a Tanzania example, by Birgil Storgaard Level.

SINGH, BAIJ NATH. Integrating rural development. *Hindustan Times*, 14 Apr. 79, p. 9.

SINHA, CHAKRADHAR. Financial intermediation and rural development. *Indian Economic Journal*, 26(3) Jan.-Mar. 79, p. 40-62.

SWAMINATHAN, M. S. Self-replacing process for rural regeneration. *EPA Bulletin*, 1 (4) Jan. 79, p. 39-48.

VERA, HERNAN and RAUL SANTOYO. The unequal exchange of mutual expectations: a neglected dimension of rural development. *Rural Sociology*, 43 (4) Winter 78, p. 610-17.

VERMA, J. C. Managerial skills for rural development. *Lok Udyog*, 13 (1) Apr. 79, p. 29-36.

Managerial skills should be developed in the villagers to enable them to replace the out-dated conventional methods in rural economic system by technologically improved scientific techniques. This aspect has been neglected since the commencement of economic planning in the country. The success of rural development programmes depends upon the skills of the villagers in implementing them. Management education only can develop such skills. In this paper the author has discussed the possibilities of utilitarian use of management education and skills developed through them and has given a few suggestions which can form part of a viable strategy in imparting management education to villagers.

WADE, ROBERT (Univ. of Sussex). Leadership and integrated rural development: reflections on an Indian success story. *Journal of Administration Overseas*, 17 (4) Oct. 78, p. 245-55.

Multipurpose economic cooperatives are rarely successful. One such rare occurrence is the Mahatma Gandhi Cooperative Lift Irrigation Society set up in 1969, in

the village of Gaddipalli in Andhra Pradesh. It's impressive achievements and the problems it faced are explained in this article. The Society's experience has proved valuable in devising new methods of land development for the Command Area Development Programme in Andhra Pradesh. The account is based on the author's short visit in December 1975. Against the background of the Comilla experiment in Bangladesh and Vicos project in Peru the author has examined as to what extent the Society can be used as a model for government-sponsored scheme. The Society was successful mainly due to the autonomy of the director to innovate, to experiment, and take short cuts. Such autonomy is unlikely to be found in government-sponsored schemes.

RURAL PLANNING

FEIST, MICHAEL. Management agreements : a valuable tool of rural planning. *Planner*, 65 (1) Jan. 79, p. 3-5.

SALES TAX

KHANNA, K. C. Sales tax controversy : Maharashtra's muddled approach. *Times of India*, 29 May 79, p. 8.

NAURIYA, ANIL. The 49th amendment bill : entrenching messy taxes, *Economic Times*, 30 Apr. 79, p. 5.

SCHEDULED CASTES

✓ DUBEY, SUMATI N. Positive discrimination policy and ethnocentric attitudes among the scheduled castes. *Public Opinion Quarterly*, 43(1) Spring 79, p. 60-7.

✓ DUSHKIN, LELAH. Backward class benefits and social class in India, 1920-1970. *Economic and Political Weekly*, 14 (14) 7 Apr. 79, p. 661-6.

✓ PREMI, KUSUM. A study of the administrative set-up in the states for the educational programmes of scheduled castes and scheduled tribes : summary of a report. *EPA Bulletin*, 1 (4) Jan. 79, p. 16-19.

SHAH, PIMMO. Welfare of castes : some issues. *Prashasnik*, discussed. Oct.-Dec. 77, p. 105-8. necessity and

SINGH, PARMANAND. Social justice³ for the harijans: some socio-legal problems of identification, conversion and judicial review. *Journal of the Indian Law Institute*, 20 (3) July-Sept. 78, p. 355-86.

SINGH, S. P. Behind job reservations. *Hindustan Times*, 6 June 79, p. 9.

SCIENCE

SCIENCE and technology in India. *Commerce*, 137 (3526) Annual Number 78, p. 1-209. (Entire issue).

Contents : A policy for science and technology, by Vadilal Dagli; Science and technology in India during the coming decades, by R. C. Mehrotra; Science and technology in sixth plane, by R. C. Mehrotra; Science as an instrument of economic development, by C. Subramaniam; Choosing right technology for development, by D. T. Lakdawala; 'R and D' and India's economic growth, by Biswanath Ghosh; Science, technology and self-reliance, by Homi N. Sethna; Management of research and development, by T. Thomas; Manning R & D laboratories, by Aqueil Ahmad; Equipping agriculture to meet new challenges, by M. S. Swaminathan; Technology for rural development, Murugappan Chettiar Research Centre; The role of Engineers and scientists in rural development, by B. D. Tilak; Technology for rural based industries, by V. Padmanabhan; Appropriate technology—some issues and problems, by K. D. Sharma and M.A. Qureshi; Technological innovations for housing of the poor, by Surya Kant Misra; Solar energy for rural development, by B. C. Jain; R & D in industry, by Mohan Bhatia; Development of technology for Chemical industry, by G. S. Sidhu; R & D in electronics, by Ashok Parthasarathi; R & D efforts in fuel and power, by P. R. Srinivasan and S. Padmanabhan; R & D in metallurgy, by V. A. Altekar; Extension of research, by

Adaptara; Development of consulting at the... services; Methodological Aspects of future research : relevance-irrelevance by S. C. Seth; Role of information systems in national development, by V. A. Kamath; Science education for human resources development, by V. G. Kulkarni; Need for department of energy research, by M. R. Srinivasan; Engineering education and its challenges, by A. K. De.

SCIENCE AND STATE

AQUEIL AHMAD. Science and technology in India and China. Commerce, 138 (3548) 16 June 79, p. 1025-9.

SHIPPING

KAURA, MOHINDER N. and C. S. BALASUBRAMANIAM. Interfirm comparison of financial performance of Indian shipping industry—a cause and effect approach. Chartered Accountant, 27(9) Mar. 79, p. 788-97.

SLUMS

DAS GUPTA, SAMIR. Problems of slums in Calcutta. Calcutta Municipal Gazette, 97 (3) 31 Mar. 79, p. 807-13.

SOCIAL CHANGE

GROVER, SHARDA. Grid-like Indian society. Times of India, 4 May 79, p. 8; 5 May 79, p. 8; 7 May 79, p. 8.

KAMAT, A. R. The emerging situation: a socio-structural analysis. Economic and Political Weekly, 14 (7-8) Annual Number, Feb. 79, p. 349-54.

KING, ALEXANDER. Change and uncertainty : the challenge to the administration. Canadian Public Administration, 22 (1) Spring 79, p. 2-22.

SOCIAL GROUPS

BAPAT, V. R. FUN-BAR game in group

dynamics. Prashasika, 6 (4) Oct.-Dec. 77, p. 22-7.

SOCIAL SCIENCES—RESEARCH

MACK, JONNA. Should the SSRC be shut down? New Society, 47 (848) 4 June 79, p. 15-17.

POWLEY, TERRY and DAVE EVANS. Towards a methodology of action research. Journal of Social Policy, 8 (1) Jan. 79, p. 27-46.

SOCIAL SERVICE

CROUCH, ROBERT C. Social work defined. Social Work, 24(1) Jan. 79, p. 46-8.

SOCIAL SERVICE DEPARTMENTS

KAKABADSE, ANDREW. (Cranfield School of Management, Bedford). Bureaucracy and the social service : a comparative study of English social service departments. Indian Journal of Public Administration, 25 (1) Jan.-Mar. 79, p. 190-201.

Andrew Kakabadse in his paper 'Bureaucracy and the Social Services', taking Britain as illustration, raises the question whether, and how far, organisation theory and research can be applied to social services. In other words, what types of organisations are the social service departments becoming? The question is particularly relevant to the British social services because they have been in existence for some time and they are in need of improvement. There is, no doubt, some literature in this field but Kakabadse's is apparently the first diagnostic study of the problem in Britain. His is a field study with unstructured person-to-person interviews and structured questionnaire interviews bearing on the theme. His conclusion that social service organisations are gradually taking the shape of large industrial and civil service organisations and are, thus, increasing in size and hierarchical orientation, is interesting, though not unexpected. The question then, as the writer himself puts it, is whether, as a consequence, the organisations of social

services will still keep their effectiveness in terms of the social worker-client interaction. He is inclined to believe that a further reorganisation of the social services seems to be probable; in which case, as he says, one can only hope that the service function of these organisations will be kept in the forefront as against the management function, though, in principle, the two functions are mutually reinforcing and management function is really intended to serve more effectively the social service function. This is a challenge to all concerned with social service work.

—*Reproduced from editorial.*

SOCIAL WORKERS

JORGENSEN, JAMES D. and BRIAN W. KLEPINGER. The social worker as trainer. *Public Welfare*, 37 (1), Winter 79, p. 41-51.

VASAVE, P. M. and G. D. LONDHE. Prospects and perspectives of professional social work in India. *Social Welfare*, 28 (2) May 79, p. 7-9.

SOLAR ENERGY

AMIN, MANUBHAI B. Power from the sun. *Times of India*, 13 May 79, p. 8.

LAL, M. B. Solar energy. *Statesman*, 29 June 79, p. 8; 30 June 79, p. 8.

STATE GOVERNMENT

SINHA, A. K. (Director of Agriculture, Chandigarh). Secretariat as an instrument of state administration. *Administrative Change*, 5 (2) Jan.-June 78, p. 151-62.

In a department of state government, there are two district and separate structures—the secretariat wing. The distinction between them is outmoded and does not exist in many advanced countries. In fact, these two structures are integral parts of the same system and are charged with the performance of overlapping functions which leads to clash and conflict. The essential features of the organisation of the

Secretariat and its functions are discussed. The author has highlighted the necessity for the integration of the Secretariat and the executive departments which with a single line of command will lead to swift action, effective control and meaningful coordination. Four possible options on the abolition of the Secretariat are pointed out.

STATE-MUNICIPAL RELATIONS

FLORESTANO PATRICIA S. and VINCENT L. MARANDO. State commissions on local government : implications for municipal officials. *Calcutta Municipal Gazette*, 97 (7) 26 May 79, p. 941-3.

STEEL INDUSTRY AND TRADE

CHAR, S. V. Are southern steel plants viable? *Business Standard*, 13 Apr. 79, p. 5.

—Economics of steel technology in India. *Economic and Political Weekly*, 14 (21) 26 May 79, p. M-65-7.

STRIKES

BALAKRISHNAN, P. and C. JOSEPH. Abridging union rights in schools, hospitals. *Business Standard*, 7 May 79, p. 5.

KLIGOUR, JOHN G. How to respond to an impending strike. *Personnel Journal*, 58 (2) Feb. 79, p. 98-101.

MAHALAKSHMI, K. Fundamental right or self interest? *Times of India*, 8 Apr. 79, p. 8.

TAXATION

BORKAR, V. V. The theory of taxation—from neutrality to optimality. *Indian Economic Journal*, 26 (3) Jan.-Mar. 79, p. 1-12.

JAGANNATHAN, N. S. Stray thoughts on tax reform. *Statesman*, 8 June 79, p. 6.

JAIN, A. K. and P. K. BHARGAVA.

Theory and practice of taxation in ancient India. *Eastern Economist*, #2(18)4 May 79, p. 930-2.

JAIN, ANIL KUMAR. Direct taxes : a critique of Chokshi report. *Mainstream*, 17 (34) 21 Apr. 79, p. 18-19.

ODIARI, ERIC. The evolution of the Nigerian tax structure. *Indian Journal of Economics*, 59 (235, pt. 4) Apr. 79, p. 395-408. -

SUBBARAO, K. Producer levy, evasion and income loss : empirical evidence from coastal districts of Andhra Pradesh. *Economic and Political Weekly*, 14 (12-13) 24-31 Mar. 79, p. A-2-8.

TECHNICAL ASSISTANCE

JHA, PREM SHANKER. BHEL-SIEMENS accord. *Economic Times*, 10 May 79, p. 5; 11 May 79, p. 5.

MEHTA, BALRAJ. The BHEL story. *Indian Express*, 20 Apr. 79, p. 6.

—More on BHEL. *Indian Express*, 4 May 79, p. 6.

MUTALIK-DESAI, PRIYA V. Joint ventures in Kenya : new opportunities. *Commerce*, 138 (3539) 14 Apr. 79, p. 580-2.

SHUMILIN, L. Soviet profile in Indian economy. *Eastern Economist*, 72 (15) 13 Apr. 79, p. 777-8.

SUBRAHMANYAM, K.V. Soviet technology : the cost of collaboration. *Economic Times*, 9 Apr. 79, p. 5.

TELEPHONE—RATES

BILLERA, LOUIS J., DAVID C. HEALTH and JOSEPH RAANAN. Internal telephone billing rates: a novel application of non-atomic game theory. *Operations Research*, 26 (6) Nov.-Dec. 78, p. 956-65.

TRADE AND TECHNICAL SCHOOLS

SETHI, J. D. Technical education and industry. *Yojana*, 23(5)16 Mar. 79, p. 13-16.

TRAINING

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VILLAGE PANCHAYATS

ADHIKARI, GAUTAM. A new leadership at the grass roots. *Hindu*, 9 May 79, p. 8.

In West Bengal, three-tier panchayat system is functioning since about eight months. In the massive reconstruction efforts after the floods of late 1978, the panchayats have acquitted themselves with distinction and have checked the traditional migration of rural destitutes to cities. All officials connected with the panchayat work are unanimous about the efficient functioning of panchayats. They are working more efficiently than the state agencies. A few examples are given to show how persuasion has played a successful role in various programmes at the grass roots level. Under such circumstances, the State Government has decided to hand over the Centrally sponsored Integrated Rural Development Programme to panchayats for implementation.

NARAYANA, D. L. (Sri Venkateswara Univ., Tirupati) and K. SIVA SUBRAMANYAM. (Autonomous Post-Graduate Centre, Coimbatore). The problems of local finance : a study in Andhra Pradesh. *Behavioural Sciences and Rural Development*, 2 (1) Jan. 79, p. 23-42.

Panchayati raj finance is an unexplored zone in the literature of Indian public finance. Various enquiry bodies have not made any searching analysis or revealing review of panchayati raj finance. The reasons behind this phenomenon are pointed out. The sources of taxation available to panchayati raj institutions in Andhra Pradesh are analysed. The analysis is based on statistical data available from government publications and the empirical study made by one of the authors on the finances of panchayati raj bodies in

the state, House-tax, an obligatory tax, is levied by almost all panchayats but is not exploited to the extent possible. Profession tax the second obligatory tax, is not regularly levied by many non-notified panchayats. Among optional taxes, vehicle, tax is the only one that is being used by many panchayats. Due to political and personal considerations, tax collection performance is sluggish. In rural sector, panchayats are almost the only tax authorities. Samiti and parishad taxation is almost absent. It is suggested that besides stern measures against indolent and less-scrupulous panchayats, the state government should empower the panchayats to levy a few more taxes to widen their existing narrow tax base.

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In our village-dominated economy panchayati raj has ceased to be an ideal pattern of governance. The structure of panchayati raj bodies varies from state to state and Maharashtra and Gujarat are frequently cited as successful examples in the implementation of panchayati raj. State governments demand a bigger share in central revenues but are reluctant to share their own resources with the district. They have retained their control over the purse and the higher level bureaucracy. As such not much power is exercised through panchayati raj institutions who have failed to generate local political initiative. State level politicians in coalition with the upper classes in rural areas promote the interests of their supporters and distribute patronage. The author has dealt with the recommendations of the Asoka Mehta Committee which has proposed a modified version of Maharashtra-Gujarat pattern. He has also analysed the issue of bifurcation of bureaucracy into regulatory and developmental ones. In addition to professional

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Contents: Planning water and sanitation with the people, ed. by P. E. Mandi; Water supply and sanitation for all, prepared by UNICEF/WHO Joint Committee on Health Policy; The UN water decade 1980-1990: what is being done now? by Martin Beyer; Rural sanitation technology: lessons from participatory research, by Ted Jackson and the Participatory Research Project Team; A Checklist: ways in which water supply projects can lead to a worsening of the relative position of the poor, by E.L.P. Hessing and P. Kerkhoven; The unwashed urban multitudes: water scarcity in slums and shanty-towns, by Mary Racelis Hollnsteiner; Water dependency and urban poverty, by Alan Rew; Rural water supply and sanitation education in

Paraguay, by Margarita Cardenas; A community initiated water supply project in Colombia, by Jaime More Ramirez and Alfredo Salazar Duque; Water and sanitation in Bangladesh, by Nurul Islam, Aminul Haq, K. A. S. Murshid, and Monowar Hossain; Local caretakers for handpumps in Tamil Nadu, India, by R. Subramanian, R. Desikavinayagam Pillai. G. R. Subburaman, and A. P. Barnabas; Water storage through shared technology: four projects among the Dogon in Mali, by Hans Guggenheim and Rosalie Fanale; Women's self-help efforts for water supply in Kenya: the important role of NGO support, by Eddah Gachukia; Patterns of water use in Bangladesh, prepared by Rural Studies Project Group, with Monowar Hossain; SEARO Research Study Group meeting on appropriate technology for improvement of environmental health at the village level, New Delhi, 16-20 October 1978, by Jerome S. Stromberg.

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R. Champakalakshmi traces the evolution of the Staff Inspection Unit in the Ministry of Finance and explains the methodology followed by the Unit in work measurement. Much of it, as she argues, is pioneering and in several instances the very norms for specific jobs have to be developed. It is true that the SIU range of activities has expanded remarkably in recent years; even so, out of about 1.50 million Central Government employees, who come under the SIU ambit, only about 13 per cent has been covered and that too over the last 14 years. The importance of scientific work measurement in regard to both the quantity and quality has to be increasingly recognised in order to meet the requirements of the government, guarding against misuse and wastage at the same time.—*Reproduced from editorial.*

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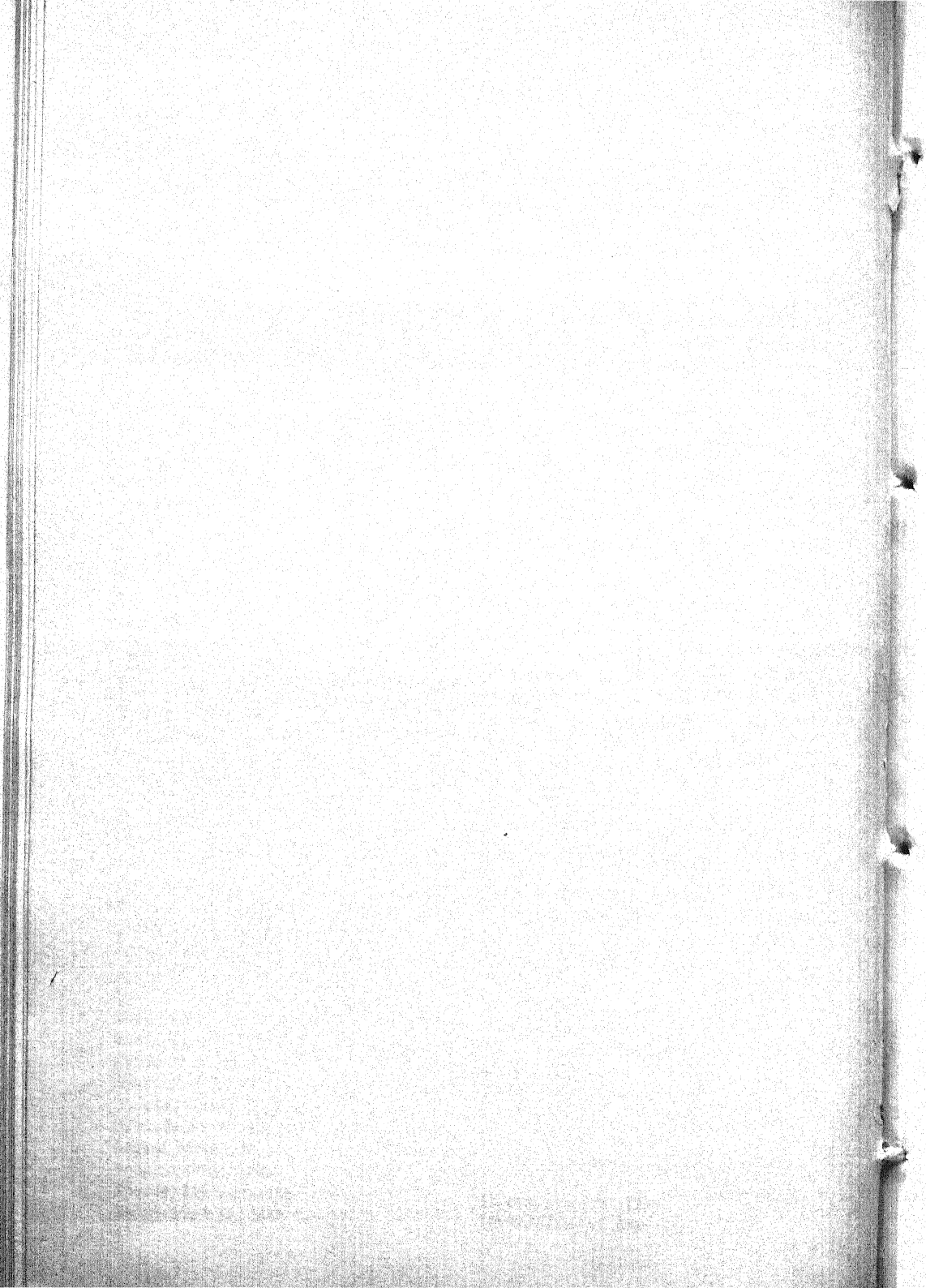
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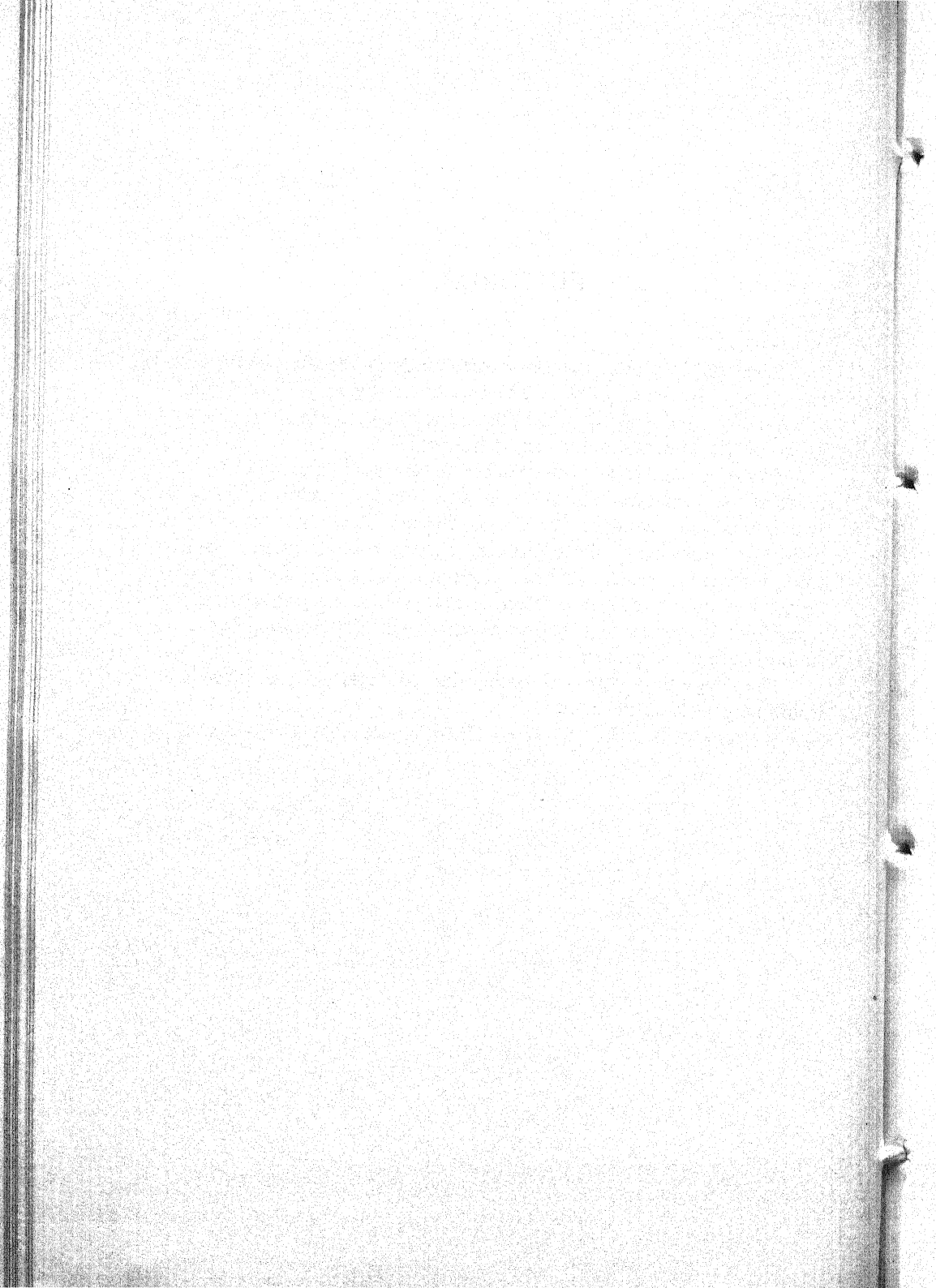
EDITORIAL

Since its inception the *Documentation in Public Administration* has endeavoured to serve as an effective link between the published literature in the field of public administration and allied areas and the students, research scholars and administrators.

To make this service more effective, the coverage, so far restricted to the periodical literature, is now being extended by introducing two new features. *The Index to Book Reviews* covers the reviews of books on public administration appearing in Indian and foreign journals received in the Library. The section *Book Notes* contains an annotated list of select books, public documents, and research reports focussing on public administration received in the Library during the quarter.

The suggestions for improving the contents of the journal would be greatly appreciated.

T.N. CHATURVEDI
Editor



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ACCOUNTING

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The Training and Visit System of Extension, evolved with the assistance of World Bank, has been introduced in many Indian

states. The aim of the system is to impart the necessary knowledge and skills among the extension personnel, so that they would acquire confidence to guide the farmers at different stages of crop growth. As the concerned administrators must also learn to work out a feasible plan for the System's management, the National Institute of Rural Development, Hyderabad, organised two workshops during Jan. 9-17 and Feb. 20-28, 1979, for the senior officers of the Agricultural Departments of the State Governments, where the System is in operation. Here are the proceedings of the two workshops.

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VASHI, D.G. and R.D. VASHI. Brain drain issue: emigration from South Gujarat. Economic Times, 5 Sept. 79, p.5.

BUDDHISM

PACI, MASSIMO. Status seekers in India: a sociological study of the neo-Buddhist

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BUDGET

BECKERMAN, NORTON S. The missing link: the planning portion of the zero base approach. *Government Accountants Journal*, 27(4) Winter 78-79, p.24-39.

BHATIA, B.M. Pakistan's budget blues. *Hindustan Times*, 21 July 79, p.9.

BHARATHAN, K. Union and state budgets: 1979-80. *Madras Development Seminar Series Bulletin*, 9(5-6) Special Number, May-June 79, p.272-88.

BURKHEAD, JESSE. Balance the federal budget? *Public Affairs Comment*, 25(3) May 79, p.1-5.

GOULD, STEPHEN L., ALAN A. OLDALL and FRED THOMPSON. Zero-base budgeting: some lessons from an inconclusive experiment. *Canadian Public Administration*, 22(2) Summer 79, p.251-60.

MINMIER, GEORGE S. and HUGH HUGHES. Public budgeting in the United States: an historical perspective. *Government Accountants Journal*, 27(4) Winter 78-79, p.34-9.

RAM, N. How china balances its budget. *Hindu*, 13 July 79, p.8.

BUREAUCRACY

BHATT, ANIL (Indian Institute of Management). Colonial bureaucratic culture and development administration: portrait of an old-fashioned Indian bureaucrat. *Journal of Commonwealth and Comparative Politics*, 17(2) July 79, p.159-75.

In newly independent countries governments are mainly responsible for developmental activities. With tremendous increase in political interference, the new bureaucrat seems to believe that in order to survive he must either succumb to political pressures

or align himself with important political groups or leaders. The review of various studies on administration in developing countries indicate that the new administrators can be successful if they possess personnel traits like tact, dynamism, flexibility and willingness to take quick decisions without worrying too much about procedures and protocol. This article is based on author's personal interviews with Chattopadhyay (a fictitious name), an efficient, hard working and honest bureaucrat. It deals with his views and behaviour and incidents and episodes in his long career. It is argued that Chattopadhyay's style of administration is unlikely to be inimical to democratic development administration.

BRETON, ALBERT. (Univ. of Toronto) and RONALD WINTROBE (Univ. of Western Ontario). Bureaucracy and state intervention: Parkinson's law? *Canadian Public Administration*, 22(2) Summer 79, p.208-26.

Parkinson's Law is the popular idea that bureaucrats or administrators are bound to multiply. The basis for the Law was Parkinson's observation that, in some organizations, the number of administrators continued to increase even when the organization, as measured either by its output or the size of its direct labour force, was declining. This paper first considers two popular explanations of this phenomenon: the political monopoly model and the model of bureaucrats as budget maximizers. The authors show that neither of these theories is capable of providing a satisfactory explanation of Parkinson's observations. They then outline a new and more general theory of bureaucracy, in which bureaucrats maximize power, not by maximizing budgets, but by accumulating the loyalty of their subordinates and that of interest groups and the media. The paper then shows that this model does provide a consistent and indeed commonsense explanation of Parkinson's observations. All declining organizations might be expected to become top-heavy with administrators, as Parkinson predicted, but the Process

need have nothing to do with bureaucratic expansionism. The paper concludes by stressing the important policy implications of Parkinson's Law for the rational administration of government in an era of declining budgets.—*Reproduced.*

BUREAUCRATIC maladies and remedies, *American Behavioral Scientist*, 22(5) May-June 79, p.477-608 (Entire issue).

Contents: Bureaucratic maladies and remedies, by Carol H. Weiss; A diagnosis of bureaucratic maladies, by Allen H. Barton; Changes in Congressional oversight, by Joel D. Aberbach; Competition among Government bureaus, by William A. Niskanen; Decentralization of Government agencies: what does it accomplish? by Robert K. Yin; Bureaucratic autonomy and the public interest, by Francis E. Rourke; Solving problems of bureaucracy: limits on social sciences, by David A. Cohen and Charles E. Lindblom; Process and outcome in regulatory decision-making, by Giandomenico Majone; The Working bureaucrat and the nonworking bureaucracy, by Stephan Michelson.

JHA, S.N. (Jawaharlal Nehru Univ., Delhi). Representative bureaucracy: an indicator of political development. *Indian Journal of Public Administration*, 25(2) April-June 79, p.324-33.

S.N. Jha discusses how far can a political system and its administrative wing be called representative and whether a representative bureaucracy is a clear indicator of political development. Jha discusses "the institutional composition of bureaucracy and its importance in the process of political development". His thesis gives, as a background, the increasing power of bureaucracy which itself has been the concern of many studies in democratic states. However, assuming this power, the call for representative bureaucracy arises from the view that the role of a bureaucracy should be seen in terms of its contribution to the broader objective of political development in emerging countries. It may be added

that the term representative bureaucracy does not seem to have the same connotation for all the writers.

Jha's contention is that so long as the bureaucracy comes to be recruited from a section of the society and consists wholly of elitist members, and so long as the political leadership depends upon this type of bureaucracy, the system cannot be expected to have a stable equilibrium. In other words, it is a representative bureaucracy that will reflect the distribution of resources and the prevalent values in society. Though theoretically and historically the idea of representative bureaucracy has had a fairly wide discussion elsewhere, the Indian contribution to it has been marginal. Jha refers to some of these contributions by certain writers in this country though, according to him, there has been no comprehensive study of the Indian bureaucracy from this angle. The question, however, remains whether minority recruits, once in official position, continue to represent the groups from which they originally came or whether there is a radical psychological transformation among them.—*Reproduced from editorial.*

MANIRUZZAMAN, TALUKDER. Administrative reforms and politics within the bureaucracy in Bangladesh. *Journal of Commonwealth and Comparative Politics*, 17(1) Mar. 79, p.47-59.

PEOPLE and bureaucracies. *Journal of Social Issues*, 34(4) 78, p.1-207, (Entire issue).

Contents: Introduction, by Malcolm Bush and Andrew C. Gordon; Nursing homes for the aged: the human consequences of legislation-shaped environments, by Jeffrey Wack and Judith Rodin; Client choice and bureaucratic accountability, possibilities for responsiveness in a social welfare bureaucracy, by Malcolm Bush and Andrew C. Gordon; Strategies for studying client satisfaction, by Barpara A. Gutek; On becoming a client, by Richard MacCleary; The institutional reaction to child

mental illness: co-deviant labeling, by Charles S. Suchar; Culture conflict in a community mental health center, by Helen B. Schwartzman, Anita W. Kneifel and Merton S. Krause; The client role in a staff burnout, by Christina Maslach; On the irrelevance of evil; the organization and individual action, by Maury Silver and Daniel Geller; SPSSI presidential address: 1978—The American trial jury on trial: empirical evidence and procedural modifications by Lawrence S. Wrightsman; Kurt Lewin memorial address: 1978—The Kurt Lewin memorial presentation, by Morton Deutsch; Theory and practice, by Dorwin Cartwright; Psychology and values by M. Brewster Smith.

SALTZSTEIN, GRACE HALL. (Univ. of California). Representative bureaucracy and bureaucratic responsibility: problems and prospects. *Administration and Society*, 10(4) Feb. 79, p.465-76.

Scholars concerned with representative bureaucracy have expressed considerable interest in the possibility of a linkage between active and passive representation. However, the theory of representative bureaucracy as a means of insuring administrative responsibility remains widely misunderstood and poorly operationalized. This essay provides an explication of the theory, evaluates existing attempts to operationalize the concepts involved, and reaches conclusions regarding the utility of the theory as legitimization of bureaucratic policy-making. The discussion seeks to clarify some of the ambiguities concerning the theory and to demonstrate the methodological complexities involved in attempts to test the existence of representativeness in bureaucracy. —*Reproduced*

CABINET SYSTEM

MARSHALL, NORMA. Organization of the Commonwealth Cabinet office, 1927. *Australian Journal of Public Administration*, 37(4) Dec. 78, p.408-10.

CAPITAL PUNISHMENT

AGGARWAL, N.K. Should death penalty be abolished. *Indian Advocate*, 18(3-4) July-Dec. 78, p.64-88.

CASTE

BHAKTA, HARIHAR. Caste, class in agricultural development. *Mainstream*, 17(46) 14 July 79, p.28-30.

CHILD WELFARE

BAIG, TARA ALI. Meaning of child welfare. *Mainstream*, Annual 79, p.155-60.

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CHINA—ECONOMIC CONDITIONS

BHATIA, B.M. China's economy and back to square one. *Statesman*, 22 Aug., 79, p.8.

PRYBYLA, JAN S. Changes in the Chinese economy: an interpretation. *Asian Survey*, 19(5) May 79, p.409-35.

CHINA—ECONOMIC POLICY

CHU-YUAN CHENG. Leadership changes and economic policies in China. *Journal of International Affairs*, 32(2) Fall/Winter 78, p.255-73.

SINGH, N. China's New Economic perspective. *Business Standard*, 23 July 79, p.5.

CHINA—FOREIGN RELATIONS

POLLACK, JONATHAN D. Political succession and foreign policy in China. *Journal of International Affairs*, 32(2) Fall/Winter 78, p.275-89.

CHINA—POLITICS

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CITIES AND TOWNS

JAFRI, S.S.A. and R.S. Sahu. Urban fringe of Shillong city: a case study of levels of rural development. *Indian Journal of Regional Science*, 10(2) 78, p.96-101.

JAIN, M.K. and M.A. TALWALKAR. On growth and characteristics of small towns in the western region of India. *Vishleshana*, 5(1) Mar. 79, p.59-77.

MEISSNER, FRANK. Development towns: Socio-economic frontiers of Israel. *ITCC Review*, 8(2) Apr. 79, p.47-55.

CITY PLANNING

CHANDRAN, C.S. An approach to Madras Metropolitan Development. *Madras Development Seminar Series Bulletin*, 9(7) July 79, p.325-38.

CHEKKI, DAN A. Planning and citizen participation in a Canadian city. *Community Development Journal*, 14(1) Jan. 79, p.34-40.

DIAMOND, DEREK. Policy forum: the uses of strategic planning; the example of the national planning guidelines in Scotland (along with comments by William Solesbury, U.A. Wannop and L. Wijers and H. Leeflang). *Town Planning Review*, 50(1) Jan. 79, p.18-35.

GREEN, HARRY A. Urban planning in Nigeria. *Journal of Administration Overseas*, 18(1) Jan. 79, p.22-33.

LICKFIELD, NATHANIEL. Towards an acceptable planning system. *Town Planning Review*, 50(1) Jan. 79, p.5-17.

MITRA, ASOK. Where do we go from here? the problems of Calcutta Metropolitan region. *Nagarloke*, 11(2) Apr.-June 79, p.13-33.

This is a paper submitted at the Indian Chamber of Commerce Conference on "Calcutta 2000—some imperatives for action now", April 1976.

NAIDU, RATNA. Organizational structure of Hyderabad Urban Development Authority: problems and possibilities. *Nagarloke*, 11(2) Apr.-June 79, p.134-52.

PATRICIOS, NICHOLAS N. An agentive perspective of urban planning. *Town Planning Review*, 50(1) Jan. 79, p.36-54.

CIVIL LIBERTIES

APPADORAI, A. Right to work: the case for rapid progress. *Statesman*, 27 July 79, p.8.

CHATURVEDI, S.D. Right to life and personal liberty under the constitution of India. *Indian Advocate*, 18(3-4) July-Dec. 78, p.58-63.

DESAI, XERXES. Freedom of expression imperilled. *Indian Express*, 15 Sept. 79, p.6.

HUMAN rights: international perspectives. *International Studies Quarterly*, 23(2) June 79, p.171-334. (Entire issue).

Contents: Guest editor's introduction, by Judith V. Torney; Human rights and U.S. foreign policy: some basic questions regarding principles and practice, by Donald M. Fraser; The improvement of the UN machinery on human rights, by Louis B. Sohn; Diplomacy of human rights, by Sandy Vogelgesang; The world of human rights as seen from a small industrialized country, by Asbjorn Eide; Promoting nondiscrimination against women: the UN Commission on the Status of Women, by Margaret E. Galey; Human rights, national security and the U.S.

Senate: who votes for what and why, by William P. Avery and David P. Forsythe; Expanding the international human rights research agenda, by Thomas Buerghenthal and Judith V. Torney.

MATHEW, K.K. The nature and scope of the right to know in a democratic republic. Supreme Court Cases, 3(1) 1 July 79, p.19-24.

ORETUYI, S.A. Bill of Rights in Nigeria 1960-1975: what has it accomplished in the administration of criminal justice. Journal of the Indian Law Institute, 20(4) Oct.-Dec. 78, p.551-73.

CIVIL SERVICE

BIRRELL, DEREK. The Northern Ireland civil service: devolution to direct rule. Public Administration, 56, Autumn 78, p.305-19.

CHAPMAN, RALPH. The Tasmanian public service and the future. Australian Journal of public Administration, 37(4) Dec. 78, p.386-97.

FOTTLER, MYRON D. and CRAIG NORRELL. State government personnel directors: a comparative analysis of their background characteristics and qualifications. Public Personnel Management, 8(1) Jan.-Feb. 79, p.17-25.

JOHNSTONE, DOROTHY. A small sample of open government. Public Administration, 56, Autumn 78, p.339-42.

JORDAN, GRANT and JEREMY RICHARDSON. Pantouflage: a civil service perk. New Society, 47 (855) 22 Feb. 79, p.415-16.

MASLYN, ROBERT T. Images of the public service: perspectives of first year pre-sidential management interns. Bureaucrat, 18(1) Spring 79, p.28-32.

PATNAIK, A.K. A haven for mediocrity. Business Standard, 3 Aug. 79, p.5.

As the parameters for recruitment are very minimal, the higher civil services in

India have become the best preserves of appalling mediocrity. The permanent civil servants who are to implement the policy formulated by politicians, have to be men of vision, dynamism and independent thinking. This can be achieved if the personality test for recruitment is conducted under very objective conditions. The rigid parameters of precedents, conventions, standing orders, rules and regulations reduce men of cerebral capacity for rational thinking, to mediocrity. The recruitment should be based on a test of total personality to find out the candidates' individual traits like independent thinking, rational attitudes towards human problems, equanimity of temperament, etc. This will bring only such persons to the bureaucracy who are least likely to be mediocres.

ROSEN, BERNARD. A new mandate for accountability in the national government. Bureaucrat, 18(1) Spring 79, p.2-8.

SMITH, THOMAS B. The multi-dimensional nature of attitudes towards public servant. Australian Journal of Public Administration, 37(3) Sept. 78, p.300-12.

There is relatively little published research which assesses the public's attitudes toward public servants and public servants' attitudes toward themselves. In this study a 36 item semantic differential scale was designed and administered to 182 graduate clerks in the Australian Public Service late in 1974. A factor analysis of the responses gave nine independent dimensions of attitudes toward public servants, namely, Orientation Toward Change; Trust and Reliability; Intellectual Orientation; Cooperativeness; Power and Strength; Interpersonal Relations; Stability; Decisiveness; and Work Orientation. The graduate clerks, when evaluating Australian public servants in relation to these dimensions, saw them as resistant to change, rule-bound, dull, indecisive, and lacking in the work ethic, although trustworthy, educated, helpful, friendly and secure. Are these perceptions accurate? Quite probably the images are a reasonable representation of what they

have experienced in their first year's employment. In answer to the question are the attitudes of graduate clerks reflected in their behaviour, it could be pointed out that their attrition rate is quite high and over 40 per cent indicated dissatisfaction with their jobs. Perhaps, though, the graduate clerks expected too much of the public service at that time, and the portrait of the public service was not as negative as many critics would have expected.—*Reproduced*

THYNNE, IAN. Permanent heads—a second look. *Public Sector*, 1(2) Autumn 79, p.13-16.

ZASHIN, ELLIOT M. EEO and the federal personnel system: an update. *Good Government*, 95(1) 79, p.5-7.

CIVIL SERVICE AND LEGISLATORS

ALDERMAN, R.K. (Univ. of York) and J.A. CROSS (Univ. College, Cardiff). Ministerial reshuffles and the civil service. *British Journal of Political Science*, 9(1) Jan. 79, p.41-65.

The purpose of this article is to examine some neglected departmental aspects of ministerial reshuffles from the viewpoint of minister-civil servant relationships. The departmental impact of a change of minister is examined under three headings of 'workload', 'ministerial style' and 'morale'. The article is based on a wide variety of secondary sources rather than on any specific interview material. Various factors on which the impact of ministerial change on a department depends are briefly analysed.

COAL

AGARWALA, VIRENDRA. Coal nationalisation: its impact on economy. *Eastern Economist*, 73(11) 14 Sept. 79, p.548-50.

COALITION GOVERNMENTS

BROWNE, ERIC C. and PETER RICE. A bargaining theory of coalition forma-

tion. *British Journal of Political Science*, 9(1) Jan. 79, p. 67-87.

DE MESQUITA, BRUCE BUENO. Coalition payoffs and electoral performance in European democracies. *Comparative Political Studies*, 12(1) Apr. 79, p. 61-81.

HINCKLEY, BARBARA. Twenty-one variables beyond the size of winning coalitions. *Journal of Politics*, 41(1) Feb, 79, p.192-212.

NANDA, SUKADEV. Inter actor conflict resolution: a study of coalitions in Orissa. *Journal of State Politics and Administration*, 1(1) June 78, p.64-73.

PAI PANANDIKAR, D.H. Collapse of the coalition. *Hindustan Times*, 24 July 79, p.7.

WARWICK, PAUL. The durability of coalition governments in parliamentary democracies. *Comparative Political Studies*, 11(4) Jan. 79, p.465-98.

WOOD, DAVID M. and JACK T. PITZER. Parties, coalitions cleavages: a comparison of two legislatures in two French Republics. *Legislative Studies Quarterly*, 4(2) May 79, p.197-226.

COMMUNITY LIFE, RURAL

GIBS. Indian village life as seen by a foreigner. *Sarvodaya*, 28(9-10) Mar.-Apr. 79, p.266-9.

COMMUNITY POWER

RATCLIFF, RICHARD E., MARY ELIZABETH GALLAGHER AND KATHRYN STROTHER RATCLIFF. The civic involvement of bankers: an analysis of the influence of economic power and social prominence in the command of civic policy positions. *Social Problems*, 26(3) Feb. 79, p.298-313,

COMMUNICATION IN MANAGEMENT

WILLIAMS, E.B. Effective communications. *Indian Management*, 18(7) July 79, p.25-6.

COMPUTERS

DAS GUPTA, A.K. Computer—a master or a servant. *Calcutta Municipal Gazette*, 97(9) 30 June 79, p.1001-4.

KAUL, M.K. Computerisation on Indian Railways—future applications. *CSI Communications*, 1(11) July 79, p.18-21.

MISRA, GIRISH K. Computer in regional planning. *Indian Journal of Regional Science*, 10(1) 78, p.38-49.

CONSTITUTIONAL LAW

DE SILVA, C.R. The constitution of the second republic of Sri Lanka (1978) and its significance. *Journal of Commonwealth and Comparative Politics*, 17(2) July 79, p.192-209.

KATYAL, K.K. What framers failed to foresee. *Hindu*, 18 Aug. 79, p.8; 20 Aug. 79, p.8.

WOLFE, CHRISTOPHER. Woodrow Wilson: interpreting the constitution. *Review of Politics*, 41(1) Jan. 79, p.121-42.

CONSTITUTIONS—AMENDMENTS

O'CONNEL, P. Procedures for constitutional revision. *Constitutional and Parliamentary Information*, 3rd series—114, 2nd Quarter 78, p.32-54.

CONSULTANTS

BHATIA, V.S. Role of the consultancy profession in India. *Capital*, 182(4567) 23 July 79, p.15-16.

BROWN, RICHARD H. (Univ. of Maryland). Bureaucratic pathos: or how to be a

government consultant without really trying. *Administration and Society*, 10(4) Feb. 79, p.477-92.

Though large investments continue to be made in governmental programs, we still know very little about the resolution of our social and economic ills. Hence there has come to exist a corps of experts to advise line managers on how to make such programs work. These consultants generally have backgrounds in systems design, the management sciences, or group psychology. But because the role of such experts is relatively new, their consulting methods have not yet been codified, and there is little agreement as to the standards by which excellence in this field may be judged. Moreover, for the aspiring practitioners, there is little available in the way of practical instruction. This article aims to fill that need.—*Reproduced*.

COPYRIGHT

HARDY, HARDAYAL. The role of copyright in the context of development. *Indian Advocate*, 18(3-4) July-Dec. 78, p.14-23.

CORRUPTION

MARICAN, Y. MANSOOR. Combating corruption: the Malaysian experience. *Asian Survey*, 19(6) June 79, p.597-610.

SIMIS, KONSTANTIN. The machinery of corruption in the Soviet Union. *Survey*, 23(4) Autumn 77-78, p.35-55.

COST-BENEFIT ANALYSIS

KANWAR, VIJAY. Need for social cost-benefit analysis. *Business Standard*, 9 Aug. 79, p.5.

COUNCILMEN

GORDON, IAN and PAUL WHITLEY. Social class and political attitudes: the case of labour councillors. *Political Studies*, 27(1) Mar. 79, p.99-113.

CRIME

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CRIMINAL LAW

KULKARNI, R.S. Criminal law in India and England—a comparative study. *Indian Police Journal*, 25(3) Jan.-Mar. 79, p.3-23.

DAYLIGHT

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DECISION MAKING

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FENN, DAN H., Jr. Finding where the power lies in government. *Harvard Business Review*, 57(5) Sept.-Oct. 79, p.144-53.

DEFENCE, NATIONAL

CHARI, P.R. Modernization of China's defence: parameters, problems and prospects. *India Quarterly*, 35(1) Jan.-Mar. 79, p.1-19.

GRANT, N.B. Unified command for defence services. *Indian Express*, 4 July 79, p.6.

PALIT, D.K. India's quest for security: 1947-77. *Mainstream*, 17(48) 28 July 79, p.7-9, 31-2.

DEMOCRACY

THERBORN, GORAN. The travail of Latin American democracy. *New Left Review*, 113-14, Jan.-Apr. 79, p.71-109.

DEVELOPMENT ADMINISTRATION

BHUYAN, M. SAYEFULLAH (Queen's Univ., Ontario). The organic model and innovation in the developing nations. *Indian Journal of Public Administration*, 25(2) Apr.-June 79, p.371-80.

Sayefullah Bhuyan picks up Thompson's thesis that any administrative organisation desiring to be modern and adaptive, needs an organic model and that this model is universally applicable, including the developing countries. The Thompson model has had a varied reception even in the western countries where its adoption is recognisably easier. Bhuyan examines this model, but comes to the conclusion that several of the tenets developed by Thompson will be found to be of doubtful value if closely examined. He next discusses an even more important Thompson contention that his model is adaptable by the developing nations also, irrespective of their political and administrative ethos. There have been several writers (including J. Nellis, Goran Hyden, and Dwight Waldo) in the western countries themselves who have questioned Thompson's assumptions on this point. Perhaps what is important in the context of developing countries, in search of a model for themselves, is not so much a theoretical backing for one model or the other but case studies to establish the usefulness or otherwise of any model in the given context of the developing country concerned which will take into account the cultural and environmental constraints besides other and more tangible administrative problems and parameters. Most of the models, including Thompson's, thought to be fit for universal acceptance suffer from their being unscientific if not often preconceived, and, at times, even prejudiced. Perhaps one way to test the efficacy of any model is for the local scholars themselves to prepare useful case studies, which should ultimately reflect the given country's administrative capability. But, even without waiting for the results of such studies, developing nations should, as Bhuyan argues, go ahead with their own pattern of administrative reform and

innovation, with their existing knowledge. These efforts may not answer to any prepared model, western or otherwise, but will certainly be tested on the ground of usefulness and efficiency to the given society. In other words, local solutions to local problems of administration are a better approach than attempts at conformation to any theoretical model, however intrinsically consistent and innovative it may look.
—*Reproduced from editorial.*

DIPLOMATIC AND CONSULAR SERVICE

BEAGLEHOLE, J.H. The Plimmer report and New Zealand's diplomacy. *Australian Journal of Public Administration*, 37(4) Dec. 78, p.411-12.

CHHABRA, RAMI. Discrimination in foreign service. *Indian Express*, 8 Sept. 79, p.6.

SHANN, K.C.O. The diplomatic service: a perspective. *Australian Journal of Public Administration*, 37(3) Sept. 78, p.274-84.

DROUGHT

BANERJEE, SOBHEN. How an oasis was created in drought-prone Bankura. *Capital*, 182(4564) 2 July 79, p.18-19.

This article deals with the successful experiment carried out by Satish Chandra Das Gupta, an eminent Gandhian, in Gogra village in Bankura district of West Bengal. It is explained as to how Das Gupta converted his 20 acre perennial fallow land into productive land yielding three crops a year. The author has calculated that if all the fallow land in India is converted in this manner the additional income of Rs. twelve thousand crores can be a timely offensive against unemployment and poverty.

BHATTIA, B.M. The drought: need for a new perspective. *Statesman*, 20 Sept. 79, p.8.

DROUGHT Prone Areas Programme: its concept, constraints and course of action (Special Number). *Kurukshetra*, 27(21) 1 Aug. 79, p.4-34.

Contents: DPAP, its concept, constraints and course of action, by G.L. Bailur, Drought Prone Area Programme, by P.D. Pathak; DPAP outlay and expenditure, by P. Srinivasachari; Programme administration, by D.S. Mehra; What is wrong with DPAP management; Dairy development in DPAP areas, by S.N. Bakshi; Agricultural development in DPAP, by M.K. Mathur. The future of Indian rangelands, by R.W. Abrecht; DPAP reports from states—Andhra Pradesh, by Shravan Kumar; Maharashtra, by V. Venkatesan; Rajasthan, by G.K. Bhanot.

DRUG HABIT

ATTEWELL, PAUL and DEAN R. GERSTEIN. Government policy and local practice. *American Sociological Review*, 44(2) Apr. 79, p.311-27.

ECONOMIC ASSISTANCE

BHATTIA, B.M. Foreign aid: recognizing new realities. *Statesman*, 8 Aug. 79, p.8.

GOPALAKRISHNAN, C.V. World Bank and national interest. *Hindu*, 5 July 79, p.8.

HOOD, CHRISTOPHER. The crown Agents affair. *Public Administration*, 56, Autumn 78, p.297-307.

JOSHI, NAVIN CHANDRA. Foreign aid: effect on national economy. *Eastern Economist*, 73(6) 10 Aug. 79, p.283-4.

McKINLAY, R.D. The aid relationship: a foreign policy model and interpretation of the distributions of official bilateral economic aid of the United States, the United Kingdom, France, and Germany, 1960-1970. *Comparative Political Studies*, 11(4) Jan. 79, p.411-63.

McKINLAY, R.D. and R. LITTLE. The French aid relationship: a foreign policy model of the distribution of French bilateral aid, 1964-70. *Development and Change*, 9(3) July 78, p.459-78.

ECONOMIC DEVELOPMENT

BAQAI, MOINUDDIN. Societal frame and economic development. *Mainstream*, 17(4c) 14 July 79, p.15-21.

BHARGAVA, P.K. Resource mobilisation in Uttar Pradesh. *Eastern Economist*, 73(1) 6 July 79, p.22-5.

INTARATHAI, KHOONTONG, Japan's development: from the viewpoint of the Southeast Asian. *Japan Quarterly*, 26(2) Apr.-June 79, p.219-29.

RATH, R.K. Promoting growth with equity. *Eastern Economist*, 73(2) 13 July 79, p.81-91.

SATYA SUNDRAM, I. Progress through involvement. *Capital*, 183(4571) 20 Aug. 79, p.3-4.

ECONOMIC PLANNING

BAGCHI, A.K. Wanted plans for the people and of the people. *Business Standard*, year-end survey 78, p.9-21.

BHAGI, P.N. Block-level planning. *Economic Times*, 24 Sept. 79, p.7.

BHAUMIK, ALOK K. Micro-level planning theory, practice and lessons (with special reference to state level planning). *Indian Journal of Regional Science*, 10(2) 78, p.85-95.

CHATTERJEE, SUSMITA. Multi-level planning: some problems and issues. *Indian Journal of Regional Science*, 10(1) 78, p.63-7.

DAUD, ZAIN. Integrated planning: a Malaysian approach. *Defence Management*, 6(1) Apr. 79, p.35-41.

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JHA, PRABODH KUMAR. Federal finance and the backward states: the case of Bihar. Indian Economic Journal, 26(4-5) Apr.-June 79, p.74-83.

MITRA, ASHOK. Centre-state finance: an aspect of class struggle. Economic Times, 26 Sept. 79, p.5.

SINHA, RAMASHRAYA (Rajendra College, Chapra). Centre-state financial relations. Indian Journal of Public Administration, 25(2) Apr.-June 79, p.388-408.

Ramashraya Sinha takes into account the experience of other federal countries than India in regard to centre-state financial relations and in a comparative perspective, concludes that the stresses and strains in this relationship is a part of any federal structure and that even traditional federations such as the US have never had anything like an ideal division of resources worked out at any time between the national and the state governments. —*Reproduced from editorial.*

THIMMAIAH, G. (Institute of Social and Economic Change, Bangalore). Seventh Finance Commission breaks some new ground. Vishleshan, 5(1) Mar. 79, p.30-43.

Though the Seventh Finance Commission has followed the same basic methodology as followed by the earlier Commissions, it has made an attempt to search for a more appropriate framework for recommending federal financial transfers. It has tried to combine the Canadian practice of equalising states' revenues and the Australian practice of equalising the basic public services provided by the states. In order to prevent possible fiscal irresponsibility on the part of the states, the Seventh Commission has taken care to see that the states do not substitute central assistance for their own efforts to mobilise additional resources. For the first time it is asserted that the Commission can function as an arbiter between the Centre and States, instead of treating the Centre as its master and the States as its clients. The Central Government has been persuaded to submit its forecast of revenue and expenditure for the Finance Commission's scrutiny. The Commission has increased the projected rate of growth of Central revenue and has

reduced the projected growth rate of expenditure. Besides this novelty the Commission has introduced some innovations in other recommendations which are briefly analysed. Unfortunately the Central Government has not taken any action on the Commission's recommendation for the creation of a technical cell to collect the necessary data, analyse them and keep them ready for the use of the future Commissions. The magnitude of financial transfers from Central Government to the States under the recommendations of the Sixth and Seventh Finance Commissions is presented in a tabular form.

UPPAL, J.S. (State Univ. of New York at Albany). Centre-states fiscal cooperation and financing India's five year plans. *Indian Journal of Public Administration*, 25(2) Apr.-June 79, p.381-7.

Uppal's article is a rebuttal, with considerable evidence, of a point of view expressed by S. Harrison in his rather dated book 'The Most Dangerous Decade' (which had, no doubt, raised a lot of dust when published almost two decades ago) which assumes that with the chance of more non-Congress governments coming in to administer the States in India, the advantage of a smooth structure of relations between the Union and the State Governments, which existed in the monolithic period of the Congress regime, would disappear and that, in consequence, the planning process for one would go away. Much water has since flown under the bridge and the country's administrative and political system has survived many a shock not even contemplated by Harrison. Uppal has cited several instances, subsequent to the multi-party system of administration in several States, and comes to the conclusion that the 'Harrison syndrome' has not been proved in this country nor has planning become impossible. On the contrary, the coming into power of different political parties with different ideological viewpoints, at the Centre and in the States, has thrown up new challenges for fiscal and financial cooperation bet-

ween the different units *per se* and also between the Centre and the States. In other words, according to the writer, the assumption that it is the single party political domination in India that gave the federal structure its cohesion and wherewithal for the planning process need not be taken as essential for the centre-state relation to continue in the future on an even keel. --*Reproduced from editorial.*

WARHURST, JOHN. The South Australian Government and the Industries Assistance Commission. *Australian Journal of Public Administration*, 37(4) Dec. 78, p.356-73.

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FEDERALISM

CAIRNS, ALAN C. The other crisis of Canadian federalism. *Canadian Public Administration*, 22(2) Summer 79, p.175-95.

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DATTA, BHABATOSH. Monetary policy needs to go really Indian. *Business Standard*, year end survey 78, p.37-44.

SHARMA, BRIJ MOHAN. Monetary policy. *Business Standard*, 14 Aug. 79, p.5; 15 Aug. 79, p.5.

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Administrative Science Quarterly, 24(1) Mar. 79, p.65-81.

GUPTA, R. S. Project report on fire services in Great Britain. Civic Affairs, 26(1) Aug. 78, p.89-91; 26(2) Sept. 78, p.35-43; 26(8) Mar. 79, p.33-43, 26(9) Apr. 79, p.35, 26(10) May 79, p.27-32.

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FOREIGN EXCHANGE

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GOVERNMENT AND BUSINESS

DEALY, JOHN F. The industry/government interface: some issues of concern. Government Accountants Journal, 27(4) Winter 78-79, p.15-23.

O'TOOLE, JAMES (Univ. of Southern California). What's ahead for the business-government relationship. Harvard Business Review, Mar.-Apr. 79, p.94-105.

As a result of various regulatory measures during the Johnson and Nixon administrations, corporate chief executives are devoting more and more time for issues raised by government agencies. The public statements of corporate leaders are full of forebodings about stepped-up regulation, anti-trust drives, and even the nationalization of some industries. The views of 39 opinion leaders and 20 wellknown scholars and economists about expected U.S. busi-

ness climate in 1980s are summarised in this article. Both these groups hope that there will be no radical change in the business freedom to produce goods and services profitably and efficiently and expect fewer new government controls in the coming decade.

GOVERNMENT ENTERPRISE

THE AUTONOMY myth: a symposium on the erosion of independent public sector management. Seminar (239) July 79, p.10-39 (Entire issue).

Contents: The problem: a statement on some of the issues involved; The history, by H.K. Paranjape; Culture and structure, by Prakash Tandon; In practice, by T.A. Pai; Essentials, by Karan Singh; The latest example, by Mehra Masani; Further reading: a select and relevant bibliography, by Devendra Kumar.

Most public enterprises are registered under Companies Act. They have developed a new management culture with its own problems of control and accountability. These autonomous corporations are subverted by politicians, individually and through the procedures of an implanted parliamentary system. Project approval is an enormous task and its execution is riddled by many procedures and red tape. The myth of autonomy is explained as regards recruitment, service conditions, wage fixation etc. Profitability in the public sector is closely related to pricing decisions which are controlled by the Government. Senior executives spend nearly fifty per cent of their working time in attending to governmental work. In such a situation, it is argued that India in her developmental effort should have decentralised autonomy as the main organizational thrust.

The institution of 'autonomous bodies' is one of the heritages of British administration. Now we have a very large number of such bodies, operating in different sectors of administration and the economy, carrying out varied functions having constitu-

constitutional, statutory or *ad hoc* status, and having permanent or temporary tenure. Their share in overall public expenditure is substantial and hence are of great importance in the operation of the governmental sector. H.K. Parajape has presented a few examples regarding the working of such bodies to indicate various problems which come up. Autonomous public enterprises though independent entities in term of law, are in reality tied to the apron strings of the controlling government departments. Another source of difficulty is accountability to legislatures. Appointments to the chief executive positions on grounds of political expediency has marred their efficient and autonomous functioning. Various reasons behind lack of autonomy are discussed and it is suggested that the government should appoint good executives, lay down clear objectives for them to attain, give incentives and facilities to attain those objectives, and fire them if they continue to fail.

In a traditionalistic hierarchical society like ours autonomy is always where the power rests. Basically autonomy is parting with power and has certain prerequisites, cultural and structural, says Prakash Tandon. Autonomy is synonymous with delegation of power with accountability. The parliamentary questions indicate that no one above trusts anyone below. This culture of mistrust can be overcome if the relationships within the enterprises and between them and the ministries are supported by suitable structures and systems.

A consistent and congenial philosophy of public sector management is yet to be evolved. In practice the autonomous bodies are managed by the officials in the ministry. This is explained by T.A. Pai in the light of his experiences as Chairman of Food Corporation of India and later of Life Insurance Corporation and as Minister of Railways and Industry. It is suggested that the performance of a public sector unit should be measured in terms of pre-defined goals and proper relationship be established between the units, the minister and his secretariat.

Karan Singh asserts that as billions of rupees are invested in the public sector, the manner in which it functions is a cause for deep concern. The purpose of autonomy is to ensure enough flexibility to overcome rigidity and obsession with rules, prevailing in government departments. But in practice the autonomy is diluted and leads to domination by civil servants. Adequate conventions are necessary to ensure that parliamentary control does not adversely affect the day to day administration. Even the political leadership appears to be reluctant to respect autonomy. Karan Singh has no doubt that the successful functioning of India Tourism Development Corporation was due to influx of committed and skilful people.

In view of the demand for an autonomous status for All India Radio, the Working Group on Autonomy for AIR and Doordarshan under the chairmanship of B.G. Verghese submitted its report in 1978. In order to implement the report Prasar Bharati Bill was recently introduced in Parliament and is at present before the Joint Select Committee. In his article, Mehra Masani has examined some of the points on which the Bill falls short of the demand for full and genuine autonomy.

BHATTACHARYYA, S.K. Performance of public enterprises in India. *Mainstream*, Annual 79, p.123-8.

CHAKRABORTY, S.K. Restructuring the debt/equity ratio of public enterprises: a methodological note. *Lok Udyog*, 13(4) July 79, p.43-8.

So far the Government of India has not been able to discover and use a viable set of rational parameters for deciding on the debt equity (D/E) ratio of its enterprises. There are instances of apparently inexplicable variations of D/E ratios both in the intra-group, and inter-group contexts. The author has suggested a possible set of factors that could be used in a combined profile to guide D/E ratio decisions.

DAYAL, VISHVESHWAR. (Kurukshetra Univ.) Appraisal plans in public sector: shortfalls and suggestion. *Lok Udyog*, 13(2) May 79, p.13-20.

Employee appraisal plans of widely differing patterns do exist in public enterprises. The performance appraisal schemes of two public sector companies are presented under two exhibits, and their deficiencies analysed. There is undue stress on 'traits' like initiative, loyalty, leadership etc., with total exclusion of potential and counselling. As such the real purpose of the schemes is not served. A few suggestion to prepare an alternative appraisal plan are offered.

DE, NITISH R. (Public Enterprises Centre for Continuing Education, New Delhi). An exercise in curriculum development for personnel management in public enterprises. *Lok Udyog*, 13(3) June 79, p.5-15.

From the point of view of curriculum development, the author studied the current state of personnel management in twelve public enterprises in India, having different technologies, product lines and number of employees. On the basis of the data from six of the twelve enterprises, the functions carried out by personnel departments in these units are analysed, and the aspects that should figure in an effective curriculum for personnel functionaries are spelled out. The curricula design for personnel function involves a task which should provide a culture of challenge to a personnel man.

DUTT, R.C. Public sector. *Business Standard*, 22 Aug. 79, p.5; 23 Aug. 79, p.5.

The public sector is often criticised for not making sufficient profits, but a similar exercise for private sector may not give a very different picture. As the prices in public enterprises are more often pegged by the Government at unremunerative levels, the losses they incur represent the social cost, for which the undertakings cannot be blamed. The object of this article is to

examine public sector's deficiencies and suggest measures to improve its performance and efficiency. The focus of this article is on three important factors which have adversely affected the efficiency. They are: (1) lack of adequate manpower development programme, (2) lack of clear definition of objectives, and (3) lack of clear definition of autonomy and accountability causing undue interference. A management pool was created in 1959 but due to improper implementation ran into difficulties and was abruptly abandoned. It is suggested that the Public Enterprises Selection Board which came into existence in 1973, should see that a system of career planning is introduced in every public enterprise. The criteria to judge the performance of public sector should be clearly defined and the participants of all ranks be conscious of the enterprise's role. Multiplicity of audit takes up considerable time of management. The purpose of accountability is completely frustrated if efficiency is undermined.

JOSHI, NAVIN CHANDRA. Creating financial soundness in public sector. *Democratic World*, 8(37) 16 Sept. 79, p.9, 18.

KRISHNATRAY, PRADEEP. Public relations in public sector. *Vidura*, 16(3) June 79, p.185-6.

The public sector has not received the share of public goodwill and acclaim it deserves. The poor acceptance of the public sector is due to its inability to counteract one-sided criticism. Where and what went wrong with its communication policy is analysed under three headings—philosophy, coordination and aggression.

RANGACHARI, K. Nationalized crisis: how to hide the frauds. *Statesman*, 15 Sept. 79, p.8.

SAHAI, BALDEO. National convention on public enterprises—need for effective public relations. *Lok Udyog*, 13(2) May 79, p.27-30.

The Standing Conference of Public Enterprises in association with the Bureau of Public Enterprises and Public Enterprises Centre for Continuing Education organised a Convention at New Delhi, during 22-24 March 1979. The general theme of the Convention was, 'Public Sector—an Introspection'. Some important recommendations to streamline and improve the performance, adopted at the Convention are presented. A number of chief executives pointed out that achievement of social objectives is totally ignored in assessing the performance of public sector. The convention highlighted the need for better public relations to project the contribution of public sector in improving the life of the people, especially the weaker sections of society.

SATYANARAYANA RAO, B. (Univ. of Madras). Finances of public enterprises: a sample study of Tamil Nadu state enterprises. *Chartered Accountant*, 28(1) July 79, p.5-8, 16.

The study is based on the hypothesis that "losses in public enterprises flow from their finances". The analysis of data pertains to the year 1976-77, collected from eight sample units out of 42 state corporations in Tamil Nadu. The objects of the study are to examine the capital structures and their effect on the operating and net profits, to examine the sources of capital and the effective rates of interest, and to give suggestions in the light of these objects. The analysis indicates that the hypothesis is correct and the profits have dwindled because of high interest payments on excessive debt levels in capital structure. This is a revised version of a paper presented in the UGC sponsored seminar on "Performance of State Enterprises" conducted by the Department of Commerce, Univ. of Madras, from 8th to 10th March 1979.

SOBHAN, REHMAN (Bangladesh Institute of Development Studies). Public enterprises and the nature of the state. *Development and Change*, 10(1) Jan. 79, p.23-40.

The central theme of this paper is that the role of public enterprise in a developing economy is determined by the social forces which underlie the nation state. The author has spelled out the broad categories of post-colonial social formations and has discussed how these formations relate to the growth and role of public enterprise and the generation and distribution of its surplus. A draft of this paper was initially presented at a workshop on "The organization of production, systems of payment, income distribution and employment", organized at the Institute of Social Studies, The Hague, in July 1978.

WALTERS, KENNETH D. and R. JOSEPH MONSEN. (Univ. of Washington). State-owned business abroad: new competitive threat. *Harvard Business Review*, 57(2) Mar.-Apr. 79, p.160-70.

Rapid expansion of state ownership during the 1970s has changed the rules of the game of international competition. The advantages the state-owned companies have over their privately owned counterparts are discussed. U.S. companies are finding it increasingly difficult to compete against state-owned companies which are not required to earn profits and receive numerous direct and indirect subsidies from their governments. The possible steps United States can take to ensure that state-owned enterprises do not unfairly undermine the competitive position of U.S. private industry, are pointed out.

WETTENHALL, R.L. Public enterprise in eight countries: a comparative survey. *Australian Journal of Public Administration*, 37(4) Dec. 78, p.398-403.

GOVERNMENT OWNERSHIP

GADGIL, GANGADHAR. George Fernandes and nationalisation: flogging a dead horse. *Indian Express*, 4 July 79, p.9.

General disenchantment with the public sector and nationalisation is reflected in the election manifesto and statement on eco-

mic policy of Janata Party. Concentration of economic power in Union Government is not consistent with the Party's emphasis on decentralisation of economic power. Even then George Fernandes, Industries Minister, has proposed nationalisation of certain key industrial enterprises. It is argued that the pleas advanced by Fernandes for nationalisation are untenable.

GARNER, M.R. The white paper on the nationalized industries: some criticisms. *Public Administration*, 57, Spring 79, p.7-20.

MOLOT, MAUREEN APHEL and JEANNE KIRK LAUX. The Politics of nationalization. *Canadian Journal of Political Science*, 12(2) June 79, p.227-58.

RAGHUNATHA REDDY, K.V. The logic of nationalisation. *Mainstream*, 17(43) 23 June 79, p.12-14, 26-7; 17(44) 30 June 79, p.19-21.

Indian planning is not socialist but capitalist, and the mixed economic system operates only in favour of the private sector for its growth and concentration of economic power. Even the public financial institutions and the banks act as feeder channels for the development of big business houses. This character of the mixed economic system is responsible for the losses and sluggish growth of the public sector, which is concentrating in high capital intensive fields of longer gestation periods, leaving the high profit yielding industries to the private sector. Statistical data are presented to explain the growth of twenty business houses, registered under the Monopolies and Restrictive Trade Practices Act. The corrupting role and political interference of multinationals is well known. The transfer of their ownership and control to the state is a must. Various regulatory measures have failed to control the growth in concentration of economic power. As such social ownership is the only remedy.

GOVERNMENT REGULATION OF BUSINESS

PAI PANANDIKER, D.H. The controls committee. *Hindustan Times*, 17 July 79, p.7.

GRANTS-IN-AID

TORGOVNIK, EFRAIM. Block grant allocation in Israel: relationship between self government and redistribution. *Public Administration*, 57, Spring 79, p.87-102.

HABEAS CORPUS

McFEELEY, NELL D. A change of direction: habeas corpus from Warren to Burger. *Western Political Quarterly*, 32(2) June 79, p.174-88.

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In early 1978 the Government of India submitted a proposal for Danish aid to strengthen the rural health and family welfare services in a few districts. The suggested framework to strengthen the infrastructure was tentatively approved by the Danish International Development Agency. The author has briefly described the background of the Indo-Danish project, the comprehensive health concept which has set the framework for the project development and the negotiations between the two governments, and the planning approach for the detailed planning phase being implemented during the period Nov. 1978 to May 1979.

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The Western and urban oriented medical care system has failed to meet even the basic needs of the vast majority of rural population. In July 1973 Integrated Health Services Project was undertaken in collaboration with Maharashtra State, Sangli Zilla Parishad, Miraj Medical Centre and the Christian Medical Commission of the World Council of Churches. Its principal aim is to provide basic health and medical care to the rural community. With appropriate training a new pattern has been developed which maximized the utilization of the then existing structures, facilities and personnel. In this article all aspects of the project are explained. The Maharashtra Government has adopted the project pattern and its training programme as a model for other areas.

HINDU LAW

ANNOUSSAMY, DAVID. About the right of legitim among Hindus in Pondicherry. *Journal of the Indian Law Institute*, 20(4) Oct.-Dec. 78, p.535-50.

HINDUSTAN AIRCRAFT LIMITED

SAPRU, S. Inside HAL today. *Integrated Management*, 14(5) May 79, p.25-31.

HOTELS

SHAMIR, BOAS. Between bureaucracy and hospitality: some organization characteristics of hotels. *Journal of Management Studies*, 15(3) Oct. 78, p.285-307.

HOURS OF LABOUR

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HOUSING

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countries: the case of housing. *Planning and Administration*, 6(1) Spring 79, p.13-24.

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Developing an information system is a painstaking job, especially in government or semi-government agencies, where decision making is a complex process. Variety of information needed in public sector housing projects is presented in a tabular form. The identified information gaps in various housing agencies are listed. An effective information base should be two-tiered. For state level information a state level agency should give the feedback and for Agency level information, the agency should develop an information network of its own.

MUNJEE, NASSER M. Housing urban poor: formulation of pragmatic policy. *Economic Times*, 6 Sept. 79, p.5.

IMPEACHMENT

KHANNA, H.R. Impeachment: the American experience. *Indian Express*, 8 Sept. 79, p.8.

INCOME

LAKDAWALA, D.T. Problems of redistribution. *Janata*, 34(24) 22 July 79, p.3-5. 14-17.

S.V. Desai Memorial lecture at Ahmedabad on March 25, 1979.

TILAK, JANDHYALA B.G. Schooling experience and earnings. *Margin*, 11(4) July 79, p.82-8.

INDIA—ECONOMIC POLICY

BHOOTHALINGAM, S. Symptoms of economic anaemia. *Indian Express*, 6 Aug. 79, p.6.

JHA, PREM SHANKAR. Industrial Policy, the need for structural reform. *Economic Times*, 23 Aug. 79, p.5.

SIDDHARTHAN, N.S. Industrial houses, multinationals and industrial policy. *Economic and Political Weekly*, 14(29) 21 July 79, p.1197-1203.

INDIA—FOREIGN RELATIONS

ABRAHAM, THOMAS. Factors that determine Indo-Sri Lanka relationship. *Hindu*, 3 July 79, p.8.

This is a speech delivered at the U.N. Association, Jaffna, on 20th June 1979, by Indian High Commissioner in Sri Lanka.

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TALEYARKHAN, HOMI J.H. District industrial centres: progress, prospects and problems. *Commerce*, 139(3561) 15 Sept. 79, p.509-11.

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INDUSTRY—SOCIAL ASPECTS

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INDUSTRY, SMALL SCALE

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INFLATION

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INFORMATION SYSTEMS, MANAGEMENT

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INSTITUTE OF PUBLIC ADMINISTRATION, SUDAN

AL-TERAIFI, AL-AGAB A. (I.P.A., Khartoum). The Institute of Public Administration, Sudan 1960-1978: An evaluation. *Indian Journal of Public Administration*, 25(2) Apr.-June 79, p.334-49.

The Sudan, like many other countries in Africa interested in modernising its administrative personnel, has set up an Institute of Public Administration with training, research and consultancy work among its major objectives. Institution-building for modernising administration from different angles provides a fascinating challenge. Al-Agab A. Al-Teraifi, in his article, evaluates the work of the Institute and points out the different areas where the Institute should sharpen its focus so as to fulfil its functions adequately. The Institute itself has taken help in this regard from an ILO mission and a UN mission, besides advice from individual experts in their respective areas. For instance, the UN mission, in its report, as summarised by AL-Teraifi, has asked for comprehensive reforms in the working of the Institute and to bring it closer to the directorate of administrative reform in the Sudan Government. An instance mentioned in this connection is the work of Indian Institute of Public Administration in this country given to it by the Administrative Reforms Commission. AL-Teraifi has also stressed the need for the training courses to go beyond their formal structures, regulations, etc., and to take

into account the broad administrative ethos in the Sudan itself and its environmental variables. What the theorists call the 'machine-model' approach, which is far too formal may not be suitable for a developing country such as the Sudan with its rapid social changes and the expanding realm of public administration. Similarly, the writer also points out the problem that the Institute faces in regard to its research findings, the problem of communication. The powers that be in the Sudan, as elsewhere, are, to a considerable extent, averse to change and reform and, as suggested in several of the research findings, their implementation has been a problem. Either the findings are rejected as being impractical or the academics who do the reform project wish to please the authorities and try to present reports acceptable to them.

—*Reproduced from editorial.*

INSURANCE

LULOFF, A.E. and KENNETH P. WILKINSON. Participation in the National Flood Insurance Program: a study of community activeness. *Rural Sociology*, 44(1) Spring 79, p.137-48.

INSURANCE, SOCIAL

MYERS, ROBERT J. Expansion or contraction of social security: serious side effects. *Annals of the American Academy of Political and Social Science*, (443) May 79, p.63-71.

SINHA, PRAMOD KUMAR. Social Security schemes: cost impact exaggerated. *Economic Times*, 27 Aug. 79, p.5.

INSURANCE, UNEMPLOYMENT

WILLIAMS, C. ARTHUR, Jr. Meeting the risk of unemployment: changing societal responses. *Annals of the American Academy of Political and Social Science*, (443) May 79, p.12-24.

INTEREST RATES

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INTERNATIONAL BUSINESS ENTERPRISES

BLAHO, ANDRAS. Transnational monopolies in the developing countries. *Social Scientist*, 7(8-9) Mar./Apr. 79, p.57-77.

CHAUDHURI, SUDIP. Financing of growth of transnational corporations in India, 1956-75. *Economic and Political Weekly*, 14(33) 18 Aug. 79, p.1431-5.

CHAUFULA, R.L. Multinationals and our public sector. *Mainstream*, 17(48) 28 July 79, p.13-14, 34.

Multi-national corporations (MNCs) are developed on the tripod of international capital movements, world capitalist production and international political control. They have no interest in the development of poor countries but when local industrial production in an under-developed country becomes viable, they move in to establish subsidiaries. India is one of such countries. All MNCs are shedding their national character and are becoming a part of the international capitalist structure. They are worried of a strong public sector which would prevent the transfer of the power and wealth of capitalists, kulaks and corrupt politicians to them. Therefore all elements benefiting from the MNC structure help in the sabotage of public sector. Three instruments of such sabotage are—political manipulations, managerial collapse, and industrial unrest. Such sabotage activities are explained in the light of the recent review of state undertakings by the Bureau of Public Enterprises in which the causes behind the deteriorating health of public sector during the two years of Janata rule are analysed.

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LALL, SANJAYA. Multinational company and concentration: the case of the pharmaceutical industry. Social Scientist, 7(8-9) Mar./Apr. 79, p.3-29.

INTERPERSONAL RELATIONS

PATTEN, THOMAS H., Jr. Team building. Personnel 56(1) Jan.-Feb. 79, p.11-21, 56(2) Mar.-Apr. 79, p.62-8.

INVENTORIES

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Six tests are applied to study the behaviour of inventories of steel enterprises over 1956-67 to 1976-77. The evidence indicates that the level of inventories is higher than what is required for production flow and has grown over time in absolute terms. The total average stocks of steel enterprises can be reduced by twenty per cent and if this is done it will release substantial funds which can be put to more productive use.

IRRIGATION

COWARD, E. WALTER, Jr. Principles of social organization in an indigenous irrigation system. Human Organization, 38(1) Spring 79, p.28-36.

JAYARAMAN, T.K. Economic appraisal of modernisation of irrigation projects: cost benefits analysis and internal rate of return approaches, Vishleshan, 5(1) Mar. 79, p. 44-58.

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SARKAR, A. Effective management of irrigation at farmers' level under T. and V. system of extension (West Bengal). Rural Development Digest, 2(2) Apr. 79, p.69-73.

This paper was presented at the workshop on 'Management of Training and Visit System of Extension' held at National Institute of Rural Development, Hyderabad, Feb. 20-28, 1978.

JOB DESCRIPTIONS

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JOB ENLARGEMENT

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JOB EVALUATION

JAQUES, ELLIOTT, Taking time seriously

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JOB SATISFACTION

BACHARACH, SAMUEL B. and MICHAEL AIKEN. The impact of alienation, meaninglessness, and meritocracy on supervision and subordinate satisfaction. *Social Forces*, 57(3) Mar. 79, p.853-70.

GUPTA, MANJU. A study of job satisfaction among women workers. *Indian Journal of Industrial Relations*, 14(3) Jan. 79, p.449-59.

RAWSON, GEORGE E. and RUSSELL L. SMITH. A look at job satisfaction in the public sector through the need-satisfaction theory. *Midwest Review of Public Administration*, 12(3) Sept. 78, p.155-63.

Though motivation and organization development through job satisfaction can be easily implemented in the public sector, too little is known about its determinants among public employees. The authors have examined in this article, the validity of need-satisfaction theory, one of the prominent theories of job satisfaction, in the public sector. The analysis is based on the data gathered through a mail questionnaire sent to state employees in the capital cities of five states—Tennessee, Nebraska, Wisconsin, New York and Oregon. The findings suggest that the determinants of job satisfaction lie in both the job and the work environment.

JUDICIAL DECISIONS

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JUDICIAL REVIEW

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JUSTICE, ADMINISTRATION OF

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—The judicial system—has it a functional future in our constitutional order? Supreme Court Cases, 3(1) 1 July 79, p.1-18.

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LABOUR—EDUCATION

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LABOUR, BONDED

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LABOUR AND STATE

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LABOUR DISPUTES

KORPI, WALTER and MICHAEL SHALEV. Strikes, industrial relations and class conflict in capitalist societies. *British Journal of Sociology*, 30(2) June 79, p.164-87.

LABOUR RELATIONS

ANANTARAMAN, V. The role of the state under the Industrial Relations Bill 1978. *Integrated Management*, 14(7) July 79, p.9-18, 20.

FLETCHER, M.D. Industrial relations in China: the new line. *Pacific Affairs*, 52(1) Spring 79, p.78-94.

MONGA, M.L. Reciprocity in employer-employee relation—the inplant trade union leader speaks his mind. *Labour Bulletin*, 39(6) June 79, p.1-5.

MORAN, MICHAEL. The Conservative Party and the trade unions since 1974. *Political Studies*, 27(1) Mar. 79, p.38-53.

SHETH, N.R. Legal superstructure of Industrial relations. *Vikalpa*, 4(3) July 79, p.213-24.

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AGARWAL, B.L. and V.K. RAJAGOPALAN. Labour market information in India. *Manpower Journal*, 15(1) Apr.-June 79, p.21-34.

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LAND TENURE

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— —. Raising output through land reform. *Indian Express*, 21 Aug. 79, p.6.

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— —. The new class in the country. *Mainstream*, 17(51) 18 Aug. 79, p.9-10, 29.

KLUCK, PATRICIA. Small farmers and agricultural development policy: a look at Brazil's land reform statute. *Human Organization*, 38(1) Spring 79, p.44-51.

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SALMANZADEH, CYRUS and GWYN E. JONES. An approach to the micro analysis of the land reform program in Southwestern Iran. *Land Economics*, 55(1) Feb. 79, p.108-27.

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TUMA, ELIAS H. Agrarian reform in historical perspective revisited. *Comparative Studies in Society and History*, 21(1) Jan. 79, p.3-29.

LAND USE

BHATT, TUSHAT. Land utilisation. *Business Standard*, 5 July 79, p.5; 6 July 79, p.5.

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LANGUAGE, NATIONAL

SEN, BIMAN. English and our future. *Mainstream*, Annual 79, p.115-18.

LANGUAGES

GOPALAKRISHNAYYA, VAVILALA. Rightful place for regional languages. *Mainstream*, Annual 79, p.119-21.

LAW

MACAULAY, DONALD. The law—a system or chaos. *Police Journal*, 52(2) Apr.-June 79, p.107-25.

Seventh James Smart Memorial Lecture at the Strathclyde Police Headquarters, Glasgow, on September 20, 1978,

LEADERSHIP

NIHAL SINGH. A crisis of leadership. *Statesman*, 24 July 79, p.6.

SRIVASTAVA, SARASWATI. Continuity and change in patterns of leadership recruitment at the subnational level in India: a case study of political leadership in Uttar Pradesh. *Journal of State Politics and Administration*, 1(2) July-Dec. 78, p.64-99.

LEGISLATION

PILLAI, VELAYUDHAN. (State Univ. of New York at Albany) Sunset legislation and the Indian horizon. *Indian Journal of Public Administration*, 25(2) Apr.-June 79, p.360-70.

As a concept, the idea of placing or fixing time limits to administrative programmes is not new, but it is seldom brought into force. The programmes as well as the agencies executing them have, on the other hand, a tendency to perpetuate themselves and this brings about infructuous government expenditure and a needless spread of administrative agencies. Very often the wastefulness gets submerged under human considerations. But the subject does become a point of criticism and, at times, a plank for administrative reform. Are any inbuilt countervailing devices possible? Could it be possible to have a law by which the programmes and their executing bodies are automatically brought to a close as soon as the purpose for which they were created is over? This is the point raised by Velayudhan Pillai in his article "Sunset Legislation and the Indian Horizon". Pillai has taken the lesson from the US federal and state legislatures where appropriate legislative measures have been taken in order to bring about self-retirement of government programmes when their use is over. According to Pillai there is overwhelming support for such 'sunset' legislations in the US; over 25 states have already passed laws to this effect and many others are waiting to do so. Pillai claims several advantages to the sunset legislation and

feels that it can be adopted in the Indian conditions as well, both at the Centre and in the States. The sunset legislation according to him, will not only have the advantage of terminating programmes when their effectiveness is over but also a better control over government expenditure on its programmes. In the context of the problem of parliamentary control, a sunset law will give the legislature an adequate mechanism to evaluate the government programmes and also to effect changes in expenditure items with the automatic proviso of closing both the programmes as well as the agencies when their stipulated time is up. Since this procedure will be automatic, the concerned legislature does not have to specifically vote to end an operation of the government which may have ceased to have any intrinsic significance.—*Reproduced from editorial.*

LEGISLATION COMMITTEES

GROSS, DONALD A. Conference committees, sophisticated voting, and cyclical majorities. *Legislative Studies Quarterly*, 4(1) Feb. 79, p.79-94.

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YADAV, J.N. SINGH. Role of the Speaker in summoning and adjournment of the House. *Journal of Constitutional and Parliamentary Studies*, 12(3) July-Sept. 78, p.286-304.

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MCCRONE, DONALD J. and JAMES H. KUKLINKI. The delegate theory of representation. *American Journal of Political Science*, 23(2) May 79, p.278-300.

MAVLANKAR, P.G. On MP's salary, allowances and pension. *Janata*, 34(21) 1 July 79, p.15-16.

These are excerpts from speech in Lok Sabha on 9th May, 1979.

PARKER, GLENN R. and ROGER H. DAVIDSON. Why do Americans love their congressmen so much more than their Congress? *Legislative Studies Quarterly*, 4(1) Feb. 79, p.53-61.

SEROKA, JAMES H. Legislative recruitment and political change in Yugoslavia. *Legislative Studies Quarterly*, 4(1) Feb. 79, p.105-19.

SHIN, KWANG S. and JOHN S. JACKSON, III. Membership turn over in U.S. state legislatures: 1931-1976. *Legislative Studies Quarterly*, 4(1) Feb. 79, p.95-104.

LEGISLATORS—DEFECTION

GANDHI, RAJMOHAN. Political defections: the sin of loyalty. *Indian Express*, 3 Sept. 79, p.6.

NOORANI, A.G. The defections game: futility of legalistic approach. *Indian Express*, 27 Aug. 79, p.6.

LEGISLATURES

BERRY, WILLARD M. Parliamentary participation in the Indian Lok Sabha, 1957-1974. *Legislative Studies Quarterly*, 4(1) Feb. 79, p.7-29.

BOGDANOR, VERNON. The English constitution and devolution. *Political*

Quarterly, 50(1) Jan.-Mar. 79, p.36-49.

COOK, TIMOTHY E. Legislature vs. legislator: a note on the paradox of Congressional support. *Legislative Studies Quarterly*, 4(1) Feb. 79, p.43-51.

DREWRY, GAVIN. The outsider and House of Commons reform: some evidence from the Crossman diaries. *Parliamentary Affairs*, 31(4) Autumn 78, p.424-35.

HEATH, EDWARD and ANTHOY BARKER. Heath on Whitehall reform. *Parliamentary Affairs*, 31(4) Autumn 78, p.363-90.

JUDGE, DAVID. Public petitions and the House of Commons. *Parliamentary Affairs*, 31(4) Autumn 78, p.391-406.

NOORANI, A. G. Dissolving the Lok Sabha. *Indian Express*, 20 Aug. 79, p.6.

VERGHESE, B.G. Parliamentary system: crisis within the crisis. *Economic Times*, 17 Sept. 79, p.5.

WOBER, MALLORY. Public opinion, and direct broadcasting as an aid to the efficacy of Parliament. *Political Quarterly*, 50(1) July-Sept. 79, p.316-25.

LOCAL GOVERNMENT

ASHFORD, DOUGLAS E. Territorial politics and equality: decentralization in the modern state. *Political Studies*, 27(1) Mar. 79, p.71-83.

DANZIGER, JAMES N. The use of automated information in local government: a critical assessment. *American Behavioural Scientist*, 22(3) Jan./Feb. 79, p.363-92.

VIELBA, CAROL A. Area management in England. *Planning and Administration*, 6(1) Spring 79, p.47-55.

LOCAL TAXATION

PRABHU, A.N. Octroi: counting the cost. *Business Standard*, 29 Aug. 79, p.5.

LOCAL TRANSPORTATION

HALDER, D. K. and SATYABRATA BASU. Financial performance of CSTC vis-a-vis private operators: a comparative study. *Nagarlok*, 11(2) Apr.-June 79, p.98-133.

PEREIRA, S.W. "The four way test" as applied to the collection bonus scheme in the Madras metropolitan transport undertaking. *Management Accountant*, 14(2) Feb. 79, p.167-8.

ZIMMERMAN, JOSEPH F. Transportation planning and development in the Dublin area. *Planning and Administration*, 6(1) Spring 79, p. 34-46.

MALDIVES—POLITICS

COELHO, V.H. Constitutional and political developments in the Maldives. *Foreign Affairs Reports*, 28(8) Aug. 79, p.134-48.

MANAGEMENT

RAJESHWAR PRASAD. Human element in administration. *Health and Population—Perspectives and Issues*, 1(4) Oct.-Dec. 78, p.282-4.

REDDI, W.J. Effective management job descriptions. *Integrated Management*, 14(5) May 79, p.5-20.

MANAGEMENT BY OBJECTIVES

MUCZYK, JAN P. A controlled field experiment measuring the impact of MBO on performance data. *Journal of Management Studies*, 15(3) Oct. 78, p.318-29.

MANPOWER

RANGNEKAR, SHARU S. Changing patterns of human resource development. *Indian Journal of Training and Development*, 8(4) July-Aug. 78, p.9-11.

MASS MEDIA

CLEVELAND, LES and BRIAN CONROY. Government agencies and the news media: a better working relationship. Public Sector, 1(2) Autumn 79, p.10-12.

PRASAD, H.Y. SHARDA. Media, government and society. Mainstream, 17(44) 30 June 79, p.7-9, 17(45) 7 July 79, p.13-14, 34; 14 July 79, p.12-14.

This is a slightly edited version of two lectures delivered recently at Bangalore University.

RAMASWAMY, N.S. Social relevance of mass media. Mainstream, 17(51) 18 Aug. 79, p.15-17.

MERIT SYSTEM

DENICHOLAS, ROBERT P. and CARL F. LUTZ. The New Jersey merit system in transition. Public Personnel Management, 8(1) Jan.-Feb. 79, p.1-6.

MIGRATORY LABOUR

BREMAN, JAN. Seasonal migration and co-operative capitalism: the crushing of cane and of labour by the sugar factories of Bardoli, South Gujarat. Journal of Peasant Studies, 6(1) Oct. 78, p.41-70; 6(2) Jan. 79, p.168-209.

MINISTERIAL RESPONSIBILITY

BALASUBRAMANIAN, V. Where do we belong? Hindustan Times, 5 July 79, p.7.

MINORITIES

JOHN, V.V. A majority commission. Indian Express, 9 Aug. 79, p.6.

MOHAMMEDANS IN INDIA

BERINDRANATH, DEWAN. For whom the Muslims will vote? Democratic World, 8(37) 16 Sept. 79, p. 5-6, 19.

JAIN, GIRILAL. Role of Indian Muslims: participation limited to polls. Times of India, 26 Sept. 79, p.8.

THE MUSSIM condition. Seminar, (240) Aug. 79, p.10-48. (Entire issue).

Contents: The problem; Process of integration, by Bashiruddin Ahmad; A creative option, by Rasheed Talib; Orthodoxy, by A.R. Saiyed; Personal law, by Tahir Mahmood; Educational backwardness, by Ahmad Rashid Shervani; Further reading: a select and relevant bibliography, by M.P. Nayar.

PURI, BALRAJ. Muslims of India—problems of identity, autonomy and participation. Janata, 34(26) 12 Aug. 79, p.5-6, 14-16.

MONOPOLIES

KRISHNA RAO, P.V. Concepts and definitions under MRTP act—a critical analysis of Sachar Committee report. Chartered Accountant, 28(2) Aug. 79, p.98-103.

MOTIVATION

ABAD AHMAD. Motivation at work—a conceptual framework. Management in Government, 10(4) Jan.-Mar. 79, p.327-47.

CHATTERJI, B.K. Motivating bank employees to work. Commerce, 139(3655) 4 Aug. 79, p.231.

LAL, L. A study of managerial behaviour performance. Lok Udyog, 13(3) June 79, p.17-25.

MANDE, Y.A. Motivation. Defence Management, 6(1) Apr. 79, p.47-53.

MOHANTY, G.S. and G.K. AHUJA (Dept. of Personnel and Administrative Reforms, New Delhi). Organisational sensitivity among government employees: some empirical findings. Management in Government, 10(4) Jan.-Mar. 79, p.399-416.

This article is an abstract of a major study on the creation of a culture of organisational sensitivity in government departments. The questionnaire-based empirical study was initiated in 1976. Its purpose was to identify the factors and forces that hinder a positive attitude towards work responsibility and build up a system to motivate the personnel to improve the quality of service. The primary phase of the study was entrusted to a task force comprising the representatives of the Indian Institute of Public Administration, National Labour Institute and the target departments as the locus of change, with the Department of Personnel and Administrative Reforms as the coordinating and follow up agency. The interpretation of the factor-loadings for various questionnaire variables is presented in a tabular form. Relative contribution of each variable to job satisfaction is determined through regression analysis. Some of the important issues highlighted by this diagnostic study relate to an appropriate job redesign programme.

MOTOR TRANSPORTATION

VIJAYAKUMAR, K.C. Operating cost of public sector transport undertakings in India. *Lok Udyog*, 13(5) Aug. 79, p.29-32.

MUNICIPAL GOVERNMENT

SANCTION, ANDREW. The impact of language differences on metropolitan reform in Montreal. *Canadian Public Administration*, 22(2) Summer 79, p.227-50.

MUNICIPAL OFFICIALS

CLEMENTS, R.V. A local chief executive elected by the citizens: the Oberburgermeister of Wirzburg, West Germany. *Public Administration*, 56, Autumn 78, p.321-37.

MUNICIPAL SERVICES

DOEBELE, WILLIAM A., ORVILLE F. GRIMES, Jr., and JOHANNES F. LINN. Participation of beneficiaries in financing

urban services: valorization charges in Bogoto, Columbia. *Land Economics*, 55(1) Feb. 79, p.73-92.

NEHRU, JAWAHARLAL—CRITICISM AND INTERPRETATION

APPADORAI, A. Nehru, the thinker. *Statesman*, 1 Sept. 79, p.8.

RANA, A.P. Nehru and international political modernization: a view from the seventies. *India Quarterly*, 35(1) Jan.-Mar. 79, p.67-82.

This is substantially the text of a lecture delivered at the Harold Laski Institute of Political Science, Ahmedabad.

NIGERIA—GOVERNMENT

AKINSANYA, A. The Count-down to civil rule in Nigeria. *Journal of Administration Overseas*, 18(1) Jan. 79, p. 35-45.

NUTRITION

BANERJI, D. Epidemiological issues in administration. *Health and Population—Perspectives and Issues*, 1(4) Oct.-Dec. 78, p.310-18.

OFFICE BUILDINGS

WEHRMANN, GUNTER. A policy in search of an objectives. *Public Administration*, 56, Winter 78, p.425-37.

OFFICIAL SECRETS

GOPALAKRISHNAN, C.V. How secret are official secrets. *Hindu*, 16 July 79, p.8.

OLD AGE SECURITY

RAO, V.K.R.V. The emerging problem of the old in India. *Commerce*, 139(3553) 21 July 79, p.124.

OMBUDSMAN

VERMA, S.L. (Govt. College, Ajmer).

Indian Lokpal and the common man. *Journal of Constitutional and Parliamentary Studies*, 12(3) July-Sept. 78, p. 305-18.

Whatever the political system, the common man in the developing countries has no faith in his government. With rapid expansion of socio-economic activities of the government and wide discretionary powers for bureaucracy, India's need for an ombudsman like institution is urgent. The Administrative Reforms Commission in its report on "Redress of citizen's grievances" recommended a two-tier machinery of Lokpal and Lokayukta. The Joint Committee has presented its report in 1978 on the Lokpal and Lokayukta Bill.

In this article the author has analysed the Bill from the common man's viewpoint so that important suggestions be advanced to improve upon it. The views were collected through interviews and discussions with lawyers, their clients, prisoners, ordinary citizens, officials and others. The features of the improved model of Lokpal, as based on the views, are presented, and several problems in the constitution of such model are pointed out.

OPERATIONS RESEARCH

KHARE, VIJAY KUMAR. Advocacy of operational research for optimum operations of an enterprise. *Lok Udyog*, 13(5) Aug. 79, p.9-12.

ORGANISATION

JAIDEEP SINGH. (I.I.P.A., New Delhi). The enlightened organisation. *Indian Journal of Public Administration*, 25(2) Apr.-June 79, p. 437-44.

Jaideep Singh writes about the structuring of a formal organisation and its management and examines some theoretical models that have been constructed about organisations on the basis of empirical research and experience. He considers Likert's system 4 model the most useful for the

study and improvement of organisations. As a complement, he adds a few qualifications of his own and calls it the system 5 organisation or the Enlightened Organisation. What comes out clearly from Jaideep Singh's paper is that no model of an organisation can remain static. It influences and is influenced, in turn, by other social factors and by the level of development in a given society. This is a truth which is not disputed, but is seldom recognised in practice. After all any organisation is a formal set-up with its ultimate goal of gearing the public to an optimal performance of their individual and social functions.—*Reproduced from editorial.*

UPASANI, B.P. The concept and nature of organisations and organisational effectiveness. *Defence Management*, 5(2) Oct. 78, p.5-13; 6(1) Apr. 79, p.1-13.

ORGANISATIONAL CHANGE

DOWNES, GEORGE W., Jr. and LAWRENCE B. MOHR. Toward a theory of innovation. *Administration and Society*, 10(4) Feb. 79, p. 379-408.

PAKISTAN—POLITICS

RICHTER, WILLIAM L. Pakistan under Zia. *Current History*, 76(446) Apr. 79, p.168-71, 185-6.

—. The political dynamics of Islamic resurgence in Pakistan. *Asian Survey*, 19(6) June 79, p.547-57.

SAYEED, K.B. Mass urban protests as indicators of political change in Pakistan. *Journal of Commonwealth and Comparative Politics*, 17(2) July 79, p.111-35.

PENSIONS

CHOWDHURY, NEERJA. Living on a pension: hardship unrelieved. *Hindustan Times*, 22 July 79, p.1.

PERSONAL TAXES

SHARMA, K.K. Expenditure tax: an

exercise in futility. *Economic Times*, 4 Sept. 79, p.5.

PERSONNEL—EXAMINATIONS

TRATTER, MARVIN H. Task analysis in the design of three concurrent validity studies of the professional and administrative career examination. *Personnel Psychology*, 32(1) Spring 79, p.109-19.

PERSONNEL—SERVICE RATING

DAS, A.K. Tries hard, could do better—new look at performance appraisal. *Lok Udyog*, 13(5) Aug. 79, p.17-24.

NAZI, A.A. Performance appraisal: another look at its objectives. *Indian Management*, 18(7) July 79, p.13-17.

WILSTED, WILLIAM D. and ROBERT L. TAYLOR. Identifying criteria for performance appraisal decisions. *Journal of Management Studies*, 15(3) Oct. 78, p.255-64.

PERSONNEL, PUBLIC—EMPLOYEES FACILITIES AND ACTIVITIES

ROSOW, JEROME M. Human dignity in the public-sector workplace. *Public Personnel Management*, 8(1) Jan.-Feb. 79, p. 7-14.

PERSONNEL, PUBLIC-EMPLOYEE RELATIONS

SULZNER, GEORGE T. Impact of labor-management relations on selected federal personnel policies and practices. *Good Government*, 95(1) 79, p.8-10.

PERSONNEL, PUBLIC—EXAMINATIONS

MAURYA. Civil Services exams and the North-East. *Mainstream*, 17(51) 18 Aug. 79, p.25.

This year a new examination system has been introduced for recruitment to senior civil service. The introduction of a com-

pulsory paper in one Indian language has come in for criticism in the North-Eastern region. The candidates having a tribal dialect as mother-tongue feel that they are at a disadvantage. Though somewhat exaggerated the apprehensions are not unfounded. The major share of posts reserved for Scheduled Tribes has been going to the candidates from the North-Eastern states and having enough time to learn a language, the young people from the region can continue to do as well as in the past.

PERSONNEL, PUBLIC—LEGISLATION

KATYAL, K.K. Are all regulations on govt. servants observed? *Hindu*, 28 Sept. 79, p.8.

PERSONNEL, PUBLIC—RECRUITING

FRAZER, M.C. Changing educational levels and public service recruitment in Victoria. *Australian Journal of Public Administration*, 37(4) Dec. 78, p.404-7.

PERSONNEL, PUBLIC—SELECTION

ROSS, JOYCE D. A current review of public sector assessment centers: cause for concern. *Public Personnel Management*, 8(1) Jan.-Feb. 79, p.41-6.

POLICE

CANDETH, K.P. Police agitation and the defence forces. *Indian Express*, 2 July 79, p.6.

CHARY, S. SAMMATH (Kakatiya Univ., Warrangal). Some problems of police constables: an empirical study. *Journal of State Politics and Administration*, 1(1) Jan.-June 78, p.74-80.

The present police set-up in Andhra Pradesh is briefly explained. A police station, the lowest field unit, is manned by a sub-inspector and constables. As constable is the person who comes in direct contact with the community, it is on the efficiency, attitudes and skills of the cons-

tables, that the image and performance of police administration depends. In this paper the data about the aptitude of the constables, the facilities and prospects in the job and their problems, is presented in a number of tables. Majority of the constables joined the service because of financial reasons and do not want to quit the job for reasons beyond their control. They need higher salary structure and more promotional opportunities.

CHAUHAN, B.S. Policing system in major cities. *Indian Police Journal*, 25(3) Jan.-Mar. 79, p.33-42.

DESHMUKH, RAJGURU V. Pushing the police around. *Indian Express*, 2 Sept. 79, p.13.

JERMIER, JOHN M. and LESLIE J. BERKES. Leader behaviour in a police command bureaucracy: a closer look at the quasi-military model. *Administrative Science Quarterly*, 24(1) Mar. 79, p.1-23.

Most police departments have adopted the quasi-military model characterized by a rigid rank hierarchy of authority, impersonality, and an authoritarian command system. This article takes a closer look at the military ideology which has served to shape police organisations and guide administrative behaviours, and undertakes a preliminary assessment of its viability. This study challenges some traditional notions about effective supervisory behaviour in military-type organisations. It highlights the function of participative and supportive leadership in building commitment to the employing organisation and enhancing subordinate job satisfaction.

MEHAY, STEPHEN L. Intergovernmental contracting for municipal police services: an empirical analysis. *Land Economics*, 55(1) Feb. 79, p.59-72.

Intergovernmental contracting for police services is commonplace in U.S. and Canada. The most prominent example of such contracting is the Lakewood Plan in

Los Angeles County where county agreements provide police protection and numerous other minor services to some thirty contracting municipalities. This empirical study investigates the relative cost, quantity and quality of police services provided via the Lakewood Plan to determine the economic effects of intergovernmental contracting.

MORE, HARRY W. History of police management thought. *Police Journal*, 52(2) Apr.-June 79, p.181-96.

MUKHERJEE, D.P. Discontent among policemen. *Capital*, 182(4564) 2 July 79, p.6-7.

NANDY, RAJ. Police: a management failure. *Indian Express*, 11 July 79, p.11.

Senior officers in the police force are not close enough to the policemen they are supposed to lead and motivate. And that is why they were not aware of the deep-rooted discontent which led to recent widespread police unrest in India. Structural reform in the system is necessary to allow more openness and mutual sociability. Senior administrators can learn much from 'Behavioural Sciences', a booming subject today.

WHITROD, R.W. Police administration: the response to change. *Australian Journal of Public Administration*, 37(3) Sept. 78, p.235-99.

The organisational structure of Australian police forces is based on the quasi-military pattern of London Metropolitan Police Force. With rapidly accelerating change in society, it is becoming increasingly evident to police administrators that the traditional organisational pattern is experiencing difficulties in coping with the new social situation. Changes in police structures come about very slowly for a variety of reasons. Effecting organizational change seems to be especially difficult in case of law enforcement agencies. Several courses of action are suggested which will

enable these agencies to be more responsive to a changing society.

POLITICAL CAMPAIGNS

JOHNSTON, R.J. Campaign expenditure and the efficiency of advertising at the 1974 election in England. *Political Studies*, 27(1) Mar. 79, p.114-19.

POLITICAL PARTICIPATION

MOWLAM, MARJORIE. Popular access to decision-making process in Switzerland: the role of direct democracy. *Government and Opposition*, 14(2) Spring 79, p.180-97.

SMITH-LOVIN, LYNN. Individual political participation: the effects of social structure and communication behaviour. *Pacific Sociological Review*, 22(1) Jan. 79, p.23-50.

POLITICAL PARTIES

AGRAWAL, B.N. The political scene of Nagaland: the role of political parties. *Journal of Constitutional and Parliamentary Studies*, 12(3) July-Sept. 78, p.330-41.

NOORANI, A.G. Accountability of party funds. *Indian Express*, 9 July 79, p.6.

SHARMA, P.D. Swatantra Party in Gujarat Assembly (1962-1972). *Journal of Constitutional and Parliamentary Studies*, 12(3) July-Sept. 78, p.319-29.

TUFTE, EDWARD R. Political parties, social class, and economic preferences. *Government and Opposition*, 14(1) Winter 79, p. 18-36.

POPULATION

KEDEM, VACOV. Migration patterns and national settlement policies. *ITCC Review*, 8(2) Apr. 79, p.31-46.

NANGIA, SUDESH. Delhi metropolitan region: a profile of population growth. *Indian Journal of Regional Science*, 10(1) 78, p.68-77.

YU, Y.C. The population policy of China. *Population Studies*, 33(1) Mar. 79, p.125-42.

PORTS

VOHRA, GAUTAM S. Mismanagement of Bombay port. *Times of India*, 17 Sept. 79, p.8.

POVERTY

BLUHM, LOUIS H. Self-perception of poverty among 'colonial' farmers in Brazil: is the symbolic-interactionist perspective useful. *Rural Sociology*, 44(1) Spring 79, p.176-88.

BOHRI, MEENAKSHI. A case study of growth impact on poverty. *Business Standard*, 17 Aug. 79, p.5; 18 Aug. 79, p.5.

DUTTA, BHASKAR. On the measurement of poverty in rural India. *Indian Economic Review*, 13(1) Apr. 78, p.23-32.

FRIEDMANN, JOHN. Glimpses of Asian poverty. *Mainstream*, 17(48) 28 July 79, p.20-3.

This article is part of a larger study entitled "The active community".

GAITONDE, V.A. Poverty concept and confusions. *Business Standard*, 5 July 79, p.5.

HANUMAPPA, H.G. Rural credit system and the rural poor. *Behavioural Sciences and Rural Development*, 2(2) July 79, p.116-21.

LANSLEY, STEWART. What hope for the poor? *Lloyds Bank Review*, (132) Apr. 79, p.22-37.

NAIR, E. NARAYANAN. Dimensions of rural poverty. *Social Change*, 8(4) Dec. 78, p.3-8.

PANDE, DINKER P. and JOSEPH VIRUTHYIEL. Rural discontent: causes

and remedies. *Mainstream*, 17(51) 18 Aug. 79, p.31-2.

PANDEY, B.P. Culture of poverty in India. *Khadi Gramodyog*, 25(11) Aug. 79, p.477-84.

WHITE, BENJAMIN. Political aspects of poverty, income distribution and their measurement: some examples from rural Java. *Development and Change*, 14(1) Apr. 79, p.91-114.

POWER (SOCIAL SCIENCES)

WHITT, J. ALLEN. Toward a class-dialectical model of power: an empirical assessment of three competing models of political power. *American Sociological Review*, 44(1) Feb. 79, p.81-99.

PRESIDENTS

DUA, BHAGWAN D. Presidential rule in India: a study in crisis politics. *Asian Survey*, 19(6) June 79, p.611-26.

INDER JIT. President, crisis and controversy. *Economic Times*, 28 Aug. 79, p.8.

JHA, PREM SHANKAR. Presidential system has many snags. *Times of India*, 11 Sept. 79, p.8.

KHANNA, H.R. The Presidency in France. *Hindustan Times*, 29 Aug. 79, p.7; 1 Sept. 79, p.7.

———. Some constitutional problems and possible solution. *Indian Express*, 13 Aug. 79, p.6; 14 Aug. 79, p.6.

MENON, N.C. A one-term President? *Hindustan Times*, 12 Sept. 79, p.7.

NOORANI, A.G. Implications of President's action. *Indian Express*, 4 Sept. 79, p.6.

PALKHIVALA, NANI A. The constitution and the President. *Indian Express*, 4 Aug. 79, p.6.

SAHGAL, NAYANTARA. Presidential failings. *Indian Express*, 30 Aug. 79, p.6.

SAHAY, S. Constitutional morality. *Hindu*, 19 July 79, p.6.

PRESS

GROVER, A.N. Safeguarding press freedom. *Hindustan Times*, 29 Sept. 79, p.7.

MANKEKAR, D.R. The press: a world of hyperbole. *Mainstream*, 17(48) 28 July 79, p.17-19.

NAYAR, KULDIP. By concept of a free press. *Vidura*, 16(3) June 79, p.170-2.

This was one of a series of talks on freedom of press broadcast over AIR.

SHOURIE, ARUN. Why isn't our press free? *Mainstream*, 17(51) 18 Aug. 79, p.13-14.

PREVENTIVE DETENTION

SAHAY, S. Preventive detention. *Statesman*, 5 July 79, p.8.

PRICES

JHAVERI, N.J. Current price situation: is it unmanageable? *Economic and Political Weekly*, 14(29) 21 July 79, p. 1187-9.

MEHTA, BALRAJ. Administering prices. *Indian Express*, 14 Sept. 79, p.6.

PRASAD, K. Holding the price line. *Yojana*, 23(3) 16 July 79, p.7-11.

VAKIL, C.N. A policy to check rising prices. *Commerce*, 139(3553) 21 July 79, p.127-9.

A summary idea of this paper was broadcast on the All India Radio, Bombay, on June 29, 1979.

VYAS, V.S. Containing price rise: towards a package strategy. *Economic Times*, 27 Sept. 79, p.7.

PRIME MINISTERS

NOORANI, A.G. The constitution and appointment of Prime Minister. *Indian Express*, 23 July 79, p.6.

PRINTING, GOVERNMENT

JAIN, SUGAN CHAND (Univ. of Rajasthan, Jaipur) and PASUPATI AGARWAL. (Govt. Press, Jaipur). Restricting overheads: case study of government press. *Productivity*, 20(1) Apr.-June 79, p.113-27.

Overhead costs are normally classified into manufacturing overheads, administrative overheads, and selling and distribution overheads. On making personal enquiries it was found that in Government Central Press, Jaipur, overheads are not classified on any functional basis because the Press has to follow the principles of classification for indirect expenses as laid down in the Budget Manual of the Government of Rajasthan. The analysis of these principles indicates that the overheads are consolidated in such a way that they can neither be said to be exclusively production expenses, nor administrative, nor selling and distribution expenses. A few suggestions are given the incorporation of which in the system of overhead cost control will help in utilising such costs in the optimum way.

PROHIBITION

GOPALASWAMI, R.A. Prohibition—the stone of Sisyphus. *Hindu*, 9 July 79, p.7.

NARASIMHAN, C.R. Why prohibition must not be slackened? *Hindu*, 23 July 79, p.7.

PRASAD, RAJIV RANJAN. Prohibition amongst tribals: problems and prospects. *Yojana*, 23(3) 16 July 79, p.19-21.

PROJECT MANAGEMENT

KOHLI, U.K. Monitoring, evaluation and control. *Lok Udyog*, 13(4) July 79, p.5-11.

MATTOO, P.K. Input analysis for project appraisal. *Management in Government*, 10(4) Jan.-Mar. 79, p.363-75.

SETHI, NARENDRA K. Project management. *Indian Management*, 18(8) Aug. 79, p.9-12.

STOCK, ROBERT. The uses of decision theory in public program and project management. *Midwest Review of Public Administration*, 12(3) Sept. 78, p.164-76.

VENU, S. Project evaluation with multiple objectives. *Lok Udyog*, 13(3) June 79, p.37-40.

VOSSEN, JOSEPH F. Project estimation and control. *Journal of Systems Management*, 30(5) May 79, p.6-13.

PUBLIC ADMINISTRATION

ADEBAYO, AUGUSTUS. Policy-making in Nigerian public administration. *Journal of Administration Overseas*, 18(1) Jan. 79, p.4-14.

COALDRAKE, PETER. Commonwealth Government administrative arrangements, 1972-1978. *Australian Journal of Public Administration*, 37(4) Dec. 78, p.413-15.

DENHARDT, ROBERT B. and KATHRYN G. DENHARDT. Public administration and the critique of domination. *Administration and Society*, 11(1) May 79, p.107-20.

HARRIS, LOUIS. Confidence in government. *Bureaucrat*, 18(1) Spring 79, p.23-7.

LUNGI, GATIAN F. and JOHN O. ONI. Administrative weakness in contemporary Africa. *Africa Quarterly*, 18(4) Apr. 79, p.3-16.

NOLAN, PATRICK D. (Pennsylvania State Univ.). Size and administrative intensity in nations. *American Sociological Review*, 44(1) Feb. 79, p.110-25.

This paper reports the results of a cross-national study of the relationship between system size and administrative intensity in societies. Predictions that the relative size of government will increase with increases in system size derived from Mayhew and Levinger's *density of interaction* model and consistent with an elaboration of Blau's *economy of scale* theory of administration are tested with data on 70 nations varying in size, population concentration, and general technological development. A nonmonotonic U-shaped relationship is found between population size and the relative size of government, and this relationship continues to be evidenced when general technological development is controlled. But despite the robustness of the nonmonotonic relationship of administrative intensity with system size, measures of urbanization and relative population concentration are shown to be highly and monotonically related to the relative size of the administrative component of nations. Differences between the two analyses and other problems are discussed, but, with minor qualification, results of these two analyses are interpreted as providing support for the Mayhew-Levinger and elaborated Blau models and predictions.—*Reproduced.*

SHUKLA, U.N. (Post Graduate College, Orai). Parliamentary control of public administration in India: 1952-66. *Indian Journal of Public Administration*, 25(2) Apr.-June 79, p.291-323.

The period, 1952-66, chosen by U.N. Shukla is important not only because it is during this period that parliamentary procedures came to be firmly established in this country but also because during the entire period practically one party dominance in both the Houses of Parliament existed and could, therefore, bring to bear its overwhelming influence and authority in important matters pertaining to administrative, fiscal, personnel or other types of supervision by the legislature. It was again, as the writer makes out, during this period that the zero hour discussion became a

regular feature of the Lok Sabha; so too the procedure of calling attention notice. During this period it was that the presiding officers' discretion in the two Houses came to be exercised over a wide field of parliamentary work. The three main committees of Parliament—the Committee on Public Accounts, the Estimates Committee and the Committee on Public Undertakings—came to be set up, the last, in particular, largely due to the persistent demand for it by the MPs and in spite of certain reservations in certain quarters. Shukla has given in detail the various procedures adopted by the two Houses in exercising their legitimate function of watching, influencing and controlling the Government. His conclusion, however, is that most of such procedures and institutional devices have not been as effective as envisaged or desired, for a variety of reasons. Thus Parliament's control over administration has remained, in Shukla's words, "rudimentary, inefficient and generally ineffective". According to him there are several reasons for this and, insofar as they arise from ineffective procedure, he has suggested appropriate remedies which, according to him, will go to improve the efficacy of Parliament's watchdog role in respect of administration. But, fundamentally, the conflict remains between the executive leadership, conscious of its power and not liking any restraint on it, and the privilege of the legislature which claims to speak and act on behalf of the people. Besides the procedural and organisational improvements, it is the mutuality of the realisation of the nature, purpose and limits of parliamentary control in a democratic set-up that can be of help in a realistic manner.—*Reproduced from editorial.*

USEEM, BERT and MICHAEL USEEM. Government legitimacy and political stability. *Social Forces*, 57(3) Mar. 79, p.840-52.

PUBLIC ADMINISTRATION— STUDY AND TEACHING

HENRY, NICHOLAS (Arizona State Univ.) The new MPA: those who have it,

judge it. *Midwest Review of Public Administration*, 12(3) Sept. 78, p.239-54.

A feedback from MPA degree holders can provide the most important guidepost in charting the future map of public administration education. In 1975, the author mailed a questionnaire, designed to plumb several dimensions, to 1351 MPA and MPP graduates in USA. As a significant proportion of the questionnaires, were returned for want of the current address, only 588 usable responses were received. A small portion of data collected is presented here in the form of four tables. Table I shows the response to questions on course relevance by sex. In second table the same course preferences are analyzed by ethnicity and race. Midcareer status, a variable of peculiar importance in public administration education, is considered in third table. In fourth table the relevance of course areas is correlated with the respondents' current areas of professional specialization. Though the findings do not indicate any necessity for radical change in MPA curriculum, they do provide some logic for selected adjustments.

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PUBLIC DISTRIBUTION SYSTEM

GUPTA, SUSHMA and K.S. CHALAPATI RAO. Perpetuating deficient supplies. *Mainstream*, 17(47) 24 July 79, p.7, 31.

MAHATME, D.B. Mirage of public distribution. *Commerce*, 139(3561) 15 Sept. 79, p.495-6.

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SHAH, S.M. Foodgrains: distributing over 12 million tonnes. *Commerce*, 139 (3561) 15 Sept. 79, p. 504-8.

PUBLIC HEALTH

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PUBLIC HEALTH DEPARTMENTS

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PUBLIC POLICY—RESEARCH

LEHMAN, EDWARD W. and ANITA M. WATERS. Control in policy research institutes: some correlates. *Policy Analysis*, 5(2) Spring 79, p.201-21.

PUBLIC WELFARE

WEDEL, KENNETH R. and DAVID A. HARDCASTLE. Alternatives to monolithic public social services. *Midwest Review of Public Administration*, 12(3) Sept. 78, p.177-88.

RADIO BROADCASTING

BHARGAVA, G.S. Autonomy for broadcast set-up. *Mainstream*, 17(44) 30 June 79, p.10-12, 30-1.

CHOWLA, N.L. Financing BCI: growth and development factors. *Economic Times*, 22 Sept. 79, p.5.

DUTT, R.C. Scope and limits of autonomy. *Mainstream*, 17(49) 4 Aug. 79, p.11-12, 34.

SARKAR, CHANCHAL. Prasar Bharati: autonomy vs door-mat set-up. *Mainstream*, 17(46) 14 July 79, p.8-10, 34.

RAILWAYS

BASU, TIMIR. Plight of casual workers in railways. *Economic and Political Weekly*, 14(27) 7 July 79, p.1115-16.

JOSEPH, N.I. Multinationals in the Indian drug industry (Note). *Social Scientist*, 7(8-9) Mar./Apr. 79, p.78-89.

LALL, SANJAYA. Multinational company and concentration: the case of the pharmaceutical industry. *Social Scientist*, 7(8-9) Mar./Apr. 79, p.3-29.

INTERPERSONAL RELATIONS

PATTEN, THOMAS H., Jr. Team building. *Personnel* 56(1) Jan.-Feb. 79, p.11-21, 56(2) Mar.-Apr. 79, p.62-8.

INVENTORIES

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Six tests are applied to study the behaviour of inventories of steel enterprises over 1956-67 to 1976-77. The evidence indicates that the level of inventories is higher than what is required for production flow and has grown over time in absolute terms. The total average stocks of steel enterprises can be reduced by twenty per cent and if this is done it will release substantial funds which can be put to more productive use.

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This paper was presented at the workshop on 'Management of Training and Visit System of Extension' held at National Institute of Rural Development, Hyderabad, Feb. 20-28, 1978.

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JOB ENLARGEMENT

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JOB EVALUATION

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in evaluating jobs. *Harvard Business Review*, 57(5) Sept.-Oct. 79, p.124-32.

JOB SATISFACTION

BACHARACH, SAMUEL B. and MICHAEL AIKEN. The impact of alienation, meaninglessness, and meritocracy on supervision and subordinate satisfaction. *Social Forces*, 57(3) Mar. 79, p.853-70.

GUPTA, MANJU. A study of job satisfaction among women workers. *Indian Journal of Industrial Relations*, 14(3) Jan. 79, p.449-59.

RAWSON, GEORGE E. and RUSSELL L. SMITH. A look at job satisfaction in the public sector through the need-satisfaction theory. *Midwest Review of Public Administration*, 12(3) Sept. 78, p.155-63.

Though motivation and organization development through job satisfaction can be easily implemented in the public sector, too little is known about its determinants among public employees. The authors have examined in this article, the validity of need-satisfaction theory, one of the prominent theories of job satisfaction, in the public sector. The analysis is based on the data gathered through a mail questionnaire sent to state employees in the capital cities of five states—Tennessee, Nebraska, Wisconsin, New York and Oregon. The findings suggest that the determinants of job satisfaction lie in both the job and the work environment.

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PATIL, B.R. Jeetha—wage or bonded labour? *Indian Journal of Social Work*, 39(3) Oct. 78, p.313-23.

LABOUR AND STATE

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LABOUR DISPUTES

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DE SILVA, WALTER and RADHA KORALE. Labour market information in Sri Lanka. *Manpower Journal*, 15(1) Apr.-June 79, p.35-41.

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JOSHI, P.C. Land reform or poverty forever. *Indian Express*, 22 Aug. 79, p.9.

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MELBHIOR, S.X. JAMES. 'Land reform' in Bantwal. *Economic and Political Weekly*, 14(33) 18 Aug. 79, p.1412-13.

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WALTER, G.R. Market methods of multiple use of reconciliation. *Journal of Environmental Management*, 7(3) Nov. 78, p.291-6.

LANGUAGE, NATIONAL

SEN, BIMAN. English and our future. *Mainstream*, Annual 79, p.115-18.

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LEGISLATION

PILLAI, VELAYUDHAN. (State Univ. of New York at Albany) Sunset legislation and the Indian horizon. *Indian Journal of Public Administration*, 25(2) Apr.-June 79, p.360-70.

As a concept, the idea of placing or fixing time limits to administrative programmes is not new, but it is seldom brought into force. The programmes as well as the agencies executing them have, on the other hand, a tendency to perpetuate themselves and this brings about infructuous government expenditure and a needless spread of administrative agencies. Very often the wastefulness gets submerged under human considerations. But the subject does become a point of criticism and, at times, a plank for administrative reform. Are any inbuilt countervailing devices possible? Could it be possible to have a law by which the programmes and their executing bodies are automatically brought to a close as soon as the purpose for which they were created is over? This is the point raised by Velayudhan Pillai in his article "Sunset Legislation and the Indian Horizon". Pillai has taken the lesson from the US federal and state legislatures where appropriate legislative measures have been taken in order to bring about self-retirement of government programmes when their use is over. According to Pillai there is overwhelming support for such 'sunset' legislations in the US; over 25 states have already passed laws to this effect and many others are waiting to do so. Pillai claims several advantages to the sunset legislation and

feels that it can be adopted in the Indian conditions as well, both at the Centre and in the States. The sunset legislation according to him, will not only have the advantage of terminating programmes when their effectiveness is over but also a better control over government expenditure on its programmes. In the context of the problem of parliamentary control, a sunset law will give the legislature an adequate mechanism to evaluate the government programmes and also to effect changes in expenditure items with the automatic proviso of closing both the programmes as well as the agencies when their stipulated time is up. Since this procedure will be automatic, the concerned legislature does not have to specifically vote to end an operation of the government which may have ceased to have any intrinsic significance.—*Reproduced from editorial.*

LEGISLATION COMMITTEES

GROSS, DONALD A. Conference committees, sophisticated voting, and cyclical majorities. *Legislative Studies Quarterly*, 4(1) Feb. 79, p.79-94.

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MAVLANKAR, P.G. On MP's salary, allowances and pension. *Janata*, 34(21) 1 July 79, p.15-16.

These are excerpts from speech in Lok Sabha on 9th May, 1979.

PARKER, GLENN R. and ROGER H. DAVIDSON. Why do Americans love their congressmen so much more than their Congress? *Legislative Studies Quarterly*, 4(1) Feb. 79, p.53-61.

SEROKA, JAMES H. Legislative recruitment and political change in Yugoslavia. *Legislative Studies Quarterly*, 4(1) Feb. 79, p.105-19.

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NOORANI, A.G. The defections game: futility of legalistic approach. *Indian Express*, 27 Aug. 79, p.6.

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JUDGE, DAVID. Public petitions and the House of Commons. *Parliamentary Affairs*, 31(4) Autumn 78, p.391-406.

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LOCAL GOVERNMENT

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PRABHU, A.N. Octroi: counting the cost. *Business Standard*, 29 Aug. 79, p.5.

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HALDER, D. K. and SATYABRATA BASU. Financial performance of CSTC vis-a-vis private operators: a comparative study. *Nagarloka*, 11(2) Apr.-June 79, p.98-133.

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MALDIVES—POLITICS

COELHO, V.H. Constitutional and political developments in the Maldives. *Foreign Affairs Reports*, 28(8) Aug. 79, p.134-48.

MANAGEMENT

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MANAGEMENT BY OBJECTIVES

MUCZYK, JAN P. A controlled field experiment measuring the impact of MBO on performance data. *Journal of Management Studies*, 15(3) Oct. 78, p.318-29.

MANPOWER

RANGNEKAR, SHARU S. Changing patterns of human resource development. *Indian Journal of Training and Development*, 8(4) July-Aug. 78, p.9-11.

MASS MEDIA

CLEVELAND, LES and BRIAN CONROY. Government agencies and the news media: a better working relationship. Public Sector, 1(2) Autumn 79, p.10-12.

PRASAD, H.Y. SHARDA. Media, government and society. Mainstream, 17(44) 30 June 79, p.7-9, 17(45) 7 July 79, p.13-14, 34; 14 July 79, p.12-14.

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MIGRATORY LABOUR

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MOHAMMEDANS IN INDIA

BERINDRANATH, DEWAN. For whom the Muslims will vote? Democratic World, 8(37) 16 Sept. 79, p. 5-6, 19.

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THE MUSSIM condition. Seminar, (240) Aug. 79, p.10-48. (Entire issue).

Contents: The problem; Process of integration, by Bashiruddin Ahmad; A creative option, by Rasheed Talib; Orthodoxy, by A.R. Saiyed; Personal law, by Tahir Mahmood; Educational backwardness, by Ahmad Rashid Shervani; Further reading; a select and relevant bibliography, by M.P. Nayar.

PURI, BALRAJ. Muslims of India—problems of identity, autonomy and participation. Janata, 34(26) 12 Aug. 79, p.5-6, 14-16.

MONOPOLIES

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MOTIVATION

ABAD AHMAD. Motivation at work—a conceptual framework. Management in Government, 10(4) Jan.-Mar. 79, p.327-47.

CHATTERJI, B.K. Motivating bank employees to work. Commerce, 139(3655) 4 Aug. 79, p.231.

LAL, L. A study of managerial behaviour performance. Lok Udyog, 13(3) June 79, p.17-25.

MANDE, Y.A. Motivation. Defence Management, 6(1) Apr. 79, p.47-53.

MOHANTY, G.S. and G.K. AHUJA (Dept. of Personnel and Administrative Reforms, New Delhi). Organisational sensitivity among government employees: some empirical findings. Management in Government, 10(4) Jan.-Mar. 79, p.399-416.

This article is an abstract of a major study on the creation of a culture of organisational sensitivity in government departments. The questionnaire-based empirical study was initiated in 1976. Its purpose was to identify the factors and forces that hinder a positive attitude towards work responsibility and build up a system to motivate the personnel to improve the quality of service. The primary phase of the study was entrusted to a task force comprising the representatives of the Indian Institute of Public Administration, National Labour Institute and the target departments as the locus of change, with the Department of Personnel and Administrative Reforms as the coordinating and follow up agency. The interpretation of the factor-loadings for various questionnaire variables is presented in a tabular form. Relative contribution of each variable to job satisfaction is determined through regression analysis. Some of the important issues highlighted by this diagnostic study relate to an appropriate job redesign programme.

MOTOR TRANSPORTATION

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MUNICIPAL GOVERNMENT

SANCTION, ANDREW. The impact of language differences on metropolitan reform in Montreal. *Canadian Public Administration*, 22(2) Summer 79, p.227-50.

MUNICIPAL OFFICIALS

CLEMENTS, R.V. A local chief executive elected by the citizens: the Oberburgermeister of Wirzburg, West Germany. *Public Administration*, 56, Autumn 78, p.321-37.

MUNICIPAL SERVICES

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urban services: valorization charges in Bogoto, Columbia. *Land Economics*, 55(1) Feb. 79, p.73-92.

NEHRU, JAWAHARLAL—CRITICISM AND INTERPRETATION

APPADORAI, A. Nehru, the thinker. *Statesman*, 1 Sept. 79, p.8.

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NIGERIA—GOVERNMENT

AKINSANYA, A. The Count-down to civil rule in Nigeria. *Journal of Administration Overseas*, 18(1) Jan. 79, p. 35-45.

NUTRITION

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OFFICE BUILDINGS

WEHRMANN, GUNTER. A policy in search of an objectives. *Public Administration*, 56, Winter 78, p.425-37.

OFFICIAL SECRETS

GOPALAKRISHNAN, C.V. How secret are official secrets. *Hindu*, 16 July 79, p.8.

OLD AGE SECURITY

RAO, V.K.R.V. The emerging problem of the old in India. *Commerce*, 139(3553) 21 July 79, p.124.

OMBUDSMAN

VERMA, S.L. (Govt. College, Ajmer).

Indian Lokpal and the common man. *Journal of Constitutional and Parliamentary Studies*, 12(3) July-Sept. 78, p. 305-18.

Whatever the political system, the common man in the developing countries has no faith in his government. With rapid expansion of socio-economic activities of the government and wide discretionary powers for bureaucracy, India's need for an ombudsman like institution is urgent. The Administrative Reforms Commission in its report on "Redress of citizen's grievances" recommended a two-tier machinery of Lokpal and Lokayukta. The Joint Committee has presented its report in 1978 on the Lokpal and Lokayukta Bill.

In this article the author has analysed the Bill from the common man's viewpoint so that important suggestions be advanced to improve upon it. The views were collected through interviews and discussions with lawyers, their clients, prisoners, ordinary citizens, officials and others. The features of the improved model of Lokpal, as based on the views, are presented, and several problems in the constitution of such model are pointed out.

OPERATIONS RESEARCH

KHARE, VIJAY KUMAR. Advocacy of operational research for optimum operations of an enterprise. *Lok Udyog*, 13(5) Aug. 79, p.9-12.

ORGANISATION

JAIDEEP SINGH. (I.I.P.A., New Delhi). The enlightened organisation. *Indian Journal of Public Administration*, 25(2) Apr.-June 79, p. 437-44.

Jaideep Singh writes about the structuring of a formal organisation and its management and examines some theoretical models that have been constructed about organisations on the basis of empirical research and experience. He considers Likert's system 4 model the most useful for the

study and improvement of organisations. As a complement, he adds a few qualifications of his own and calls it the system 5 organisation or the Enlightened Organisation. What comes out clearly from Jaideep Singh's paper is that no model of an organisation can remain static. It influences and is influenced, in turn, by other social factors and by the level of development in a given society. This is a truth which is not disputed, but is seldom recognised in practice. After all any organisation is a formal set-up with its ultimate goal of gearing the public to an optimal performance of their individual and social functions.—*Reproduced from editorial.*

UPASANI, B.P. The concept and nature of organisations and organisational effectiveness. *Defence Management*, 5(2) Oct. 78, p.5-13; 6(1) Apr. 79, p.1-13.

ORGANISATIONAL CHANGE

DOWNS, GEORGE W., Jr. and LAWRENCE B. MOHR. Toward a theory of innovation. *Administration and Society*, 10(4) Feb. 79, p. 379-408.

PAKISTAN—POLITICS

RICHTER, WILLIAM L. Pakistan under Zia. *Current History*, 76(446) Apr. 79, p.168-71, 185-6.

—. The political dynamics of Islamic resurgence in Pakistan. *Asian Survey*, 19(6) June 79, p.547-57.

SAYEED, K.B. Mass urban protests as indicators of political change in Pakistan. *Journal of Commonwealth and Comparative Politics*, 17(2) July 79, p.111-35.

PENSIONS

CHOWDHURY, NEERJA. Living on a pension: hardship unrelieved. *Hindustan Times*, 22 July 79, p.1.

PERSONAL TAXES

SHARMA, K.K. Expenditure tax: an

exercise in futility. *Economic Times*, 4 Sept. 79, p.5.

PERSONNEL—EXAMINATIONS

TRATTER, MARVIN H. Task analysis in the design of three concurrent validity studies of the professional and administrative career examination. *Personnel Psychology*, 32(1) Spring 79, p.109-19.

PERSONNEL—SERVICE RATING

DAS, A.K. Tries hard, could do better—new look at performance appraisal. *Lok Udyog*, 13(5) Aug. 79, p.17-24.

NIAZI, A.A. Performance appraisal: another look at its objectives. *Indian Management*, 18(7) July 79, p.13-17.

WILSTED, WILLIAM D. and ROBERT L. TAYLOR. Identifying criteria for performance appraisal decisions. *Journal of Management Studies*, 15(3) Oct. 78, p.255-64.

PERSONNEL, PUBLIC—EMPLOYEES FACILITIES AND ACTIVITIES

ROSOW, JEROME M. Human dignity in the public-sector workplace. *Public Personnel Management*, 8(1) Jan.-Feb. 79, p. 7-14.

PERSONNEL, PUBLIC-EMPLOYEE RELATIONS

SULZNER, GEORGE T. Impact of labor-management relations on selected federal personnel policies and practices. *Good Government*, 95(1) 79, p.8-10.

PERSONNEL, PUBLIC—EXAMINATIONS

MAURYA. Civil Services exams and the North-East. *Mainstream*, 17(51) 18 Aug. 79, p.25.

This year a new examination system has been introduced for recruitment to senior civil service. The introduction of a com-

pulsory paper in one Indian language has come in for criticism in the North-Eastern region. The candidates having a tribal dialect as mother-tongue feel that they are at a disadvantage. Though somewhat exaggerated the apprehensions are not unfounded. The major share of posts reserved for Scheduled Tribes has been going to the candidates from the North-Eastern states and having enough time to learn a language, the young people from the region can continue to do as well as in the past.

PERSONNEL, PUBLIC—LEGISLATION

KATYAL, K.K. Are all regulations on govt. servants observed? *Hindu*, 28 Sept. 79, p.8.

PERSONNEL, PUBLIC—RECRUITING

FRAZER, M.C. Changing educational levels and public service recruitment in Victoria. *Australian Journal of Public Administration*, 37(4) Dec. 78, p.404-7.

PERSONNEL, PUBLIC—SELECTION

ROSS, JOYCE D. A current review of public sector assessment centers: cause for concern. *Public Personnel Management*, 8(1) Jan.-Feb. 79, p.41-6.

POLICE

CANDETH, K.P. Police agitation and the defence forces. *Indian Express*, 2 July 79, p.6.

CHARY, S. SAMMATH (Kakatiya Univ., Warrangal). Some problems of police constables: an empirical study. *Journal of State Politics and Administration*, 1(1) Jan.-June 78, p.74-80.

The present police set-up in Andhra Pradesh is briefly explained. A police station, the lowest field unit, is manned by a sub-inspector and constables. As constable is the person who comes in direct contact with the community, it is on the efficiency, attitudes and skills of the cons-

tables, that the image and performance of police administration depends. In this paper the data about the aptitude of the constables, the facilities and prospects in the job and their problems, is presented in a number of tables. Majority of the constables joined the service because of financial reasons and do not want to quit the job for reasons beyond their control. They need higher salary structure and more promotional opportunities.

CHAUHAN, B.S. Policing system in major cities. *Indian Police Journal*, 25(3) Jan.-Mar. 79, p.33-42.

DESHMUKH, RAJGURU V. Pushing the police around. *Indian Express*, 2 Sept. 79, p.13.

JERMIER, JOHN M. and LESLIE J. BERKES. Leader behaviour in a police command bureaucracy: a closer look at the quasi-military model. *Administrative Science Quarterly*, 24(1) Mar. 79, p.1-23.

Most police departments have adopted the quasi-military model characterized by a rigid rank hierarchy of authority, impersonality, and an authoritarian command system. This article takes a closer look at the military ideology which has served to shape police organisations and guide administrative behaviours, and undertakes a preliminary assessment of its viability. This study challenges some traditional notions about effective supervisory behaviour in military-type organisations. It highlights the function of participative and supportive leadership in building commitment to the employing organisation and enhancing subordinate job satisfaction.

MEHAY, STEPHEN L. Intergovernmental contracting for municipal police services: an empirical analysis. *Land Economics*, 55(1) Feb. 79, p.59-72.

Intergovernmental contracting for police services is commonplace in U.S. and Canada. The most prominent example of such contracting is the Lakewood Plan in

Los Angeles County where country departments provide police protection and numerous other minor services to some thirty contracting municipalities. This empirical study investigates the relative cost, quantity and quality of police services provided via the Lakewood Plan to determine the economic effects of intergovernmental contracting.

MORE, HARRY W. History of police management thought. *Police Journal*, 52(2) Apr.-June 79, p.181-96.

MUKHERJEE, D.P. Discontent among policemen. *Capital*, 182(4564) 2 July 79, p.6-7.

NANDY, RAJ. Police: a management failure. *Indian Express*, 11 July 79, p.11.

Senior officers in the police force are not close enough to the policemen they are supposed to lead and motivate. And that is why they were not aware of the deep-rooted discontent which led to recent widespread police unrest in India. Structural reform in the system is necessary to allow more openness and mutual sociability. Senior administrators can learn much from 'Behavioural Sciences', a booming subject today.

WHITROD, R.W. Police administration: the response to change. *Australian Journal of Public Administration*, 37(3) Sept. 78, p.235-99.

The organisational structure of Australian police forces is based on the quasi-military pattern of London Metropolitan Police Force. With rapidly accelerating change in society, it is becoming increasingly evident to police administrators that the traditional organisational pattern is experiencing difficulties in coping with the new social situation. Changes in police structures come about very slowly for a variety of reasons. Effecting organizational change seems to be especially difficult in case of law enforcement agencies. Several courses of action are suggested which will

enable these agencies to be more responsive to a changing society.

POLITICAL CAMPAIGNS

JOHNSTON, R.J. Campaign expenditure and the efficiency of advertising at the 1974 election in England. *Political Studies*, 27(1) Mar. 79, p.114-19.

POLITICAL PARTICIPATION

MOWLAM, MARJORIE. Popular access to decision-making process in Switzerland: the role of direct democracy. *Government and Opposition*, 14(2) Spring 79, p.180-97.

SMITH-LOVIN, LYNN. Individual political participation: the effects of social structure and communication behaviour. *Pacific Sociological Review*, 22(1) Jan. 79, p.23-50.

POLITICAL PARTIES

AGRAWAL, B.N. The political scene of Nagaland: the role of political parties. *Journal of Constitutional and Parliamentary Studies*, 12(3) July-Sept. 78, p.330-41.

NOORANI, A.G. Accountability of party funds. *Indian Express*, 9 July 79, p.6.

SHARMA, P.D. Swantanra Party in Gujarat Assembly (1962-1972). *Journal of Constitutional and Parliamentary Studies*, 12(3) July-Sept. 78, p.319-29.

TUFTE, EDWARD R. Political parties, social class, and economic preferences. *Government and Opposition*, 14(1) Winter 79, p. 18-36.

POPULATION

KEDEM, VACOV. Migration patterns and national settlement policies. *ITCC Review*, 8(2) Apr. 79, p.31-46.

NANGIA, SUDESH. Delhi metropolitan region: a profile of population growth. *Indian Journal of Regional Science*, 10(1) 78, p.68-77.

YU, Y.C. The population policy of China. *Population Studies*, 33(1) Mar. 79, p.125-42.

PORTS

VOHRA, GAUTAM S. Mismanagement of Bombay port. *Times of India*, 17 Sept. 79, p.8.

POVERTY

BLUHM, LOUIS H. Self-perception of poverty among 'colonial' farmers in Brazil: is the symbolic-interactionist perspective useful. *Rural Sociology*, 44(1) Spring 79, p.176-88.

BOHRI, MEENAKSHI. A case study of growth impact on poverty. *Business Standard*, 17 Aug. 79, p.5; 18 Aug. 79, p.5.

DUTTA, BHASKAR. On the measure ment of poverty in rural India. *Indian Economic Review*, 13(1) Apr. 78, p.23-32.

FRIEDMANN, JOHN. Glimpses of Asian poverty. *Mainstream*, 17(48) 28 July 79, p.20-3.

This article is part of a larger study entitled "The active community".

GAITONDE, V.A. Poverty concept and confusions. *Business Standard*, 5 July 79, p.5.

HANUMAPPA, H.G. Rural credit system and the rural poor. *Behavioural Sciences and Rural Development*, 2(2) July 79, p.116-21.

LANSLEY, STEWART. What hope for the poor? *Lloyds Bank Review*, (132) Apr. 79, p.22-37.

NAIR, E. NARAYANAN. Dimensions of rural poverty. *Social Change*, 8(4) Dec. 78, p.3-8.

PANDE, DINKER P. and JOSEPH VIRUTHYTEL. Rural discontent: causes

and remedies. *Mainstream*, 17(51) 18 Aug. 79, p.31-2.

PANDEY, B.P. Culture of poverty in India. *Khadi Gramodyog*, 25(11) Aug. 79, p.477-84.

WHITE, BENJAMIN. Political aspects of poverty, income distribution and their measurement: some examples from rural Java. *Development and Change*, 14(1) Apr. 79, p.91-114.

POWER (SOCIAL SCIENCES)

WHITT, J. ALLEN. Toward a class-dialectical model of power: an empirical assessment of three competing models of political power. *American Sociological Review*, 44(1) Feb. 79, p.81-99.

PRESIDENTS

DUA, BHAGWAN D. Presidential rule in India: a study in crisis politics. *Asian Survey*, 19(6) June 79, p.611-26.

INDER JIT. President, crisis and controversy. *Economic Times*, 28 Aug. 79, p.8.

JHA, PREM SHANKAR. Presidential system has many snags. *Times of India*, 11 Sept. 79, p.8.

KHANNA, H.R. The Presidency in France. *Hindustan Times*, 29 Aug. 79, p.7; 1 Sept. 79, p.7.

———. Some constitutional problems and possible solution. *Indian Express*, 13 Aug. 79, p.6; 14 Aug. 79, p.6.

MENON, N.C. A one-term President? *Hindustan Times*, 12 Sept. 79, p.7.

NOORANI, A.G. Implications of President's action. *Indian Express*, 4 Sept. 79, p.6.

PALKHIVALA, NANI A. The constitution and the President. *Indian Express*, 4 Aug. 79, p.6.

SAHGAL, NAYANTARA. Presidential failings. *Indian Express*, 30 Aug. 79, p.6.

SAHAY, S. Constitutional morality. *Hindu*, 19 July 79, p.6.

PRESS

GROVER, A.N. Safeguarding press freedom. *Hindustan Times*, 29 Sept. 79, p.7.

MANKEKAR, D.R. The press: a world of hyperbole. *Mainstream*, 17(48) 28 July 79, p.17-19.

NAYAR, KULDIP. By concept of a free press. *Vidura*, 16(3) June 79, p.170-2.

This was one of a series of talks on freedom of press broadcast over AIR.

SHOURIE, ARUN. Why isn't our press free? *Mainstream*, 17(51) 18 Aug. 79, p.13-14.

PREVENTIVE DETENTION

SAHAY, S. Preventive detention. *Statesman*, 5 July 79, p.8.

PRICES

JHAVERI, N.J. Current price situation: is it unmanageable? *Economic and Political Weekly*, 14(29) 21 July 79, p. 1187-9.

MEHTA, BALRAJ. Administering prices. *Indian Express*, 14 Sept. 79, p.6.

PRASAD, K. Holding the price line. *Yojana*, 23(3) 16 July 79, p.7-11.

VAKIL, C.N. A policy to check rising prices. *Commerce*, 139(3553) 21 July 79, p.127-9.

A summary idea of this paper was broadcast on the All India Radio, Bombay, on June 29, 1979.

VYAS, V.S. Containing price rise: towards a package strategy. *Economic Times*, 27 Sept. 79, p.7.

PRIME MINISTERS

NOORANI, A.G. The constitution and appointment of Prime Minister. *Indian Express*, 23 July 79, p.6.

PRINTING, GOVERNMENT

JAIN, SUGAN CHAND (Univ. of Rajasthan, Jaipur) and PASUPATI AGARWAL. (Govt. Press, Jaipur). Restricting overheads: case study of government press. *Productivity*, 20(1) Apr.-June 79, p.113-27.

Overhead costs are normally classified into manufacturing overheads, administrative overheads, and selling and distribution overheads. On making personal enquiries it was found that in Government Central Press, Jaipur, overheads are not classified on any functional basis because the Press has to follow the principles of classification for indirect expenses as laid down in the Budget Manual of the Government of Rajasthan. The analysis of these principles indicates that the overheads are consolidated in such a way that they can neither be said to be exclusively production expenses, nor administrative, nor selling and distribution expenses. A few suggestions are given the incorporation of which in the system of overhead cost control will help in utilising such costs in the optimum way.

PROHIBITION

GOPALASWAMI, R.A. Prohibition—the stone of Sisyphus. *Hindu*, 9 July 79, p.7.

NARASIMHAN, C.R. Why prohibition must not be slackened? *Hindu*, 23 July 79, p.7.

PRASAD, RAJIV RANJAN. Prohibition amongst tribals: problems and prospects. *Yojana*, 23(3) 16 July 79, p.19-21.

PROJECT MANAGEMENT

KOHLI, U.K. Monitoring, evaluation and control. *Lok Udyog*, 13(4) July 79, p.5-11.

MATTOO, P.K. Input analysis for project appraisal. *Management in Government*, 10(4) Jan.-Mar. 79, p.363-75.

SETHI, NARENDRA K. Project management. *Indian Management*, 18(8) Aug. 79, p.9-12.

STOCK, ROBERT. The uses of decision theory in public program and project management. *Midwest Review of Public Administration*, 12(3) Sept. 78, p.164-76.

VENU, S. Project evaluation with multiple objectives. *Lok Udyog*, 13(3) June 79, p.37-40.

VOSSEN, JOSEPH F. Project estimation and control. *Journal of Systems Management*, 30(5) May 79, p.6-13.

PUBLIC ADMINISTRATION

ADEBAYO, AUGUSTUS. Policy-making in Nigerian public administration. *Journal of Administration Overseas*, 18(1) Jan. 79, p.4-14.

COALDRAKE, PETER. Commonwealth Government administrative arrangements, 1972-1978. *Australian Journal of Public Administration*, 37(4) Dec. 78, p.413-15.

DENHARDT, ROBERT B. and KATHRYN G. DENHARDT. Public administration and the critique of domination. *Administration and Society*, 11(1) May 79, p.107-20.

HARRIS, LOUIS. Confidence in government. *Bureaucrat*, 18(1) Spring 79, p.23-7.

LUNGI, GATIAN F. and JOHN O. ONI. Administrative weakness in contemporary Africa. *Africa Quarterly*, 18(4) Apr. 79, p.3-16.

NOLAN, PATRICK D. (Pennsylvania State Univ.). Size and administrative intensity in nations. *American Sociological Review*, 44(1) Feb. 79, p.110-25.

This paper reports the results of a cross-national study of the relationship between system size and administrative intensity in societies. Predictions that the relative size of government will increase with increases in system size derived from Mayhew and Levinger's *density of interaction* model and consistent with an elaboration of Blau's *economy of scale* theory of administration are tested with data on 70 nations varying in size, population concentration, and general technological development. A nonmonotonic U-shaped relationship is found between population size and the relative size of government, and this relationship continues to be evidenced when general technological development is controlled. But despite the robustness of the nonmonotonic relationship of administrative intensity with system size, measures of urbanization and relative population concentration are shown to be highly and monotonically related to the relative size of the administrative component of nations. Differences between the two analyses and other problems are discussed, but, with minor qualification, results of these two analyses are interpreted as providing support for the Mayhew-Levinger and elaborated Blau models and predictions.—*Reproduced.*

SHUKLA, U.N. (Post Graduate College, Orai). Parliamentary control of public administration in India: 1952-66. *Indian Journal of Public Administration*, 25(2) Apr.-June 79, p.291-323.

The period, 1952-66, chosen by U.N. Shukla is important not only because it is during this period that parliamentary procedures came to be firmly established in this country but also because during the entire period practically one party dominance in both the Houses of Parliament existed and could, therefore, bring to bear its overwhelming influence and authority in important matters pertaining to administrative, fiscal, personnel or other types of supervision by the legislature. It was again, as the writer makes out, during this period that the zero hour discussion became a

regular feature of the Lok Sabha; so too the procedure of calling attention notice. During this period it was that the presiding officers' discretion in the two Houses came to be exercised over a wide field of parliamentary work. The three main committees of Parliament—the Committee on Public Accounts, the Estimates Committee and the Committee on Public Undertakings—came to be set up, the last, in particular, largely due to the persistent demand for it by the MPs and in spite of certain reservations in certain quarters. Shukla has given in detail the various procedures adopted by the two Houses in exercising their legitimate function of watching, influencing and controlling the Government. His conclusion, however, is that most of such procedures and institutional devices have not been as effective as envisaged or desired, for a variety of reasons. Thus Parliament's control over administration has remained, in Shukla's words, "rudimentary, inefficient and generally ineffective". According to him there are several reasons for this and, insofar as they arise from ineffective procedure, he has suggested appropriate remedies which, according to him, will go to improve the efficacy of Parliament's watchdog role in respect of administration. But, fundamentally, the conflict remains between the executive leadership, conscious of its power and not liking any restraint on it, and the privilege of the legislature which claims to speak and act on behalf of the people. Besides the procedural and organisational improvements, it is the mutuality of the realisation of the nature, purpose and limits of parliamentary control in a democratic set-up that can be of help in a realistic manner.—*Reproduced from editorial.*

USEEM, BERT and MICHAEL USEEM. Government legitimacy and political stability. *Social Forces*, 57(3) Mar. 79, p.840-52.

PUBLIC ADMINISTRATION— STUDY AND TEACHING

HENRY, NICHOLAS (Arizona State Univ.) The new MPA: those who have it,

judge it. *Midwest Review of Public Administration*, 12(3) Sept. 78, p.239-54.

A feedback from MPA degree holders can provide the most important guidepost in charting the future map of public administration education. In 1975, the author mailed a questionnaire, designed to plumb several dimensions, to 1351 MPA and MPP graduates in USA. As a significant proportion of the questionnaires, were returned for want of the current address, only 588 usable responses were received. A small portion of data collected is presented here in the form of four tables. Table I shows the response to questions on course relevance by sex. In second table the same course preferences are analyzed by ethnicity and race. Midcareer status, a variable of peculiar importance in public administration education, is considered in third table. In fourth table the relevance of course areas is correlated with the respondents' current areas of professional specialization. Though the findings do not indicate any necessity for radical change in MPA curriculum, they do provide some logic for selected adjustments.

STEVENS, ANNE. The role of the 'ecole nationale' administration. *Public Administration*, 56, Autumn 78, p.283-96.

PUBLIC DISTRIBUTION SYSTEM

GUPTA, SUSHMA and K.S. CHALAPATI RAO. Perpetuating deficient supplies. *Mainstream*, 17(47) 24 July 79, p.7, 31.

MAHATME, D.B. Mirage of public distribution. *Commerce*, 139(3561) 15 Sept. 79, p.495-6.

PATEL, A.R. and U.K. MADALIYA. Many gaps still in the frame. *Business Standard*, 24 July 79, p.5; 25 July 79, p.5.

SHAH, S.M. Foodgrains: distributing over 12 million tonnes. *Commerce*, 139 (3561) 15 Sept. 79, p. 504-8.

PUBLIC HEALTH

PASTEUR, DAVID. The Ibadan Comfort Station Programme. *Journal of Administration Overseas*, Jan. 79, p.46-58.

PUBLIC HEALTH DEPARTMENTS

ELCOCK, HOWARD. Regional government in action: the members of two regional health authorities. *Public Administration*, 56, Winter 78, p.379-97.

PUBLIC POLICY—RESEARCH

LEHMAN, EDWARD W. and ANITA M. WATERS. Control in policy research institutes: some correlates. *Policy Analysis*, 5(2) Spring 79, p.201-21.

PUBLIC WELFARE

WEDEL, KENNETH R. and DAVID A. HARDCASTLE. Alternatives to monolithic public social services. *Midwest Review of Public Administration*, 12(3) Sept. 78, p.177-88.

RADIO BROADCASTING

BHARGAVA, G.S. Autonomy for broadcast set-up. *Mainstream*, 17(44) 30 June 79, p.10-12, 30-1.

CHOWLA, N.L. Financing BCI: growth and development factors. *Economic Times*, 22 Sept. 79, p.5.

DUTT, R.C. Scope and limits of autonomy. *Mainstream*, 17(49) 4 Aug. 79, p.11-12, 34.

SARKAR, CHANCHAL. Prasar Bharati: autonomy vs door-mat set-up. *Mainstream*, 17(46) 14 July 79, p.8-10, 34.

RAILWAYS

BASU, TIMIR. Plight of casual workers in railways. *Economic and Political Weekly*, 14(27) 7 July 79, p.1115-16.

In general, people are not aware of the plight of the large number of casual and daily-rated workmen employed by the railways. There are about eight lakh such 'irregular' employees. The difficulties these employees face are explained. The inequity of using a large number of so-called casual workers in construction division, whose work is really of a perennial nature, is most glaring. Despite repeated representations, unfortunately, the railway authorities have not tried to start a dialogue on decasualisation.

KHOSLA, G.S. Railway malaise: the tip of the iceberg. *Statesman*, 10 Aug. 79, p.8.

— —. The railway scene: parallels in India and Britain. *Statesman*, 12 Sept. 79, p.8.

MENON, C.V.B. Deepening wagon crisis. *Indian Express*, 9 July 79, p.6.

PADMANABHAN, L.K. Runaway costs, little investment. *Business Standard*, 21 July 79, p.5.

REAL PROPERTY

LAHIRI, ASOK KUMAR. Asset structure of Indian rural households. *Indian Economic Review*, 13(2) Oct. 78, p. 143-66.

REGIONAL GOVERNMENT

BUSH, GRAHAM W.A. The tortuous path towards regional government in New Zealand. *Planning and Administration*, 6(1) Spring 79, p. 25-33.

REGIONAL PLANNING

DARIN-DRABKIN, H. Regions as growth poles: the Negev as a case study. *ITCC Review*, 8(2) Apr. 79, p. 24-30.

MISRA, GIRISH KR. Rural-urban continuum. *Indian Journal of Regional Science*, 9(1) 77, p.36-44.

disciplinary Seminar on Human Settlement' held at Rajasthan University, Jaipur, 1976.

NEWCOMBE, VERNON Z. Some observations on planning for regional development. *Indian Journal of Regional Science*, 10(2) 78, p. 29-38.

SEN, TAPANENDRA CHANDRA. Development administration, legal frame and management for municipal development and planning. *Calcutta Municipal Gazette*, 97(9) 30 June 79, p. 997-1001.

All development plans should be regional in scope and the planning unit should be a single governmental administrative area. Such areas may be a *gram*, a town, a sub-division, a district, etc. All local governments should prepare plans for their areas and it is suggested that such a provision should be made mandatory without delay. Principally such plans shall be of three kinds—basic development plans focusing more on physical environment, and subject plans laying more stress on an individual aspect of development. A plan to be meaningful should accommodate people's feelings and aspirations. When the plans are prepared by the staff deputed by the state Government, these should be submitted for the approval of respective local governments before forwarding to the higher tier of government. When different agencies implement the plans, the coordination of their activities should be exercised by the local government of the area.

WATSON, MICHAEL. A critique of development from above: the lessons of French and Dutch experience of nationally defined regional policy. *Public Administration*, 56, Winter 78, p. 457-81.

WEIZMANN, H.G. Regional-rural planning: "Space architecture". *ITCC Review*, 8(2) Apr. 79, p.20-3.

RENT—REGULATION

ALBON, ROBERT. Rent control, a costly redistributive device?: the case of Canberra.

This paper was presented at the Inter-

Economic Record, 54(147) Dec. 78, p.303-13.

RIOTS

GUPTA, DIPANKAR. Understanding the Marathwada riots: a repudiation of eclectic Marxism. Social Scientist, 7(10) May 79, p.3-22.

ROADS

LEVIN, P.H. Highway inquiries: a study in governmental responsiveness. Public Administration, 57, Spring 79, p.21-49.

RURAL DEVELOPMENT

BHARGAVA, GOPAL. Rural settlement planning. Business Standard, 10 July, p.5; 12 July 79, p.5.

Millions of rural inhabitants in India are frustrated and feel that growth strategy has mainly served the needs of the urban elite. The aim of integrated rural development is optimum utilisation of the natural and human resources of a given rural area to improve the life of its population. This paper tries to study the problems of rural settlements and the scope for an integrated approach for transforming the influential interactions of spatial and economic development. The underlying objective is to promote the tempo of agro-industrial development in a co-ordinated manner for realising the optimal marketable and exportable surpluses. This calls for development of a whole cluster of villages through a growth centre which provides the new services demanded by rural modernisation.

BOUTAOUT, AHMAD. (Office du Haouz). Rural development in the region of Marrakesh. Community Development Journal, 14(1) Jan. 79, p.41-7.

A careful study of how farm land is worked in Morocco reveals that landless peasants, young people and women are the three categories of people neglected by administrative action. Therefore the efforts

of Office du Haouz are directed towards these three groups of people. The Office is a parastatal centre for agricultural development within the area around Marrakesh. In this article some of the programmes and problems of the Office are described.

COURSE on area planning for integrated rural development (Jan. 19-30, 1979); a report. Rural Development Digest, 2(2) Apr. 79, p.95-108.

Area planning can bridge the gulf between the developed and the backward regions, and district planning is the method by which satisfactory development of an area can be achieved. Plan formulation at the area level is likely to become an important function of administration. As such the aim of the course was to develop capabilities among the senior executives in the formulation and implementation of area development plans. The course content was primarily based on the researches undertaken by the National Institute of Rural Development, Hyderabad, in the field of integrated rural development.

CRUZ, HERMAN SANTA. The three tiers of "basic needs" for rural development. Finance and Development, 16(2) June 79, p.29-31.

DAS, ARVIND N. (Public Enterprises Centre for Continuing Education, New Delhi). A tale of three countries: some observations on Bangladesh, Pakistan and India. Human Futures, 2(2) Summer 79, p.145-56.

The three countries, Bangladesh, India and Pakistan were part of one country till 1947. However they have acquired very different national personalities and have followed different roads of development. Some of the hard facts about these countries are examined in as dispassionate a manner as possible. The article is based on review of literature, field investigations and discussions with a very large number of people.

GHOSE, A.M. Integrated rural development and our seats of learning. New Quest, (14) Mar.-Apr., p.69-75.

JICKLING, DAVID. Integrated rural development in Nicaragua. Planning and Administration, 6(1) Spring 79, p.7-12.

KAHLON, A.S. Integrated rural development—a human resource centred approach. Agricultural Situation in India, 34(1) Apr. 79, p.3-5.

KHANKHOJE, D.P. Village adoption scheme of commercial banks. Journal of the Indian Institute of Bankers, 50(1) Jan.-Mar. 79, p.9-14.

MAHESHWARI, C.D. Commercial banks and the integrated rural development. Co-operative News Digest. 30(6) June 79, p.101-5.

MATHUR, P.C. (Univ. of Rajasthan, Jaipur). Administrative re-alignments for rural development: some policy issues in the context of India. Indian Journal of Political Science, 40(1) Mar. 79, p.66-80.

In spite of growing emphasis "Rural development" is treated as a routine Administrative construct. Changes in the forms as well as norms of administrative system are necessary to meet the challenge of administering a large number of rural development projects scattered over a large area. The emphasis of the paper is on the nature and necessity of administrative realignments. Centralization of decision making is likely to impede the spread of rural development administration having decentralised action-points. Steps are necessary to ensure that the planning agency can take developmental decisions without seeking clearance of the Finance Department for implementing them.

This is slightly 'touched-up' version of a paper presented at the Government of India—UNESCAP Round Table on 'Adaptation of administration to rural development, decentralised management and

people's participation for poverty-focussed programmes' in New Delhi, 16-18 August, 1978.

MUKHERJEE, K.K. Voluntary organisations in rural development. Voluntary Action, 21(7-8) July-Aug. 79 (Annual Number), p.3-10.

MUKHOPADHYAY, ARUN K. Rural development: shifts in strategy. Eastern Economist, 73(4) 27 July 79, p.174-9.

NAYAR, D.P. (National Staff College for Educational Planners and Administrators, New Delhi). Non-formal education and rural development in India. Community Development Journal, 14(1) Jan. 79, p.48-54.

Rural development needs coordinated effort of various governmental and non-governmental agencies. Integrated rural development can be meaningful only if the rural people are fully involved in the developmental process and enabled to take a leading part therein. The rural people must be aware of what is good for them and how to achieve it. This discrimination can be developed through non-formal education which has certain usefully distinct characteristics over the formal one. India has rich tradition of non-formal education related to rural development. Various experiments in this direction are explained and on the basis of them a few lessons are drawn. As development becomes more and more multi-dimensional, the non-formal education has to respond to various needs thrown up thereby. The priorities and courses of action which are likely to emerge are analysed.

PATEL, A.R. Integrated rural development: commitment and policy-frame. Yojana, 23(3) 16 July 79, p.29-31.

RAO, V.K.R.V. Integrated rural development: the concept. Commerce, 139(3557) 18 Aug. 79, p.316.

Enrichment of the quality of life is the goal of development which has become an

inter-disciplinary concept. Rural development is more than agricultural development and includes non-agricultural activities which help in improving quality of rural life. Besides optimum utilisation of natural and human resources of a given rural area, integrated rural development has to take into account the rural area's links with its market hinterland and the urban centres with which it has relations

✓ **RONDINELLI, DENNIS A.** (Syracuse Univ.) Administration of integrated rural development policy: the politics of agrarian reform in developing countries. *World Politics*, 31(3) Apr. 79, p.389-416.

Integrated rural development has become the focus of growth with equity policies in developing countries. Evaluations of development programmes and plans over the past two decades indicate that little change can be achieved in developing societies through single purpose policy interventions and that diversified and integrated programmes aimed at increasing agricultural productivity and dispersing directly productive and social overhead investments in rural regions are essential for socially equitable economic growth. Because of their importance to emerging development strategies, this paper identifies and analyzes the political and administrative problems of planning and implementing integrated rural development programmes. It reflects a sympathetic but skeptical view of the prospects for achieving rural development without fundamental political and administrative reforms. It suggests that unless governments in developing countries and international assistance agencies can resolve three crucial problems—those of mobilizing political commitment, restructuring administrative arrangements, and delivering basic services to the rural poor—integrated rural development may go the way of all previous development fads, and have little impact on intended beneficiaries.—*Reproduced.*✓

✓ **RURAL development.** *Indian Journal of Social Work*, 39(4) Jan. 79, p.347-454. (Entire issue).

Contents: Some socio-political aspects of development in India, by M.S. Gore; Voluntary action for social development, by P.D. Kulkarni; Integrated rural development programme with special reference to Chandrapur, by Sulbha Brahme, G.R. Saini, D.D. Narula and Brahm Prakash; Modernization, mobilization and rural development, by R.K. Hebsur; Social services in rural development, by Brahm Prakash; Education and rural development, by Jacob Aikara; Non-formal education for rural drop-outs: a critique of the Bhumiidhar model, by J. Kurien; IRD and the agent of change, by Patrick De Sousa; Towards a more meaningful peasant organization, by V.G. Panwalkar; Rural women and development in India, by Meenakshi Apte.

This issue of the *Journal* contains papers which were presented at a one-day seminar on Rural Development in April 1978, at the Tata Institute of Social Sciences, Bombay. It also includes some more papers which were subsequently invited to cover "a few additional aspects of rural development."

The paper by M.S. Gore is an abridged version of the Shastri Memorial lecture delivered at the Sambalpur University in April 1976. It examines the developmental path of our society in the context of social philosophy, individual ethic and the broad politico-economic movements. It emphasizes that development conditions are made up of the objective reality of social relationships as also of the values and belief systems. In the context of India, it seeks to show that contradictions emerge in the absence of a consistency between the social vision and social reality and what might be some of the implications of our accepting the goal of democratic socialism for our society.

The contribution by P.D. Kulkarni is a paper presented at the Hyderabad Seminar on "Voluntary action in rural development", jointly organised in July 1977 by the National Institute of Community Development and the National Institute of

Public Cooperation and Child Development. The term "voluntary action" is equated with Vinobaji's concept of *Jana Shakti*. It is an activity of decentralised nature, undertaken by an organisation, which is native to the concerned people, without interference or dictation from outside. Sustained and enduring voluntary action cannot be carried out by a monolithic national body. In national development, the State and the people are two working and equal partners, one reinforcing the other.

Sulabha Brahme and her colleagues presented a paper to the Committee on Rural Development, of the ICSSR in its meeting held in the Indian Institute of Sciences, Bangalore in July 1977. Here are excerpts from that paper. It examines some aspects of Integrated rural development and discusses the major problem areas, namely, organisation, technology, and manpower. It also presents a critical evaluation of the Chandrapur plan proposal and discusses its various facets. Chandrapur, the largest district in Maharashtra State, is well-known for its rich forests and mineral wealth.

In his article, R.K. Hebsur seeks (1) to show how the Indian national elites adopted the rural development policies and approaches, characterised by lack of political will, vacillation, ambiguities, *ad hocism*, and even *naivete*; (2) to argue that a clear understanding of the nature of modernization is crucial in identifying the formidable constraints on rural development; and (3) to demonstrate that mobilization of rural energies can be brought about by an appropriate ideological movement.

Local resource utilization and target group oriented benefits are the twin objectives of the most of the rural development programmes, promoted during the last few years. Brahm Prakash says that in such programmes it is not enough to depend upon agricultural and agro-based industries, and social services should be used to supplement the efforts for ameliorating pover-

ty. He has described the rigidities of the agricultural and industrial sector and has discussed the insensitiveness of these two sectors towards the local physical and human resources. In the last part of the paper Brahm Prakash has analysed some of the problems which may have to be tackled in developing the social services in the villages.

Rural education can play an important role in rural development. Formal education is urban biased and should be modified to be of use in rural areas, says Jacob Aikara. Rural education should be functional and equip ruralites with knowledge useful in their agricultural pursuits. Unless rural education is vocation-oriented and useful in occupational rural life, the ruralites are not likely to get attracted to it. Aikara has also analysed the role social workers can play in the massive programme of rural education for development.

The focus of J. Kurrien's paper is on non-formal education for rural drop-outs in the age-group of 6-14 years. The role of non-formal sector in commitment to universalise elementary education is examined. Poverty is the main reason behind drop-outs in rural primary schools. Bhumiadhar, a small village in the Nainital district of Uttar Pradesh was chosen for non-formal education model framed by the National Council of Educational Research and Training. Kurrien says that Bhumiadhar project was successful due to some unusual conditions and the model may not be appropriate for the vast majority of non-formal centres. A brief outline of an alternative feasible model is presented.

As regards goals, strategies, programmes and methods of eliciting popular participation, Patrick De Sousa has analysed three projects of rural development. They are— one at Marianad in Kerala, the second at Nasik in Maharashtra, and the third at Shergur in West Bengal. Based on the analysis, the suggested hypothesis are (1) The exploitative forces that retard integrated rural development can be suppressed

by choosing the poorest section as beneficiary; (2) The most effective strategy is of confrontation rather than of development; and (3) The agent of change has to play a vigorous role bordering on charismatic leadership. The success of rural development programme depends upon training of appropriate personnel.

In his paper, V.G. Panwalkar has identified the basic issues related to peasant organisation. In the first part, the reasons behind lack of development of self-supporting, self-directing peasant organisations are pointed out. In the second part the history of peasant movement is presented from the time of British rule, when zamindari system was introduced. In the last part, the possible approach that can be developed to organise the peasant groups is indicated.

In spite of substantial advance in women's education after independence: the enrolment of girls at all stages lags behind that of boys. It is through proper education alone that women can participate in development. Meenakshi Apte has analysed the drawbacks in women's education. In rural areas vocational training for girls is almost absent. Most of them are landless agricultural labourers. Meenakshi Apte has analysed the necessary institutional changes which will enable women to participate fully in economic and social development of the country.

SAHOO, B. Rural development: a spatial approach. *Khadi Gramodyog*, 25(11) Aug. 79, p.492-6.

SINGH, B.P. Rural development: need for a pragmatic approach. *Commerce*, 139(3556) 11 Aug. 79, p. 267-70.

SRINIVAS, M.N. Reflections on rural development. *Kurukshetra*, 27(18) 16 June 79, p.11-19.

TANDON, RAJESH. Population approach to rural development. *Business Standard*, 6 Sept. 79, p.5.

THAPLIYAL, B.K. (NIRD, Hyderabad). Spatial planning for integrated area development in Gazipur and Ballia districts. *Behavioural Sciences and Rural Development*, 2(2) July 79, p.96-115.

Integrated planning is done either through a sectoral approach or through one based on identification of central places. Unlike the first method, the second one takes into account the spatial dimension which is important for socio-economic decentralisation. Those places which can generate growth within a region are termed as 'central places'. The hierarchy of central places, from lowest to the highest order, as developed at the National Institute of Rural Development is: (1) dependent settlements, (2) central village, (3) service centres, and (4) growth centres. This article deals with Gazipur-Ballia project which consists of six blocks in Uttar Pradesh, five in Gazipur district and one in Ballia district. In this area, the method of settlement hierarchy in terms of functional hierarchy was used to identify the central places.

TYAGI, M.S. and KANTI SWARUP. Rural economic development and employment potential: a mathematical programming approach. *Productivity*, 20(1) Apr.-June 79, p.63-75.

SAVING AND INVESTMENT

ADAMS, DALE W. Mobilizing household savings through rural financial markets. *Development Digest*, 17(2) Apr. 77, p.12-13.

IYER, RADHA. The CDS hoax. *Business Standard*, 23 July 79, p.5.

SARMA, I.R.K. Changes in the structure of personal saving. *Margin*, 11(4) July 79, p.22-31.

THINGALAYA, N.K. Mobilizing small savings in India. *Development Digest*, 17(2) Apr. 79, p.24-34.

VON PISCHKE, J.D. Towards an opera-

tional approach to savings for rural developers. Development Digest, 17(2) Apr. 79, p.3-11.

SCHEDULED CASTES

✓ DESAI, B.M. and M.S. PATEL. Co-operative credit for scheduled castes and scheduled tribes. Vishleshan, 5(1) Mar. 79, p.10-12.

✓ GOKHALE-TURNER, JAYASHREE B. The Dalit Panthers and radicalisation of the untouchables. Journal of Commonwealth and Comparative Politics, 17(1) Mar. 79, p.77-93.

✓ JAMES, P.A. and G. SREENIVAS REDDY. Commissioner for scheduled Castes and Scheduled Tribes. Economic and Political Weekly, 14(26) 30 June 79, p.1100-4.

The Commissioner for Scheduled Castes and Scheduled Tribes is charged with investigating the implementation of measures intended to safeguard the interests of the Scheduled Castes and Scheduled Tribes. However, both the official status accorded to him as well as the facilities and personnel made available to him are by no means on par with the nature of his responsibility. As a result, over the years, the effectiveness and usefulness of this officer have been eroded. This paper attempts to assess the functioning of the Commissioner and to suggest arrangements for improving his effectiveness.—*Reproduced.*

KRISHNA, S.R. Small benefits and grave dangers of job reservation. Hindu, 23 July 79, p.7.

✓ RAYAPPA, P. HANUMANTHA and DEEPAK GROVER. Employment planning for scheduled castes and tribes. Economic and Political Weekly, 14(24) 16 June 79, p.1015-22.

This paper attempts to study the problem of employment and unemployment among the weaker sections of the commu-

nity, particularly the scheduled tribes, and made by government planning and working conditions. A brief socio-economic profile of the SC and ST is followed, in Section II, of their condition in work as well as in unemployment. Section III lists various schemes designed to ameliorate their living and working conditions and also attempts an evaluation of these schemes. This section mainly focuses on employment generation, income augmentation, skill formation and response and non-response aspects. The last section lists the Sixth Plan objectives and strategies for providing employment to the SC and ST and discusses their relevance and feasibility.—*Reproduced.*

✓ SAKTIDHARAN, A.V. Helping the harijans. Hindustan Times, 15 Sept. 79, p.7.

SCIENCE AND STATE

RAJESWARI, A.R. India's science and technology budget of the central sector from 1974-75 and later—a trend analysis of a decade. Lok Udyog, 13(3) June 79, p.47-55, 13(4) July 79, p.17-22.

ROESSNER, J. DAVID. Federal technology policy: innovation and problem solving in state and local governments. Policy Analysis, 5(2) Spring 79, p.181-200.

RUBENSTEIN, C.L. Changes in Australian science and technology policies: from ends to means. Australian Journal of Public Administration, 37(3) Sept. 78, p.233-56.

SENGUPTA, P.R. A peep into our science policy. Yojana, 23(12) 1 July 79, p. 25-8.

SEPARATION OF POWERS

MALLORY, J.R. Politics by other means: the courts and the Westminster model in Australia. Journal of Commonwealth and Comparative Politics, 17(1) Mar. 79, p.3-20.

PRASAD, ANIRUDH. Residuary powers in federal systems—role of judiciary in India. *Journal of Constitutional and Parliamentary Studies*, 12(3) July-Sept. 78, p.251-85.

SIKKIM—ECONOMIC CONDITIONS

AWASTHI, SARVESHWAR. Economic ferment in Sikkim. *Mainstream*, 17(52) 25 Aug. 79, p.7-8.

SLUMS

DAS GUPTA, SAMIR. Slums in Calcutta—how not to eradicate it. *Calcutta Municipal Gazette*, 97(14) 15 Sept. 79, p.1163-73.

MAITRA, M.S. Calcutta slums: public intervention and prospects. *Nagarlok*, 11(2) Apr.-June 79, p.34-60.

MISRA, GIRISH K. Relocation of Delhi. *Nagarlok*, 11(2) Apr.-June 79, p.61-82.

NAIDU, RATNA. A study of slums in Hyderabad-Secundrabad. *Indian Journal of Social Work*, 39(3) Oct. 78, p.297-312.

SOCIAL CHANGE

DAS, HARI HARA. Social change in Orissa: prospects and development. *Journal of State Politics and Administration*, 1(2) July-Dec. 78, p.1-9.

EATON, JOSEPH W. The achievement crisis. *ITCC Review*, 8(2) Apr. 79, p.11-18.

RAI, HARIDWAR and VIJAY KUMAR. Social change and politics in India: a note towards modernization. *Journal of State Politics and Administration*, 1(1) June 78, p.36-51.

SOCIAL SCIENCES—RESEARCH

MILLIGAM, FRANK. The Canada Council as a public body. *Canadian Public Administration*, 22(2) Summer 79, p.269-89.

NANJOSHI, M.V. Priorities in social science research. *New Quest*, (9) May-June 78, p.146-57; (14) Mar.-Apr. 79, p.83-93.

SOCIAL SCIENCES—STUDY AND TEACHING

SINGH, YOGENDRA. Constraints, contradictions and interdisciplinary orientations: the Indian context. *International Social Science Journal*, 31(1) 79, p.114-22.

SOCIAL SERVICE

GIDRON, BENJAMIN and SHARON GLASER. Dealing with the problem of professional isolation in community work: the Israeli experience. *Community Development Journal*, 14(1) Jan. 79, p.25-33.

MARSHALL, G.P. The control of private charities. *Public Administration*, 56, Autumn 78, p.343-53.

RIGBY, ANDY. Working it out: negotiating the definition of community work: two contrasting cases. *Community Development Journal*, 14(1) Jan. 79, p.13-24.

SHUKLA, G.L. (I.A.S. Retd.). Coordination of social services: the British scene. *Indian Journal of Public Administration*, 25(2) Apr.-June 79, p.409-15.

G.L. Shukla traces the evolution of social services from the early stages when such services were entirely personal and voluntary to the present where the State has come up as the single major agency assuming the full responsibility for the social service policy and its execution. This journey by Britain has been both long and arduous and the single contributing factor helping in this evolution has been realisation that the people afflicted by social illness are not mere supplicants for relief but citizens with an upsurge of legislative and administrative action. Over the period, it has also happened that local governments and voluntary organisations have come to be associated more and more with social reforms work, backed up by finances, as raised and also as given by the government. Today the network in Britain has spread wide and the important attempt at all levels is towards coordination, both horizontal

and vertical, the levels being the consumer, the local, the regional, and the national. Equally important has been training and appropriate division of labour. These have, however, brought about their own problems in turn. Training, for instance, has tended to become too formal and division of labour, a device for escaping responsibility. Shukla emphasises that proper care has to be taken to see that in the name of coordination, sophisticated training, etc., the object of social services, namely, promotion of client satisfaction, is not forgotten.—*Reproduced from editorial.*

VASS, ANTONY A. The myth of a radical trend in British community work: a comparison of statutory and voluntary projects. *Community Development Journal*, 14(1) Jan. 79, p.3-12.

SOCIOLOGY, URBAN

CHUGAN, P.K. Demographic factors affecting the nature of work participation in an urbanized region. *Nagarloek*, 11(2) Apr.-June 79, p.1-12.

SQUATTERS

UMAPATHY, N. (Osmania Univ., Hyderabad). Municipal regulatory functions: a case study of an encroachment on government land. *Planning and Administration*, 6(1) Spring 79, p.56-65.

The vacant land is the property of the state government and the municipality is responsible for the regulatory function of preventing all kinds of encroachments on such vacant lands within its jurisdiction. The case study presented in this paper illustrates how a municipal administration is caught forces of between the personal ambition, class tension and local and state politics. The case described in detail explains operational complications involved in the removal of encroachments, and how stress situations force a civil servant to devise ways and means of saving himself from serious embarrassment. It appears that in democracy, administration, particu-

larly at the local level, functions in a political context.

SRI LANKA—POLITICS

DE SILVA, K.M. Political and constitutional change in Sri Lanka: the UNP consolidates its position. *Round Table*, (273) Jan. 79, p.49-57.

MANOR, JAMES. The failure of political integration in Sri Lanka (Ceylon). *Journal of Commonwealth and Comparative Politics*, 17(1) Mar. 79, p.21-46.

STATE AID

WALKER, DAVID B. The system of intergovernmental relations: more fiscal relief and more governmental intrusions. *Governmental Finance*, Nov. 78, p.17-22.

STUDENTS

HOGGART, RICHARD. 1968-1978: the student movement and its effects in the universities. *Political Quarterly*, 50(2) Apr.-June 79, p.172-81.

SUPREME COURTS

HARANATH, V.S.K. The changing role of the Supreme Court of India. *Journal of State Politics and Administration*, 1(1) June 78, p.52-63.

HODDER-WILLIAMS, RICHARD. Is there a Burger Court? *British Journal of Political Science*, 9(2) Apr. 79, p.173-200.

RATHJEN, GREGORY J. and HAROLD J. SPAETH. Access to the federal courts: an analysis of Burger Court policy making. *American Journal of Political Science*, 23(2) May 79, p.360-32.

TAXATION

CANDELORO, D. The single tax movement and progressivism. *American Journal of Economics and Sociology*, 38(2) Apr. 79, p.113-27.

CHOPRA, SHAMBHU. State and local taxes in India—an appraisal. *Indian Advocate*, 18(3-4) July-Dec. 78, p.34-57.

TECHNICAL ASSISTANCE

BOCK, EDWIN A. The foreign expert in development: old doubts and new professionalism. *International Review of Administrative Sciences*, 44(3) 78, p.273-6.

TECHNOLOGY

FELLER, IRWIN and Others. Scientific and technological information in state legislatures. *American Behavioral Scientist*, 23(3) Jan./Feb. 79, p.417-36.

HOWES, MICHAEL. Appropriate technology: a critical evaluation of the concept and the movement. *Development and Change*, 10(1) Jan. 79, p.115-24.

MALLICK, U.C. Technology for social welfare. *Social Welfare*, 26(3) June 79, p.15-16, 36.

RAHMAN, A. Science and technology for a new social order. *Alternatives*, 4(3) Jan. 79, p.317-33.

RICH, ROBERT F. Systems of analysis, technology assessment, and bureaucratic power. *American Behavioral Scientist*, 22(3) Jan./Feb. 79, p.393-416.

SACHITANAND, N.N. A vital tool for technology choice. *Hindu*, 14 Aug. 79, p.8.

SINGH, N.P. Towards an appropriate technology policy in India. *Productivity*, 20(1) Apr.-June 79, p.1-19.

TECHNOLOGY TRANSFER

PRASAD, L. Technology transfer: some operational problems. *Productivity*, 20(1) Apr.-June 79, p.21-8.

TIBET

NORBU, DAWA. Strategic development

in Tibet: implications for its neighbors. *Asian Survey*, 19(3) Mar. 79, p.245-59.

TOBACCO INDUSTRY AND TRADE

JAIN, N.K. How tobacco auctions should be organized. *Capital*, 183(4573) 3 Sept. 79, p.5-6.

SUBRAMANIAM, K. Much left undone by Tobacco Board. *Capital*, 183(4573) 3 Sept. 79, p.2-4.

TRAFFIC

NANDY, RAJ. Knocked down on the road nobody to hold responsible. *Hindustan Times*, 30 Sept. 79, p.1.

PATANKAR, P.G. Traffic management in urban transport. *Nagarloek*, 11(2) Apr.-June 79, p.83-97.

This is a paper submitted at the GOI-EDI course on Urban Management during Dec. 18 to Feb. 2, 1979.

TRAINING

BRETHOWER, KAREN S. and GEARY A. RUMMLER. Evaluating training. *Training and Development Journal*, 33(5) May 79, p.14-22.

DAYAL, V. Training function in public enterprises. *Indian Journal of Training and Development*, 8(5) Sept.-Oct. 78, p.3-8.

DITTRICH, J.E. Management development in nonbusiness organizations: a design and its evaluation. *Journal of Management Studies* 15(3) Oct. 78, p.340-6.

FIEDLER, FRED E. and LINDA MAHER. The effectiveness of contingency model training: a review of the validation of Leader Match. *Personnel Psychology*, 32(1) Spring 79, p.45-62.

GOEL, S.L. and BRIJ BHUSHAN GOEL (Punjab Univ., Chandigarh). *Personnel*

training in a cooperative organisation: a case study. *Indian Journal of Public Administration*, 25(2) Apr.-June 79, p.416-36.

S.L. Goel and Brij Bhushan Goel have discussed the personnel training problems in cooperative organisations making a case study of the attempts in the Haryana State Cooperative Supply and Marketing Federation. In the course of their paper the writers have also given a general background of cooperative training in India, giving the content of the training courses, the training techniques, the effect of these courses on manpower planning and career development, etc. They have also pointed out, as several others have done, the dilemma of cooperative training in India: those who deserve to be trained cannot be spared and those who can be spared do not always deserve training. Also, it is a fact that compared to the total expenditure on staff establishment the expenditure on training has been negligible. The writers have further drawn attention to the point that training cannot be considered in isolation from other aspects of personnel administration.—*Reproduced from editorial.*

LAKDAWALA, D.T. Training for economic development. *Indian Journal of Training and Development*, 9(3) May-June 79, p.33-6.

This is the text of the inaugural address at the Ninth Annual Convention of I.S.T.D. and the Fifth Asian Regional Training Conference, Ranchi, 9 November 1978.

MURTHY, P.V.R. and N. VENKATRAMAN. Training of interviewers can it eliminate subjectivity in the selection process? *Indian Journal of Training and Development*, 8(6) Nov.-Dec. 78, p.13-18.

MUSHKAT, M., Jr. (Univ. of Hong Kong). Establishing training needs in the public sector. *Indian Journal of Public Administration*, 25(2) Apr.-June 79, p.350-9.

M. Mushkat Jr. analyses the historical

evolution of the concept of training and the varying degrees of its acceptance by the several governments both in the developed and developing countries. Concurrently, the writer has also brought out the contents of training at various periods in the different countries, as and when support for training was obtainable at different levels of government and with sufficient government funds. Mushkat gives his own observations on the need and purpose of the training programmes, quoting extensively from the writers in this field. His conclusion is that while the training content is no doubt important, the need for training itself requires very careful analysis in order that the courses of training ought to be given only where they are necessary. Otherwise, his fear is that training is likely to become superficial and holistic rather than particularistic. In short, according to him, training needs analysis should be the foundation upon which the entire training effort should be raised.—*Reproduced from editorial.*

SINGH, NAGENDRA P. Management of entrepreneurship training: enterprise vs. entrepreneur building. *Indian Journal of Training and Development*, 9(3) May-June 79, p.11-18.

Paper presented at the Fifth Asian Conference of the Asian Regional Training and Development Organization and Ninth National convention of India Society of Training and Development held at Ranchi, 9-11 November 1978.

TRAINING—POLICE

BOHIGIAN, HAIG. Higher education for police officers. *Police Journal*, 52(2) Apr.-June 79, p.140-53.

TRIBES AND TRIBAL SYSTEM

DE SILVA, G.V.S., N. MEHTA, A. RAHMAN and P. WIGNARAJA. Bhoomi Sena: from the village to the global order. *National Labour Institute Bulletin*, 5(1-2) Jan.-Feb. 79, p.14-22.

MAHAPATRA, SITAKANT. The tribal world and the small community: some thoughts on cultural pluralism. *New Quest*, May-June 79, p.133-9.

THUSU, KIDAR NATH. Dhurwa "tribal" structure; a re-appraisal. *Main in India*, 58(4) Oct.-Dec. 78, p.342-48.

UNEMPLOYMENT

AJAYI, SIMEON IBI. Existence and stability of the wage unemployment dilemma in a developing country: the case of Ghana (notes and memoranda). *Artha Vijnana*, 21(2) June 79, p.244-50.

SINGH, PRABHU NATH. Battle against rural unemployment. *Mainstream*, 17(52) 25 Aug. 79, p.9-10, 29-30.

UNITED NATIONS

KLEE, JOSEF. Personnel practices of the United Nations. *Public Personnel Management*, 8(1) Jan.-Feb. 79, p.47-55.

URBANIZATION

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Left Front led by CPI(M) was overwhelmingly successful in panchayat elections held in June 1978. Administration in the state is being restructured to make panchayati raj a vehicle for the advancement of the people's cause. The panchayats did a splendid job during the devastating floods in 1978. The author visited some panchayats and found a number of small things which enlightened panchayat leaders can tackle. Irrigation can play a major role in integrated rural development. The state government has proposed various measures to augment the resources of panchayats. Only time will show the impact of too much politics on the working of panchayati raj.

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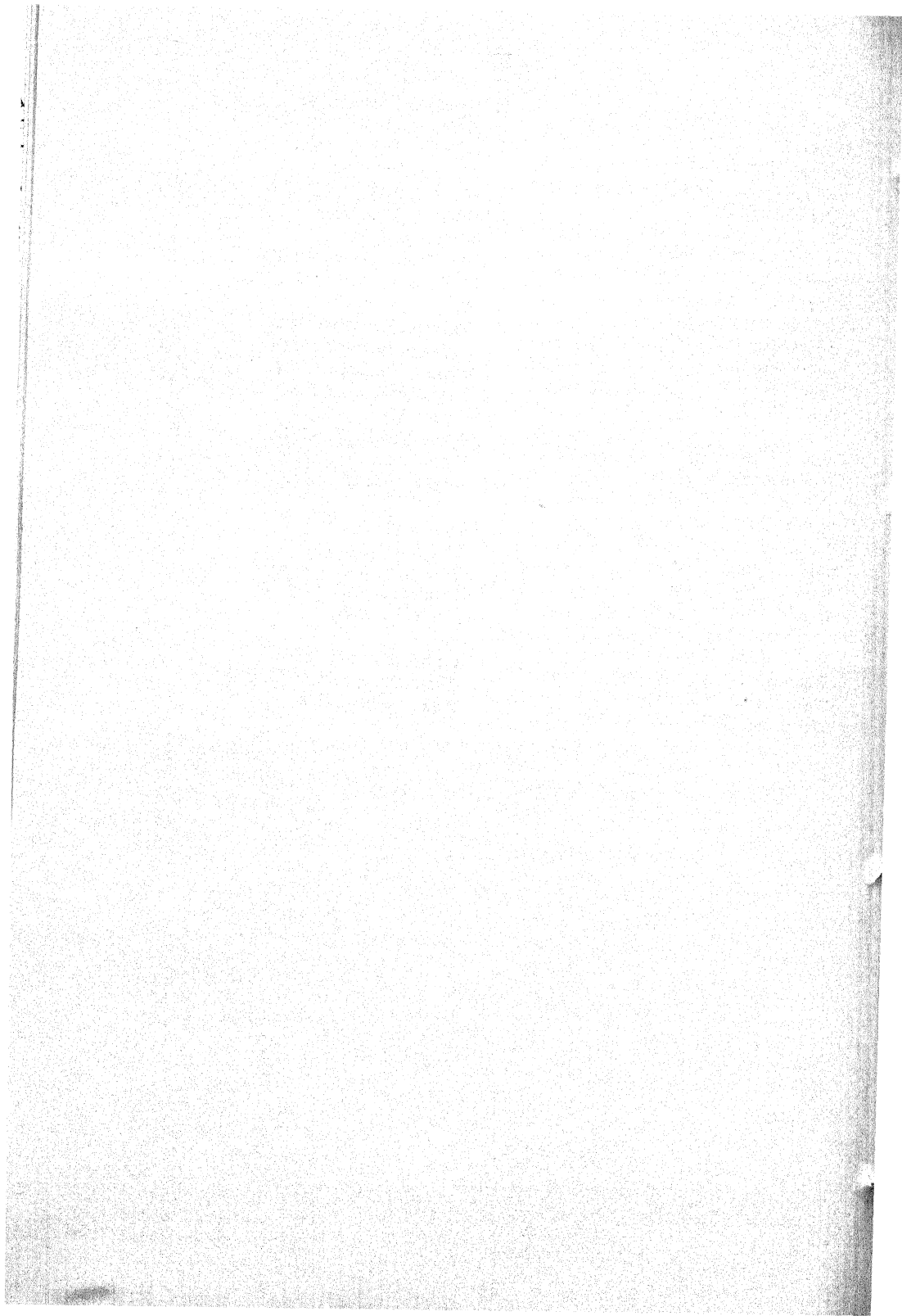
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BOOK NOTES

BHOOSHAN, B.S. The development experience of Nepal. New Delhi, Concept, 1979. 195p. Rs. 60.00.

In Nepal most plans fall short of targets by wide margins due to inadequate administrative machinery. The objective of this book is to put across the impressions of the author on the problems of Nepal and to make a quick analysis of the policies and programmes. It is based on data and information obtained from tertiary sources, translated official documents, research reports, interviews and discussions.

BIRLA INSTITUTE OF SCIENTIFIC RESEARCH. Cost of government regulation. New Delhi, BISR, 1979. 43p. Rs. 12.50.

The Central and State Governments in India have mainly relied on regulatory measures for achieving the expected results. In this study the monetary costs incurred by the Government of India in implementing various present regulatory measures is estimated at Rs. 1,575 crores in the year 1977-78. This study was undertaken by Mrs. Surekha Panandikar.

COLEMAN, CHARLES J. Personnel : an open system approach. Cambridge, Mass., Winthrop, 1979. 458p. \$16.95.

The author has examined all the topics traditionally found in texts written from the viewpoint of the personnel director and has explored the concerns created by the contemporary forces—equal employment opportunity, occupational safety, public employee unionism, motivation, leadership, etc. Each chapter describes personnel administration as it is practised today, analyzes it and closes with cases and exercises.

COUSINS, WILLIAM J. Changing slum communities: urban community development in Hyderabad, by W.J. Cousins and Catherine Goyder. New Delhi, Manohar, 1979. 110p. Rs. 40.00.

This is a case study of Hyderabad project which attempts to improve the living conditions of people in slum areas through a process of self-help. It is an account of how a dedicated group of social workers went about the task of stimulating self-help among the urban poor. It is based upon participant observation, project reports, field workers' diaries and interviews with the project staff and slum residents. This is the first in a short series of UNICEF sponsored publications concerned with slums and shanty towns.

DHARMA VIRA. The administrators and the politician. New Delhi, Punjab, Haryana and Delhi Chamber of Commerce and Industry, 1979. 22p.

This is the 14th Shri Ram Memorial Lecture delivered on 10th Jan. 1979. The emphasis is on need for close cooperation between the politicians and the permanent executive for good governance of the country, and the factors which are inhibiting free, fearless and honest advices from the executives. The pamphlet also includes answers to over a dozen questions raised by the members of the audience.

DHOLAKIA, NIKHILESH, ed. Public distribution systems: evolution, evaluation and prospects; ed. by N. Dholakia and Rakesh Khurana, New Delhi, Oxford and IBH, 1979. 221p. Rs. 48.00.

Indian Institute of Management, Ahmedabad, organised a Seminar on Public Distribution Systems on August 19-20, 1976. Ministry of Civil Supplies officials of the Central Government and State Governments, managers of large distribution companies in the public and private sector, and researchers from a variety of institutions were invited to the seminar. The papers presented in the Seminar are edited and published in this volume along with an introductory note by the editors.

FROHOCK, FRED M. Public Policy: scope and logic. Englewood Cliffs, N.J., Prentice-Hall, 1979. 332p. \$11.95.

The study of Public policy is currently a fair game for almost any discipline that is concerned with social things. Especially political philosophy is more concerned than ever with social things, due to a revival of interest in social justice. The purpose of this book is to lay out in general and concrete ways the fullest possible dimensions of political life through the study of public policy. Throughout this book one will find various standards to judge, "politics" and "politicians".

GRIMES, ORVILLE F., Jr. Housing for low-income urban families: economics and policy in the developing world. Washington, D.C., International Bank for Reconstruction and Development, 1976. 176p.

This study is intended to contribute to the discussions of housing policy options among urban planners and policy-makers in developing countries. The principal intention is to achieve a better understanding of the workings of the urban housing market, especially as it affects low-income families, so as to bring about an improved use of the resources already used for housing and to allow new resources, which would otherwise lie idle, to be used effectively to improve the housing for the poor.

HAIN, PETER, ed. Policing the police; Vol. I: the complaints system, police powers and terrorism legislation, by Derek Humphry and Brian Rose-Smith. London, John Calder, 1979. 198p. £6-95.

In 1976 British Parliament instituted a new police complaints system and re-established anti-terrorist legislation. The aim of this book is to analyse these legislative initiatives. It is divided into two sections preceded by an introductory survey by Peter Hain. The first section by Derek Humphry, traces the background to the reform of the complaints system and contains a guide to assist those who wish either to use or to study the new procedures. The second section, by Brian Rose-Smith, describes the events which led to the 1976 Prevention of Terrorism Act and shows how its sweeping powers have been used severely to curb civil liberties.

HAZARIKA, NIRU. Public service commissions: a study. Delhi, Leeladevi Publications, 1979. 200p. Rs. 40.00.

Provision for the establishment of the Public Service Commission was made in the Government of India Act, 1979, but only in 1926 it was ultimately established. With an emphasis on the Assam Public Service Commission, this work deals with the historical background, organisation, functions, and the relationship between the Commission and other governmental bodies.

HOCKLEY, GRAHAM C. Public finance: an introduction. London, Routledge and Kegan Paul, 1979, 448p. £9.95.

This is a completely rewritten version of author's earlier "Monetary Policy and Public Finance" published in 1970. It is intended as an introduction to university course in public finance. Part one outlines the operation of the monetary system and builds the links with the fiscal and debt operations of public finance. Part Two is concerned with the principles and details of public finance. Part Three outlines the problems of using monetary and fiscal policy to control the economy.

INDIA. BUREAU OF PUBLIC ENTERPRISES. Guidelines for materials management in public enterprises. Delhi, Controller of Publications, 1979. 180p. Rs. 13.00.

The conversion from basic raw materials received from hundreds of suppliers into more highly processed components has made materials management a sophisticated and vital organisational function. In order to assist the public enterprises in introducing efficient materials management, the Bureau brought out these 'Guidelines' first in 1970. In this revised version of 1979 major changes/alterations have been made and some chapters are re-written. This revision work has been done by Prof. P.V. Ganesan of the Indian Institute of Management, Bangalore.

INDIA. POLICE RESEARCH AND DEVELOPMENT, BUREAU OF. The problem of atrocities on Harijans in Bihar: a sample survey in the districts of Rohtas, Bhojpur and Begusarai. New Delhi, the Bureau, 1979. 11p. (Cyclostyled).

In the context of reports of atrocities on Harijans in some areas of Bihar, the Bureau was directed by the Ministry of Home Affairs to conduct a sample survey. The data were elicited through a questionnaire. Based on 1978 statistics, the survey results should reflect the magnitude of the problem and its futuristic dimensions. Among the causes, land disputes largely contribute to these crimes. Keeping in view the financial resources of the State, some measures are recommended to strengthen the administrative arrangements.

INDIA. PLANNING COMMISSION, PROGRAMME EVALUATION ORGANIZATION. Quick survey of availability and sale of controlled cloth in 32 urban towns. Delhi, Controller of Publications, 1978. 76p. Rs. 4.70.

This survey was carried out by PEO Staff Units in two rounds, in March 1976 and again in April, 1977. The purpose was to assess the availability and turnover of controlled cloth, particularly in markets serving the needs of the weaker sections. Owners of retail shops were interviewed to collect the data. The findings indicate that whereas the demand for different varieties of cloth is invariably good there are serious gap in the existing distribution system. This report also incorporates the Background Note on the Scheme, furnished by Department of Textiles, Ministry of Commerce.

INDIA. RURAL DEVELOPMENT, DEPARTMENT OF. Report of the Working Group on additional storage facilities in rural areas and related matters. New Delhi, the Dept., 1979. 35p. (Cyclostyled).

With increase in agricultural production adequate storage facilities are necessary to ensure remunerative prices to the farmers. The Government of India constituted a Working Group on 2nd March 1979 to examine all aspect of storage problem and recommend measures to augment the facilities. The Working Group has proposed a scheme to establish a network of 'Rural Storage Centres'.

INDIA. RURAL DEVELOPMENT, DEPARTMENT OF. Rural development programme: participation of industrial/business houses. New Delhi, the Dept., 1979. 86p.

Apart from official agencies, voluntary organisations, cooperative organisations and business houses are required to lend full support in the massive programme of rural development. In order to encourage business houses in such ventures, provision has been made in Income Tax Act, for deduction of expenditure on rural development works in computing the taxable income. Such programmes require the prior approval of the prescribed authority. Procedures to be followed in formulating such programmes by business houses are explained in this publication. It includes two lists of development programmes and voluntary organisations approved by the prescribed authority as on 12th Dec. 1978. Also incorporated are the addresses by Dr. Jagjivan Ram and I.J. Naidu on 21st Aug. 1976 at the Seminar on Industries' Participation in Agricultural and Rural Development held at Ranchi.

INDIAN INSTITUTE OF PUBLIC ADMINISTRATION. The teaching of public administration in India, ed. by Shriram Maheshwari, New Delhi, IIPA, 1979. 97p. Rs. 30.00.

This is the upshot of a seminar convened in April 1977. It was jointly organised by the Indian Institute of Public Administration, the Centre for Policy Research, Indian Public Administration Association and the Indian Council of Social Science Research. This volume includes the summary of the proceedings of the Seminar, various papers presented the working paper.

INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT. Agricultural sector planning models: a selected summary and critique, by A.C. Egbert. Washington, D.C., IBRD, 1978. 59p.

This report provides a description and evaluation of agricultural sector planning models in seven developing countries, namely Peru, Guatemala, Korea, Brazil, Portugal, Mexico and the Ivory Coast. The purpose is to provide guidance to those considering their use either in experimental or actual planning and present a brief account of representative set of such models and their application in developing countries. This is World Bank Staff Working Paper No. 297.

INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT. The financial cost of agricultural credit: a case study of Indian experience, by C.D. Datey. Washington, D.C., IBRD, 1978. 66p.

Much too little is known about the real cost of providing institutional credit. This study is an effort to find out the parameters of the problem and to make some preliminary estimates. It is limited almost entirely to India where consistent and reliable data over a long period is available. Data from several other countries are included for comparative purposes and measures to reduce the costs are discussed. This is World Bank Staff Working Paper No. 296.

INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT. The importance of risk in agricultural planning models, by P.B.R. Hazell and others. Washington, D.C., IBRD, 1978. 34p.

Agricultural production, particularly in developing countries, is generally a risky process, and considerable evidence exists to suggest that farmers behave in risk averse ways. Neglect of this risk averse behaviour in agricultural planning models can lead to overstatements of output levels in risky enterprises and also to overestimates of the value of important resources. This paper reports results from two case studies in Mexico designed to measure the magnitudes of some of these biases, and attempts to provide a quantification of risk aversion at aggregate farm levels. This is World Bank Staff Working Paper No. 307.

INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT.

Intergovernmental fiscal relations in developing countries, by Richard Bird. Washington, D.C., IBRD, 1978. 100p.

The aim of this paper is to provide a general discussion of the subject as one step towards developing a framework of analysis. Intergovernmental fiscal relations are viewed primarily from the perspective of the institutional context within which urban public services are provided in developing countries. This is World Bank Staff Working Paper No. 304.

INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT. The

intermediate sector, unemployment, and the employment-output conflict: a multi-sector model. Washington, D.C., IBRD, 1978. 43p.

Increased investment in the modern sector aggravates unemployment problem but investment in the intermediate sector alleviates it, without necessarily reducing output growth. The potential contribution of non-modern activities is analyzed in this paper by defining "intermediate sector" as one which offers a productive employment alternative to modern sector employment, albeit at a lower wage and marginal product. The intermediate sector is presented as a potential choice for policy-makers in less developed countries. This is World Bank Staff Working Paper No. 301.

INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT. The

technology of rural development, by John P. McInerney. Washington, D.C., IBRD, 1978. 47p.

This paper examines the nature of technical innovation in a rural development context, the conditions required for successful innovation in agriculture, and the implications of these for development activities. Technology change is a process and recognizing that the purpose of development projects is to promote technological innovation, this paper attempts to develop a conceptual framework for the design, preparation, and implementation of projects in the rural sector. This is World Bank Staff Working Paper No. 295.

MANGHAM, IAIN. The politics of organizational change. London, Associated Business Press, 1979. 221p. £10.00.

When individuals interact with each other they do so to secure their own benefit, as they perceive it. As such the author believes that in any organization change is made through a series of stratagems, manoeuvres, compromises and bargains—in other words, through politics. This book sets out the basic processes which underpin this political behaviour and through a number of case studies develops approaches to the processes of organizational change which take account of the nature and effects of such political behaviour.

MANSUKHANI, H.L. Corruption and public servants. New Delhi, Vikas, 1979. 346p. Rs. 75.00.

This is a study on the Prevention of Corruption Act, 1947. Part I delineates every aspect of the sections and their provisions, together with their interconnection with relevant provisions of the Indian Penal Code. In Part II, every legal topic and every facet of the law is described and discussed. The last three parts supply the case law. The Appendix supplies the text of the Act along with section-wise annotation.

MARSH, PETER. The discipline of popular government: Lord Salisbury's domestic statecraft, 1881-1902. Sussex, Harvester Press, 1978. 373p. £16.50.

This book describes how the third Marquis Of Salisbury helped to give almost unbroken Conservative government to Britain in its first twenty years as a democracy. It explores the nature of Lord Salisbury's leadership, his intentions, his tactics, his moral concerns about the relationship between leader, party and electorate, the limitations within which he had to work, his adaptation to those limitations, and his achievement. Also gives 12-page list of sources.

MATHAI, M.O. My days with Nehru. New Delhi, Vikas, 1979. 270p. Rs. 35-00.

This is author's second contribution on the Nehru era. His first one was "Reminiscences of the Nehru age". This book contains reminiscences of the days the author spent as Special Assistant to Prime Minister Jawaharlal Nehru from 1946 to 1959. It contains historical and biographical data pertaining to a significant period of India's history. Interesting Personal portraits of various people who were or tried to become a part of the decision-making process are painted.

MICHALAK, DONALD F. Making the training process work, by D.F. Michalak and Edwin G. Yager. New York, Harper & Row, 1979. 152p. \$ 10.95.

This book demonstrates that when training is viewed as a management process, it can and does result in improved job performance. It provides the trainers with everything they need to know to conduct training programmes for better performance. Three distinct threads run through the analyses and recommendations. They are organisational analysis, correlation between training and organisational development, and the role of trainer.

MISRA, R.P., ed. Habitat Asia: issues and responses. New Delhi, Concept, 1979. 3 Vols. Rs. 200.00.

The major output of UN conference on Habitat (Human Settlements) held in Vancouver in May-June 1976 was a set of recommendations for action by national governments. Though the member countries endorsed these recommendations no targets were set for their implementation. The International Institute for Environment and Development, London, initiated a research project to assess the follow-up of Vancouver Conference. The work pertaining to Asia was entrusted to the Institute of Development Studies, Mysore and has resulted in these three volumes. The first volume contains the report on India, the second one on Indonesia and Philippines, and the third on Japan and Singapore.

MISRA, R.P. Human settlements in Asia: public policies and programmes, by R.P. Misra and B.S. Bhoshan. New Delhi, Heritage, 1979. 280p. Rs. 75.00.

The United Nations organised a conference on Human Settlements at Vancouver, Canada, in May-June, 1976. The purpose of this book is to assess the impact of UN Conference recommendations on national policies in seven Asian countries—India, Nepal, Indonesia, Philippines, Japan, Singapore and Peoples Republic of China. It presents an integrated picture of the human settlement and habitat policies, identifies the developmental trends and explains how these policies were evolved in a particular manner. It is a product of joint research programme of the International Institute for Environment and Development, London and the Institute of Development Studies, Mysore.

MISRA, R.P., ed. Rural area development, perspectives and approaches, ed. by R.P. Misra and K.V. Sundaram. New Delhi, Sterling, 1979. 428p. Rs. 100.00.

U.S. Educational Foundation in India organised a series of Indo-American Seminars, beginning in 1974. Two of these seminars were on the general theme of spatial development. The first one on 'Regional development and balanced growth' was held at Ranikhet in June 1976 and the second one on 'Rural development' was held at Srinagar in June 1977. This volume is a collection of selected papers presented at these two seminars.

MITRA, ASOK. National population policy in relation to national planning. Ahmedabad, Ajit Bhagat Memorial Trust, 1977. 42p. Rs. 5.00.

National Population Policy Statement was issued on 16th April 1976. In this Second Ajit Bhagat Memorial Lecture delivered on 16-17 April 1977 at Ahmedabad, Asok Mitra has dealt with the desirability and prospects of wider acceptance of the small family norm.

MOHINDER SINGH. Cumulative Index to Public Administration. Journal of the Royal Institute of Public Administration; Volumes 1-55: 1923-1977, by Mohinder Singh and R.N. Sharma. Delhi, Concept, 1979. 144p. Rs. 80.00.

This index covers all articles, book review articles, editorials and correspondence contained in the first fifty-five volumes of the British Journal, 'Public Administration'.

NATIONAL STAFF COLLEGE FOR EDUCATIONAL PLANNERS AND ADMINISTRATORS. Educational administration in Bihar (a survey report). New Delhi, NSCEPA, 1978. 80p.

This survey report belongs to a series of such reports which are being prepared as a part of the Third All-India Educational Survey. The scope of this survey has been confined to study the governmental set-up and its functioning in relation to general education from preprimary upto post-graduate and research levels. The report is primarily based on the material collected from the State Government of Bihar in response to a set of questionnaires.

NATIONAL STAFF COLLEGE FOR EDUCATIONAL PLANNERS AND ADMINISTRATORS. Educational administration in Nagaland (a survey report). New Delhi, NSCEPA, 1978. 62p.

This report is on same lines as the one relating to Bihar mentioned above.

OPERATIONS RESEARCH GROUP, BARODA. Resource mobilisation and investment planning for Madras metropolitan area. Baroda, ORG, 1978. 105, 88p. (Mimeo).

This study sponsored by Madras Metropolitan Development Authority was entrusted to the Operations Research Group. 'Financing urban services' is its main theme. On the one hand the demand for public services is increasing exponentially, while on the other urbanisation offers immense scope for expanding revenue base. The study, is divided into two distinct parts—'Local government finance' and 'Sectoral investment'.

PANDEY, M.P. The impact of irrigation on rural development: a case study. New Delhi, Concept, 1979. 191p. Rs. 40.00.

This study was undertaken at the instance of Kiul-Badua-Chandan Command Agency in Bihar charged with the responsibility of developing irrigation, in a region having all kinds of problems—topographical economic, social, administrative, and soon. Its objectives is to generate relevant socio-economic data which can be helpful in formulating various schemes. The statistical data are presented in a number of tables forming a major part of the book.

PETTMAN, BARRIE O., ed. Government involvement in training. Bradford, MCB Publications, 1978. 196p. £14.95.

This is a collection of readings from two of the MCB serial publications, 'International Journal of Social Economics' and 'Journal of European Industrial Training'. The selected articles cover many important aspects, both theoretical and practical, in four major industrialised countries—United Kingdom, Canada, America and West Germany.

PHILLIPS, GERALD M. Group discussion: a practical guide to participation and leadership, by G.M. Phillips, Douglas J. Pederson and Julia T. Wood. Boston, Houghton Mifflin, 1979. 253p. \$ 11.95.

The aim of this book is to guide persons who seriously want to be more effective in task-oriented problem-solving group deliberations. The authors have offered detailed, practical guidelines for organising discussion along productive lines and have demonstrated the kinds of choices open to members and leaders at each phase of a discussion.

PILE, WILLIAM. The Department of Education and Science. London, George Allen & Unwin, 1979. 247p. £10.00.

This publication belongs to New Whitehall Series published under the auspices of the Royal Institute of Public Administration. Like other volumes in the series, its aim is to provide a contemporary account of the Department at work, to explain what it tries to do and how it takes its place in the machinery of government, central and local, and to say something about the people who work in it. Public Education, a national service in Britain, is locally administered. This book examines the complex relationship between the Department and local education authorities.

RAILWAY STAFF COLLEGE, BARODA. Papers of management course for Senior Scale officers on Indian railways, 8-20th May 1978. Baroda, the College, 1978. 213p. (Mimeo).

This is a collection of papers pertaining to the first management course for senior scale officers. In the introductory note details are given about objectives, contents

etc. of the course. Apart from papers and notes by faculty members and visiting lecturers, the publication includes participants' views and ideas through their syndicate papers.

SHARMA, GIAN CHAND. Administrative system of the Rajputs. New Delhi, Rajesh Publications, 1979. 223p. Rs. 60.00.

Several states of Rajasthan which originated in the early medieval period could not have existed for a number of centuries without satisfactory administration. This study is an attempt to construct a complete account of the administrative methods and machineries prevalent in the important states of Rajasthan. It is largely based on the author's original Ph. D. thesis submitted to Rajasthan University.

SIDHU, D.S. Price policy for wheat in India: an economic analysis of production and marketing problems. New Delhi, S. Chand, 1979. 127p. Rs. 27.50.

This study attempts to quantify the effect of factors affecting the wheat production in the country with particular reference to Punjab. It focuses attention on the impact of wheat-fertilizer prices, irrigation, new wheat seeds, weather, etc. on wheat yields. It examines the relative merits of different approaches to determine the intervention-level of wheat prices and evaluates the wheat price policy of the Government of India during the past decade.

SOBHAN, IQBAL. The planning and implementation of rural development projects: an empirical analysis. Washington, D.C., Agency for International Development, 1976. 100p.

The object of this study is to examine some of the important policy and institutional issues facing national governments and donor agencies in the implementation of development projects. It covers twenty-two projects in Africa and fourteen in Latin America, with an aim to identify measures and components that would enable the better design and implementation of projects that relate to small farmer development.

SRIVASTAVA, DHARMA BHANU. The province of Agra: its history and administration. 2nd ed. New Delhi, Concept, 1979. 307p. Rs. 90.00.

This is an attempt to write a critical history of Agra from its remote part to the present day. In fact, it is a history of Uttar Pradesh minus Avadh. It is an attempt to reconstruct the history and describe the administration on the basis of contemporary and authoritative published and unpublished records. This work has been approved as Ph. D. thesis by Agra University in 1955. It was first published in 1957. In second edition the work has been updated in the light of new researches. The bibliography covers pages 286 to 302.

THAKUR, UPENDRA. Corruption in ancient India. New Delhi. Abhinav, 1979. 200p. Rs. 55.00.

Corruption is not a new phenomenon and it is as old as the human society itself. Based on a wide range of literary and archaeological material, the monograph shows that the malady infested the society then as it does now. The bibliography covering pages 176 to 194 includes original sources, secondary ones, and periodicals.

UNITED NATIONS. Comprehensive development planning. New York, U.N., 1979. 70p.

Development planning is widely accepted as a rational framework for decision-making. United Nations Development Programme has often been requested to assist governments in establishing and strengthening the process and to develop institutional capabilities for planning. The main focus of this study is on institutional support for comprehensive planning at the national level. This is No. 1 in the series of evaluation study reports.

UNITED NATIONS. Organizational systems for national planning. New York, U.N., 1979. 177p. \$13.00.

The three papers in this monograph review the experiences in assigning authority and responsibility for development planning and examine the interrelations between different levels of administrative machinery and processes for the preparation and implementation of development plans. The first paper prepared by Chi-Yuen Wu, describes and evaluates the major models of organisational systems for national development planning, with special reference to mixed economies in developing countries. Other two papers, prepared by Jozef Pajestka and Aleksander Lukaszewicz, use the experience of national development planning in Poland in dealing with some issues raised in the first paper.

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INDEX AND ABSTRACTS OF ARTICLES

ABSENTEEISM

BHATIA, S.K. An empirical study of factors associated with absenteeism. *Manpower Journal*, 15(2) July-Sept. 79, p.25-34.

Absenteeism, an industrial malady, effects productivity, profits, investment and the absentee workers themselves. The factors which are generally associated with absenteeism are divided into three categories—organisational, personal, and external. These factors have to be identified if any steps for absenteeism control are to be initiated. As the basic underlying factors vary from plant to plant, each one of them has to attempt to determine the factors affecting its own personnel. This paper is an analysis of a recent study on absenteeism carried out in Tiruchi unit of Bharat Heavy Electricals Limited, a large public sector undertaking. Brief details of the study relating to the methodology, analysis and findings are presented.

ADMINISTRATIVE AGENCIES

WEITENHALL, R.L. Commonwealth statutory authorities: exploring the field. *Australian Journal of Public Administration*, 38(2) June 79, p.176-89.

ADMINISTRATIVE DECENTRALISATION

EMERY, F.E. Industrial democracy and regional decentralisation. *Human futures*, 2(3) Autumn 79, p.194-201.

ADMINISTRATIVE REORGANISATION

CHAGANTI, RADHA RAO (Administrative Staff College of India, Hyderabad).

Innovations in government organisations: a comparative review. *ASCI Journal of Management*, 9(1) Sept. 79, p.19-32.

Factors influencing adoption of innovation, both in the non-government and government organisations, have been studied extensively. However, the literature on the factors influencing change in organisations, especially in India, is scanty. This paper attempts at a selective literature survey on innovation in general, and in government organisation, in particular. It specifically seeks to ascertain whether there are factors that especially influence the change in government organisations contains elements facilitating change.—*Reproduced*.

MATHUR, B.C. (Dept. of Supply and Rehabilitation, New Delhi). Administrative reforms for development. *Management in Government*, 11(1) Apr.-June 79, p.3-18.

Administrative reform is a deliberate and planned effort aimed at transforming administrative practices for attaining increased administrative effectiveness with the ultimate objective of improving the quality of life. Administration should be geared to handle the tasks in an effective manner in order to ensure that development programmes are properly implemented and targets achieved with speed. A brief outline of steps taken to introduce reforms in India is presented. Covering the entire gamut of public administration at the Centre and in the States the Administrative Reforms Commission was set up in 1966 submitted twenty reports containing 537 recommendations. Various functions, the Administrative Reforms Wing of the Department of Personnel and Administrative Reforms is responsible for, are pointed out,

Some of the problem areas in the realm of administration that need constant reforms are explained. The areas are: (1) Changing the bureaucratic methods, (2) Improving the delivery system in public services; and (3) Rationalising the points of contact in rural administration. The reform measures for development proposed to be taken during the plan period (1976-83) are presented. The aim should be to develop realistic and feasible reform plans in terms of clear objectives at the programme, institutional or national level.

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AGRICULTURAL CREDIT

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ROBERT, BRUCE L., Jr. Agricultural credit cooperatives in Madras, 1893-1937: rural development and agrarian politics in pre-independence India. Indian Economic and Social History Review, 16(2) Apr.-June 79, p.163-84.

AGRICULTURAL DEVELOPMENT

ADAMS, JOHN and BALU BUMB. Determinants of agricultural productivity in Rajasthan, India: the impact of inputs, technology and context on land productivity. Economic Development and Cultural Change, 27(4) July 79, p.705-22.

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On-farm development or OFD is multidisciplinary and provides a detailed technoeconomic evaluation of the area in question. It is a term used by technicians and managers for total micro-level planning of farm lands with the objective of providing an irrigation channel, a drainage channel, and a road approach to every unit of land. OFD has been chosen as a primary tool in the progress of Kosi Kranti which envisages agrarian reform and total social change through Gandhian methods, in the Kosi command area. Various problems, sociological, technical and organisational, which come up in the action programme are explained in this article.

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AGRICULTURAL EXTENSION

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AGRICULTURE, COOPERATIVE

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AGRICULTURE AND STATE

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ANTYODAYA PROGRAMME

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ARBITRATION, INDU.

RANGARAJAN, S. Arbitration: ^{eminently} its ^{ment} finance and scope. *Eastern Economist*, 73(18) 2 Nov. 79, p.899-907.

ARMY

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Various discrepancies and discriminations in the armed forces have not been either put right or adequately compensated. The armed forces which have demonstrated their loyalty and patriotism, is becoming more and more convinced that its interests have been neglected and even deliberately sabotaged. It will be a sad day if the spirit of loyalty in army goes sour and unfortunately there are too many signs that the continued frustration is driving it in that direction. Various aspects of service insecurity and disgruntlement the commanding level officers suffer from are explained.

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SABHERWAL, O.P. IAEA: hurdles to nuclear development. *Mainstream*, 18(16) 16 Dec. 79, p.5, 32.

VAKIL, DINA. India's nuclear plan: policy for the eighties. *Economic Times*, 4 Dec. 79, p.5.

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McBRIDE, THOMAS F. The role of audit under the Inspector General concept. *Government Accountants Journal*, 28(1) Spring 79, p.13-20.

OLA, R.O.F. Two Commonwealth watchdogs: a comparative study of the evolution and position of the Auditor-General of Nigeria and Canada. *International Review of Administrative Sciences*, 45(1) 79, p.37-40.

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study of Syndicate Bank, Manipal. *P.U. Management Review*, 1(1) Jan.-June 79, p.45-63.

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BONUS

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KHOSLA, G.S. Bonus to railmen: a healthy departure. *Times of India*, 7 Dec. 79, p.8.

KULKARNI, V.B. Textile industry: changing concept of bonus. *Economic Times*, 12 Nov. 79, p.5.

MEHTA, BALRAJ. Bonus and wages. *Indian Express*, 16 Nov. 79, p.6.

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BOUNDARIES, STATE

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BUDGET—PROCEDURE

MORARKA, R.R. Budgetary process in the Indian parliament. *Journal of Parliamentary Information*, 25(2) Apr.-June 79, p.188-96.

YU, HOON. Legal basis of the budget in Korea. *Korean Journal of Public Administration*, 17(1) 79, p.145-51.

BUREAUCRACY

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Figures are given to illustrate the alarming growth of employment in the government sector which is the single main cause behind the resources crisis. It is calculated that every unnecessary job created in the government sector deprives at least ten persons of jobs in the productive sectors of the economy over a thirty-year period. State governments are mainly responsible for growth in public employment after 1971. Some form of linkage can be worked out between Central grants and stopping further growth in bureaucracy.

KHANNA, K.K. Bureaucracy and social change. *Economic Times*, 24 Nov. 79, p.5.

Public bureaucracy is pre-eminently qualified and equipped for the management of social change without pains and planning and implementation of this change in accordance with goals and objectives of the nation. As bureaucracy plays a dominant role in the formulation and execution of policies, it can play a paramount role in achieving desirable social change. Invariably the policies approved by the legislature are the ones proposed by the bureaucracy from below. The author has explained how a policy framed by the political executive can be tampered with substantially by the bureaucracy at different levels. Though the dominant role of bureaucracy in formulation and implementation of policies is recognised, unfortunately no systems are devised or contemplated to utilise this power in the general interests of the community.

—. Bureaucracy and social change. *Economic Times*, 6 Dec. 79, p.5; 7 Dec. 79, p.5.

The bureaucrats are generally experts in specific fields and cannot be matched by political executives having a much shorter work-life span. Due to various socio-political factors the role of bureaucracy in the formulation and execution of policy is much more dominant in India than in developed countries. Provision of minimum necessities to every citizen has become a major duty and a legitimate concern of the modern welfare state and the bureaucracy is called upon to manage this social change which has become inherent in every society. Bureaucracy is a *status quo* maintenance-oriented organisation, and so to manage social change willy-nilly imposed upon the bureaucracy is a major problem. The problems of planning and management raised by social change are pointed out.

—. Politicisation of bumbledom: the bane of bureaucracy. *Times of India*, 27 Nov. 79, p.8.

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CHADHA, S.L. School health services: planning and priorities. Health and Population—Perspectives and Issues, 2(1) Jan.-Mar. 79, p.38-48.

CHATTERJEE, B. and ANUPAMA RAO. Child welfare and development in India. Yojana, 33(3) 1 Nov. 79, p.4-8.

GOPALAN, SARALA. Child Welfare in China. Welfare, 26(9) Dec. 79, p.33-5.

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by S.D. Gokhale; Manpower and training requirements for children's services, by Mandakini Khadekar; Law and the child in India, by S.N. Jain; Law relating to children, by S. Venugopal Rao; Overview of children's acts, by J.J. Panakal; The problems of neglected children and youthful offenders, by K.F. Rustamji; Parental influences in juvenile delinquency, by K.D. Sikka; Police Juvenile Bureau and the administration of child care in India, by P.D. Sharma; Child labour in India: size and occupational distribution, by Malabika Patnaik; Occupational needs and pre-employment training of non-students, by K.S.R.N. Sarma; Innovative approaches in management of child welfare services—a case study, by Mina Swaminathan; Integrated child development services scheme, by S. Kapoor; The Tripura balawadi programme: an integrated approach to child welfare and community education, by Roma Standerfer Murty; Management of institutions for children: a Delhi study, by K.B. Shukla; Integrated child development services scheme: a study by K.B. Shukla; Integrated child development services scheme: a study of its health component in a Delhi anganwadi, by J.P. Gupta, V.K. Manchanda, R.K. Juyal, C.B. Joshi; Some issues and problems in child welfare evaluation from the policymaking perspective, by Arie Halachmi; Children in England, by Andrew Kakabadse; Children in Latin America and the Caribbean, by Juan Pablo Terra; Child labour in Asia: an ILO survey; Child welfare development: the Singapore experience, by Stella R. Quah; Child welfare developments in other countries; child welfare developments in Indian states; Book reviews; Documents; Administration for child welfare; a select bibliography, by Mohinder Singh and R.N. Sharma.

CHINA—ECONOMIC CONDITIONS

BHATIA, B.M. China's economy; price of modernization. Statesman, 8 Dec. 79, p.8.

CITIES AND TOWNS

BHARGAVA, GOPAL. Indian cities in

2001 A.D. Social Welfare, 26(9) Dec. 79, p.4-6, 35.

CITY PLANNING

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CAFFERTY, PASTORA SAN JUAN and RICHARD M. KRIEG. Social work roles in assessing urban development. *Social Work*, 24(3) May, 79, p.225-31.

DATTA, ABHJIT and MOHIT BHATTACHARYA (IIPA, New Delhi). Urban development and social equality. *Nagarloek*, 11(3) July-Sept. 79, p.1-10.

Urban development policy consciously tilted toward social equality should deliver urban facilities to economically weaker sections of society. There is a huge backlog of urban services in all cities and the situation is worsening due to continuous immigration from rural areas. Major policy pronouncements in relation to urban development are examined. Though the policy directives in successive five year plans are not properly implemented, there are a few notable achievements. The authors have pointed out the genuine difficulties in implementing the action programmes. Urban social equality needs not only ideological commitment but also actual operational support. This is a paper submitted at the seminar on "Social aspect of urban and regional planning" organised jointly by IIPA and Delhi Sociological Association, 18-19 Nov., 1977.

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JHA, GANGADHAR. Planning for the twin cities of Cuttack-Bhubaneswar; problems and prospects. *SPA*, 1(1) Jan.-Mar. 79, p.34-41.

MANDELBAUM, SEYMOUR J. A complete general theory of planning is impossible. *Policy Sciences*, 11(1) Aug. 79, p.59-71.

MUTTAGI, P.K. Bombay metropolitan region. *Business Standard*, 21 Dec. 79, p.5; 24 Dec. 79, p.5; 25 Dec. 79, p.5; 26 Dec. 79, p.5; 27 Dec. 79, p.5; 28 Dec. 79, p.5; 31 Dec. 79, p.5.

PHILLIPS, T.J. Area planning committees in Walsall. *Local Government Studies*, 5(1) Jan. 79, p.27-38.

CIVIL LAW

LAKSHMI DEVI, V. Uniform civil code. *Lok Kalyan*, 2(4) Oct. 79, p.23-7.

CIVIL LIBERTIES

BARTHWAL, C.P. Citizens rights in the USSR: the 1936 and the 1977 constitutions compared. *Journal of Constitutional and Parliamentary Studies*, 12(4) Oct.-Dec. 78, p.425-31.

JAIN, H.M. The forty fourth amendment and the right to property. *Journal of Constitutional and Parliamentary Studies*, 13(1) Jan.-Mar. 79, p.23-34.

PARANJPE, N.V. Civil liberties in developing countries. *Journal of Constitutional and Parliamentary Studies*, 13(1) Jan.-Mar. 79, p.56-62.

CIVIL SERVICE

CHAMBERS, ROBERT (Institute of Development Studies, Sussex). Adminis-

trators: a neglected factor in pastoral development in East Africa. *Journal of Administration Overseas*, 18(2) Apr. 79, p.84-94.

Analysis of pastoral development problems in East Africa has tended to concentrate on ecological, social, economic and political aspects rather than general administrative ones. Social anthropologists have concentrated their attention almost exclusively on the pastoralists and have treated administrators as an exogenous variable in their studies. Several explanations are advanced for this neglect. The theme of this article is that administrators as such is an important but neglected factor; that they must be studied and understood as part of the system when trying to find solutions to problems of pastoral development; and that to realise the potential of administrators more fully, a combination of research, consultancy, and training is required. This is a revised version of a paper presented to the Workshop on East African Pastoralism organised by the International Livestock Centre for Africa and held in Nairobi on 22-26 August, 1977.

CHAPMAN, R.J.K. Achieving change: inquiries into the public services of Australia and Ireland. *Administration*, 26(4) Winter 78, p.415-34.

COLE, R.W. The role of the public service in a changing environment. *Australian Journal of Public Administration*, 38(2) June 79, p.151-6.

KULKARNI, M.N. (Administrative Staff College of India, Hyderabad). Managing versus doing in government. *Vikalpa*, 4(4) Oct, 79, p.295-306.

It is argued that a large number of public field personnel in India have been associated with doing rather than managing jobs. There is need for conceptualizing the doing and managing tasks and clearly focusing on different types of tasks which involve a high degree of managerial skills and those which do not. Unfortunately, non-realization of this distinction between

doing and managing jobs in government has led to wrong selection, training, and placement of public personnel. One is not sure whether public service systems need more of managers than doers or a varying proportion of both.—*Reproduced*.

LOVE, J.D. Personnel reorganization in the Canadian public service: some observations on the past. *Canadian Public Administration*, 22(3) Fall-Autumn, 79, p.402-14.

KNUDSEN, STEVEN, LARRY JAKUS and MAIDA METZ. The Civil Service Reform Act of 1978. *Public Personnel Management*, 8(3) May-June 79, p.170-81.

NAGLER, NEVILLE. The image of the civil service in Britain. *Public Administration*, 57 Summer 79, p.127-42.

NUALLAIN, COLM O. Public service reform. *Administration*, 26(3) Autumn 78, p.293-304.

This is the text of a talk at the inaugural seminar of the newly formed Association of Graduates in Public Administration on 28th June 1978. Progress with the various reform measures recommended by the Public Services Organisation Review Group in Ireland is reviewed. Reform efforts are viewed through the eyes of the Department of Public Service, those of the Public Service, Advisory Council and those of the Government. It appears that the time-scale for implementation has been considerably longer than necessary. Reasons behind delays in implementation are analysed and it is suggested that the efforts of the Department of Public Service should be augmented by special action at the political level. Some measures in this direction are suggested.

SAKSENA, N.S. Why IAS and IPS are in a poor shape. *Times of India*, 27 Dec. 79, p.8.

Apart from political leadership, two all-India services, IAS and IPS, are almost equally responsible for decay in public

administration. The reasons behind the rapid deterioration of these cadres, to which best products are recruited, are discussed in this article. Their initial training is not thorough. As professional competence needs a constant input of fresh ideas, there should be in-service courses with stiff qualifying examinations for promotions. The retirement age of those who are able to do well in final assessments should be raised to 62. These two services are now exposed to strong parochial and casteist politics and the remedy lies in raising the percentage of non-local officers in each state. Even by Indian standards these services are ill-paid.

TAYLOR, PATRICIA A. Income inequality in the federal civilian government. *American Sociological Review*, 44(3) June 79, p.468-79.

An analysis of income inequality by race and sex within the federal civil service yields three findings of importance for income attainment and human capital research. First, large differences in salary between minority/sex groups remain after occupational stream and a number of employment-related variables are controlled. Second, institutionalized discrimination explains only one-half of these salary differences. Finally, within the federal civil service, the pay structure of minority and non-minority women are more similar to each other than are the pay structures of any other two groups of employees. —*Reproduced.*

COALITION GOVERNMENTS

FELSENTHAL, DAN S. Aspects of coalition payoffs: the case of Israel. *Comparative Political Studies*, 12(2) July 79, p.151-68.

COLLEGES AND UNIVERSITIES

GHAZOU, RAMEZ. A suggested methodology for calculating the cost of university graduates. *Socio-Economic Planning Sciences*, 13(3) 79, p.149-57.

GLAZER, NATHAN. Regulating business and the universities: one problem or two? *Public Interest*, 56, Summer 79, p.43-65.

KIM, DONG-KUN. The economic impact of a state university on the local community; the case of the University of Tennessee. *Korean Journal of Public Administration*, 17(1) 79, p.79-86.

RAI, ANIL BARAN. Secularism and political protest: the case of Banaras Hindu University (BHU) students agitation of 1965. *Indian Journal of Political Science*, 39(4) Oct.-Dec. 78, p.620-33.

SHOURIE, ARUN. AMU's real character. *Indian Express*, 1 Dec. 79, p.6.

COLLECTIVE BARGAINING

KUMBHAT, NIRMAL and B.S. RATHORE. Collective bargaining: a case study of five large scale industries of Jaipur. *Integrated Management*, 14(9) Sept. 79, p.41-5.

COMMUNITY DEVELOPMENT

BUNCE, HAROLD L. The community development block grant: an evaluation. *Urban Affairs*, 14(4) June 79, p.443-63.

WILLIAMS, GWYNDAF. Community development in rural Britain: the organization of social initiative. *Community Development Journal*, 14(2) Apr. 79, p.107-14.

COMPUTERS

BANERJEE, UTPAL K. Computer ethics. *Economic Times*, 18 Oct. 79, p.5; 19 Oct. 79, p.5.

CONSTITUTIONAL LAW

APPADORAI, A. The constitution: a few reforms will do. *Statesman*, 10 Nov. 79, p.7.

BROMHEAD, PETER and DONALD SHELL. The British constitution in 1978.

Parliamentary Affairs, 32(2) Spring 79, p.125-42.

HEGDE, K.S. The constitution and the people. *Journal of Parliamentary Information*, 25(3) July-Sept. 79, p.332-9.

MANOR, JAMES. A new political order for Sri Lanka. *World Today*, 35(9) Sept. 79, p.377-85.

SHARMA, R.R. Some parameters of the new Soviet constitution. *International Studies*, 18(2) Apr.-June 79, p.209-20.

CONSTITUTIONS—AMENDMENTS

DAS, HARI HARA and RAGHUNATH PRASAD MISHRA. Constitutional revision through amending provisions: the 45th amendment bill a case study. *Journal of Constitutional and Parliamentary Studies*, 12(4) Oct.-Dec. 78, p.417-24.

FAY, PATRICK. The amendments to the constitution committee, 1926. *Administration*, 26(3) Autumn 78, p.331-51.

CONTRACTS

MATHUR, G.K. Tendering and selection of contractors. *Lok Udyog*, 13(6) Sept. 79, p.31-7.

COOPERATION

NADKARNI, R.V. Reflections on the national cooperative policy resolution. *Cooperative Perspective*, 13(4) Jan.-Mar. 79, p.17-25.

PATIL, M.B. Cooperative movement in developing countries. *Kurukshetra*, 28(5) 1 Dec. 79, p.19-20.

COOPERATIVE FARMING

ANDREOU, PARIS. Some handicaps in mechanised cooperative farming in Bangladesh. *Journal of Administration Overseas*, 18(3) July 79, p.209-13.

COOPERATIVE SOCIETIES

ALMELU, S. Role of cooperatives in rural economy. *Khadi Gramodyog*, 26(2) Nov. 79, p.116-19.

DATAR, D.R. A case study of relationship between the state and cooperatives. *Cooperative Perspective*, 13(3) Oct.-Dec. 78, p.53-4.

DEY, S.K. Sahakari samaj. *Statesman*, 26 Oct. 79, p.8; 27 Oct. 79, p.8.

KHADKA, NARAYAN. Institutional development of cooperatives in Nepal. *Cooperative Perspective*, 13(3) Oct.-Dec. 78, p.15-20.

LASSERRE, GEORGES. The cooperative ethos. *Review of International Cooperation*, 72(2) 79, p.69-74.

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MOHANAN, N. and P.PURUSHOTHAM. Promoting a farm co-op. processing unit. *Business Standard*, 16 Nov. 79, p.5.

YEO, PETER. Cooperatives and the poor. *Journal of Administration Overseas*, 18(2) Apr. 79, p.107-15.

CORPORATIONS—TAXATION

PATIL, R.H. Tax treatment of interest costs in the context of increasing reliance on debt financing. *Economic and Political Weekly*, 14(38) 22 Sept. 79, p.1613-21.

COUNTY GOVERNMENT

WOOD, G.A. New Zealand's community councils in the 1970s. *Political Science*, 31(1) July 79, p.1-17.

COURTS, INDUSTRIAL

DHINGRA, LAL CHAND. Powers of labour courts and industrial tribunals with

reference to discharge and dismissal of industrial workers: a case study. All India Services Law Journal, 7(10) Oct. 79, p.89-96, 7(11) Nov. 79, p.97-112.

SANTOKH RAM. Government's discretion to refer industrial disputes for adjudication. Indian Journal of Industrial Relations, 15(2) Oct. 79, p.307-22.

CRIME

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CRIMINAL LAW

GEIS, GILBERT. Misdemeanors and the criminal justice system. American Behavioral Scientist, 22(6) July-Aug. 79, p.678-96.

VENUGOPAL RAO, S. Criminal justice and human rights. Indian Express, 3 Dec. 79, p.6; 4 Dec. 79, p.6.

DAIRIES

KURIEN, V. Some social and economic implications of operation flood. Cooperative Perspective, 13(2) July.-Sept. 78, p.1-20.

DECISION-MAKING

BRAHMA, P.K. (Office of the Director of Audit Commerce, Works and Miscellaneous, New Delhi). Art of decision making at the central government: problems and panaceas. ASCI Journal of Management, 9(1) Sept. 79, p.1-18.

The machinery of the government is vast and that of the Government of India, which is modelled after the British system, is very large. It grinds at a snail's pace, for it involves interactions with Parliament and State governments. Also, the decision-making process is influenced by various institutions, such as the Planning Commission, the judiciary, the RBI, etc., as well as the various chambers of Commerce. This

paper examines the decision-making process at the Central Government, including the various aspects of the process. It calls for, as remedies, the rationalisation of the secretariat structure, setting up of a policy planning cell, delegation of powers, reorganisation of finance framework, setting up of a Civil Service Staff College, and many other steps, to bring about a sound decision-making process.—*Reproduced.*

DEFENCE, NATIONAL

BATEMAN, CHRISTOPHER H. National security and nationalism in Bangladesh. Asian Survey, 19(8) Aug. 79, p.780-8.

SEN, S.R. Defence development and administration: some *obiter dicta*. Economic and Political Weekly, 14(40) 6 Oct. 79, p.1688-96.

THAPAN, M.L. Defence matters: be better informed. Statesman, 5 Dec. 79, p.8.

DEVELOPMENT ADMINISTRATION

BHARADWAJ, S.B.L. Managing development in the developing countries. Indian Journal of Training and Development, 9(5) Sept.-Oct. 79, p.14-22.

STAHL, O. GLENN. Managerial effectiveness in developing countries. International Review of Administrative Sciences, 45(1) 79, p.1-5.

Less developed nations have to rely on their national governments almost exclusively for their development. Therefore they are critically dependent on the character and capacity of their public bureaucracy. Their major problem is as how to bring the bureaucracy to an optimum level of performance. This essay seeks to analyze some realities that have to be faced in the process of improving public administration in developing countries. It is argued that managerial excellence can come primarily from a determination to change those cultural attitudes and practices that stand in the way of the goal. Some steps that must be

considered in moving steadfastly toward managerial effectiveness are pointed out.

DIPLOMATIC AND CONSULAR SERVICE

BANERJI, ARUN KUMAR. Role of the diplomat in the decision-making process: some case studies. *Indian Quarterly*, 35(2) Apr.-June 79, p.207-22.

DISASTER RELIEF

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ECONOMIC DEVELOPMENT

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This paper is based on the author's Fourth G.R. Bhatkal Memorial Lecture delivered at Bombay on 27th Nov., 1979.

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LAKDAWALA, D.T. Discipline of planning. *Economic Times*, 22 Dec. 79, p.5; 24 Dec. 79, p.5.

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SUNDARAM, I. SATYA. District planning for social justice. *Mainstream*, 18(7) 13 Oct. 79, p.30-2.

ECONOMICS

RAO, V.M. Economic theory: a rational framework for rural India. *Economic Times*, 1 Oct. 79, p.5.

For sociologists the village is a basic unit in the social organisation of India. Human geographers and spatial planners also take village as a basic unit of reckoning in the settlement pattern analysis. But economic theory has been rather casual and half-hearted in its attention to the village. There is lack of an economic theory of the village regarding crucial and systematic components of economic interactions occurring within and between villages. The pur-

pose of this article is to draw attention of economic theorists to this serious gap.

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EDUCATION

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EDUCATION AND STATE

RIBBINS, P.M. and R.J. BROWN. Policy making in English local government: the case of secondary school reorganization. *Public Administration*, 57, Summer 79, p.187-202.

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BAYTOS, LAWRENCE M. Nine strategies for productivity improvement. *Personnel Journal*, 58(7) July 79, p.449-56.

ELECTIONS

AKINSANYA, A. The electoral decree (decree/no. 73) of 1977 and Nigerian politics. *Journal of Constitutional and Parliamentary Studies*, 12(4) Oct.-Dec. 78, p.381-406.

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ESTEVEZ, SARTO. Goa goes its own way: the poll verdict in 1977 Lok Sabha

elections. *Political Science Review*, 18(2) Apr.-June 79, p.83-104.

JHA, S.N. The Congress debacle in a metropolitan centre: sixth Lok Sabha elections in Delhi. *Political Science Review*, 18(2) Apr.-June 79, p.60-82.

MAHESHWARI, S.R. Government's role in ensuring free and fair elections. *Hindu*, 8 Oct. 79, p.6.

MOHAN, K.T.J. Election expenses. *Business Standard*, 11 Dec. 79, p.5; 12 Dec. 79, p.5.

NOORANI, A.G. Elections to local bodies. *Indian Express*, 8 Nov. 79, p.6.

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ELECTRIC SERVICE, RURAL

CHOCKALINGAM, K. Rural electrification and power curbs in Tamil Nadu. *Commerce*, 139(3566) 20 Oct. 79, p.758-9.

PURUSHOTHAM, P. and V. KULANDAISWAMY. Cooperatives for rural electrification. *Cooperative News Digest*, 30(8) Aug. 79, p.142-4.

YADAVA, GORELAL. Rural electrification: the case of Bihar villages. *Economic Times*, 20 Oct. 79, p.5.

EMERGENCY POWERS

SIWACH, J.R. Emergency control mechanism and failure of constitutional safeguards in India. *Journal of Constitutional and Parliamentary Studies*, 12(4) Oct.-Dec 78, p.365-80.

EMPLOYEES' REPRESENTATION IN MANAGEMENT

GUPTA, K.L. Workers' representation on board of directors in public enterprises. *Indian Worker*, 28(3) 22 Oct. 79, p.4-5; 28(4) 29 Oct. 79, p.4-5.

MARCHINGTON, MICK and RAY LOVERIDGE. Non-participation: the management view? *Journal of Management Studies*, 16(2) May 79, p.171-84.

EMPLOYMENT

IJERE, M.O. The prospects of employment creation through cooperatives in Nigeria. *Cooperative Perspective*, 13(4) Jan.-Mar. 79, p.31-7.

LALL, V.D. Jobs creation. *Business Standard*, 22 Nov. 79, p.5; 23 Nov. 79, p.5.

NAMBIAR, R.G. Employment through exports—a study of India. *Indian Journal of Industrial Relations*, 15(1) July 79, p.1-18.

RAMDAS. Pilot projects for full employment. *Khadi Gramodyog*, 26(2) Nov. 79, p.110-15.

A pilot project for western Uttar Pradesh is to be initiated and for it reconnaissance survey has been carried out. The area consists of three blocks in Meerut district and three in Mazaffarnagar. Basic information collected is briefly presented. The main thrust of various activities in the field of agriculture, communication, animal husbandry, etc., is on generating new opportunities on employment.

SAXENA, VIPIN. Jobs for millions and preparing millions for jobs. *Khadi Gramodyog*, 26(2) Nov. 79, p.104-9.

ENERGY RESOURCES

DASGUPTA, S.M. and K.K. MURTHY (National Institute for Training in Indus-

trial Engineering, Bombay). National energy policy: the fossil resources position. *Vikalpa*, 4(4) Oct. 79, p.319-27.

This paper provides an indepth analysis of the problems India is facing in the energy front. After studying the world-wide distribution of fossil fuels and the present and future consumption patterns, it analyses the options facing the policy-maker. The authors are of the opinion that India is one of the few countries which will face no difficult energy-induced economic problems in the next twenty-five years. —*Reproduced.*

SEN, BIMAN. Energy crisis: a blessing in disguise. *Yojana*, 23(19) 16 Oct. 79, p.4-7, 24.

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ESTATE TAX

VARMA, C.R. THIAGARAJA. Changes in estate duty law. *Chartered Accountant*, 28(4) Oct. 79, p.343-58.

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GORADIA, PARFULL. Case for well-paid managers. *Capital*, 183(4579) 29 Oct. 79, p.2-3.

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LEVIATAN, URI. Organizational effects of managerial turnover in Kibbutz production branches. *Human Relations*, 31(11) Nov. 78, p.1001-18.

RAJU, C.S.N. The chief executive. *Lok Udyog*, 13(7) Sept. 79, p.35-7.

SINGH, D.R. and A.S. BALGIR. Job insecurity among Indian managers. *Integrated Management*, 14(9) Sept. 79, p.23-7.

EXTENSION EDUCATION

BHIDAY, M.R. University extension services. *Journal of Administration Overseas*, 18(3) July 79, p.159-79.

FAMINES

SOBHAN, REHMAN. Politics of food and famine in Bangladesh. *Economic and Political Weekly*, 14(48) 1 Dec., p.1973-80.

FARM INCOME

MABAWONKU, WALE and L. OKAY OSUJI. Incomes and factor productivity in Nigerian peasant agriculture. *Indian Journal of Agricultural Economics*, 34(3) July-Sept. 79, p.33-41.

FARM LABOUR

CHATTOPADHYAY, MANABENDU. Agricultural labourers of Birbhum. *Indian Journal of Agricultural Economics*, 34(3) July-Sept. 79, p.42-50.

DEY, AMAL KRISHNA and PRA-SANTA KUMAR BHANJA. Changes in nutrition of farm labourers. *Business Standard*, 17 Oct. 79, p.5; 18 Oct. 79, p.5; 19 Oct. 79, p.5.

SINGH, AMINDER PAL. Farm workers vs rich farmers: class and caste in a Punjab village. *Economic and Political Weekly*, 14(42-43) 27 Oct. 79, p.1753-4.

FARM PRODUCE—PRICES

RAY, S.K., RALPH W. CUNNINGS, Jr., and ROBERT W. HERDT. Agricultural prices, production and growth. *Economic*

and Political Weekly, 14(39) 29 Sept. 79, p.A97-105.

TYAGI, D.S. Farm prices and class bias in India. *Economic and Political Weekly*, 14(39) 29 Sept. 79, p.A111-24.

FARM WAGES

DEY, AMAL KRISHNA. Real wages of farm labourers. *Business Standard*, 7 Nov. 79, p.5; 8 Nov. 79, p.5.

FEDERAL AID

ELSE-MITCHELL, R. Fiscal equality between the states: the new role of the Commonwealth Grants Commission. *Australian Journal of Public Administration*, 38(2) June 79, p.157-67.

FEDERAL-MUNICIPAL RELATIONS

FELDMAN, LIONEL D. and KATHERINE A. GRAHAM. Intergovernmental relations and urban growth—a Canadian view. *Local Government Studies*, 5(1) Jan. 79, p.69-86.

FEDERAL-STATE RELATIONS

SIWACH, J.R. Constitutional crisis in state politics and its control mechanism. *Political Change*, 2(1) Jan.-June 79, p.11-29.

FEDERALISM

CHAUBE, S.K. Towards an analysis of the social bases of federalism. *Indian Journal of Political Science*, 39(4) Oct.-Dec. 78, p.561-72.

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RATH, SHARDA. Federalism: a conceptual analysis. *Indian Journal of Political Science*, 39(4) Oct.-Dec. 78, p.573-86.

FERTILIZERS

MAHANTI, TUSHAR K. Impact of fertilisers on grains output. *Business Standard*, 23 Oct. 79, p.5; 25 Oct. 79, p.5.

FINANCE, PUBLIC-POLICY

COATS, WARREN L., Jr. and DEENA R. KHATKHATE. Money and monetary policy in less developed countries—survey of issues and evidence. *Economic and Political Weekly*, 14(46) 17 Nov. 79, p.1881-1900.

KESSELMAN, JONATHAN R. Formulating fiscal policies to expand employment in Indian industry. *Economic and Political Weekly*, 14(48) 1 Dec. 79, p.1958-72.

FINANCE—DEPARTMENTS

ALDRED, K. The treasury financial information system. *Management Services in Government*, 34(2) May 79, p.90-102.

FLOOD CONTROL

BAPAT, L.G. Let the centre take over flood control. *Economic Times*, 17 Nov. 79, p.5.

PATEL, HIMMAT. Flood control schemes: states should take adequate measures. *Economic Times*, 25 Oct. 79, p.5.

PRITAM SINGH. Flood control in India. *Bhagirath*, 26(4) Oct.-Dec. 79, p.139-43.

SINHA, BASAWAN. Flood forecasting in India. *Bhagirath*, 26(4) Oct.-Dec. 79, p.144-50.

FOREIGN COMMERCE

AHMAD, JALEEL. Import substitution—a survey of policy issues. *Developing Economies*, 16(4) Dec. 78, p.355-72.

SHARMA, BRIJ MOHAN. Changing pattern of imports. *Business Standard*, 28 Dec. 79, p.5.

VERGHESE, S.K. Developments in international competitiveness of India in 1970s. *Economic and Political Weekly*, 14(41) 13 Oct. 79, p.1718-26.

FOREIGN INVESTMENTS

CALVERT, A.L. and M.A. CRENER. Foreign business control: the Canadian experience 1973-1977. *Canadian Public Administration*, 22(3) Fall-Autumn 79, p.415-38.

KAPOOR, M.C. and RAJAN SAXENA. Role of foreign private investment in India. *Indian Management*, 18(11) Nov. 79, p.13-14.

ROOT, FRANKLIN R. and AHMED A. AHMED. Empirical determinants of manufacturing direct foreign investment in developing countries. *Economic Development and Cultural Change*, 27(4) July 79, p.751-67.

GOVERNMENT BONDS

NEILD, ROBERT. Government borrowing by deposit. *Lloyds Bank Review*, (133) July 79, p.23-36.

GOVERNMENT ENTERPRISE

BHOOTHALINGAM, S. The public sector: performance and profitability. *Indian Express*, 19 Nov. 79, p.6.

In India the public sector is only a form of paternalistic state capitalism. Though not an exclusive creation of independent India, it has been used for speedy industrialisation during the Nehru regime. Most of the public enterprises have resulted from new initiatives and only some by the nationalisation of existing industries. As regards profitability though the year 1976-77 was exceptionally good for the public sector, by ordinary standards the performance was poor. Even after making allowance for the burden of "social responsibility" the rate of profit is very low. It is so due to the nature of management and

the political and socio-economic conditions. For public sector 'autonomy' is illusory. Bureaucratic control and outside interference much of which springs from parliamentary pressures is dominant. A few measures are suggested for improvement in performance.

CHANDRASEKHAR, K. The irrelevance of the public sector. *Eastern Economist*, 73(22) 30 Nov. 79, p.1079-84.

CHEEMA, G. SHABIR. The administration of public enterprises in Malaysia. *Journal of Administration Overseas*, 18(2) Apr. 79, p.95-106.

In developing countries public enterprises are established for a number of reasons. The rapid expansion of public sector in Malaysia since independence in 1957 is explained and the objectives behind it are analysed. The major objective was elimination of inter-ethnic disparities in income. The average income of Malay households is much less than Chinese and Indian households. The increase in the allocation of development expenditure for public enterprises under different Plans is presented in the form of a table. As regards these public enterprises the issues discussed are—forms of organization, constitution of the board of directors, sources of finance, personnel policies, coordination among enterprises and control mechanism. The problems which have emerged over the years in the functioning of these enterprises are pointed out and a few measures are suggested for improved performance.

GUPTA, ARVIND K. Public sector needs tough decision-making. *Eastern Economist*, 73(16) 19 Oct. 79, p.819-21.

The public sector has failed to come up to expectations and the losses are mounting up. The reasons behind this phenomenon are analysed and it is argued that only tough politico-economic decisions can save the public sector.

JENKINS, GLENN P. An operational approach to the performance evaluation of

public sector enterprises. *Annals of Public and Co-operative Economy*, 50(2) Apr.-June 79, p.3-15.

public sector. *Indian Management*, 18(12) Dec. 79, p.2-7.

Governments often have a number of short-term and long-run objectives, some of which may even be conflicting, when public sector enterprises are established. As such where to start in performance evaluation is a dilemma. The possible objectives are grouped into three categories—financial, economic, and social. Various issues which need to be resolved to carry out a meaningful assessment of an enterprise's contribution to the economy and to the social objectives set for it are analysed in this article.

KAMAT, G.S. Coordination between public and cooperative sectors. *Indian Management*, 18(12) Dec. 79, p. 41-5.

LAXMI NARAIN. Public enterprises: death-bell for civil servants. *Economic Times*, 2 Oct. 79, p.5.

In the initial stages, a large number of top posts in public enterprises were manned by civil servants. Later on, government decided to do away with deputation of civil servants and a large number of them have been absorbed in the enterprises. It is in the interest of enterprises to reduce their dependence on civil servants. In 1974 Public Enterprises Selection Board was created to streamline the selection and appointment to top posts in government enterprises. It is difficult to believe that the Board is not getting suitable persons other than those in civil service for selection. The usefulness of Industrial Management Pool is briefly reviewed and the disadvantages of having civil servants for short-term postings in government enterprises are pointed out. The problem is largely of divided loyalties. Having high stakes in public enterprises, it is suggested that the solution lies in professionalising the management of public enterprises.

MALHOTRA, A.K. (Engineers India Ltd., New Delhi). Leadership styles in Indian

Public enterprises in India function in a particular culture and environment. An attempt is made here to identify leadership styles which are generally considered to be successful. The styles differ as per the way the Chief Executive Officer tackles his relationships. These relationships are discussed and concluded that as successful style is a function of the environment and culture at a particular point of time, no hard and fast rules applicable to all times and cultures can be enunciated.

MINOCHA, O.P. (Panjab Univ., Chandigarh). A critical assessment of staffing managerial positions in public undertakings. *Lok Udyog*, 13(6) Sept. 79, p.7-14.

The most important failure of the public sector has been its inability to develop to the requisite extent its own resources of managerial and technical personnel. With this problem in view an attempt is made in this paper to: (a) Assess the extent of dependence on external sources for staffing managerial positions in public undertakings; (b) Examine the modes of staffing; and (c) Critically evaluate the need for setting up of Public Service Commission for Public Undertakings.

PRABHU, A.N. Consumer goods manufacture: case for public sector. *Business Standard*, 12 Nov. 79, p.5.

RAO, V.K.R.V. How inflation has put the brakes on public sector. *Capital*, 183(4583) 26 Nov. 79, p.2-6; 183 (4584) 3 Dec. 79, p.3-7.

SESHAGIRI RAO, H.R. Managing state units. *Business Standard*, 28 Nov. 79, p.5; 29 Nov. 79, p.5.

The process of management may be universal but it needs substantial adaptation in order to make it relevant to public enterprises. The significant differences between business management and public

enterprise management are analysed under following headings—objectives, resources, corporate personality, professionalisation and accountability. Public enterprise management is professionally more complex as it calls for a thorough understanding of the social, political, economic, and bureaucratic environment and as such needs a special breed of professional managers.

SINGH, P.N. (Indian Oil Corporation Ltd., Bombay). Finance concurrence in public sector. *Chartered Accountant*, 28(5) Nov. 79, p.431-3, 454.

Financial concurrence should be a team work between line executives and finance executives. They should solve the problems through joint discussion and hence reduce the shuttling of files from one department to the other. Some areas are identified where financial concurrence in decision making is needed. Levels of financial concurrence should be clearly defined to avoid movement of papers through the complete hierarchy in the finance department. It should be seen that the managers who are delegated powers do exercise them. 'Safe-playing' strategy of routing every paper through the finance department should be discouraged.

TIVEY, LEONARD (Univ. of Birmingham). Structure and politics in the nationalised industries. *Parliamentary Affairs*, 32(2) Spring 79, p.159-75.

For various reasons the nationalised industries in Britain take the form of public corporations. This form presumes some degree of independence from direct governmental management. The National Economic Development Office under the chairmanship of Sir Ronald McIntosh examined the role of nationalised industries in the economy and their control in the future. The report was submitted in 1976. In this paper the problem of government relations with nationalised industries is analysed in the light of the McIntosh report

and a series of select committee reports and white papers over the last twenty years.

VIJAYA SARADHI, S.P. and A. SHAN-KARAI AH (Kakatia Univ., Warangal). Public enterprises: a case for professional management. *Eastern Economist*, 73(13) 28 Sept. 79, p.660-3.

After briefly presenting the conceptual aspects of professional management, the objectives of public enterprises in India are outlined. The purpose of this paper is to highlight the need for professional managers in public enterprises. Their success is hampered by bureaucratic style of functioning and misconstrued notion about 'accountability'. The professional manager is needed not only at the top level but also at the different functional levels in the areas of production, finance, materials, and marketing.

GOVERNORS

DOMETRIUS, NELSON C. Measuring gubernatorial power. *Journal of Politics*, 41(2) May 79, p.589-610.

GRIEVANCE PROCEDURES

KUMBHAT, NIRMAL and B.S. RATHORE (Univ. of Rajasthan, Jaipur). Grievance handling machinery in Rajasthan State Electricity Board: a case study. *Integrated Management*, 14(8) Aug. 79, p.25-7.

There is an 'adequate machinery' to handle the grievances in the RSEB. The procedure adopted for settling them at different levels in the Board is explained. With active participation of workers in grievance handling machinery at various levels, almost all workers are fully satisfied with the present arrangements.

LEWIS, NORMAN and P.J. BIRKINSHAW. Local authorities and the resolution of grievances—some second thoughts. *Local Government Studies*, 5(1) Jan. 79, p.7-21.

HABEAS CORPUS

SHARMA, M.S. The habeas corpus case an eclipse of the right of personal liberty. *Journal of Constitutional and Parliamentary Studies*, 13(1) Jan.-Mar. 79, p.63-75.

HANDICAPPED

BATRA, SATISH K. (L.B.S. College, Jaipur). Role of public enterprise in providing employment to the handicapped: a note. *Prashasnika*, 8(1) Jan.-Mar. 79, p.78-80.

In this article the term handicapped is confined only to those who are not deaf, dumb or blind. Some suggestions are given for the provision of employment opportunities in public enterprises for those who are physically disabled but mentally normal.

HOOJA, SWARN (Rajasthan Council of Woman and Child Welfare, Jaipur). Rehabilitation of the physically handicapped: some recommendations. *Prashasnika*, 8(1) Jan.-Mar. 79, p.17-22.

On the basis of a study of the blind, the deaf and the orthopaedically handicapped conducted last year, the author has proposed some measures for the rehabilitation of the physically handicapped in Rajasthan.

HEALTH EDUCATION

MATHEWS, C.M.E. Health education evaluation and beliefs and practices in rural Tamil Nadu. *Social Action*, 29(2) Apr.-June 79, p.115-49.

MINETT, NANCY. Teaching about health: who sets the standards. *International Development Review*, 21(2) 79, p.29-32.

HEALTH SERVICES

BOSANQUET, NICK. Towards a non-political health service? *New Society*. 48(871) 14 June 79, p.644-5.

MACH, E.P. Selected issues on health and employment. *International Labour Review*, 118(2) Mar.-Apr. 79, p.133-45.

PANIKAR, P.G.K. Resources not the constraint on health improvement: a case study of Kerala. *Economic and Political Weekly*, 14(44) 3 Nov. 79, p.1803-9.

Judges in terms of conventional indices of health, Kerala stands out from the rest of India. What most distinguishes the performance of Kerala compared to that of other states in India is the improvement in the health status of the rural population in general and of children and infants in particular. Kerala's achievement in the health field becomes all the more significant and relevant to low income countries when viewed against the facts, that the level of per capita income, per capita expenditure on health, and medical infrastructure measures in terms of bed-population ratio, doctor-population ratio, etc., are actually lower here than in some of the other states. The reason for the better health status of Kerala lies in the state having given equal importance to preventive and promotive measures like sanitation, hygiene, immunisation programmes, infant and antenatal care, health education, etc, as to curative medicine. Moreover, the spread of education, especially among women in the rural parts of Kerala, was a crucial factor contributing to the high degree of awareness of health problems and fuller utilisation of available health care facilities. The conclusion to which this case study leads is that given proper policies and priorities, lack of resources need not be an impediment to improvement of health status even in low income countries.—*Reproduced.*

NAYEEM, AZMAT and L.S. MOORTHY. Multiple health worker's scheme in Andhra Pradesh. *Social Change*, 9(1-2) Mar.-June 79, p.18-24.

HOLIDAYS

HAULOT, ARTHUR. The staggering of holidays with pay. *International Labour Review*, 118(2) Mar.-Apr. 79, p.191-204.

HOURS OF LABOUR

FINKLE, ARTHUR L. Flexitime in government. *Public Personnel Management*, 8(3) May-June 79, p.152-5.

MUDDERMAN, L.N. Flexible working hours in the Ministry of Defence. *Management Services in Government*, 34(1) Feb. 79, p.39-44.

STEVENS, ERROL D. and ROD ELS-WORTH. Flexitime in the Australian public service: its effects on non-work activities. *Public Personnel Management*, 8(3) May-June 79, p.196-205.

HOUSING

KILROY, BERNARD. Housing finance—why so privileged? *Lloyds Bank Review*, (133) July 79, p.37-52.

MIHALYI, PETER. A typical waste of a centrally planned economy. *Economics of Planning*, 14(2) 78, p.81-95.

RICHARD, P.J. Housing and employment. *International Labour Review*, 118(1) Jan.-Feb. 79, p.13-26.

SBRAGIA, ALBERTA. Not all roads lead to Rome: local housing policy in the unitary Italian state. *British Journal of Political Science*, 9(3) July 79, p.315-39.

WISTOW, GERALD. Managing housing policy—the implementation of policy in the owner occupied sector. *Local Government Studies*, 4(4) Oct. 78, p.53-66.

IMMIGRATION AND EMIGRATION

KELLEY, ALLEN C. and ROBERT M. SCHMIDT. Modelling the role of Government policy in post-war Australian immigration. *Economic Record*, 55(149) June 79, p.127-35.

INCOME

GOTHOSKAR, S.P. and T.R. VENKATACHALAM. Development of regional

accounts. *Economic and Political Weekly*, 14(45) 10 Nov. 79, p.1841-5.

INCOME TAX

AGARWAL, S.K. Income Tax Department: need for administrative reforms. *Economic Times*, 11 Dec. 79, p.5.

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Political Weekly, 14(45) 10 Nov. 79, p.1850-3.

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LEADERSHIP

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SAHA, SUDHIR K. Contingency theories of leadership: a study of Human Relations, 32(4) Apr. 79. p.313-22.

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Good leadership is a prerequisite in building up a sound, efficient and responsible organisation. This study deals with four Urban Improvement Trusts in Rajasthan—Jaipur, Jodhpur, Kota and Udaipur. Organisational climate is considered as criterion of organisational effectiveness. Some nominated trustees and employees

were interviewed, and an eight-item measure used to study the leadership style. The items are : (1) Adaptiveness, (2) Organisational and human resources management, (3) Progressive considerate leadership, (4) Problem centredness and practicality, (5) Conflict management, (6) Renovation, (7) Involvement and indifference, and (8) Initiation.

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Applying a systems concept, urban administration must be comprehended from at least five different perspectives, the national urban system, the regional (state) urban system, the local urban system, the individual urban service (or function), and the urban organisation. Urban administration is an intergovernmental process involving the whole range of organisations and activities for planning, decision making and management at all levels. The objectives behind 1976 local government reforms in Nigeria are—encouraging development and local initiative as a prelude to the return of civilian rule, promotion of democratic self-government throughout the federation, and establishment of viable local government to meet rising expectations for services.

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The local self-government institutions in the rural and urban areas have grown and developed under vastly different circumstances. In spite of close inter-dependence between the two areas, the interaction between the two types of institutions is minimum. The existing pattern of local self-government in both the areas is discussed and the need for unification is examined. Rural and urban economies are complementary and their dichotomous treatment leads to uncoordinated growth in the two areas. Unified administrative set-up should be evolved for municipal and developmental functions. In order to create unified rural urban local-self institutions, two types of set-up are recommended, one for metropolitan districts and other for non-metropolitan ones.

LOCAL TAXATION

KAUSHIK, R.S. A case for octroi duty for local bodies. *Civic Affairs*, 27(1) Aug. 79, p.13-15.

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Urban local bodies are not able to cope with the mounting pressure of population. As their financial structure is weak there is a wide gap between the desired and existing level of municipal services. Apart from extensive under-assessment of municipal taxes several sources of income have not been tapped. This paper is a case study on the pattern of taxation in five biggest and the oldest municipal bodies in Bihar, namely, Patna, Bhagalpur, Gaya, Muzaffarpur, and Ranchi: Attempt is made: (1) to examine the pattern of municipal taxation in Bihar; (2) to find out the reasons why in spite of their poor finances municipal bodies in Bihar have failed to utilize the legitimate taxation opportunity; (3) to find out the effective ways and means for municipal tax administration; (4) to suggest for improvement and better utilisation of tax opportunities; and (5) to suggest the measures with a view to make the local taxation an effective instrument of resource mobilization.

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The century old Tramways in Calcutta, originally a U.K. concern and state managed since July 1967, has been running in losses since the year of take over. At present the trams carry about 7 lakh passengers per day in the city as against about 8 lakhs carried by state-buses. In 1951 an Agreement concluded with the foreign owners that the company would be nationalised in 20 years, took away the private business motive of the company and that was the beginning of the rot. Maintenance

and replacement needs were neglected and service quality deteriorated.

True it is that in a busy crowded city like Calcutta the inflexible tram routes add to the problem of congestion. But congestion is the result of many factors affecting the speed of all vehicles including trams. And the "effective speed" of tram in the city is not at all much slower than any other public transport mode. On the other side, trams have far larger carrying capacity and, being driven by electricity, have far lower operational cost so that the cost per passenger becomes immensely lower. Replacement of trams by buses would require enormous initial capital cost, apart from the facts of higher operational cost for buses.

There is already a huge unsatisfied demand of passenger trips in the metropolis and in the next 10 years, even after operation of the Metro Railway the demand for mass surface transit need would stand at about 78 lakhs as against the present 65 lakhs. What is economically desirable is to revitalise the existing infrastructure of tramways by marginal investment rather than to abandon it.

To make it economically viable, its infrastructure should be fully utilised by outsheddung 400 cars and carrying 10 lakh passengers per day as against the present position of 300 cars and 7 lakh passengers. Its capital structure which comprises almost wholly of loans should be reorganised; loans that have already been eaten up in accumulated losses amounting to about Rs. 400 crores should be capitalised and the company be relieved of the heavy interest-burden on its expenditure side. Government subsidy to the tune of say 25 per cent of its annual revenue be granted in consideration of the fact that as state-owned public utility service, it caters some services which are 'uneconomic'. Moreover, about 20 per cent increase in fares leading to rise in the lowest stage fare of 15 p. to 20 p. and the highest stage fare of 30 p. to 40 p. be effected. Finally the loopholes of wastage should be

plugged. Future investments in the concern should be financed by funds obtained in the debt-capital ratio of 2:1. These measures, it is expected, would enable the company to come out of the Red and run on its own wheels. -- *Authors.*

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MODI, S.S. Accounting for human resources—a new dimension and a challenge. *Lok Udyog*, 13(6) Sept. 79, p.53-6.

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MIGRATORY LABOUR

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MINORITIES

BHARATIYA, V.P. Minorities Commission: constitutional metamorphosis? *Journal of the Indian Law Institute*, 21(2) Apr.-June 79, p.268-76.

MOHAMMEDANS IN INDIA

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MOHAMMEDANS IN SRI LANKA

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MOTIVATION

PENNATHUR, KRISH and UMA SEKARAN. Motivation leading to job involvement. *Business Standard*, 1 Nov. 79, p.5.

RAO, V. RUKMINI and SAHBA HUSSAIN. Creation of a culture of organi-

sational sensitivity in government ministries/departments. *National Labour Institute Bulletin*, 5(3-4) Mar.-Apr. 79, p.137-40.

National Labour Institute in collaboration with the Indian Institute of Public Administration undertook a project to study work motivation in four Government Ministries/Departments. On similar lines, it appears, the authors studied the working of the Department of Social Welfare. Twenty-seven officials were interviewed, implementation of the project on "Integrated child development services" was studied and the file movement in two sections was looked into. This paper deals with their findings. Moreover an outline of change strategy is presented.

SINGH, P. Meaning of work. *Indian Journal of Industrial Relations*, 15(1) July 79, p.19-40.

MUNICIPAL FINANCE

AFZAL, MUHAMMAD. Financial condition and performance of local government. *Local Government*, 10(7-8) July-Aug. 79, p.5-12.

MUNICIPAL GOVERNMENT

HIGGINS, DONALD J.H. Municipal politics and government: development of the field in Canadian political science. *Canadian Public Administration*, 22(3) Fall-Autumn 79, p.380-401.

HOSHIAR SINGH (Univ. of Rajasthan, Jaipur). Urban authorities and administrative change: a study of municipal institutions in India. *Prashasnika*, 8(1) Jan.-Mar. 79, p.27-37.

Rapid urbanisation and industrialization have created new problems for municipal governments. Municipal corporation, the highest type of urban local government in India, is established in big cities. In other cities municipalities are set up under State enactments. In constituting a municipality, population, income and other relevant

factors are taken into account. Various aspects of the functioning of municipal government are explained. Municipal finance is a dismal picture of continued stagnation and as such the standard of municipal services is declining. Inefficient personnel is the root cause of several administrative deficiencies. As a remedial measure many States have provincialized high-grade municipal posts in the administrative and technical fields. The introduction of an executive officer has been a salutary departure from the earlier practice of leaving executive administration to the president and councillors who are prone to various pressures and influences. The current trend is towards centralization of powers in the hands of State government and the consequent decline of urban local 'Self-government'.

OYEDIRAN, OYELEYE. Council-manager plan the experience of western Nigeria. *Philippine Journal of Public Administration*, 21(1) Jan. 77, p.69-78.

PATIL, V.S. Local-self government in Karnataka with special reference of urban problems. *Journal of Karnatak University, (Social Sciences)* 14,78, p.57-68.

State, urban and rural governments and politics are not completely separate watertight compartments. In Karnataka as elsewhere in India, corporations and municipalities are the only urban governments, which are the results of the local-self government. In the beginning municipalities were nominated bodies but became elective ones after independence. The problems of urban governments are pointed out and a few measures are suggested for reforms.

STANYER, JEFFREY. Have the world's big cities become ungovernable. *Municipal Review*, 50(595) Aug. 79, p.99-101.

MUNICIPAL SERVICES

COURTNEY, JAMES F., Jr. Assessing the impact of modular, integrated

utility systems on new town development. *Journal of Urban Analysis*, 6(1) 79, p.33-47.

MAYER, JEAN. Spatial aspects of basic-needs strategy: the distribution of essential services. *International Labour Review*, 118(1) Jan.-Feb. 79, p.59-74.

ROSENTHAL, STEPHEN R. Managing the demand for public service delivery systems: anticipation, diagnosis and program response. *Journal of Urban Analysis*, 6(1), p.15-31.

WARNER, PAUL D. and RABEL J. BURDGE. Perceived adequacy of community services: a metro nonmetro comparison. *Rural Sociology*, 44(2) Summer 79, p.392-400.

NEHRU, JAWAHARLAL—CRITICISM AND INTERPRETATION

SATINDRA SINGH. Nehru's legacy: benign or baneful? *Economic Times*, 14 Nov. 79, p.5.

NUTRITION

RAO, M. RAMKRISHNA. Nutrition situation in India during 1971-72. *Sarvekshana*, 2(3) Jan. 79, p.111-18.

OCCUPATIONAL MOBILITY

PHILLIPS, W.S.K. Occupational mobility patterns in urban India. *Indian Journal of Social Work*, 40(2) July 79, p.187-99.

OFFICIAL SECRETS

VARGAS, PHILIP. Privacy, confidentiality and disclosure—approaches to regulation and the role of the federal manager. *Bureaucrat*, 8(2) Summer 79, p.56-60.

OMBUDSMAN

UPPENDAHL, HERBERT. The Ombudsman of Rheinland-Pfalz: achievements and deficiencies. *Public Administration* 57, Summer 79, p.219-28.

OPERATIONS RESEARCH

BONDER, SETH. Changing the future of operations research. *Operations Research*, 27(2) Mar.-Apr. 79, p.209-24.

ORGANIZATION

CLAGG, J. BARNSTEP and NORMA MEALSTOM. The principles of organizational inaction. *Bureaucrat*, 8(2) Summer 79, p.87-9.

REIMANN, BERNARD C. Parkinson revisited: a component analysis of the use of staff specialists in manufacturing organizations. *Human Relations*, 32(7) July 79, p.625-41.

VIDMER, RICHARD. The emergence of administrative science in the U.S.S.R.: toward a theory of organizational emulation. *Policy Sciences*, 11(1) Aug. 79, p. 93-108.

Emulation is a specific linkage pattern between an entity and its inter-organizational environment. It represents a genre of adaptation, *i.e.*, purposive, goal-oriented activity designed to recreate the behavioral attributes in a referent. Emulation can also be symbolic—a legitimization of change within the receiving system. Soviet administrative theorists have consciously drawn from American experience in order to promote and develop a counterpart discipline at home. This constitutes an emulative linkage pattern. The metamorphosis of administrative science in the USSR is charted here as sequential stages in the innovation process—initiation, implementation, institutionalization. Emulation has had a specific impact at each stage.—*Reproduced.*

PAKISTAN—ECONOMIC CONDITIONS

BHATIA, B.M. Pakistan's economy: living beyond one's means. *Statesman*, 21 Nov. 79, p.8.

PENSIONS

HANEBERG, RONALD L. Public employee pension plans: a new era of regulation? *Governmental Finance*, Mar.-June 79, p.3-9.

SOAR, JOHN C. Results and perspectives in the utilisation of data processing in Canadian public pension schemes. *International Social Security Review*, 21(4) 78, p.450-62.

THOME, MICHAEL N. Changing standards in public employee retirement administration. *Governmental Finance*, Mar.-June 79, p.11-27.

PERSONNEL

CASEY, JOHN. Organisational career planning. *Administration*, 26(4) Winter 78, p.484-95.

PERSONNEL—SERVICE RATING

CORNELIUS, EDWIN T., MILTON D. HAKEL, and PAUL R. SACKETT. A methodological approach to job classification for performance appraisal purposes. *Personnel Psychology*, 32(2) Summer 79, p.283-97.

MATHIS, ROBERT L. and RICHARD H. SUTTON. Performance appraisal. *Journal of Systems Management*, 30(6) June 79, p.16-18; 30(7) July 79, p.9-13.

MORANO, RICHARD A. An Rx for performance appraisals. *Personnel Journal*, 58(5) May 79, p.306-7, 328.

PERSONNEL, MUNICIPAL

JOHNSON, DOUGLAS A., NANCY W. NEWTON and LEON A. PEEK. Predicting tenure of municipal clerical employees: a multiple regression analysis. *Public Personnel Management*, 8(3) May-June 79, p.182-90.

MURRAY, PHILIP. Worker participation in local authorities. *Administration*, 26(3) Autumn 78, p.383-91.

The main objective of Worker Participation (State Enterprise) Act, 1977, an Irish legislation, is to promote worker participation in the public sector. This article is an examination of the possible progressive extension of the legislation to local authorities.

PERSONNEL, PUBLIC-EMPLOYEE RELATIONS

TANDON, M.L. Collective bargaining by Govt. employees in Punjab. *P.U. Management Review*, 1(2) July-Dec. 78, p.1-16.

PERSONNEL, PUBLIC—PAY PLANS

SAPRU, R.K. (Panjab Univ., Chandigarh). The issue of dearness allowance in India with special reference to Haryana and Punjab. *Prashasika*, 8(1) Jan.-Mar. 79, p.1-16.

The concept of dearness allowance (DA) came into existence during the Second World War. It is one of the methods to compensate for the rise in the level of prices. The recommendations of various commissions and bodies as regards DA are explained. Punjab, Haryana, Himachal Pradesh and Union Territory of Chandigarh have adopted the Central pattern in the grant of DA. It is suggested that in these states the prevailing element of dearness pay should be abolished and new grades evolved. It is desirable to have some formula for regular merger of DA into pay after a periodic review of the price index. DA disputes should always be sorted out through arbitration.

PERSONNEL, PUBLIC—SELECTION

LEVINE, EDWARD L., NELL BENNETT and RONALD A. ASH. Evaluation and use of four job analysis methods for personnel selection. *Public Personnel Management*, 8(3) May-June 79, p.146-51.

POLICE

AMES, WALTER L. Police in the community. *Police Journal*, 52(3) July-Sept. 79, p.252-9.

BANERJEE, S., SATINDER SINGH, P.V. SUBBA RAO and K.B. SHRESTHA. Restructuring civil police. *Vikalpa*, 4(4) Oct. 79, p.333-8.

The factors essential for successful performance of various tasks and jobs are identified. Interviews and discussions with policemen indicate that constables are performing various tasks majority of which are beyond their capability. The authors have recommended some measures to restructure the police set-up in Andhra Pradesh and have worked out the number of posts which need to be upgraded. The authors hope that this restructuring will lead to greater efficiency and better morale with an insignificant increase in recurring expenditure. This study was made by the authors while attending the 41st Senior Officers' Course at the Sardar Vallabhbhai Patel Police Academy, Hyderabad.

JACOBS, DAVID and DAVID BRITT. Inequality and police use of deadly force: an empirical assessment of a conflict hypothesis. *Social Problems*, 26(4) Apr. 79, p.403-12.

MCLAREN, PETER. Does society expect too much from its police? *Police Journal*, 52(3) July-Sept. 79, p.218-28.

MATHUR, KRISHNA MOHAN. Police accountability to the law and the people. *Administrator*, 23(2) Apr.-June 79, p.439-48.

PARANJAPPE, N.V. Role of the police in crime prevention. *Indian Police Journal*, 25(4) Apr.-June 79, p.3-9.

SHARMA, P.D. Law and order: a perspective on police reforms in India. *Indian Police Journal*, 25(4) Apr.-June 79, p.16-20.

POLITICAL DEVELOPMENT

NARAYANA, S.V. District politics: a case study of Warangal. *Political Change*, 2(1) Jan.-June 79, p.89-96.

POLITICAL PARTICIPATION

SHUPE, ANSON D., Jr. Social participation and voting turnout: the case of Japan. *Comparative Political Studies*, 12(2) July 79, p.229-56.

POLITICAL PARTIES

AGARWAL, S.K. Taxation of political parties: filing of returns desirable. *Economic Times*, 1 Nov. 79, p.5.

McCRAW, DAVID. Social credit's role in the New Zealand party system. *Political Science*, 31(1) July 79, p.54-60.

MATHUR, P.C. Political parties in the contemporary world: a synoptic analysis. *Political Change*, 2(1) Jan.-June 79, p.62-81.

ROUT, B.C. Evolution and development of the dominant opposition party in Orissa. *Journal of Constitutional and Parliamentary Studies*, 12(4) Oct.-Dec. 78, p.407-16.

POLLUTION

SURAIYA, JUG. The urban crisis: is the city doomed? *Statesman*, 6 Dec. 79, p.8.

POPULATION

STAVIG, GORDON R. The impact of population growth on the economy of countries. *Economic Development and Cultural Change*, 27(4) July 79, p.735-50.

PORTS

GIDWANI, INDRA. Bombay Port Trust. *Economic Times*, 15 Nov. 79, p.5; 16 Nov. 79, p.5.

KULKARNI, S.R. The Bombay port. *Economic Times*, 7 Dec. 79, p.5; 8 Dec. 79, p.5.

SINGH, GAYATRI. Plight of temporary workers of Bombay port. *Economic and Political Weekly*, 14(38) 22 Sept. 79, p.1603-5.

POVERTY

AGARWALA, VIRENDRA. Planning for ending poverty. *Economic Times*, 27 Dec. 79, p.5.

HANUMANTHA RAO, C.H. Poverty and development characteristics of less developed regions in India. *Economic and Political Weekly*, 14(30-32) Special Number Aug. 79, p.1307-14.

HARRISS, JOHN. Why poor people stay poor in rural South India. *Social Scientist*, 8(1) Aug. 79, p.20-47.

KEMENY, ISTVAN. Poverty in Hungary. *Social Science Information*, 18(2) 79, p.247-67.

PAUL, S. Poverty, unemployment. *Business Standard*, 18 Oct. 79, p.5; 20 Oct. 79, p.5.

RAFFERTY, KEVIN. Problems of poverty and progress. *Indian Express*, 22 Dec. 79, p.6.

RAO, V.K.R.V. Production and poverty. *Commerce*, 139(3570) 17 Nov. 79, p.968.

A strategy to minimise poverty. *Mainstream*, 18(15) 8 Dec. 79, p.13-14.

This is based on address to the Alumni Association of the Institute of Economic Growth, Delhi, on 22nd Nov. 1979.

TYLER, GODFREY J. Poverty, income distribution and the analysis of agricultural projects. *International Labour Review*, 118(4) July-Aug. 79, p.459-72.

YOUNG, FRANK W., DONALD K. FREEBAIRN and REUBEN SNIPPER.

The structural context of rural poverty in Mexico: a cross-state comparison. *Economic Development and Cultural Change*, 27(4) July 79, p.669-86.

PRESS

DIXIT, KANAK MANI. Press freedom in Nepal. *Vidura*, 16(5) Oct. 79, p.288-2, 307.

JAWORSKI, C. HELAN. Towards a new information order: rural participation in the Peruvian press. *Development Dialogue*, 1979:2, p.115-45.

MANKEKAR, D.R. Freedom of information and national sovereignty. *Indian and Foreign Review*, 16(23) 15 Sept. 79, p.21-3.

PRESSURE GROUPS

SMITH, VIRGINIA W. How interest groups influence legislators. *Social Work*, 24(3) May 79, p.234-9.

PREVENTIVE DETENTION

MUKHOTY, GOBINDA. Preventive detention and the citizen. *Mainstream*, 18(1) 10 Nov. 79, p.15-18.

NOORANI, A.G. An ordinance modelled on MISA. *Indian Express*, 15 Oct. 79, p.6.

PAI PANANDIKER, D.H. The preventive detention issue. *Hindustan Times*, 23 Oct. 79, p.7.

SAHAY, S. An ill-conceived ordinance. *Statesman*, 11 Oct. 79, p.6.

PRIME MINISTERS

YEEND, G.J. The department of the Prime Minister and Cabinet in perspective. *Australian Journal of Public Administration*, 38(2) June 79, p.133-50.

PRISONS

MCGOWAN, JAMES. Nineteenth-century developments in Irish prison administration. *Administration*, 26(4) Winter 78, p.496-508.

RAI, AMAR NATH. The jail is open. *Hindustan Times*, 1 Oct. 79, p.9.

PRIVACY, RIGHT OF

KRISNA IYER, V.R. Protection of privacy in computer age. *Mainstream*, 18(15) 8 Dec. 79, p.24-7.

This is based on address at the seminar on Computer Data Security and the Right to Privacy held at the Indian Institute of Public Administration, New Delhi, on 21st Nov. 1979.

PROJECT MANAGEMENT

CHOUDHURY, S. Project planning, scheduling and monitoring system concepts. *Lok Udyog*, 13(7) Oct. 79, p.21-5.

PATANKAR, S. Project evaluation. *Management in Government*, 11(1) Apr.-June 79, p.54-63.

RAO, M. GANGADHARA and P. SUBBA RAO. Project evaluation: bankers' approach. *Journal of the Indian Institute of Bankers*, 50(2) Apr.-June 79, p.77-81.

SARAN, T.K. Scheduling and monitoring of projects under construction. *Lok Udyog*, 13(7) Oct. 79, p.11-13.

WILSON, FRANK A. Planning for project management. *Journal of Administration Overseas*, 18(3) July 79, p.202-8.

PROPERTY TAXES

REUSS, S. Modernize, don't abolish the property tax. *American Journal of Economics and Sociology*, 38(3) July 79, p.306-8.

PUBLIC ADMINISTRATION

CHEEMA, G. SHABBIR. Changing patterns of administration in the field: the Malaysian case. *International Review of Administrative Sciences*, 45(1) 79, p.64-8.

The indigenous political system of Malaysia, which was not abolished by the British colonial rulers, is briefly explained. After independence, the old structure of field administration was retained with minor modifications. There are about twenty specialists services operating at the district level. At the district level the District Officer is responsible for the co-ordination among various agencies. The limitations on the role of the D.O. and the factors which strengthen his position are analysed. He discharges through committees, his responsibilities for development. It is argued that the present structure of administration provides an effective setting for a working relationship between politicians and government officials.

COOPER, FRANK. Some thoughts on accountability. *Management Services in Government*, 34(2) May 79, p.64-75.

HEPER, METIN and UMIT BERKMAN. Administrative studies in Turkey: a general perspective. *International Social Science Journal*, 31(2) 79, p.305-27.

The nature of the efforts at modernization and development, the role assigned to academic institutions, and the development and orientation of the social sciences in Turkey are briefly reviewed. The Faculty of political Science of Ankara University, the pioneer institution in Turkey for administrative studies, was originally established in Istanbul in 1859. The Institute of Public Administration for Turkey and the Middle East was established in 1953, and the Department of Political Science and Public administration. Middle East Technical University was founded in 1959. Various courses offered by these three institutions are explained. As regards studies of the Turkish public bureaucracy the authors

have presented a detailed analysis of the bureaucratic themes covered and the conceptual constructs used in 126 articles published in various journals.

HOOD, CHRISTOPHER, ANDREW DUNSHIRE and SUKY THOMPSON. Comparing the Scottish Office with 'Whitehall': a quantitative approach. *British Journal of Political Science*, 9(3) July 79, p.257-80.

NETHERCOTE, J.R. Current developments in public administration. *Australian Journal of Public Administration*, 38(2) June 79, p.203-11.

In accordance with recommendations of the Royal Commission on Government Organisation, the basic structure of the Canadian public service was radically reformed more than a decade ago. The changes effected were very rapid and soon signs of strain became evident. A deeper reconsideration of the system was provoked by J.J. Macdonnell, who was appointed in 1973 as Auditor General, and a Royal Commission on Financial Management and Accountability has been appointed. Decision was taken in 1978 to disband the Planning Branch, a source of new ideas in public service system. A committee has been appointed to review personnel management and merit principle. The most important shift lies in the partial eclipse of the Treasury Board Secretariat which has not been able to fulfil the ambitious role which Glassco Royal Commission designed for it.

SATYA DEVA (Panjab Univ., Chandigarh). Western conceptualisation of administrative development: a critique and an alternative. *International Review of Administrative Sciences*, 45(1) 79, p.59-63.

The theory of comparative public administration has developed in the context of two chief models of modernization—the Western model and the East European model. The shortcomings of both these models are pointed out and it is suggested that the underdeveloped societies should reject both these models in quest of a third

alternative most suited to their ethos. From this point of view the Chinese experiment is attractive and interesting. Western indicators of administrative modernization are inapplicable in developing countries, where 'bare foot' doctors and small scale industries can serve better purpose. The developing countries most reduce glaring economic inequalities and have more even distribution of power as aim of political activity.

WALKER, S.D. The basic structures of accountability and accountable management in Government departments. Management Services in Government, 34(1) Feb. 79, p.13-21.

The Fulton report on the Civil Service recommended that the principles of accountable management should be applied to the work of government departments. The department encounter many practical difficulties in seeking to measure and evaluate results. The main purpose of this article is to set out a conceptual framework for accountable management within departments in the light of the requirements of public and parliamentary accountability and to discuss some of the constraints upon setting up discrete 'accountable units of management' within departments.

PUBLIC ADMINISTRATION—STUDY AND TEACHING

THOMAS, VERNON L. Administration training methodology. Administrator, 23(2) Apr.-June 78, p.403-23.

Administration and management courses have proliferated throughout the world. The training institutions should take into account the organised nature of work and the size and structure of the organisations, and then formulate their programmes realistically in response to these. Training should be concerned with the wide implications of persons and their roles within the organisation. The conventional academic pattern of lecture-essay-examination is not suitable in training programmes. The

syndicate, the case method, the seminar, and the dissertation, are some of the important methods in training programmes. These methods are analysed in this article. It also deals with evaluation of individual performance.

PUBLIC DISTRIBUTION SYSTEM

RAJAPUROHIT, A.R. Economic analysis of procurement and public distribution of food grains in Karnataka. Indian Journal of Agricultural Economics, 34(3) July-Sept. 79, p.19-32.

PUBLIC GOODS

RENSHAW, EDWARD and DONALD REEB. Government budgets and public services: some criteria for determining the sources and levels of public goods, including transport services. American Journal of Economics and Sociology, 38(3) July 79, p.275-86.

PUBLIC HEALTH

BODDY, DAVID. An experiment in the long-term planning of health care services. Public Administration, 57, Summer 79, p.159-71.

FLANNERY, MICHAEL. One hundred years of public health: sanitation to conservation and environmental care. Administration, 26(4) Winter 78, p.435-58.

FUCHS, VICTOR R. The economics of health in a post-industrial society. Public Interest, 56, Summer 79, p.3-20.

PUBLIC UTILITIES

GUPTA, GOURI S. Public utility management. Chartered Accountant, 28(6) Dec. 79, p.519-23.

An attempt is made in this article to examine the procedural aspects of budgeting in an electricity undertaking under Municipal Corporation in a metropolitan city. The budgetary practice is considered

in two parts revenue budgeting and capital (works) budgeting. Various defects in the procedure are pointed out and a few measures are suggested to overcome those defects.

PUBLIC WELFARE

AGRANOFF, ROBERT and ALEX PAT-TAKOS. Human services policy management: a role of university institutes. *Mid-west Review of Public Administration*, 12(4) Dec. 78, p.257-70.

BELLA, LESLIE. The provincial role in the Canadian welfare state: the influence of provincial social policy initiatives on the design of the Canada Assistance Plan. *Canadian Public Administration*, 22(3) Fall-Autumn 79, p.439-52.

BLUME, STUART S. Policy Studies and social policy in Britain. *Journal of Social Policy*, 8(3) July 79, p.311-34.

PUBLISHING

ALTBACH, PHILIP G. Book publishing in a developing regional culture: the case of Maharashtra, India. *International Social Science Journal*, 31(2) 79, p.328-40.

RAILWAYS

CHAKRAVARTY, T. Rail tariff: the search for efficiency. *Eastern Economist*, 73(18) 2 Nov. 79, p.894-8.

KHOSLA, G.S. Railway travel: a few lessons from Europe. *Statesman*, 17 Nov. 79, p.8.

NARASIMHA REDDY, D. Unionisation in Indian railways. *Economic and Political Weekly*, 14(39) 29 Sept. 79, p.1651-6.

This paper describes the degree and structure of unionisation in the Indian Railways. It begins with a brief account of the classification of railwaymen into four broad classes, a classification which does not at all reflect the extraordinary variety

of 'categories' and 'trades' in the Indian Railways amounting to over 700. It then goes on to describe the various laws that govern the formation and recognition of the trade unions and notes that there is both heavy unionisation of individual railwaymen as well as a multiplicity of unions in the Indian Railways. The administrative and political reasons for such a state of affairs are briefly touched upon towards the end of the paper. - *Reproduced*.

PADMANABHAN, L.K. Loco-building units: a study in contrasts. *Business Standard*, 16 Oct. 79, p.5.

RAMANI, K.V. and G. RAGHURAM. Coaching stock utilization on Indian railways. *Vikalpa*, 4(4) Oct. 79, p.329-32.

REFUSE COLLECTION

SAVAS, E.S. Public vs. private refuse collection: a critical review of the evidence. *Journal of Urban Analysis*, 6(1), p.1-13.

REFUSE DISPOSAL

MATHUR, N.L. Urban wastages: a health hazard. *Prashasika*, 8(1) Jan.-Mar. 79, p.44-50.

REGIONAL PLANNING

BOWDEN, PETER. The administration of regional development. *Journal of Administration Overseas*, 18(3) July 79, p.193-201.

This paper sets out of number of problem areas that are encountered in the administration of regional development activities. The problems experienced in regional projects and programmes come from fundamental weaknesses in the structure and procedures of the civil administration. This fact is frequently overlooked by international donor agencies in attempting to overcome problems at the project level and as a result the corrective steps occasionally instituted by these agencies for a particular project do not solve the basic institutional difficulties. Some approaches

are suggested which may assist in establishing guidelines for effective management of regional projects and programmes.

HAMILTON, GARY G. Regional associations and the Chinese city: a comparative perspective. *Comparative Studies in Society and History*, 21(3) July 79, p.346-61.

SOLINGER, DOROTHY J. The shadowy second stage of China's ten year plan: building up regional systems. 1976-1985. *Pacific Affairs*, 52(2) Summer 79, p.241-64.

WILDE, PETER D. The delimitation of government regions and statistical areas in Australia. *Australian Journal of Public Administration*, 38(2) June 79, p.190-202.

RETIREMENT

SCHMITT, NEAL, BRYAN W. COYLE, JOHN RAUSHENBERGER and J. KENNETH WHITE. Comparison of early retirees and non retirees. *Personnel Psychology*, 32(2) Summer 79, p.327-40.

RURAL DEVELOPMENT

BANERJEE, SHYAMAL. Village adoption: who benefits. *Capital*, 183(4578) 22 Oct. 79, p.15-16.

BASU, SREELEKHA. Role of women in rural economic development. *Yojana*, 23(21) 16 Nov. 79, p.23-7.

BHATTACHARYA, MOHIT (I.I.P.A., New Delhi) and SUDESH K. SHARMA (Panjab Univ., Chandigarh). Institutional issues in India's rural development. *Community Development Journal*, 14(2) Apr.79, p. 82-90.

The paper is focussed on the problems of organizational and institutional support for rural development in India. In response to domestic and international influences, the strategy of rural development in India has been changing over the years. Initially, comprehensive approaches were dominant. These were soon replaced by

directly productivity-oriented policies. A supplementary approach has been to evolve target-groups and area-oriented schemes. The latest trend is to advocate a technically supported micro-level spatial planning approach called the integrated rural development that would embrace production, employment generation, infrastructural development and provision of social overheads. Any new strategy of development needs to be supported by organisational and administrative planning to operationalise the strategy. Rural development has suffered in the past on account of administrative adhocism leading to proliferation of special organisations and discordant field administration. Decentralization of authority to locally elected bodies has been formally planned, but not actually achieved. The other glaring defect is the inability of existing organisation to serve the cause of the rural poor who have initially been left out of the planning process. Recently, two committees, respectively on Panchayati Raj Institutions and Block Level Planning, have reopened the question of appropriate institutional support system for rural development. Suggestions have been made to debureaucratise development administration and organise the rural poor to enable them to articulate and fight for their demands. Rural developments for the rural poor cannot be pushed though with the help of the old bureaucratic set-up. New experiments in organisational innovation are needed to cope with the massive problems.—*Author*.

BIZIEN, YVES. A model relating to the impact of rural development projects on population change. *Socio-Economic Planning Sciences*, 13(3) 79, p.159-74.

COLLETTA, NAT J. Popular participation: the Sarvodaya experience. *Development*, 21(3) 79, p.15-18.

DINESH, C. A new strategy for integrated rural development. *Co-operative Perspective*, 13(1) Apr.-June 78, p.21-4.

FONSECA, CLAUDIA. Education for rural development in Brazil: the reinvesti-

gation of an old alternative. Community Development Journal, 14(2) Apr. 79, p.98-105.

GOPAL KRISHAN (Panjab Univ., Chandigarh). A case for rational distribution of central facilities/amenities in rural areas. Rural Development Digest, 2(3) July 79, p.109-12.

Various central facilities/amenities required by rural people cannot be provided locally in every village and have to be rationally distributed among rural settlements at reasonably spaced places. Perusal of data in Census handbooks indicates a highly uneven distribution of these facilities. The purpose of this paper is to illustrate this uneven distribution through a case study of Ambala district in Haryana and suggest some policies for spatial rationalisation of facilities. The post offices, hospitals/health centres, and high/higher secondary schools are the three facilities adopted for analysis.

JHA, D. Strategy for integrated rural development. Cooperative Perspective, 13(3) Oct.-Dec. 78, p.10-14.

KHAN, ALI AKHTAR (East-West Center, Honolulu). Integrated rural development. Philippine Journal of Public Administration, 21(1) Jan. 79, p.20-34.

This paper contends that integrated rural development (IRD) provides a basis for improving the quality of rural life. The IRD approach is concerned with both production increases and the equitable distribution of benefits from these increases. In analyzing the common conceptual and operational problems confronting the integrated approach, a solution that may lead to its success is suggested: an IRD methodology which includes the formulation of objectives and development goals, adoption of strategies and mobilization of resources to achieve these goals, leadership and institution building, and reliance on research and training. The experiences of Taiwan,

Bangladesh, Sri Lanka, and the Philippines are used as case illustrations.—*Reproduced*

KORE, TATYASAHEB. Role of cooperative sugar factories in rural development. Cooperative Perspective, 13(2) July-Sept. 78, p.21-6.

KRISHNAMURTHY, M.S. (Tagore Govt. Arts College, Pondicherry). Area planning and integrated rural development for checking inflation. Khadi Gramodyog, 26(1) Oct. 79, p.45-50.

Area planning helps in reducing regional imbalances and intra-regional variations. Owing to the lack of an integrated approach, our past efforts to overcome rural poverty, did not meet with much success. Integrated and balanced development with a new set of boundaries, based on scientific delineation of the community and the region at the micro level, can facilitate the best use of available resources. Such a development in the form of a self generating cycle of growth, can contain the inflationary spiralling of prices.

MATHUR, P.C. Administrative realignments for rural development. Kurukshetra, 28(5) 1 Dec. 79, p.4-10.

The concept of rural development has not yet been fully realised and is being treated as a routine administrative construct. Administering a large number of rural development projects scattered over a wide area raises a number of challenges and to cope with them the forms as well as norms in the administrative steelframe need some realignments. Some changes in rural development administration are enumerated but these have not yet resulted in corresponding structural realignments. The disadvantages of blending revenue and developmental functions in the office of the collector are examined. The State-level secretariats are issuing detailed executive orders leaving very little discretion to the field staff and functional directorates. This paper was presented for the GOI-ESCAP Round Table on Adoption of Administration to Rural Development, Aug. 1978,

MATTHAI, RAVI (Indian Institute of Management, Ahmedabad). Learning and development at Jawaja. *Voluntary Action*, 21(12) Dec. 79, p.7-13.

This article deals with the experiment at Jawaja, near Beawar in Rajasthan. It's focus is primarily on disadvantaged sections of the rural population and makes economic activities the initial vehicle for learning about development outside the formal educational system. It assumes that sustained development is possible only if the people learn to be self-reliant and generate their own resources and opportunities. The limitations of the experiment are pointed out, but the author hopes that as the villagers learn to organise themselves they can evoke proper response from the infrastructural system.

MEHTA, B.C. Rural economy of Rajasthan. *National Labour Institute Bulletin*, 5(3-4) Mar.-Apr. 79, p. 115-24.

MISHRA, G.P. Distributional effects of rural development strategies: a case study. *Economic and Political Weekly*, 14(39) 29 Sept. 79, p.A-86-92.

A major task of planning for rural development is to ensure that such plans and programmes are derived from a correct understanding of rural social structures and their actual working in practice in the process of production and consumption. Past experience has shown that in the absence of such an understanding, any development programme would only generate growth, but not distributive justice. This article, which is a case study of a dairy development programme in a cluster of villages in Karnataka, shows how strategies of rural development which do not take into account production and distribution relations only further increase the already existing inequalities in rural India.—*Reproduced.*

PANDEY, S.R. Voluntary experiments in rural development. *Voluntary Action*, 21(9) Sept. 79, p.13-17.

The author took leave of absence from the University of Wisconsin, Madison, to make a quick survey of rural development through voluntary efforts in India. He visited three 'categories' of projects. First, Gandhian (Anand Niketan, Vadodara district, and Samanvay Ashram, Bodh Gaya); second, university youth groups (Young India Project, Penukonda, Andhra Pradesh; Kishore Bharati, Hoshangabad district, Madhya Pradesh); and third, urban-based rural development projects (ASTRA, Indian Institute of Science, Bangalore; the Appropriate Technology Development Association, Lucknow; and Seva Mandir, Udaipur). A qualitative and comparative analyses of these three categories is presented to point out common features and qualitative differences. Due to their missionary zeal, many of the voluntary organisations have acquired important roles in the countryside. In neglected areas, where bureaucracy can't reach, their importance is especially enhanced. This article is nothing but excerpts from the survey study.

PANTULU, N. KAMARAJU (Sri Venkateswara Univ., Tirupati). Rural development. *Khadi Gramodyog*, 25(12) Sept. 79, p.522-7.

The main objectives of rural development are improved productivity, increased employment and higher incomes for target groups. It has been accorded a very high priority in our programmes right since the introduction of planning. Various factors responsible for the slow progress in the implementation of these programmes are pointed out. These rural development programmes are undertaken in an *ad hoc* and piecemeal fashion without any scientific and integrated approach. Some measures to overcome this lacuna are suggested.

PARTHASARTHY, G. Lessons of Indian village studies on rural development. *Social Change*, 9(1-2) Mar.-June 79, p.3-9.

RAJ KRISHNA. The crucial phase of rural development. *Kurukshetra*, 28(3) 1 Nov. 79, p.11-16.

The solution to India's poverty and unemployment lies not in industrialisation but rural development. The best methodology for rural planning is preparation of an area plan based on scientific inventory of all natural resources. Authority to formulate and implement schemes in any sector should be delegated to the area development agency to reduce the deficiencies of rigid sectoral planning. It is proposed that rural development work should be increasingly entrusted to autonomous bodies and non-official agencies, and a high powered rural development planning and coordination agency should be set up at the district level. As regards developmental lending, the bankers should adopt World Bank's principle and chase the borrowers instead of waiting for the borrowers to come and go through the ordeal of trying to get loans. The high leakage ratio in public sector outlays can be reduced only through quickest possible politicisation and unionisation of the rural poor in every block. This is an edited version of a speech at the National Seminar on Rural Development—Focus on the Weakest, at Vigyan Bhawan, New Delhi on 28th April 1978.

RAJULA DEVI, A.K. and E.S. SRINIVASAN (Small Industries Extension Training Institute, Hyderabad). Role of voluntary agencies in rural development. *Khadi Gramodyog*, 25(12) Sept. 79, p.528-36.

In this paper an attempt is made to survey the objectives and role of important voluntary agencies in Tamil Nadu and to assess their contribution to rural development. The institutions and their major spheres of activity are given in a summary form in a table. Though Tamil Nadu has a solid institutional infrastructure for rural development there is lack of functional coordination among their activities.

RONDINELLI, DENNIS A. (Syracuse Univ., New York) and KENNETH RUDLE (East-West Center). Appropriate institutions for rural development: organizing services and technology in developing

countries. *Philippine Journal of Public Administration*, 21(1) Jan. 77, p.35-52.

Increased emphasis on growth-with-equity goals in the plans of developing nations and the policies of international assistance agencies has underscored the importance of appropriate institutions for delivering services and technology to rural regions and to population groups living in dire poverty. The lack of organizational arrangements suited to the needs and conditions of developing countries is a primary cause of poverty and an obstacle to implementing the new development strategies. This article reviews the institutional problems of rural areas, outlines the characteristics of appropriate institutions for rural development and suggests a strategy for building administrative capacity based on transformation of indigenous organizational arrangement.—*Reproduced*.

ROY, BUNKER (Social Work and Research Centre, Tilonia). Making "change-agents" work for rural poor. *Kurukshetra*, 28(3) 1 Nov. 79, p.4-10, 16.

As regards rural development, development of infrastructures is only a means, the ultimate end is development of people. The delivery system should be so designed to make this possible. Unfortunately in India at delivery point the linkages are weakest. The blame lies with higher-echelons of bureaucracy, for the village level government functionaries, the 'change-agents', going out of control. This paper is an attempt to show how the administrative infrastructure can be best adapted for the development of the rural areas, keeping the reality of situation in mind. In the context of rural development, the history of the growth of administrative infrastructure is traced to indicate the urgent need for new attitudes, new approaches and new delivery systems. In India, village self-reliance died a slow death due to industrialisation, better communications and improved technology.

It was hoped the administrative system would be flexible enough to meet the

changing situation, but the infrastructure for delivery systems has yielded poor results. The author has analysed the adverse impacts of this administrative structure. Grandiose plans are made for a delivery system that does not exist on the field. On the field the Block Development Officer has neither the authority nor the facility to carry out his job effectively. It is suggested that multipurpose training centres should be established at the block level. This paper was presented for the GOI-ESCAP Round Table on Adaptation of Administration to Rural Development, August 1978.

RURAL development and the truth and the myth. Kurukshetra, 28(1) 1 Oct. 79, p.5-48 Annual Number (Entire issue).

Contents: The myths galore, by Bunker Roy; Agrarian reforms, facts and fiction, by P.C. Joshi; And what we need doing? by M.L. Dantwala; Voluntary agencies, how useful, by B.G. Verghese; Power to the people, by S.K. Dey; Cooperatives yes, but for whom? by Nittala, V. Ratnam; credit to farmers' who benefit? by K. Subbarao; Agrarian reform and rural development, role of NGOS, by R.K. Rath; As it is, will SFDA fulfil the promise? by Balraj Mehta; Antyodaya, as it works, by Navin Chandra Joshi.

RURAL statistical profile. Rural Development Digest, 2(3) July 79, p.141-94.

Data on important aspects of rural development, collected up to the year 1978 are presented here under following groups: General aspects; Work force, unemployment and migration; Agriculture and allied sectors; Special programmes of the Department of Rural Development; Rural industries; Social facilities; and Training and extension. The sources utilised for collecting the information presented in the tables are listed at the end and the corresponding sources for the data are indicated below each table. The data was compiled at National Institute of Rural Development, Hyderabad, under the direction of Dr. S. Balakrishna.

SHARMA, SUDESH KUMAR (Panjab Univ., Chandigarh). Rural development strategies and panchayati raj. Administrator, 23(2) Apr.-June 78, p.391-402.

In the light of the objectives of integrated rural development two new programmes in Punjab and Rajasthan are examined in this paper. In Punjab a growth centre or focal point is earmarked in such a way that no village is more than five kms from such a focal point. These focal points are to provide the necessary economic and social services. The Antyodaya Programme in Rajasthan intends to solve the problem of rural poverty by covering in the first instance five poorest families in each village. It is argued that a happy union of democracy and development demands active involvement of Panchayati Raj institutions in such programmes.

SINGH, HARI PRATAP. New set-up for rural uplift. Hindustan Times, 17 Oct. 79, p.7.

District administration is ultimately responsible for the execution of development programmes. By and large, the district magistrate works hard and takes a keen interest in development. As there is no limit to what he has to get done, the concentration of innumerable functions is not working efficiently. Developmental work requires a special cadre and there can be a Rural Development Service as prestigious as the IAS. This fundamental administrative reform of bifurcating developmental and executive functions needs a new vision and courage. The governments of Maharashtra and Gujarat have initiated the process of giving more powers to Zila Parishads and have appointed development officers of the rank of collector.

SUBBA RAO, P. (Sri C.R.R. College, Eluru). World Bank's role in integrated rural development. Khadi Gramodyog, 25(12) Sept. 79, p.519-21.

The World Bank is playing a purposeful role in raising the productivity and in-

come levels of the rural poor. Its development schemes cover more than 600 million people in the developing world. When it was found that the benefits of big projects do not trickle down to the small farmers, the funds for projects designed to strengthen rural support services have been considerably increased to facilitate more effective use of physical infrastructure.

SURTI, KIRTIDA. (Indian Institute of Management, Ahmedabad). Integrated approach to effective rural development. *Prashasnika*, 8(1) Jan.-Mar. 79, p.38-43.

Rural development is a time consuming and expensive venture. In majority of these development programmes the emphasis is on agricultural and technological development, health, etc., with very few efforts for the development of rural women who if properly developed can play a very useful role. The obstacles in the rural development programme are briefly pointed out. As very few eminent men having no personal or political ambitions are willing to work in rural setting the entire rural development process is in the hands of administrative machinery which functions routinely without motivation within the framework of rules and regulations. It is suggested that with proper guidance groups of urban college students can play a useful and effective role in rural development programmes.

TAIMNI, K.K. Role of cooperatives in rural development: case study of a sugar cooperative. *Co-operative Perspective*, 13(1) Apr.-June 79, p.61-5.

UPADHYAY, M.N. (National Institute of Bank Management, Bombay). A format for rural development. *Khadi Gramodyog*, 26(2) Nov. 79, p.97-103.

Any rural development strategy should be preceded by a sympathetic appreciation of rural psychology and aspirations, and include all measures to enrich the life of rural population. When these activities are conducted in a coordinated manner and

involve voluntary, governmental and institutional agencies the ensuing developments constitute integrated rural development. The critical areas of integrated rural development programme and the measures necessary to tackle them are identified in this article.

VERMA, J.C. Determinants of rural development, *Khadi Gramodyog*, 25(10) July 79, p.437-45.

A multitude of factors inhibit the transition of village economy from its traditional character to modernity. Unless certain material pre-conditions are satisfied planned efforts will not be able to revive and rejuvenate the rural economy. These pre-conditions are discussed in this article. They are change in the basic character of human resource, introduction of appropriate technology, improvement in the quality of rural life, and administrative decentralisation to ensure villages as independent economic units.

RURAL PLANNING

PALLOT, JUDITH. Rural settlement planning in the USSR. *Soviet Studies*, 31(2) Apr. 79, p.214-26.

RURAL-URBAN MIGRATION

CEBULA, RICHARD J. A survey of the literature on the migration-impact of state and local government policies. *Public Finance*, 34(1) 79, p.69-84.

RURAL-URBAN articulations. *International Social Science Journal*, 31(2) 79, p.207-303.

Contents: Migration and socio-economic change in Africa, by Aderanti Adepoju; Modes of production and agrarian imbalances, by Roger Bartra; Articulations between village and town in India, by Brij Raj Chauhan; Changing social relationships in a Libyan semi-urban situation, by Subhi M. Gannous; Adaptation to the city and return home in the Republic of Korea, by

Kyong-Dong Kim and On-Jook Lee. Structures at the fringe of the city, by Frank Leeming and John Soussan; Migration, the industrial economy and collective consumption, by Bryan R. Roberts.

SALES TAX

THAKKER, DIPAK D. Case for retaining ST. Business Standard, 3 Dec. 79, p.5.

SAVING AND INVESTMENT

DATTA ROY CHOUDHURY, UMA, R.P. KATYAL and D.N. CHATURVEDI. Pattern of saving and investment in India since 1950-51. Margin, 12(1) Oct. 79, p.41-9.

GOTHOSKAR, S.P. and T.R. VENKAT-ACHALAM. Household saving and investment in India. Margin, 12(1) Oct. 79, p.28-40.

MATILAL, ANUP K. National savings investment in West Bengal, rural thrust needed. Capital, 183(4579) 29 Oct. 79, p.14-15.

SCHEDULED CASTES

JENA. B.R., J.K. BARAL and B.C. CHOWDHURY. Electoral behaviour of an Orissian scheduled caste assembly constituency: Jagannathprasad. Political Change, 2(1) Jan.-June 79, p.30-45.

MANKIDY, ARUNA. Inter generational mobility among the scheduled castes. Social Change, 9(1-2) Mar.-June 79. p.10-17.

PATOLE, E.S. Uplift of weaker sections: lessons from a lift irrigation schemes. Economic Times, 23 Nov. 79, p.5.

SCIENCE AND STATE

BHANEJA, BALWANT. Science and parliament in India. Journal of Constitutional and Parliamentary Studies, 13(1) Jan.-Mar. 79, p.1-22.

SECRET SERVICE

ANTIA, S.N. Our archaic intelligence system. Indian Express, 6 Dec. 79, p.6.

ASHA RAM. Misuse of intelligence agencies. Indian Express, 12 Dec. 79, p.6.

SHARED TAXES

WILLIAMS, MARTIN. The impact of revenue sharing funds on local expenditures. Journal of Urban Analysis, 6(1), p.49-58.

SKILLED LABOUR

RAJESWARI, A.R. and USHA MADAN. Science and technology manpower at the first degree level—an analysis. Management in Government, 11(1) Apr.-June 79, p.64-83.

SLUMS

ABRAHAM, C.M. Slums in and around Madras city. Madras Development Seminar Series Bulletin, 9(9) Sept. 79, p.423-33.

NINAN, SEVANTI. Salvaging Calcutta's slums. Voluntary Action, 21(10) Oct. 79, p.25-6.

SOCIAL CHANGE

RAO, V.K.R.V. Social change and relevance of Gandhi. Mainstream, 18(11) 10 Nov. 79, p.12-14, 27-8.

SINHA, S.N. Revitalization model of psycho-social change: an approach to understanding political change. Political Change, 2(1) Jan.-June 79, p.82-7.

SOCIAL CLASSES

UDEN, J.H.B. DEN. Social stratification expressed through language: a case study of south Indian village. Contributions to Indian Sociology, 13(1) Jan.-June 79, p.33-59.

STEARNS, PETER N. The middle class: considered. *Urban Affairs*, 14(4) June 79, p.485-513.

Studies in Society and History, 21(3) July 79, p.377-96.

SOCIAL SCIENCES—RESEARCH

WEINER, MYRON. Social science research and public in India. *Economic and Political Weekly*, 14(37) 15 Sept. 79, p.1579-87; 14(38) 22 Sept. 79, p.1622-8.

SOCIAL SERVICE

BOOTH, TIMOTHY A. Research and policy making in local authority social services. *Public Administration*, 57, Summer 79, p.173-86.

JONES, JOHN WYNNE. The 'socialisation' of community work. *Social Service Quarterly*, 52(4) June 79, p.136-43.

LAKSHMANNA, MAMATA. Undergraduate social work education in India—retrospect and prospects. *Indian Journal of Social Work*, 40(2) July 79, p.147-52.

SOCIAL SERVICE AGENCIES

DE, NITISH R. Rural voluntary organisations. *Business Standard*, 4 Dec. 79, p.5; 5 Dec. 79, p.5; 7 Dec. 79, p.5; 7 Dec. 79, p.5; 8 Dec. 79, p.5; 11 Dec. 79, p.5; 13 Dec. 79, p.5; 14 Dec. 79, p.5.

SOCIAL WORKERS

HEREDERO, J.M. The development worker and the people: need to dialogue. *Social Action*, 29(4) Oct.-Dec. 79, p.393-403.

SOCIOLOGY

RAO, M.S.A. Sociology in the 1980s. *Economic and Political Weekly*, 14(44) 3 Nov. 79, p.1810-15.

SOCIOLOGY, URBAN

LONDON, BRUCE. Internal colonialism in Thailand: primate city parasitism re-

SOLAR ENERGY

TALUKDAR, KANTA. The promises of solar energy. *Business Standard*, 16 Oct. 79, p.5.

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McFEELEY, NEILD D. Special district governments: the "New dark continent" twenty years later. *Midwest Review of Public Administration*, 12(4) Dec. 78, p.211-45.

STATISTICAL METHODS

SETH, G.R. Quality of data. *Indian Labour Journal*, 20(11) Nov. 79, p.2035-50.

STRIKES

STRIKES in the third world: workers, unions and protest in peripheral capitalist societies. *Development and Change*, 10(2) Apr. 79, p.177-337 (Entire issue).

Contents: Strikes in the third world: introduction, by Peter Waterman; Union leaders, worker organization and Strikes: Karachi 1969-72, by Zafar A. Shaheed; Labour consciousness and the 1971-72 contract workers strike in Namibia, by Richard Moorsom; Labour conflicts under the second peronist regime, Argentina 1973-76, by Elizabeth Jelin; Strikes and labour power in Ghana, by Jon Kraus; The repression of labour protest in Singapore: unique case for future model? by Hans Luther; The value of multiple methods in researching third world strikes: a Nigerian example, by Paul Lubeck; Third world strikes in international perspective, by Richard Hyman.

SUDDABY, JOHN. The public sector strike in Camden: Winter 79. *New Left Review*, (116) July-Aug. 79, p.83-93.

SUBSIDIES

GHOSH, ROBIN and TAPAN DAS. The opportunity cost of subsidies. *Business Standard*, 21 Nov. 79, p.5.

SUPERVISORS

BHATNAGAR, K.S. Are you a supervisor? *Administrative Management*, Apr.-June 79, p.1-4.

SUPREME COURTS

RAY, SAMIRENDRA NATH and MANAS CHAKRABORTY. Supreme Court justices in India and the U.S.A.: a comparative study of the background characteristics 1969-1976. *Journal of Constitutional and Parliamentary Studies*, 13(1) Jan.-Mar. 79, p.35-45.

TAXATION

RAO, M. GOVINDA. Economic and political determinants of state's tax revenue: a study of four states. and *Economic Political Weekly*, 14(47) 24 Nov. 79, p.1925-32.

TECHNICAL ASSISTANCE

RODIONOV, N. A profile of Indo-Soviet economic cooperation. *Eastern Economist*, 73(24) 14 Dec. 79, p.1185-8.

TECHNOLOGY

MENON, K.K.G. Alternatives for development—relevant technology. *Society and Science*, 2(4) Nov. 79, p.75-82.

NICHOLS, K. GUILD. Technology on trial. *OECD Observer*, (98) May 79, p.34-41.

RAJADHYAKSHA, V.G. Technological choices in the Indian perspective. *Yojana*, 23(21) 16 Nov. 79, p.4-7.

SAHAY, S. Indian technological tilt, *Statesman*, 8 Nov. 79, p.8.

This article deals with the Indian National Paper presented to the UN Conference on Science and Technology for Development held at Vienna in August 1979.

TECHNOLOGY TRANSFER

FERNANDES, GEORGE. A theory of appropriate aid. *Indian Express*, 29 Nov. 79, p.6.

LONG, FRANK. The role of social scientific inquiry in technology transfer. *American Journal of Economics and Sociology*, 38(3) July 79, p.261-74.

MISHRA, R.N. Technology transfer—a systems approach. *Lok Udyog*, 13(7) Oct. 79, p.15-19.

VEPA, RAM K. Appropriate technology and the third world. *Indian International Centre Quarterly*, 6(3) July 79, p.225-36.

TOURIST TRADE

CHIB, S.N. Tourism in India: the benefit of no policy. *Statesman*, 5 Oct. 79, p.6.

UMMAT, R.C. Fostering tourism: why dither? *Eastern Economist*, 73(16) 19 Oct. 79, p.796-804.

TRAFFIC

ASHOK, T.N. Roads and traffic in Bombay: today and in the nineteenth century. *Bombay Civic Journal*, 26(8) Oct. 79, p. 13-15.

TRAINING

BENFORD, ROBERT J., WILLIAM E. BROOKS, STEPHEN X. DOYLE, and MICHAEL T. TEDD. Training for results. *Personnel*, May-June 79, p.17-24.

BHATT, ANIL (Indian Institute of Management, Ahmedabad). Management training for municipal administration. *Management in Government*, 11(1) Apr.-June 79, p.39-53.

Trainers and training organisations have by and large neglected the urban sphere of public management. This paper is a part of the larger research project the author carried out in one municipal corporation where his experience has been largely disappointing. The trainers mentioned a number of reasons for this state of affairs. On the basis of the collected empirical data some questions pertaining to management training are discussed. The issues dealt with are—hurdles in introducing modern management techniques, constraints top level officials face in improving administration and corporators' interference in administration. Even then in some respects municipal bodies are ideally suited for modern management applications. Some guidelines on management training for municipal administrators are presented.

CHOWDHRY, KAMLA. Strategies for institutionalising public management education: the Indian experience. *P.U. Management Review*, 1(1) Jan.-June 78, p.1-14.

GOSLIN, R.C. Development and training of senior administrators in the U.K. civil service: a review of issues and trends. *International Review of Administrative Sciences*, 45(1) 79, p.6-20.

The focus of this review is on major factors in the provision of programmes for senior administrators with special emphasis on the functions and problems confronting staff responsible for the formulation of policy on staff development and training. Research needs arising from the training function are pointed out.

GUPTA, S.P. Training and development of managers. *Indian Journal of Training and Development*, 9(5) Sept.-Oct. 79, p.10-13.

HALACHMI, ARIE (Univ. of Kansas). Professional and administrators in human resource delivery system—a model for training social workers. *Management in Government*, 11(1) Apr.-June 79, p.19-38.

By using the concept of continuing seminar as proposed by Harold Lasswell, this paper deals with the problem of conflict between professional and organisational loyalties with special reference to the case of social workers. The seminar concept is explained and it is illustrated as to how seminar participation helps professional in understanding the policy making process especially in the context of their agency. The paper also offers a model for applying the seminar concept to the training of social workers.

HENDERSON, PAUL and DAVID THOMAS. Community work training at the National Institute for Social Work at the United Kingdom. *Community Development Journal*, 14(2) Apr. 79, p.115-21.

HOOJA, RAKESH (Chambal CAD Project, Kota). HCM SIPA and LBSNAA—the complementary role of training institutes in training of IAS regular recruits. *Indian Journal of Training and Development*, 9(4) July-Aug. 79, p.31-4.

Regular recruits to the IAS are imparted training at the Lal Bahadur Shastri National Academy of Administration (LBSNAA) and the various State institutes. Officers allotted to the Rajasthan cadre of IAS are imparted training at Harish Chandra Mathur State Institute of Public Administration (HCM SIPA). In this article the author has dealt with the coordination and integration of these training activities. It is suggested that the training at LBSNAA and HCM SIPA should be broken up into three parts: (1) Sectorwise role of field level IAS officers, (2) Their role in corporations and the like, and (3) Ministrywise role of Secretariat level IAS officers. The courses should be the same with change in emphasis only. One new paper entitled "Role of an IAS officer in development and progress of country" should be introduced. A tentative syllabus for this paper, with each topic broken up into its rural and urban aspects, is presented.

KAPUR, B.M. Training for employee participation: an O.D. approach. *P.U.*

Management Review, 1(2) July-Dec. 78, p.23-40.

LESLIE, E. and GORDON L. LIPPITT. Learning theories and training. Training and Development Journal, 33(6) June 79, p.5-17.

MUKERJI, MOHAN. Training: some aspects of inter-institutional co-ordination. Prashasika, 8(1) Jan.-Mar. 79, p.51-5.

NADLER, LEN. Emerging roles of the training director. Training and Development Journal, 33(6) June 79, p.26-30.

NINAN, SEVANTI. Building rural entrepreneurship. Voluntary Action, 21(12) Dec. 79, p.21-3, 32.

Xavier Institute of Social Service, Ranchi, organised a workshop in Nov.1979. Its goal was preparation of handbook on training of village entrepreneurs. The participants were divided into seven groups and each group was asked to discuss and prepare a paper that would serve as a chapter in the handbook. The discussion on these papers in the general sessions threw up suggestions and ideas, which are now to be worked into the final document. This article on that workshop covers some aspects of the collective wisdom that emerged out in four days of brainstorming.

ODIORNE, GEORGE. The need for an economic approach to training. Training and Development Journal, 33(6) June 79, p.32-40.

—. A systems approach to training. Training and Development Journal, 33(6) June 79, p.42-8.

PRAKASH, R. Training for population planning and control. Journal of Family Welfare, 25(4) June 79, p.22-33.

ROBERTS, HAYDEN. Community Development training in Canada and China: a contrast in philosophy and style. Community Development Journal, 14(2) Apr. 78, p.123-7.

SHARADA PRASAD. Training journalists in developing countries. Indian and Foreign Review, 17(1) 15 Oct. 79, p.20-2.

SUNDARAMURTHY, S. Trainer's role effectiveness. Indian Journal of Training and Development, 9(4) July-Aug. 79, p.14-17.

TRANSACTIONAL ANALYSIS

ANWAR, S.A. Is transactional analysis OK in the Indian context. Integrated Management, 14(9) Sept. 79, p.30-1.

SHARMA, JITENDRA M. Transactional analysis. Administrator, 23(2) Apr.-June 79, p.425-38.

TRANSPORTATION

DUPUY, FRANCOIS and JEAN-CLAUDE THOENIG. Public transportation policy making in France as an implementation problem. Policy Sciences, 11(1) Aug. 79, p.1-18.

RICHARDSON, J.J. Policy making and rationality in Sweden: the case of transport. British Journal of Political Science, 9(3) July 79, p.341-53.

TRIBES AND TRIBAL SYSTEM

de SILVA, G.V.S., NIRANJAN MEHTA, MD. ANISUR RAHMAN and POONA WIGNARAJA, Bhoomi Sena: a struggle for people's power. Development Dialogue, 79: 2, p.4-70.

GUPTA, RANJIT. Criminal tribes: the lessons of Patina. Statesman, 31 Oct. 79, p.8.

NATARAJAN, NALINI. Village vignettes from Udalgi. National Labour Institute Bulletin, 5(3-4) Mar.Apr. 79, p.91-104.

PANDEY, G. (South Gujarat Univ., Surat). Governments' approach to tribal's development: some rethinking. Prashasika, 8(1) Jan.-Mar. 79, p.56-68.

The purpose of this paper is to assess the steps taken by the Indian government in the field of tribal development since independence. Constitutional provisions for tribal welfare are more in protective than developmental sense and as such the onus of tribal development is more on various schemes and programmes which have led to the creation of classes among tribals as the benefits have gone to the relatively more developed groups. To overcome this phenomenon the author has presented in the form of a chart the order in which preferences in development should be accorded to people having different levels of poverty. It is suggested that the constitutional power to schedule or deschedule any tribal community should be used to separate the chaffs from the grains.

RAMANTHAN, S. Tribal welfare. Madras Development Seminar Series Bulletin, 9(11) Nov. 79, p.530-45.

SHANMUGAVELAYUTHAM, K. A sub-plan approach to tribal development. Indian Journal of Social Work, 40(2) July 79, p.177-86.

SRIVASTAVA, RATISH. Future of tribes in Bihar: an anthropological perspective. Man in India, 59(1) Jan.-Mar. 79, p.26-32.

VERMA, K.K. and RAMESH SINHA. Native movements: a case study of the Oraon and the Munda. National Labour Institute Bulletin, 5(3-4) Mar.-Apr. 79, p.129-36.

YORKE, MICHAEL. Kinship, marriage and ideology among the Raj Gonds: a tribal system in the context of south India. Contributions to Indian Sociology, 13(1) Jan.-June 79, p.85-116.

UNEMPLOYMENT

CORDEN, W.M. Wages and unemployment in Australia. Economic Record, 55(148) Mar. 79, p.1-19.

DEBANATH, SUDHANSHU KUMAR. The problem of unemployment in India: a remedy. Labour Bulletin, 39(8) Aug. 79, p.1-2.

GISBY, JOHN. Selective unemployment: the creeping crisis. Political Quarterly, 50.4) Oct.-Dec. 79, p.473-81.

JAIN, R.N. Unemployment situation in India: a macro analysis. Agricultural Situation in India, 34(5) Aug. 79, p.309-14.

SINGH, PRABHU NATH. (Univ. of Bihar, Muzaffarpur). Rural unemployment and food for work programme. Khadi Gramodyog, 26(1) Oct. 79, p.51-60.

Over-emphasis on capital intensive large scale industries in our past plans has resulted in investment and output growing at higher rate with the rate of employment growth trailing behind. Selection of appropriate technology is essential to solve the problem of unemployment which is widespread in rural areas. In the Sixth Plan provision has been made for programmes like Antyodaya, Food for Work, Integrated Rural Development, Minimum Needs Programme and so on to create maximum job opportunities in rural areas. In this paper the feasibility and viability of Food for Work Programme is analysed. Initiated in April 1977, the programme is finding wider acceptance with good performance in all the participating states. This scheme has bright prospects if the programmes are well planned, well co-ordinated and leakages therein are plugged.

UNION-MANAGEMENT COOPERATION

DRISCOLL, JAMES W. Working creatively with a union: lessons from the Scanlon Plan. Organizational Dynamics, Summer 79, p.61-80.

UNIT TRUST OF INDIA

JAIN, PRAMOD KUMAR. Financial management of the Unit Trust of India: a

analysis of profitability. Chartered Accountant, 28(4) Oct. 79, p.331-7.

URBANISATION

BENJAMIN, R.E. Urbanisation: economic implication for Tamil Nadu. Eastern Economist, 73(17) 26 Oct. 79, (Supp.), p.71-6.

CELL, CHARLES P. Deurbanization in China: the urban rural contradiction. Bulletin of Concerned Asian Scholars, 11(1) Jan.-Mar. 79, p.62-72.

GHOSH, SANTOSH (Development and Planning Dept., West Bengal). The regional spatial urbanization of CMD and region: year 2000. Nagarlok, 11(3) July-Sept. 79, p.24-33.

Urban development is not possible without integrated comprehensive regional planning. The Basic Development Plan for Calcutta Metropolitan District, 1966-86, published by Calcutta Metropolitan Organisation is briefly reviewed. Developments in rural area can help in solving the problems of Calcutta Metropolis. The level and pattern of urbanisation in 2001 A.D. will put tremendous pressure on limited land resource. The different tiers the future urbanisation can take are pointed out. Intermediate urbanisation to meet the needs of pseudo-urbanisations, semi-urban and traditional settlements, requires an appropriate technology. This is a paper presented at the Indian Chamber of Commerce Conference on "Calcutta 2000—some imperatives for Action now", April 1976.

GOLDSTEIN, SIDNEY. Urbanization and migration in Southeast Asia. Economic Bulletin for Asia and the Pacific, 29(1) June 78, p.100-12.

MUKHERJEE, R.N. (Development and Planning Dept., West Bengal). Rurbanization: the Indian context. Nagarlok, 11(3) July-Sept. 79, p.11-23.

The socio-economic background existing in India is compared with that in vastly

urbanised countries. In India urbanization will create more problems and put strain on human energy in various forms. It is suggested that appropriate rural areas should be converted into 'Rurban' areas by providing them selected urban facilities. Compared to urbanisation 'urban' areas will create fewer problems. The country side should be industrialized in conjunction with the agricultural revolution which means that the villages should be the starting point for activities rather than the cities or urban areas. This is a paper submitted at the Indian Chamber of Commerce Conference on "Calcutta 2000: some imperatives for action now", April 1976.

SETTY, E. DESINGU. Urbanisation: the impact on rural life. Social Welfare, 26(9) Dec. 79, p.1-3, 7, 28.

SHIBATA, TOKUE. Urbanization in Japan. Bulletin of Concerned Asian Scholars, 11(1) Jan.-Mar. 79, p.44-57.

VILLAGE PANCHAYATS

HOSHIAR SINGH. Viability of mandal panchayats. Kurukshetra, 28(2) 16 Oct. 79, p.18-22.

ILAIHAH, K. How grass-roots plans go awry. Kurukshetra, 28(3) 1 Nov. 79, p.17-21.

SEN, TAPANENDRA CHANDRA. Rural local government law relating to management for development planning. Calcutta Municipal Gazette, 97(16) 3 Nov. 79, p.1223-31.

Panchayati raj institutions should not function as agencies of higher tiers and act as units of self-government at the village, block and district levels. As local needs vary from place to place, use of local people having intimate knowledge of local conditions be made to carry out the development administration of the area. Reorientation in the allotment of legal powers, functions and duties is necessary to make the local government system meaningful and effective.

The state government should frame a manual to indicate the mode of furnishing development proposals. It is suggested that a committee on the lines of Public Accounts Committee be constituted in each district to examine in detail the working of panchayati raj institutions.

SHARMA, S.S. But panchayats have done this. *Kurukshetra*, 28(5) 1 Dec. 79, p.18.

Invariably the institution of panchayats is taken as a misfit in rural communities. As against this, on the basis of the field data collected in seven villages in Bistrakh Block in a newly formed district of Ghaziabad, the author has highlighted some useful, unintended and unrecognized features which have potentialities to bring about desirable changes in village communities.

SHARMA, SUDESH KUMAR. Panchayati raj in India: another look. *Political Change*, 2(1) Jan.-June 79, p.46-55.

Panchayati raj is nothing else but an inevitable extension of democracy to the grassroots. Its evolution and working in Indian can be seen through three broad phases—phase of ascendancy 1959-64, phase of stagnation 1965-1969, and phase of decline 1965-77. Balwantrai Mehta Study Team's report in 1957 and Asoka Mehta Committee's report in 1978 are the two landmarks in the history of panchayati raj in India. These two historic reports for the establishment and reconstruction of panchayati raj respectively, are critically examined in this article. Panchayati raj is a powerful force to bring about desirable socio-political change but unfortunately the state governments in general have not so far showed adequate and sustained enthusiasm towards these institutions.

VOTING

SACHDEVA, D.R. Electoral apathy in local government: a British experience. *Indian Journal of Political Science*, 39(4) Oct.-Dec. 78, p.517-25.

WAGE PAYMENT PLANS

NAIR, A.V.G. DA question: employers' offensive. *Mainstream*, 18(9) 27 Oct. 79, p.5-6, 31-4.

The bank employees' wages have far outstripped those of Central Government employees due to the special formula for DA (dearness allowance) applicable to bank employees. The author has dealt with the concept of DA, a compensatory payment to protect the real wages of workers by offsetting the effect of rising prices, in the light of the recommendations of Pay Commissions for central government employees. National Labour Commission, Fair Wage Committee, the study group headed by S. Bhoothalingam, Bureau of Public Enterprises, and various wage boards.

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BEAUMONT, P.B. The limits of inspection: a study of the workings of the Government Wages Inspectorate. *Public Administration*, 57, Summer 79, p.203-17.

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DUTTA, SAMAR. Wage disparities and need for norms. *Business Standard*, 23 Nov. 79, p.6.

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SAGAR, GYAN. Social criteria in the design of rural water supply projects. *Indian Journal of Training and Development*, 9(5) Sept.-Oct. 79, p.31-3.

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KLEIN, RUDOLF. The welfare state: a self-inflicted crisis? Political Quarterly, 51(1) Jan.-Mar. 79, p.24-34.

WOMEN

JAIN, DEVAKI, NALINI SINGH and ABHA BHAIYA. Role of rural women in community life: a case study from India. Economic Bulletin for Asia and the Pacific, 29(2) Dec. 78, p.84-126.

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RAMA DEVI, V.S. Women's property rights under Hindu law. Lok Kalyan, 2(4) Oct. 79, p.28-31.

SUNDAR, PUSHPA. Women's development corps. Economic Times, 7 Nov. 79, p.5; 8 Nov. 79, p.5.

WOMEN AS EXECUTIVES

AMBA-RAO, SITA C. The managerial mainstream and Indian women. Indian Management, 18(11) Nov. 79, p.2-9.

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PLEASANCE, E.J. & F.G.J. SALDANHA, The Work Research Unit of the Department of Employment. Management Services in Government, 34(2) May 79, p.103-9.

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BOOK NOTES

AGRAWAL, A.N. Indian economy: nature, problems and prospects. 5th ed. New Delhi, Vikas, 1979. 864p. Rs. 75.00.

This book is primarily meant for students preparing for degree courses in Indian universities. First edition was published in 1975 and the fourth one in 1978. This fifth edition documents and analyses the events and the changes that have occurred since the previous edition. The facts and figures are updated and many chapters rewritten to absorb new developments. Also gives a short five-page bibliography.

ASSAM. PLANNING AND DEVELOPMENT DEPARTMENT. Study on the investment and return of the Agriculture Farming Corporation: Panbari. Gauhati, the Dept., 1978. 53p.

Since the passing of the resolution on land policy in July 1972, the Government of Assam has been making a new experiment in management of agricultural land, through the formation of the Agricultural Farming Corporations for landless agriculturists. Government land is allotted to the Corporation and not to individual participants who hold only a share in the Corporation. Up to the year 1974-75 ten Agricultural Farming Corporations have been set up. This is a study of the investment and returns received by the shareholders settled in Panbari Farming Corporation, Bokakhat, for the years 1973-74 and 1974-75. The study was carried out in the field during June-Sept. 1975. This is Evaluation Report. No. 37.

AVADHANI, V.A. Studies in Indian financial system. Bombay, Jacob Pub. House, 1978. 375p. Rs. 70.00.

The objective of this book is to cover, within a brief compass, the various components and aspects of the Indian financial system from a macro angle. Attempt has been made to present an integrated picture of the system rather than deal in depth with any of its components. It is a factual account and the author's contribution lies in the analytical part of material presentation. Although the major part of the book deals with the organised financial system bearing on industrial finance, the unorganised market as well as agricultural finance have also found a place in the book. It provides a linkage between macro perspective of financial systems and the micro level problems and issues experienced by management systems at operating level.

BASU, K.S. New dimensions in personnel management. Delhi, Macmillan Company of India, 1979. 128p. Rs. 40.00.

In our attempts to deal with the human components of organisations, labour relations and labour laws have been given a disproportionate importance and as a result

attention has been diverted from "Creation and maintenance of the human potential", a far more constructive component of the personnel function. The author has concentrated in this book on that neglected component. It embodies guidelines, principles and suggestions derived from thirty years of practical experience of personnel management in Indian industry and fourteen years of experience in teaching the subject.

BHASKARA RAO, B. Housing and habitat in developing countries. New Delhi, New-man Group of Publishers, 1979. 291p. Rs. 75.00.

In this volume of papers, which were originally presented at Seminars on Housing and Habitat held in India, housing is used to connote much more than shelter. The concept includes a basic environment in conjunction with an infrastructure which makes the whole more habitable. In India, this idea is yet to find favour with policy-makers. This book argues that a conducive habitat should be an inalienable right of every citizen. This is the first one in the series of research publications which Indian Institute of Management, Bangalore, hopes to bring out.

BHATTACHARYA, MOHIT. Bureaucracy and development administration. New Delhi, Uppal, 1979. 152p. Rs. 50.00.

This book has grown out of a number of discussion papers written from time to time on "bureaucracy" and "development administration". It seeks to highlight some of the organisational changes that are being actively pursued in India. It has two distinct approaches to the whole issue of bureaucracy—development relationship. At one end theoretical—conceptual issues have been discussed to bring out the underlying thought process in development administration. At another end, actual attempts at evolving special programmes and organisations for development have been highlighted in some details. Incorporates thirteen-page bibliography.

CANADA. ROYAL COMMISSION ON FINANCIAL MANAGEMENT AND ACCOUNTABILITY. Final report. Hull, Quebec, Canadian Government Publishing Centre, 1979. 586p. \$ 10.20.

The Commission was appointed in 1976 to examine and report on the management system required in the inter-related areas of: (1) financial management and control, (2) accountability of deputy ministers and heads of Crown agencies relative to the administration of their operations, (3) the evaluation of the administrative performance of deputy ministers and heads of Crown agencies, and the interdepartmental structure, organization and process applicable thereto. This final report is divided into five parts having in all twenty-two chapters. In the end a summary of recommendations is presented.

CROSSMAN, R.H.S. The Crossman diaries: selections from the diaries of a cabinet minister 1964-1970, ed. by Anthony Howard. London, Hamish Hamilton, 1979. 688p. £ 8.95.

Here are selections from Richard Crossman's "The diaries of a cabinet minister" in three volumes published in 1975, 1976 and 1977 respectively. Crossman died on 5th April 1974. These *Diaries* provide not just an unprecedented perception into the life of politics at the top but also an insight into the character of a man who was an extraordinary, exciting and exceptional politician. There is no single overriding principle by which the editor decided what to cut and what to retain. His aim

throughout is to preserve the narrative element of the original diary. This volume does offer a striking self portrait of the life of a senior politician.

DAHLBERG, KENNETH A. *Beyond the green revolution: the ecology and politics of global agricultural development*. New York, Plenum Press, 1979. 256p. \$ 17.95.

This book assesses the history, current uses and future prospects of Western agricultural technology in underdeveloped areas. The author emphasizes that agriculture forms the basic, mutually dependent union between human societies and their environments. Thus, he argues, agricultural policy must take into account the unique socio-logical and ecological aspects of each society. The technologically advanced policies of Western nations are the product of temperate zone experience. These policies cannot be indiscriminately applied to largely tropical non-Western nations without detrimental results. The author's method of "contextual analysis" provides an organised and perceptive evaluation for these enormous and complex issues. His profoundly humanistic conviction is that the resolution of these issues can only be achieved by understanding the people, groups, plants and technologies, within the context of their specific and evolving environments.

DARSHANKAR, ARJUNRAO Y. *Leadership in panchayati raj: a study of Beed district*. Jaipur, Panchasheel Prakashan, 1979. 202p. Rs. 65.00.

This book is a modified version of doctoral thesis submitted to Marathwada University, Aurangabad, in 1977. Its objectives are to find out to what extent the emerging leaders differ from their traditional counterparts; to what extent they have imbibed the values of Panchayati Raj; and to what extent they are acting as agents of social change. The survey also deals with the socio-economic background of the emerging leaders, their political affiliation, role, perception and behaviour, factors influencing the leadership pattern, and the attitudes of the leaders towards social problems. There is an 8-page bibliography.

DIXON, RUTH B. *Rural women at work: strategies for development in South Asia*. Baltimore, Johns Hopkins University Press, 1978. 227p. \$ 15.00.

This book is written primarily for development planners and community organizers searching for ideas on how to upgrade rural women's economic activities. The author travelled, during January-April 1976, in Bangladesh, Pakistan, India and Nepal, and talked with dozens of women and men in international agencies, governments, foundation offices, population institutes, family planning clinics, and rural community development programmes. She also spent weeks tracking down promising projects in which village women were organised into producers' cooperatives that provided them with an independent source of income. This publication is based on her observations as well as on a variety of published and unpublished materials relating to development, the status of women, and population processes. Her findings suggest that jobs for women, while useful for many other reasons, may have little impact on fertility unless they are combined with some other effective changes. Thirteen-page bibliography is presented in the end.

ELLMAN, MICHAEL. *Socialist planning*. Cambridge, Cambridge Univ. Press, 1979. 300p. £ 15.00.

The purpose of this book is to provide a clean and simple introduction to the economics of planning in state socialist countries. It concentrates on two countries, the

USSR and China, and gives interesting experiences of countries such as the German Democratic Republic, Cuba and Vietnam. This publication provides the reader with sufficient knowledge to understand the historical experience of socialist planning, current problems in the state socialist countries and the relationship between socialist planning and capitalism. Topics discussed include the distribution of income, the relationship between the Stalinist and Maoist models of the role of agriculture in economic development, and the comparative efficiency of capitalism and socialism. It also includes a seventeen-page bibliography.

GANKOVSKY, Y.V. The three constitutions of Pakistan, by Y.V. Gankovsky and V.N. Moskalenko. Lahore, People's Publishing House, 1978. 168p. Rs. 48.00.

Before Pakistan's first constitution was adopted by the Constituent Assembly and put into effect in 1956 the country had gone through several political crises accompanied by the introduction of martial law, the dismissals of the central and local governments and dramatic mass actions. In October 1958 a coup d'état took place, martial law was imposed and the constitution was abrogated. In 1962 the military regime was abolished, and a constitution was introduced which retained the forms of government which existed under the military regime, covering them up with a screen of parliamentary institutions. It called forth dissatisfaction throughout the country. In 1969 martial law was again declared, the 1962 constitution was repealed and all powers passed to a group of generals led by A.M. Yahya Khan. After the fall of the military dictatorship came the civil administration headed by Z.A. Bhutto. In April 1972 the National Assembly of Pakistan adopted an interim constitution. At the same time, work began on the preparation of a new constitution which was adopted in April 1973. In this book the evolution of these three constitutions is examined in close connection with the general situation in the country, the alignment of class and political forces and the struggle of the people. This is an English translation of a Russian book first published in Moscow at the end of 1975. Also includes a ten-page bibliography.

GLICKMAN, NORMAN J. The growth and management of the Japanese urban system. New York, Academic Press, 1979. 370p. \$ 21.00.

This volume attempts to analyse Japanese urban and regional growth processes and to provide a better understanding of government policies aimed at managing growth. The author has brought together a data base which encompasses the major elements of the Japanese urban system, that means those cities, towns, and villages whose citizens interact on daily basis to form the core of Japanese urban life. Dimensions of postwar Japanese regional development and planning analysed are: the growth of population and employment within the Japanese urban system; the relationship between national economic growth and urban development; migration trends; the nature and structure of urban land markets; public policy with regard to urban and regional development; and complex interaction among levels of government and between the public and private sectors.

GOKULANATHAN, P.P. Achievement-related motivation among tribal adolescent pupils. Bombay, Himalaya Pub. House, 1979. 154p. Rs. 30.00.

The book describes the results of an area study on the broad theme of achievement-related motivation and its relation to achievement behaviour among secondary school pupils of the north-eastern region. After surveying past and contemporary

researches on achievement-related motivation, the volume attempts an explanation to account for the relatively higher level of achievement motivation among certain sections of high school adolescents such as tribals, rural residents and girls. The findings on the relationship between achievement motivation and achievement behaviour in the school setting are critically examined against existing theoretical positions and provide valuable clues to fresh theoretical issues, especially in relation to achievement anxiety. The basic data around which the major themes in the book are discussed were collected on tribal and non-tribal adolescents of the north-eastern region of India and formed the doctoral work of the author. Contains a seventeen-page bibliography.

HEADY, FERREL. *Public administration: a comparative perspective*. 2nd ed. New York, Marcel Dekker, 1979. 237p. \$ 16.50.

The basic approach of this study is to bring within the range of consideration administrative systems that have wide variations among them, and to make the task manageable by focusing on public bureaucracies as common governmental institutions and by placing special emphasis on relationships between bureaucracies and political regime types. The examination of the public bureaucracy ranges chronologically from prehistoric man to the latest despatches, and geographically around the world, encompassing the developed and the developing countries. The first edition was published in 1966. This second edition takes into account recent development in various national systems of administration. This is the sixth publication in the series entitled "Public administration and public policy".

HOUGH, JERRY F. *How the Soviet Union is governed*, by J.F. Hough and Merle Fainsod. Cambridge, Mass., Harvard Univ. Press, 1979. 679p. \$ 23.15.

This is an extensively revised and enlarged edition by Jerry F. Hough of Merle Fainsod's "How Russia is ruled" which was first published in 1953 and was revised comparatively little in 1963. The purposes of Fainsod's earlier editions were threefold: to explain the techniques used by the Bolsheviks and Stalin to gain control of the Russian political system; to describe the methods they employed to maintain command; and to speculate upon the likelihood of their continued control in the future. This new edition increases very substantially the attention paid to another aspect of the political process—how policy is formed, how the Soviet Union is governed. Attempt has been made to analyze the alignments and interrelationships between Soviet policy institutions. Merle Fainsod had begun thinking about a third edition of his book and had apparently concluded that an extensive revision was required, but at the time of his death he left almost nothing to indicate the direction of his thinking.

INAYATULLAH, ed. *Approaches to rural development: Some Asian experiences*. Kuala Lumpur, Asian & Pacific Development Administration Centre, 1979. 429p.

Though many studies have been carried out and much literature has been published on the problems of rural development in Asian countries, there is still a great need for additional information on the strategies pursued and effects achieved. In order to seek additional knowledge on this subject, APDAC organised a research project on "Approaches to rural development in Asia". The project included the preparation of issue-oriented comparative studies and some country studies of experiences in selected Asian countries. Four of the issue papers and seven of the country studies prepared

under this project, together with the conceptual framework on which the country studies were based, are contained in this publication.

INAYATULLAH, ed. Rural organisations and rural development: Some Asian experiences. Kuala Lumpur, Asian & Pacific Development Administration Centre, 1978. 511p.

Rural development is a subject of great importance and interest to the countries of the Asian and Pacific region. Senior government officials from Asian countries participated in a Seminar held in Kuala Lumpur in June 1977, and studies on "Role of rural organisations in rural development" were presented. A volume containing the proceedings of the Seminar, a volume containing a study of rural organisations in three selected villages in Malaysia, and a volume containing a study of rural organisations in four villages in Sri Lanka have already been issued by APDAC as Rural Organisations Series No. 1, No. 2, and No. 3 respectively. This volume, No. 4 in the Series, consists of seven country reviews, one thematic paper and one chapter identifying the major conclusions of the various papers.

INDIA. PLANNING COMMISSION. PROGRAMME EVALUATION ORGANISATION. Evaluation study of the working of Antyodaya Programme in Rajasthan. New Delhi, The Commission, 1979. 37p.

The Antyodaya Programme was launched by the Government of Rajasthan on 2nd October, 1977, for the upliftment of the "poorest of the poor" families in the State by providing them in each village means of livelihood in the form of various programmes of self-employment, wage employment and old age pensions. Under this programme five poorest families in each village are identified to provide with various economic benefits. In Sept.-Oct. 1978, the PEO undertook a quick and concurrent evaluation of the working of the Programme. It was confined to five selected districts of Chittorgarh, Jaipur, Jhunjhunu, Jodhpur, and Kota. Twenty-five families were contacted and data were collected through a specially prepared questionnaire. This report brings out both the strong and weak points of the Programme.

INDIA. PLANNING COMMISSION. PROGRAMME EVALUATION ORGANISATION. Study of special employment programme for the educated unemployed (1971-74.) Delhi, Controller of Publications, 1979. 84p. Rs. 9.50.

The PEO carried out an evaluation study of "Special employment programmes" sponsored by the Central Government during the last three years of the Fourth Five Year Plan, i.e., during 1971-72 to 1973-74. This report deals with the schemes for educated unemployed. Vast and voluminous information pertaining to a variety of schemes is presented in this report. In the appendix statistical information is presented in more than fifty tables.

INDIAN CHAMBER OF COMMERCE. Calcutta 2000: Some imperatives for action now. Calcutta, The Chamber, 1978. 446p. Rs. 25.00.

The Indian Chamber of Commerce has always been interested in urban matters and through its City Affairs Sub-Committees, has on numerous occasions made its humble contributions for the betterment of Calcutta and other urban settlements. "Calcutta 2000: Some imperatives for action now" was the theme for the Workshop Series which the Sub-Committee organised in April 1976, over a period of six days,

This publication is a more or less verbatim record of the proceedings of those workshops. The salient observations made in these workshops are also listed.

INDIAN COUNCIL OF SOCIAL SCIENCE RESEARCH. A Survey of research in political science, Vol. I: political system. New Delhi, Allied, 1979. 277p. Rs. 60.00.

A Survey of research in political science is being published in five volumes under the titles: (1) Political System, (2) Political process, (3) Political dynamics, (4) Political thought, and (5) International studies. This first volume cover studies on: (a) The Indian national movement, (b) Constitutional development and the Indian constitution, (c) Institutions of parliamentary democracy, (d) Political parties and pressure groups, (e) Leadership, (f) Judicial behaviour and process, (g) The judicial system in India, and (h) Political performance and the policy process. It also contains an overview of political science and the political system in India. The survey broadly covers the period up to 1970-71. Besides the subject index and name index there is 21-page select bibliography.

INDIAN INSTITUTE OF PUBLIC ADMINISTRATION. Administrative environment (a bunch of case studies). New Delhi, I.I.P.A., 1979. 237p. Rs. 50.00.

This is the sixth volume in the case study programme initiated by the Institute in 1961. The nine case studies included in this volume concentrate on the administration of autonomous or semi-autonomous institutions which nevertheless are very closely connected with governmental administration. The studies deal with some of the issues arising out of the inter-relationship between the government agencies and the autonomous institutions.

INTERNATIONAL ECONOMIC ASSOCIATION. Econometric contributions to public policy, ed. by Richard Stone and William Peterson. London, Macmillan, 1978. 474p. £ 20.00.

These are the proceedings of the Conference organised by the Association in 1976 at Urbino in Italy. Its purpose was to illustrate how econometric techniques can be applied to a range of problems of great practical importance which are encountered by governments, planning agencies and other bodies concerned with the formulation of public policy. The papers cover three major areas for the application of econometrics: the construction and use of econometric models; the analysis of income distribution and welfare; and the extension of econometric methods to deal with the problems of social, regional or environmental policy. The papers and ensuing discussions illustrate many important applications of econometric techniques.

INTERNATIONAL UNION OF LOCAL AUTHORITIES. Local government finance. The Hague, IULA, 1979. 64p.

This is a report on IULA's 24th World Congress in Manila, Feb. 5-9, 1979. It contains a summary of twenty-four national reports in response to a questionnaire, the text of the questionnaire, statistical data in seven tables, and comments by the General Rapporteur of the Congress. In this Congress Prof. G. Mukharji, former Director of the Indian Institute of Public Administration was the General Rapporteur. This survey of local government finance is the third such survey undertaken by the IULA. The first was in 1955 and the second in 1969.

JAWAID, SOHAIL. The Naxalite movement in India: origin and failure of the Maoist revolutionary strategy in West Bengal 1967-1971. New Delhi, Associated Pub. House, 1979. 140p. Rs. 40.00.

This work offers a broad understanding of the Naxalite movement in India. The stronghold of the Maoist movement was the area of Naxalbari, located in the northern part of West Bengal. Because of its location the entire movement is known as the Naxalite movement. The movement was the result of a series of ideological conflicts that took place within the Communist movement in India during the past many years. The study emphasizes the socio-economic disparity which led the down trodden people of that region to adopt the Maoist revolutionary strategy for solving their economic problems. It is a comprehensive account of the poverty-stricken people and jobless youths which led them to take an active part in the movement. Also gives a 12-page bibliography.

JHA, SHREE NAGESH. Leadership and local politics: a study of Meerut district in Uttar Pradesh, 1923-1973. Bombay, Popular Prakashan, 1979. 175p. Rs. 48.00.

A district seems to be the most meaningful unit for the analysis of interaction between politics and society. This study is an attempt to examine the local and district politics in historical perspective, with focus on the district of Meerut in Uttar Pradesh. It examines the leadership and political processes of local bodies as they have evolved over a period of fifty years, and discusses a contemporary district leadership in the Panchayati Raj institutions, the quality of their leadership, their political background, aspirations and motivations of the leaders and the representative role perception. This is a developed version of a dissertation accepted by the University of Delhi for the award of Ph. D. in 1972. There is a seven-page bibliography in the end.

KAUL, M.N. Parliamentary institutions and procedures. New Delhi, National, 1979. 449p. Rs. 100.00.

This book brings together the speeches and writings of Shri M.N. Kaul, the distinguished first Secretary of Lok Sabha. It covers almost every procedural and organisational aspect of importance to legislatures. There are three appendices. First one presents "Reform of parliamentary procedure in India"—a memorandum submitted by Shri M.N. Kaul as Secretary to the Constituent Assembly (Legislative) in Feb. 1949. In second one the author's speeches in Rajya Sabha are listed. The last one is a list of author's other works with synopses.

KURIEN, C.T. Economic change in Tamil Nadu 1960-1970: a regionally and functionally disaggregated analysis, by C.T. Kurien and Joseph James. Bombay, Allied, 1979. 374p. Rs. 80.00.

This book attempts to identify, interpret and evaluate economic change in the state of Tamil Nadu over the decade 1960-70. One of the objectives of this study is to depict the richness and complexity of the process of economic change. The procedure used is to disaggregate the economy of the state regionally into its districts and taluks and functionally into the major economic activities. The major conclusion of the study is the extreme concentration of economic change. For instance, the phenomenal industrial growth has taken place substantially in and around the city of Madras, and urbanisation is confined to some ten of the more than one hundred taluks. The authors have tried to assess the role of the State which is one of the key decision

makers in the system, and the interaction between the State and other decision makers. Statistical data are presented in the appendices.

LANSLEY, STEWART. Housing and public policy. London, Croom Helm, 1979. 246p. £ 9.95.

The emphasis of this book is on the role of public policy in housing. In particular, it examines the case for government intervention in housing markets, describes the problems that such intervention is designed to resolve and presents a critical review of the forms that past intervention has taken. It aims to provide an analysis of the relevance of past and present policies and their alternatives to the nation's housing problems and needs, and considers the main current and future housing issues facing the government and the nation. Labour's Green Paper "Housing policy: a consultative document" published in 1977 is also critically examined in one chapter.

MCAULEY, ALASTAIR. Economic welfare in the Soviet Union: poverty, living standards, and inequality. Madison, Univ. of Wisconsin Press, 1979. 389p. £ 15.00.

This is the first book-length English language study of economic inequality in the USSR. In tracing the development of Soviet living standards, the author offers a detailed account of the so-called revolution in personal incomes that has taken place since the death of Stalin. The book contains a detailed examination of the nature and extent of inter-republican differences in living standards. Interpersonal disparities and the differences between collective farmers and the rest of the population are also studied. An important aspect of this study is an analysis of changes in the relative economic positions of the major social classes in the USSR. The extent to which the disabilities suffered by the peasants under Stalin have been alleviated is demonstrated, and the industrial working class is shown to be in the process of losing its identity. Statistical data are presented in appendices.

MANSOOR ALI. Missing links in Indian planning. New Delhi, Light and Life Publishers, 1979. 316p. Rs. 70.00.

The rate of development in developing regions has been meagre in spite of persistent efforts through the instrumentation of economic planning. In India the neglect of non-economic variables, the so-called missing links, such as social customs, value system, education, etc., has been largely responsible for the lack of desired rate of growth. With a view to analyse these variables the author decided to work for his Ph. D. thesis on "Problems of take-off in developing economies". This book is based on the findings in the thesis submitted to Lucknow University.

MICHELMANN, HANS J. Organisational effectiveness in a multinational bureaucracy. New York, Praeger, 1978. 259p. \$ 21.95.

The commission, as the executive organ of the European community, plays a considerable role in the European political process. The commission has been given a permanent grant of powers in a number of policy areas where its actions affect the conduct of government business in the member states. This study of the commission of the European communities can be related to several major substantive areas of the political science discipline—European politics, international organisation, and public and comparative administration. The commission is a large, complex bureaucratic organisation with more than five thousand full-time employees. This publication is a

case study of organisational effectiveness in a large public bureaucracy, using organisation theory as an analytic tool.

MILES, ROBERT H. The organization game: a simulation in organizational behavior, design, change and development, by R.H. Miles and W. Alan Randolph. Santa Monica, Calif., Goodyear, 1979. 325p. \$ 9.95.

The aim of this book is to provide a realistic setting in which students and managers can experience fundamental concepts and issues in Organizational Behaviour. Organization Theory and Management, and Organizational Change and Development and experiment with alternative organizational behaviours and designs. It creates a setting in which both success and failure are possibilities. The differentiated operating units and divisions, and the basic ground rules, outlined on this manual constitute a minimal initial structure upon which participants build an organization. In addition this manual contains a set of readings carefully selected to support organizational learning before, during and after play.

ORGANISATION FOR ECONOMIC COOPERATION AND DEVELOPMENT. Agriculture in the planning and management of peri-urban areas. Paris, OECD, 1979. £ 22.10.

Peri-urban agriculture is farming activity undertaken in the peri-urban area, *i.e.*, in the periphery of urban agglomerations where economic and social activities are directly affected by the presence and the expansion of the city. Peri-urban areas are characterised by strong competition for land, large areas taken over from the agricultural sector for other uses and disamenities arising from the juxtaposition of conflicting uses. In this context, a meeting of high-level experts was organised in November 1977 at the OECD in Paris on "Peri-urban agriculture in the context of regional development". First volume of this publication is a synthesis report approved by the Council of the Organisation. Second volume contains case studies describing the situation and problems of the peri-urban agriculture of twenty towns in OECD countries and the measures adopted for area-wide planning and management and for land use in these precise cases. It also contains seven reports setting out the basic policy options.

ORGANISATION FOR ECONOMIC COOPERATION AND DEVELOPMENT. Measuring employment and unemployment. Paris, OECD, 1979. 247p. £6.00.

This report is prepared by the Working Party on Employment and Unemployment Statistics at meetings in June 1976 and September 1977, attended by labour statisticians from virtually all member countries. The report contains detailed recommendations for compilation and publication of statistics. These are based on replies to a questionnaire sent to all member countries. Apart from the questionnaire issued by the Working Party, the final section of the publication contains edited versions of the individual country replies.

ORGANISATION FOR ECONOMIC COOPERATION AND DEVELOPMENT. Social sciences in policy making. Paris, OECD, 1979. 56p. £ 1.50.

In 1972 the Committee for Scientific and Technological Policy of OECD initiated a programme aimed at development and closer association of social sciences with policy-making. This publication is a report prepared by the Expert Group on Social

Sciences set up by the Committee in 1976. The report deals not only with the need for a more comprehensive and systematic utilization of the social sciences by government agencies and hence their closer association with the policy-making process but also with the general issue of how knowledge is used.

PATRA, KISHORI MOHAN. Orissa state legislature and freedom struggle 1912-47. New Delhi, Indian Council of Historical Research, 1979. 311p. Rs. 48.00.

The author has reviewed the legislative politics in Orissa between 1912 and 1947. The book begins with the political and legislative developments in Orissa from the time when it was tagged with Bihar in the name of administrative convenience. It examines the pattern of provincial government under the Act of 1919, the Swarajist experiment and the creation of a separate province of Orissa. The author deals in detail with Provincial Autonomy in Orissa, the activities of the nationalists and other political parties, the constitutional and administrative complexities and the economic situation. The *Praja Mandal* movement, the popular revolt in 1942, the coalition ministry in Orissa and its aftermath and the coming of independence have also been dealt with. This is one of the series of research works on state or provincial legislatures, planned by the Indian Council of Historical Research.

PETERSON, RICHARD B. Systematic management of human resources, by R.B. Peterson and Lane Tracy. Reading, Mass., Addison-Wesley, 1972. 451p. \$ 15.95.

The intent of the authors in writing this book is to provide a systematic framework for looking at the human resource management functions. They have discussed not only the various techniques of personnel management but also the reasons why they should not be used in a given situation. There is liberal use of illustrative problems to explain the excitement and challenges in the field of personnel management.

PUTHUCHEARY, MAVIS. The politics of administration: the Malaysian experience. Kuala Lumpur, Oxford Univ. Press, 1978. 170p. £15.25.

This book is essentially a revised version of the doctoral dissertation "Administration, politics and development: a case study of West Malaysia", University of Manchester, 1973. It is an attempt to understand the working of the bureaucracy within the Malaysian political, social and economic environment. The main purpose is to bridge the gap between the public administrator, on the one hand, whose preoccupation with the internal structure and organization of the bureaucracy appears to leave him with little time for attention to external factors and their significance for his profession, and the historian and political scientist, on the other, whose tendency to emphasize historical and political perspectives leaves little room for consideration of the importance of functional, day-to-day aspects of bureaucratic reality. Also contains a twenty-page bibliography.

RAMACHANDRAN, P. Monetary and fiscal policies and investment in housing, by P. Ramachandran and S.B. Deodhar. Bombay, Somaia, 1979. 80p. Rs. 24.00.

The objectives of this study which is confined to housing in Greater Bombay are to study the present monetary and fiscal policies which impinge upon investment in housing and to recommend suitable modification in fiscal and monetary policies to increase investment in housing, particularly for the low income groups. Creation of specialised "housing authority" is suggested. Alternative plans about the role and

nature of this authority are put forth. This study was sponsored and financed by the National Buildings Organisation, New Delhi and is publication No. 42 in Tata Institute of Social Sciences Series.

REHMANEY, F.A.A. My eleven years with Fakhruddin Ali Ahmed. New Delhi, S. Chand, 1979. 254p. Rs. 45.00.

This is a political biography of Fakhruddin Ali Ahmed by the author who was associated with him from March 1966 till his death on 11th February 1977. The narration reveals the turmoils and the tragedies of the most controversial decade of contemporary India and discusses Ahmed's involvement in and reaction to the many instant-progress measures.

ROBINSON, RAY. Housing economics and public policy. London, Macmillan, 1979. 166p. £ 10.00.

This book is divided into three parts. The first provides a perspective for an examination of housing by looking at various concepts and institutions that are frequently encountered in the body of the book, and describes some of the salient features of the British housing stock. The second part is concerned with market analysis. In last part emphasis is placed on a number of policy issues. These include rent control and its effect upon the private rented sector, the problems of slums and urban renewal, policies towards council housing and the distribution of housing taxes and subsidies.

ROSE, RICHARD. Can government go bankrupt? by R. Rose and Guy Peters. London, Macmillan, 1978. 283p. £ 7.95.

Something is drastically wrong with Britain's political economy today. The British economy is growing much more slowly. The costs of public policy, while growing more slowly in the 1970s than in the 1960s, now threaten to consume the whole of the fiscal dividend of growth. As and when this happens, take-home pay must fall. Real take-home pay has been falling in Britain for three years: 1975, 1976 and 1977. It reflects a long-term trend for the costs of public policy to grow more rapidly than the British economy as a whole. Why this is so is explained in this book. If Britain's governors were to continue spending more and more money, without regard to where it was coming from, this would risk political bankruptcy. Italy and Sweden too face the risk of political bankruptcy. By contrast, Germany, America and France appear relatively secure. The differences between these countries are systematically examined in this publication.

SASTRY, K.S. Performance budgeting for planned development. New Delhi, Radiant, 1979. 220p. Rs. 50.00.

Viewing "budgeting" as a total management system, the book highlights the importance of the budget as an effective instrument of planned development and suggests the various ways in which the planning and implementation of public expenditure programmes can be improved to achieve developmental goals. This study meaningfully combines the concepts and techniques of public administration, management, economics and accountancy and critically assesses the relevance and use of cost-benefit-analysis in the Indian setting. It points out the drawbacks of the mechanics and use of techniques like discounted cash flow, internal rate of return, and shadow

prices and suggests a criterion called "Value Added to Capital Employed" for the selection of public investment programmes. This book published under the auspices of the Centre for Policy Research, New Delhi, contains a seven-page bibliography.

SHAW, TIMOTHY M., ed. *The politics of Africa: dependence and development*, ed. by T.M. Shaw and Kenneth A. Heard. London, Longman, 1979. 400p. £ 11.75.

This is a collection of fourteen papers presented at the third and fourth annual conferences of the Canadian Association of African Studies, held at Carleton University, Ottawa, and Dalhousie University, Halifax, in 1973 and 1974. The contributors have examined national, continental and global politics and have dealt with a range of theoretical problems, from class formation and types of development strategies to foreign aid and the characteristics of African international relations.

SHERMAN, LAWRENCE W. *Scandal and reform: controlling police corruption*. Berkeley, Univ. of California Press, 1978. 273p. \$ 14.50.

The central purpose of this study is to explore the role of scandal in controlling police corruption. The police in the United States have been regularly subjected to scandal throughout their history. The long history of scandal over police corruption offers a broad time perspective for assessing the consequences of scandal. The focus of this study is on deviant organizations rather than their deviant actors, not on corrupt police officers, but on corrupt police organizations. The symbolic nature of police corruption and the organizational control of corrupt behaviour are central threads in the analysis. The book begins with a brief description of the scandal and reform process in the four police departments studied. Part I then provides a theoretical framework for studying the social control of deviant organizations and a substantive analysis of corrupt police departments as deviant organizations. Part II describes the social control of corrupt police departments, including both external control by scandal and internal control by administrative policy. Part III measures the effects of social control upon police corruption by describing changes over time in the organization of corrupt police behaviour. The conclusion makes some generalizations about the process of scandal and reform in corrupt police departments.

SRIVASTAVA, SITA. *Constitution and functioning of Rajya Sabha*. Allahabad, Chugh, 1979. 360p. Rs. 90.00.

This book provides an exhaustive, comprehensive and analytical study and appraisal of the historical background, the present constitutional set-up and the actual functioning of Rajya Sabha. Divided into nine chapters, this volume attempts an evaluation and estimate of the actual worth and performance of the Rajya Sabha in the task of initiation and revision of bills and in the matter of the enforcement of moral responsibility if not collective responsibility of the Government towards the house.

SUFFIAN, TUN MUHAMED, ed. *The constitution of Malaysia: its development, 1957-1977*, ed. by T.M. Suffian, H.P. Lee and F.A. Trindade—Kuala Lumpur, Oxford Univ. Press, 1978. 425p. £ 15.95.

This book records developments during the first twenty years of the life of the Malayan—since 1963 Malaysian—constitution in its various aspects. The constitution of the Federation of Malaysia which came into existence on 31st August 1957 still provides the basic framework of the present-day Malaysian constitution. Constantly

changing economic, political and social circumstances have been reflected in the various amendments to the constitution. The fifteen essays in this volume by various contributors deal with constitutional developments between 1957 and 1977. The contributors are of two kinds—academics who teach law and officials in the public service who actually operate the constitution. This collection of essays covers how the constitution has worked out in practice, how it has developed by amendments and judicial interpretation, and significant trends over the last twenty years. The amendments are listed in the appendix.

SURI, PROMILA. Growth of Committee System in the Central Legislature of India: 1920-1947. New Delhi, Associated Pub. Co., 1979. 227p. Rs. 55.00.

Modern legislatures carry out most of their business through committees. While much material has been published on their working under the present constitution, little emphasis has been given to their working under the Central Legislature functioning under the Imperial rule. This book highlights the fact that committee system worked efficiently in the legislature established under the Montagu-Chelmsford Reforms of 1920. An attempt has been made to show that the committee system and the Standing Order governing their functioning are not an innovation of the framers of the present Constitution, but like all other organs of the government, a relic of the past. Only certain amendments have been carried out so as to suit the present system. There is a postscript in which the working of committee system under the present constitution is explained.

UNITED KINGDOM. Review of the framework for government research and development (Cmnd. 5046). London, H.M.S.O., 1979. 57p. £ 1.25.

The White Paper "Framework for Government Research and Development" (Cmnd. 5046), published in July 1972, announced several major changes in the organisation of Government-financed research and development (R & D) in the U.K. The aim was to ensure that R & D made a more effective contribution to the formulation and discharge of Government policies. The purpose of this paper is to review how the changes are working out and to assess whether the scientific activities financed by the Government are now properly related to the national need. It includes a number of proposals for action. This Cmnd. Paper no. 7499 was presented to Parliament by the Lord Privy Seal.

UNITED NATIONS. Survey of changes and trends in public administration and finance for development 1975-1977. New York, U.N., 1978. 91p. \$ 7.00.

This survey in which developments during 1975-1977 are reviewed is the first of its kind to be issued by the Division of Public Administration and Finance. It is prepared on the basis of available published information as there is no formal and official system to obtain information from the member states. Extensive use has been made of national official documents, regional commissions' and institutions' research outputs, international governmental and non-governmental agencies' reports and scholarly works on public administration.

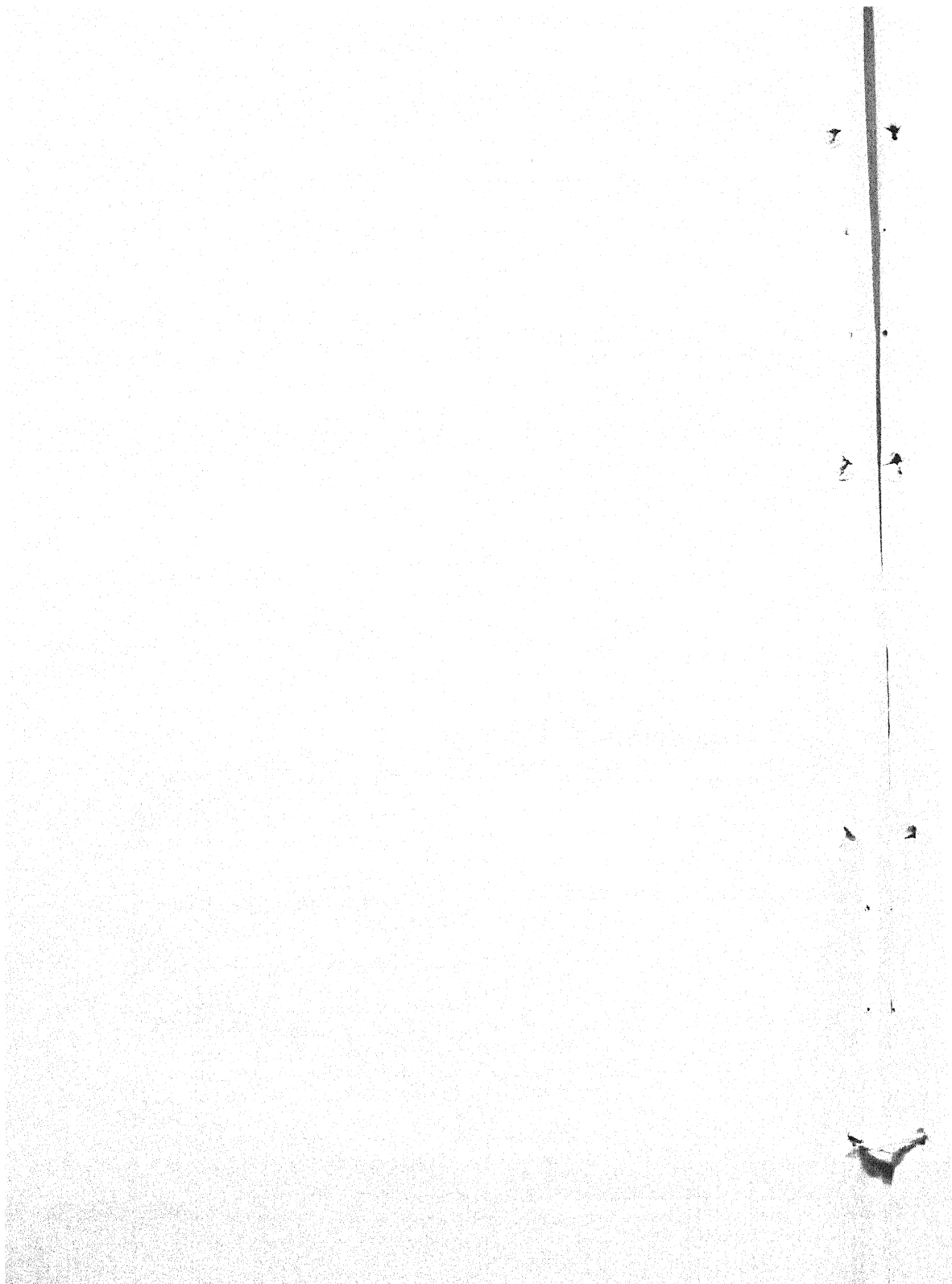
UNITED NATIONS DEVELOPMENT PROGRAMME. Rural development: issues and approaches for technical co-operation. New York, U.N., 1979. 206p.

This report starts with an examination of a series of key facts about rural life and the rural context in developing countries. Rural areas contain, on the average, 75 per cent of

the national population and 85 per cent of the "poverty group". The report goes on to analyze rural development as a process of socio-economic change. It assesses the implications of such transformation for development strategies, for linkages between various economic and social sectors, for specific government policies and programmes, and for action at international level, including UNDP-supported technical cooperation. The study concludes that closer involvement of the local population and stronger commitment by governments to redistribute resources in favour of the rural poor are needed in rural development strategy. This study carried out by UNDP Staff, is number 2 in the series of evaluation study reports. Works of reference consulted by the authors are listed in the end.

YADAV, C.S. Land use in big cities: a study of Delhi. Delhi, Inter-India Publications, 1979. 272p. Rs. 85.00.

Attempt has been made in this book to bring out the salient features of Delhi's residential landscape. It has touched upon three major dimensions of analysis. First, it has brought out a typology of the residential areas in the city, highlighting the underlying processes of residential expansion. Secondly, it has attempted to review the city's residential structure in the light of the well known western models of city structure. In the process it has demonstrated the value and the limitations of this approach to the study of the Indian city. Thirdly, it has focused on the behavioural and perceptual components of the urban residential structure. The analysis is based on field interviews and is a contribution to the methodology of geographical research in urban areas. Diagrams, figures and statistical tables are profusely presented. Zonal distribution of planned and unplanned localities, zonal variations on the basis of social organization, housing attributes, and density of population, and people's perception about different localities are presented in the appendices.



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